

# 2010

## Comprehensive Annual Financial Report City of Winder, Georgia For the Fiscal Year Ending June 30, 2010



*Winder's Hidden Treasure: Fort Yargo State Park*

Prepared By:  
City of Winder, Georgia  
Finance Department



**Front Cover – Winder’s Hidden Treasure: Fort Yargo State Park**

Fort Yargo was built by settlers in 1792 as a means of protection from the native Creek and Cherokee Indians. Now Fort Yargo State Park, which is located within the City of Winder, is home to the original fort plus a wide variety of outdoor recreation and scenery. From mountain biking, hiking, camping, and fishing, visitors from all over can enjoy Winder’s Hidden Treasure.





# **CITY OF WINDER, GEORGIA**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**For the Fiscal Year Ended**

**June 30, 2010**

**Prepared by the City of Winder, Georgia  
Finance Department**

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**CITY OF WINDER, GEORGIA**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

# **Introductory Section**

Letter of Transmittal

Certificate of Achievement

Organizational Chart

City Officials and Administrative Personnel



# City Of Winder

## Letter of Transmittal

George "Chip"  
Thompson III  
Mayor

November 9, 2010

The Honorable Mayor George "Chip" Thompson III,  
Members of the City Council and Citizens of the  
City of Winder

### City Council:

Sonny Morris  
Mayor Pro-Tem  
Ward 1

Charlie Eberhart  
Ward 2

Ridley Parrish  
Ward 3

Frank Dunagan  
Ward 4

David Maynard  
At Large

Bob Dixon  
At Large

Vacant  
City Administrator

Sabrina Wall  
City Clerk

Leslie Henderson  
Finance Director

Ambrose Jackson  
Treasurer

John E. Stell  
City Attorney

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the City of Winder, Georgia for the fiscal year ended June 30, 2010.

This report consists of management's representations concerning the finances of the City of Winder, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Winder, Georgia has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Winder's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the City of Winder's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

Rushton & Company, LLC, Gainesville, Georgia, a licensed firm of certified public accountants, has audited the City of Winder's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Winder for the fiscal year ended June 30, 2010, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and the significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Winder's financial statements for the fiscal year ended June 30, 2010, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The independent auditor's *Report on Internal Control Over Financial Reporting and on Compliance and Other Matters* is presented on page 133.



45 East Athens Street, P.O. Box 566, Winder, Georgia 30680  
www.cityofwinder.com Phone (70) 867-3106 Fax (770) 307-0424

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Winder's MD&A can be found immediately following the report of the independent auditors.

## General Information

The City of Winder, Georgia, incorporated by an act of the Georgia General Assembly in 1894, is the county seat for Barrow County, Georgia. Originally incorporated as Jug Tavern in 1884, Winder was named in honor of John H. Winder, general manager of the Seaboard Railroad, for his contribution in bringing the railroad and related passenger station to the City. The railroad provided the City with mobility as well as cultural and economic advantages. The Seaboard Railroad for many years ran six passenger trains and eight freights through Winder each day. The City is located between Atlanta to the west, Athens to the east, Interstate 85 to the north and state highway 316 to the south.

The City operates under a mayor-council form of government with a six member elected council, a mayor elected at large, and an appointed professional city administrator. The Mayor and Council members serve overlapping four-year terms. The City Administrator handles daily administration and management, with policy and guidance provided by the Mayor and Council. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; and the construction and maintenance of highways, streets, sidewalks, and stormwater infrastructure. During 2009, the City was designated as a "Certified City of Ethics" by the Georgia Municipal Association. Around a third of the cities in Georgia have received this designation.

Fire taxes, Local Option Sales Tax and utility revenues primarily fund municipal operations. This allows the city to operate without a property tax, which means businesses and homeowners have a lower tax burden and a higher level of service than comparable communities in the state. The City has not assessed a property tax since 1977.

## Economic Condition and Outlook

The City of Winder is the largest city in Barrow County, and is the county seat. Barrow County is located in the center of Georgia's Golden Triangle and is the nucleus of research and technological advancements. In close proximity to Atlanta, Barrow County is just west of Athens and east of Gwinnett County. This central location, between four large employment and educational markets, makes Barrow County an escape from congested traffic and city noise. Like many other communities, Winder has seen a decline in growth over the last few years, however, Barrow County was among the top 20 fastest growing counties in the country during the last decade.

Funding for the operations of the City comes from the following primary sources: sales taxes, fire taxes, fines and forfeitures, licensing and permitting activities and utility profits. Over the last two fiscal years, three of the five primary funding sources declined due to the slow down in the economy and water conservation. In February 2009, the City underwent a re-organization in order to reduce costs and eliminate positions that were no longer needed due to the lack of work in certain departments, ie. building inspections. During Fiscal Year 2010, the City continued working diligently to reduce expenses expecting a reduction in revenues.

The City's overall utility customer base has remained relatively stagnate over the past year. The average number of water customers saw a slight increase of .5%, and the average gas customer base increased by a mere .4%. Another factor in measuring the economic condition of a community is its overall property fair market value, and Winder's has increased by over 50% during the last decade. However, the City's tax digest decreased by approximately 8.4% during 2010 with the lowest fair market values since 2006. Sales tax collections continue to be at a 5 year low for the City. These factors indicate that the recession continues to affect our local governments and community. The City of Winder continues to re-evaluate costs on a monthly basis and will adjust the budget as necessary.

### Major Initiatives

#### Utilities

The City's Water Department was awarded the 2009 Georgia Association of Water Professionals Medium Sized Distribution System of the Year, the 2009 Georgia Association of Water Professionals Gold Awards for Water Treatment Plant Operations and Regulatory Compliance, for Cedar Creek and Marburg Creek NPDES Permit Compliance, and for Marburg Creek Reuse NPDES Permit Compliance. The City was also designated as the 19<sup>th</sup> WaterFirst Community in the state of Georgia.

With few additional new water customers and the need to upgrade and repair water and sewer lines, the City contracted Precision Planning, Inc., of Lawrenceville, Georgia, to conduct a water and sewer rate study. The study recommended a change in the City's rates that are based on the needs of the City while also promoting conservation of water. The rates were approved in May to be effective in September 2010.

The Gas Department won the MGAG marketing Excellence Award for the Gas Light Program and the MGAG Customer Service Award for the City's Poultry Program. The Gas Department also received special recognition from HEAT (Heating Energy Assistance Team) at the annual MGAG meeting for fundraising efforts during Jug Tavern Festival.

The GIS (Geographic Information Systems) Department provides support to all of the City's departments and to the public by creating and maintaining maps of the City's utilities and public works.

#### Cultural Arts Center and WTV 21

The City of Winder's Cultural Arts Center, which houses the Colleen O Williams Theater, WTV21 offices and studio, provided many opportunities for the citizens of Winder and Barrow County to enjoy many concerts, plays, and Children's Summer Drama Camp. The camp which was co-sponsored by the Winder-Barrow Community Theatre, offered introductory and advanced classes to over 100 reduced tuition or scholarship campers

WTV21 produces 3 original programs: Cop Talk, Barrow County Board of Commissioner meetings, and Talk of the Town with Karen Allen. Channel 21 also airs special local events held throughout the year and programs received via satellite from third-party sources.

During 2010, the TV station and Bethlehem Elementary School were awarded first place for a video entitled "BullyBust Stand Up" by the National School Climate Center.

#### Public Safety

In the past year, the Winder Police Department was again awarded the Governor's Office of Highway Safety Heat Grant in the amount of \$23,860. This grant provided for one HEAT Officer, the maintenance of the HEAT patrol car, and other equipment. Last year the Department of Justice awarded the Police Department with a COPS Hiring Recovery Program grant totaling \$332,868. Two officers were hired because of this grant which covers the officers' salaries and benefits over the next three years.

The Winder Fire Department received the Assistance to Firefighters Grant for \$49,800 for an Air Filter System for the bays and two commercial washing machines for the protective clothing. The Department was awarded the 2009-2010 Barrow County School System Platinum Partner of the Year Award for volunteer work at Russell Middle School. The Fire Department also continued the construction of the new training center for its firefighters. The training center will consist of a Live Burn Building which will be used in conjunction with the Rescue/Recovery Simulator at the training center.

Our police and fire officers continue to work closely with the schools, Boys and Girls Club and other community organizations to provide a positive experience for the children of Winder. These officers raise funds for the police department's annual "Shop with a Cop" program and the fire department's "Empty Stocking Fund" program which benefit many local children at Christmas.

## Public Works

The City of Winder Public Works Department has been concentrating its efforts on the upgrading of the City's signage, cleaning and maintaining the railroad right of ways, and revitalizing the City's sidewalks, roads and common areas. The department has been working with H.S. Feldman to upgrade the City's stormwater system.

## Budgeting Controls

The annual budget serves as the foundation for the City of Winder's financial planning and control. The annual budget process begins with the City Administrator, Finance staff and department heads working together to analyze funding needs. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepares a Proposed Budget. The Mayor presents the Proposed Budget to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by ordinance no later than June 30, the close of the City's fiscal year. The budget is prepared both by fund, function (e.g. public safety) and department (e.g. police). The Budget Officer is permitted to transfer appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues meeting its responsibility for sound financial management.

## Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Winder for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2009. This is the 8<sup>th</sup> consecutive year that the City has received this award. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2010.

The GFOA has given an Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) to the City of Winder for its PAFR for the fiscal year ended June 30, 2009. This is the 4<sup>th</sup> consecutive year that the City has received this distinguished award. The Award of Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a PAFR whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2010.

## Acknowledgements

The preparation of this report on a timely basis could not have been accomplished without the dedicated services and hard work of a highly qualified staff. The City of Winder has such a staff in the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. We also acknowledge the efforts of other departments who provided information that helped to make the report far more than a presentation of financial statements.

I would like to take this opportunity to dedicate this 2010 Comprehensive Annual Financial Report in memory of Bob Beck, City Administrator for the City of Winder from April 1, 2005 to April 27, 2010, and Finance Director from May 3, 2000 to March 31, 2005. The City of Winder's first CAFR was issued for Fiscal Year ended June 30, 2002, and was awarded the Certificate of Achievement for Excellence in Financial Reporting. Because of Bob's dedication, hard work, and high expectations, the City has seen many accomplishments during his tenure.

Finally, we acknowledge the Mayor and City Council for their unfailing support, leadership, and professional conservative financial management.

Sincerely,

A handwritten signature in blue ink that reads "Leslie W. Henderson". The signature is written in a cursive, flowing style.

Leslie W. Henderson  
Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Winder  
Georgia

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



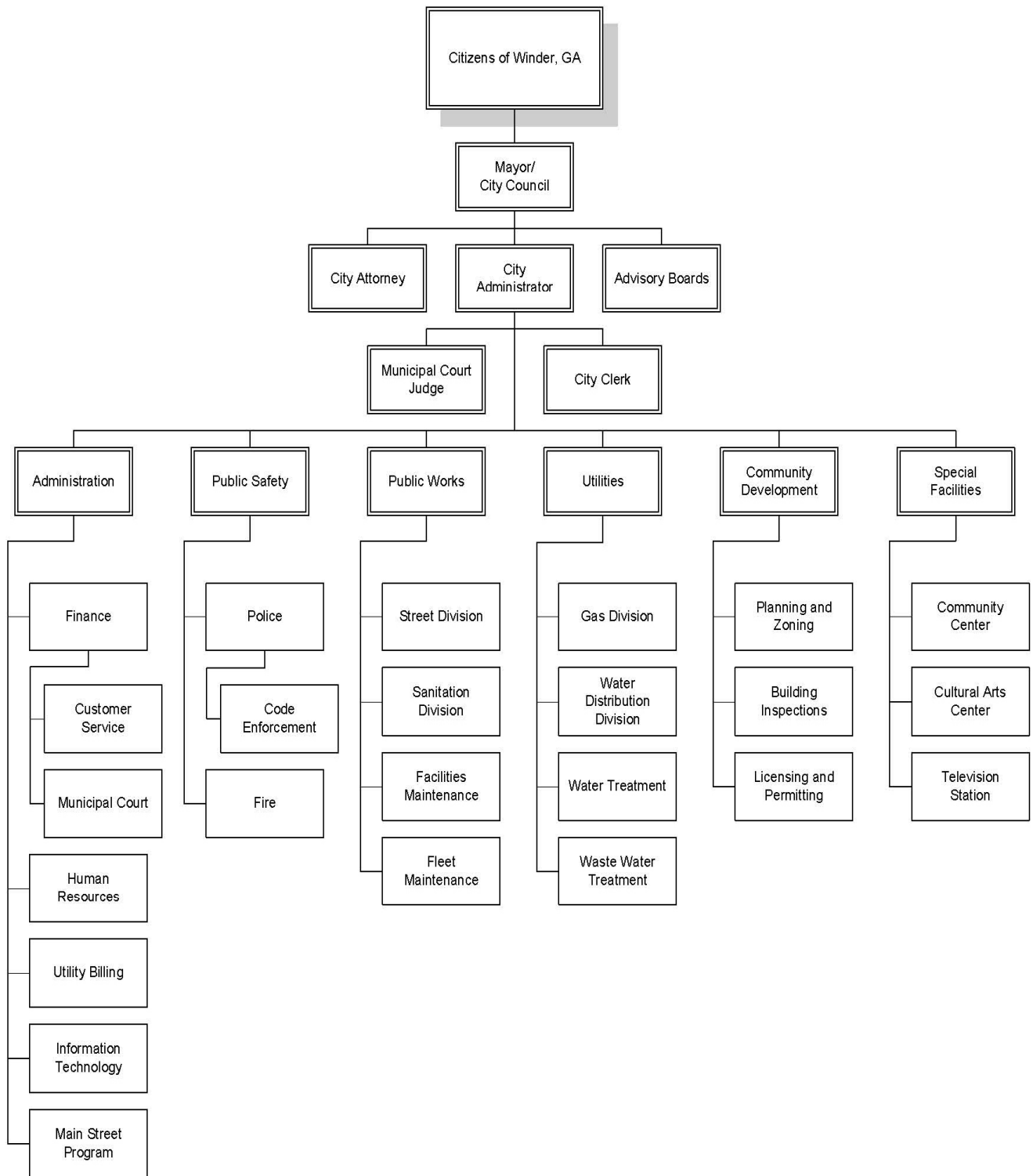
A stylized handwritten signature in black ink, appearing to read "JEFFREY R. EMER".

President

A handwritten signature in black ink, appearing to read "Jeffrey R. Emer".

Executive Director

# Organization Chart





# City Officials and Administrative Personnel

## PRINCIPAL OFFICIALS

### ELECTED OFFICIALS

#### Mayor



George "Chip" Thompson, III

#### City Council



Sonny Morris, Mayor Pro-Tem  
Ward 1



Charlie Eberhart  
Ward 2



J. Ridley Parrish  
Ward 3



Frank Dunagan  
Ward 4



David Maynard  
At-Large



Bob Dixon  
At-Large

### APPOINTED OFFICIALS

Vacant.....	Administrator
Sabrina Wall.....	City Clerk
Leslie Henderson.....	Finance Director
Ambrose Jackson.....	Treasurer
John Stell.....	City Attorney

### MAILING ADDRESS

45 East Athens Street, P.O. Box 566, Winder, Georgia 30680  
[www.cityofwinder.com](http://www.cityofwinder.com)





**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

# **Financial Section**

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Notes to the Financial Statements



## Independent Auditor's Report

Honorable Mayor and  
Members of the City Council  
City of Winder, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Winder, Georgia, management. Our responsibility is to express opinions on these financial statements based on our audit.

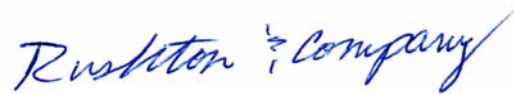
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of June 30, 2010, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2010, on our consideration of the City of Winder, Georgia's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 15 through 24 and 70 through 79 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Winder, Georgia's, financial statements as a whole. The introductory section, combining and individual financial statements, the statistical section, and the special purpose local option sales tax schedule of expenditures are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements, and the special purpose local option sales tax schedule of expenditures are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.



---

Certified Public Accountants

Gainesville, Georgia  
November 1, 2010

## Management's Discussion and Analysis

This discussion and analysis presents the highlights of financial activities and financial position for the City of Winder (City). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget, and specific issues related to funds and the economic factors affecting the City. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Transmittal Letter and the City's financial statements.

### Financial Highlights

The assets of the City of Winder's governmental activities and business-type activities exceeded its liabilities at the close of the fiscal year by \$78.5 million. Of this amount, \$13.7 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.

The primary government's total net assets decreased by \$2.3 million during FY 2010. Government-wide revenues decreased by \$2 million and expenses decreased by \$2.1 million. However, the City recorded a prior period adjustment in the Water Fund which reduced net assets by \$1.5 million to dispose of the spray field (originally constructed in 1991 for \$3.2 million). The spray field was replaced by the Cedar Creek Wastewater Reclamation Facility which was fully constructed in FY 2010.

As of the close of the current fiscal year, the primary government's governmental funds reported combined ending fund balances of \$2.7 million a decrease of \$230,000 from the prior year. Approximately 99% of this amount, \$2.6 million, is available for spending at the City's discretion (unreserved fund balance), within the purpose of the fund.

At the end of the current fiscal year, unreserved fund balance for the General Fund was \$2.15 million or 19% of total General Fund expenditures.

Enterprise (business-type) fund unreserved net assets for the FY 2010 was \$11.3 million or 54% of total enterprise fund expenses.

As a result of the prior year reduction-in-force plan and lower insurance premiums (due to the bidding process), personnel expenses decreased by \$1.376 million from FY 2009. However, the reduction in force was one of the reasons that contract expenses increased by \$447,000.

### Report Layout

The City's Comprehensive Annual Financial Report (CAFR) consists of several sections. Taken together they provide a comprehensive financial look at the city. The components of the report include the following:

- ❑ **Independent Auditor's Report.**
- ❑ **Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the City.
- ❑ **Basic Financial Statements.** Includes a Statement of Net Assets, a Statement of Activities, fund financial statements and the notes to the financial statements. Statements of Net Assets and Activities focus on a government-wide presentation using the accrual basis of accounting. They are designed to be more corporate-like in that all activities are consolidated in total for the City.
  - The *Statement of Net Assets* focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the City owns, the liabilities it owes and the net difference. The net difference is further separated into amounts invested in capital assets net of related debt, restricted for specific purposes and unrestricted amounts.

- The *Statement of Activities* focuses on gross and net costs of City programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.
  - *Fund Financial Statements* focus separately on the major governmental fund and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The City's major governmental fund is presented in its own column and the five remaining funds are combined into a column titled "Nonmajor Governmental Funds." Statements for the City's proprietary funds follow the governmental funds and include net assets, revenues, expenses and changes in fund net assets, and cash flows. There are two major enterprise funds (Water and Sewer Fund and Gas Fund) and four nonmajor enterprise funds which are combined into a column titled "Nonmajor Enterprise Funds".
  - The City has two internal service funds to account for the cost of administration of the solid waste, gas and water utility operations and fleet maintenance. Costs of the internal service funds are charged to the applicable funds. The combined internal service funds net assets, revenues, expenses, and changes in net assets are presented in a single column in the proprietary fund statements.
  - *Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.
  - The *Notes to the Basic Financial Statements* provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.
- **Required Supplementary Information.** Presents the General Fund's budget to actual comparison schedule and the notes to the required supplementary information. The General Fund is the City's only major governmental fund.
  - **Other Supplementary Information.** Readers desiring additional information on non-major funds can find it in the Combining Statements of Non-major Funds and/or the Supplementary Information-Budgetary Comparison sections of this report. Components within this section include:
    - Nonmajor Governmental Funds Statements. Major funds are included within the Basic Financial Statements, whereas non-major funds are presented here. These statements include combining balance sheets and statements of revenues, expenditures and changes in fund balances.
    - Budgetary comparison information for non-major governmental funds, excluding the Capital Projects Fund, and schedules of General Fund revenues and expenditures are presented here.
    - Agency Funds Changes in Assets and Liabilities represents the activities of the City of Winder's Municipal Court and Downtown Improvement Funds.
    - Nonmajor Proprietary Funds Statements. The City has six nonmajor proprietary funds, four of which are enterprise funds and are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
    - Internal Service Funds Statements. The City has two internal service funds that are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
    - Capital assets used in governmental operations.
    - Special Purpose Local Option Sales Tax reports complete the Financial Section of this report.
  - **Statistical Section.** Trend information and statistics.



- **Report by Independent Certified Public Accountant.** Supplemental communication on the City's compliance, internal controls, and other matters.

### Government-Wide Financial Analysis

The government-wide statements report information about the City of Winder as a whole using accounting methods similar to those used by private sector companies.

Net assets may serve over time as a useful indicator of a government's financial condition. In the case of the City of Winder, assets exceeded liabilities by \$78,540,855 at the close of fiscal year 2010. This is a decrease from the prior year of \$2,326,000. Approximately \$474,000 of this amount is due to the implementation of the state mandates concerning water protection. The continued downward turn in the economy caused permits, tap fees and investment earnings to decline. As previously explained, the \$1.5 million decrease in net assets is due to the prior period adjustment to the water fund. At June 30, 2010, the City had \$63.8 million invested in capital assets, net of related debt and accumulated depreciation and \$900,000 in restricted net assets. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Statement of Net Assets at June 30, 2010 and 2009

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2010	2009	2010	2009	2010	2009
Cash and Investments	\$ 1.9	\$ 2.6	\$ 7.8	\$ 6.8	\$ 9.7	\$ 9.4
Current Assets	1.3	0.4	2.4	2.9	3.7	3.3
Other Non-Current Assets	-	0.4	3.6	3.8	3.6	4.2
Capital Assets	12.1	12.4	80.9	84.7	93.0	97.1
<b>Total Assets</b>	<b>15.3</b>	<b>15.8</b>	<b>94.7</b>	<b>98.2</b>	<b>110.0</b>	<b>114.0</b>
Current Liabilities	0.5	0.7	1.1	2.9	1.6	3.6
Other Liabilities	0.2	-	0.5	0.2	0.7	0.2
Long-Term Debt Outstanding	1.5	1.9	27.6	27.5	29.1	29.4
<b>Total Liabilities</b>	<b>2.2</b>	<b>2.6</b>	<b>29.2</b>	<b>30.6</b>	<b>31.4</b>	<b>33.2</b>
<b>Net Assets:</b>						
Invested in Capital Assets, Net of Related Debt	10.6	10.7	53.2	57.3	63.8	68.0
Restricted	-	-	0.9	0.8	0.9	0.8
Unrestricted	2.5	2.5	11.3	9.5	13.8	12.0
<b>Total Net Assets</b>	<b>\$ 13.1</b>	<b>\$ 13.2</b>	<b>\$ 65.4</b>	<b>\$ 67.6</b>	<b>\$ 78.5</b>	<b>\$ 80.8</b>

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as its separate governmental and business-type activities combined fund levels.

Statement of Activities for the Fiscal Year Ended June 30, 2010 and 2009

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2010	2009	2010	2009	2010	2009
<b>Revenues</b>						
Program Revenue						
Charges for Services	\$ 1.1	\$ 1.0	\$ 23.0	\$ 24.9	\$ 24.1	\$ 25.9
Grants and Contributions	0.6	0.6	-	-	0.6	0.6
General Revenues						
Taxes	4.6	4.5	-	-	4.6	4.5
Other	0.1	0.3	0.1	0.2	0.2	0.5
Total Revenues	<u>6.4</u>	<u>6.4</u>	<u>23.1</u>	<u>25.1</u>	<u>29.5</u>	<u>31.5</u>
<b>Expenses</b>						
Governmental Activities						
General Government	0.3	0.2	-	-	0.3	0.2
Judicial	0.2	0.2	-	-	0.2	0.2
Public Safety	6.5	6.5	-	-	6.5	6.5
Public Works	2.5	2.9	-	-	2.5	2.9
Housing and Development	0.2	0.3	-	-	0.2	0.3
Business-Type Activities	-	-	20.6	22.3	20.6	22.3
Total Expenses	<u>9.7</u>	<u>10.1</u>	<u>20.6</u>	<u>22.3</u>	<u>30.3</u>	<u>32.4</u>
<b>Excess (Deficiencies) Before Transfers</b>	<b><u>(3.3)</u></b>	<b><u>(3.7)</u></b>	<b><u>2.5</u></b>	<b><u>2.8</u></b>	<b><u>(0.8)</u></b>	<b><u>(0.9)</u></b>
Transfers	3.2	4.8	(3.2)	(4.8)	-	-
<b>Change in Net Assets</b>	<b><u>(0.1)</u></b>	<b><u>1.1</u></b>	<b><u>(0.7)</u></b>	<b><u>(2.0)</u></b>	<b><u>(0.8)</u></b>	<b><u>(0.9)</u></b>
Beginning Net Assets	13.2	12.1	67.6	69.6	80.8	81.7
Prior Period Adjustment:						
Write Off Spray Field	-	-	(1.5)	-	(1.5)	-
<b>Ending Net Assets</b>	<b><u>\$ 13.1</u></b>	<b><u>\$ 13.2</u></b>	<b><u>\$ 65.4</u></b>	<b><u>\$ 67.6</u></b>	<b><u>\$ 78.5</u></b>	<b><u>\$ 80.8</u></b>

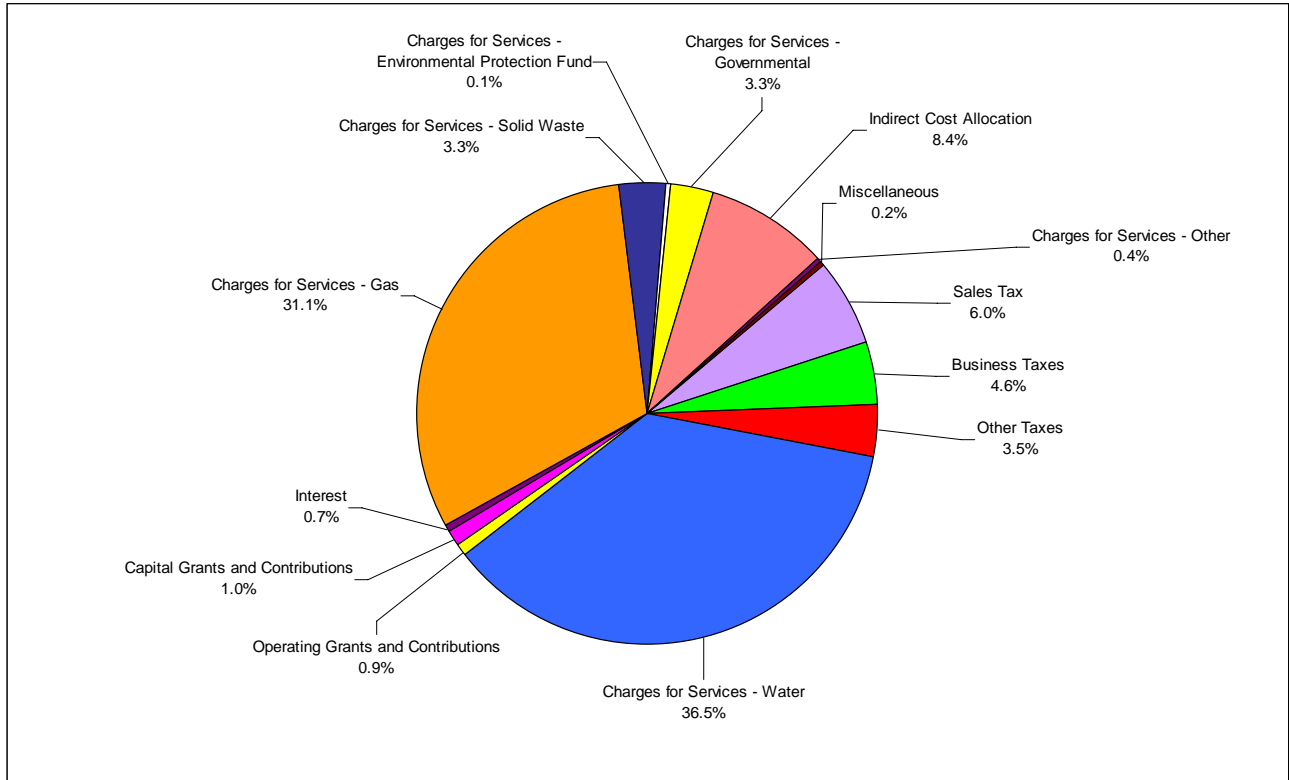
Governmental Activities

Governmental activities decreased the City of Winder's net assets by \$170,000. Governmental funds' total revenues were stable, but interest revenue declined while fines and forfeitures increased. The City also experienced a second year of decline in license and permit revenue. Sales tax and fire tax revenues were about the same as FY 2009. Expenses of the governmental funds were reduced by \$400,000 primarily due to lower personnel expenses.

Business-type Activities

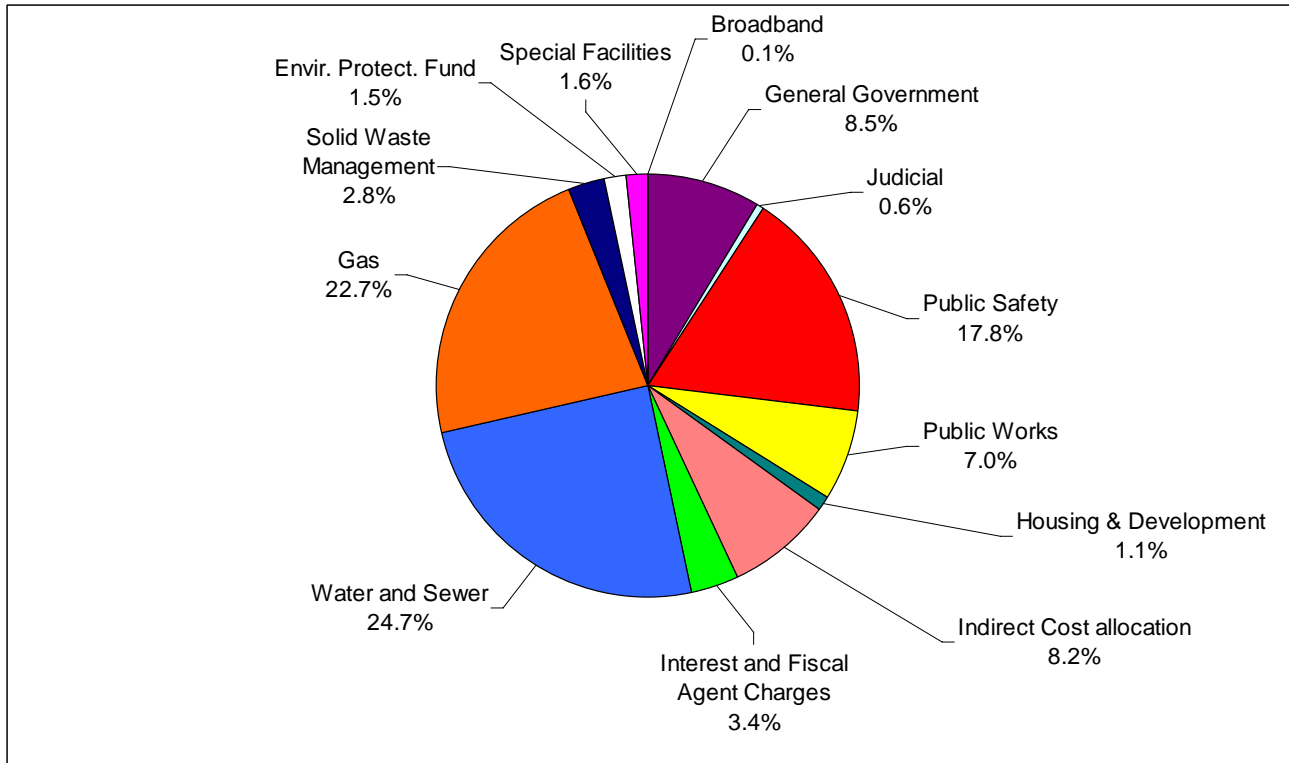
Business-type activities decreased the City of Winder's net assets by approximately \$2.2 million. This decrease was mainly due to the prior period adjustment to dispose of the spray field. Expenses decreased by \$1.7 million primarily due to the cost of natural gas in the Gas Fund (a decrease of \$1.5 million), which had a direct effect on the decrease in gas revenue earned. The indirect cost allocated to business-type activities declined by \$700,000, again, attributable to the decline in personnel expenses. Transfers to the General Fund decreased by \$1.6 million from FY 2009.

**REVENUES BY SOURCE – GOVERNMENT-WIDE ACTIVITY**



Note: Graph may not equal 100% due to rounding

**EXPENSES BY FUNCTION – GOVERNMENT-WIDE ACTIVITY**



Note: Graph may not equal 100% due to rounding

### Financial Analysis of the Government's Funds

As noted earlier, the City of Winder employs fund accounting to ensure and demonstrate compliance with finance-related legal requirements and financial reporting requirements.

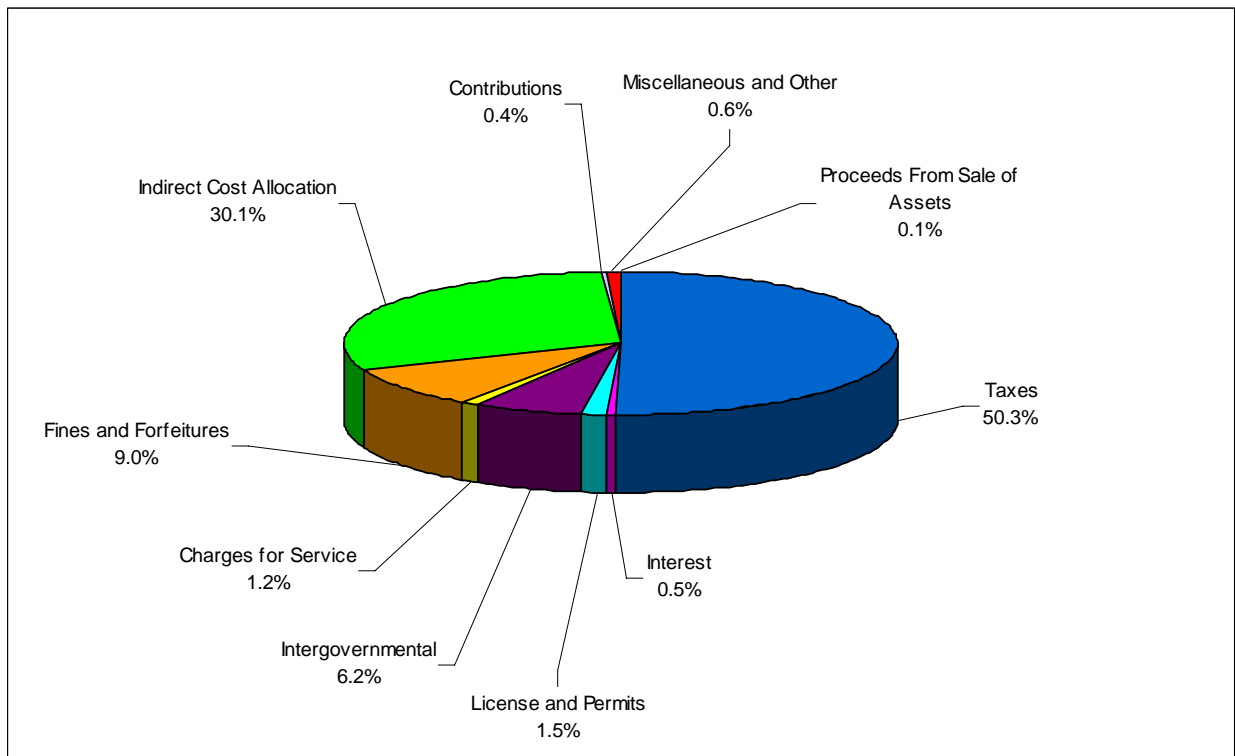
**Governmental Funds** The focus of the City of Winder's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in evaluating a government's near-term financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2.7 million, a decrease of \$230,000, or 8%, in comparison with the prior year. Approximately 99% of this amount constitutes unreserved fund balance, which is available for spending at the City's discretion, within the purpose of the particular fund. The remainder of fund balance is designated to indicate that it is not available for new spending because it has already been committed for other restricted purposes.

As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 19% of total General Fund expenditures for the current fiscal year.

As in previous years, the City of Winder levied no property tax to finance current operations. Therefore, the City's general fund relied on transfers from the proprietary funds (or business-type activities) to finance the governmental activities of the City such as public safety and public works. The transfers from the combined public utility enterprise funds were \$3,577,918, significantly less than the prior year.

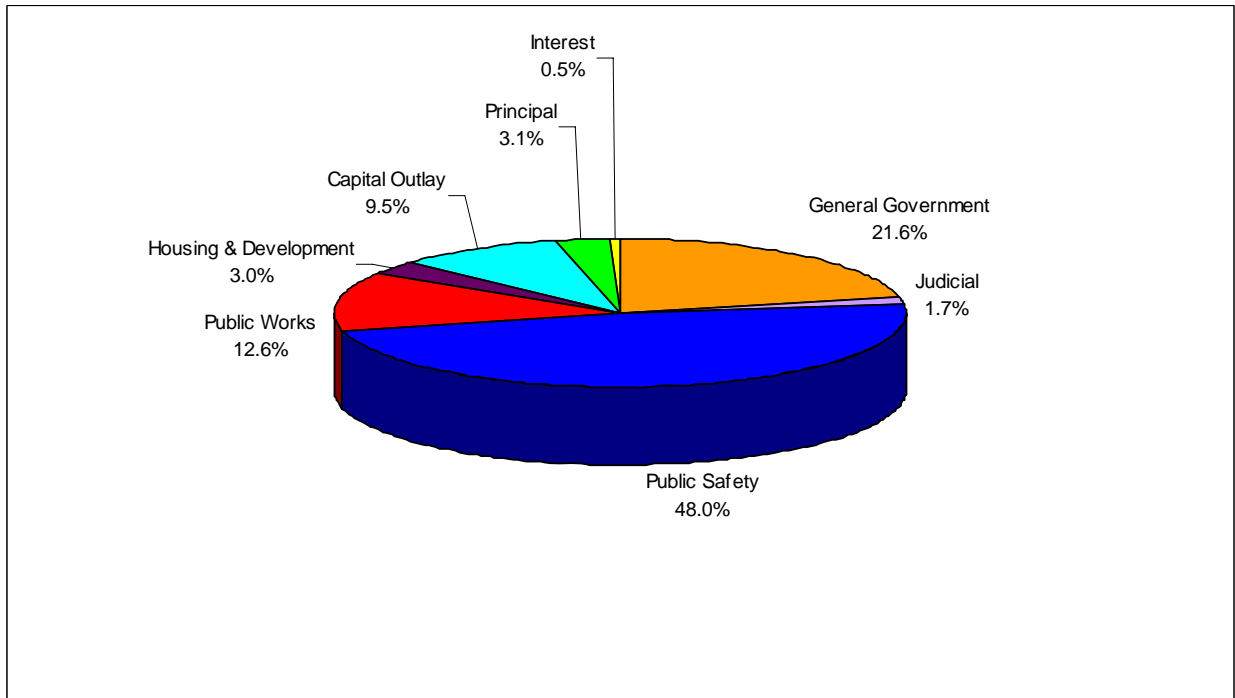
### REVENUES BY SOURCE-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding

The City's governmental funds operating revenues (excluding indirect cost allocation) were only down \$93,000 from prior year. There was a significant (78%) decline in interest revenues but fines and forfeitures increased by 16%. The City's Local Option Sales Tax yielded \$30,000 more than in the prior year. The Special Purpose Local Option Sales Tax (SPLOST) in the Capital Projects Fund accounts for the other sales tax received by the City, which is authorized by voter referendum. The City received \$23,000 less in SPLOST proceeds than in FY 2009 but \$200,000 less than 2008. Licensing and permits continued to decline by an additional \$49,000 from FY 2009, due to the continued downward turn in new construction and business shutting down.

**EXPENDITURES BY FUNCTION-GOVERNMENTAL FUNDS**



Note: Graph may not equal 100% due to rounding

Expenditures in the governmental funds were \$12.5 million, down \$2 million from prior year. The City recognized \$1.2 million for capital outlay expenditures which included right of ways and easements for the HWY 211 DOT project, detrimental computer upgrades and the City-wide telephone system. Operating expenditures of the City were down \$900,000 primarily due to the reduction of personnel expenditures.

**Proprietary Funds** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Overall revenues were down by \$2 million of this amount \$1.2 million was gas revenue which is directly related to the price of gas, therefore, gas expenses declined by approximately the same amount. An additional decrease in revenue was in the Water Fund, mostly due to the lack of tap fee revenues and a decline in water restoration fees along with more rainfall during the spring months. Expenses of the proprietary funds declined by \$1.7 million. The majority of the decline had to do with the price of natural gas to the city as noted earlier but an additionally indirect cost were reduced mainly due to the flow through of reduced personnel expenses in the Internal Service funds. Interest expense increased by \$460,000 because the City closed and began paying on the new GEFA Loan that financed Cedar Creek Wastewater Reclamation Facility.

## Budgetary Highlights

The City Council approves all current year budget revisions in June of each year, at the same time the new fiscal year budget is approved. Budget variances are reviewed with the Mayor and Council on a monthly basis. Below are the significant budget amendments in FY 2010:

- Increase revenue and expenditures relating to Fines and Forfeitures.
- Increase revenues and expenditures concerning forfeited cash and police equipment purchased with forfeited money.
- Increase revenues and expenditures from an additional police grant for two police officers.

Actual Governmental expenditures were \$1.6 million less than budgeted. Personnel cost were under budget by \$748,000 as well as supplies expenditures which were \$353,000 below budget. Contract and purchased property expenditures were slightly over budgeted amounts. Some capital outlay projects were put on hold because funding sources were not available.

Actual combined Governmental revenues were \$62,000 more than budgeted. Fines and forfeitures came in \$189,000 over budget due to conservative budgeting. Combined taxes were \$186,000 under budget, mainly due to anticipated sales tax recovery slower than expected. The City also received an unexpected LCI grant for \$96,000 to study and evaluate solutions to enhance economic development.

## Capital Assets and Debt Administration

### Capital Assets

As of June 30, 2010 the City has invested \$ 93 million (net of depreciation) in capital assets reflected in the following table.

*(in millions of dollars)*

	Governmental Activities		Business-Type Activities		Totals	
	2010	2009	2010	2009	2010	2009
Land	\$ 0.7	\$ 0.3	\$ 5.5	\$ 5.5	\$ 6.2	\$ 5.8
Buildings & Improvements	1.2	1.3	4.0	4.2	5.2	5.5
Plant & System	-	-	69.7	55.4	69.7	55.4
Infrastructure	7.3	8.0	-	-	7.3	8.0
Furniture & Equipment	0.9	0.8	0.7	0.6	1.6	1.4
Vehicles	1.6	2.0	0.5	0.7	2.1	2.7
Work In Progress	0.4	-	0.5	18.3	0.9	18.3
	<u>\$ 12.1</u>	<u>\$ 12.4</u>	<u>\$ 80.9</u>	<u>\$ 84.7</u>	<u>\$ 93.0</u>	<u>\$ 97.1</u>

The following table reconciles the change in capital assets.

*(in millions of dollars)*

	Governmental Activities	Business-Type Activities	Totals
Beginning Balance	\$ 12.4	\$ 84.7	\$ 97.1
Additions	1.2	0.8	2.0
Prior Period Adjustment	-	(1.5)	(1.5)
Depreciation	(1.5)	(3.1)	(4.6)
Ending Balance	<u>\$ 12.1</u>	<u>\$ 80.9</u>	<u>\$ 93.0</u>

Capital asset additions to governmental activities amounted to over \$1,200,000 which included the purchase of telephone system, new doors to City Hall, backup replacement for the computer system, upgraded two computer servers and purchased two additional servers, a Kubota mower, street and

sidewalk improvements and streetscape projects. The City, in conjunction with the Georgia Department of Transportation, is improving Highway 211 from Horton Street to McNeal Road. The City purchased right of ways and easements for this project in the amount of \$424,000. Engineering for this project cost the City \$241,000. Depreciation decreased total capital assets by \$1.5 million.

Business-type capital assets increased by \$800,000. The Water Fund's capital assets increased by \$653,000. This amount included the final construction costs of the Cedar Creek Wastewater Reclamation Facility, telephone system and water and sewer line improvements. The Gas Fund purchased a SCADA system and their portion of the city-wide phone system. The Utility Service Fund, Special Facility Fund and Fleet maintenance fund each capitalized their portion of the city-wide telephone system.

The Water fund also had a prior period adjustment that affected their capital assets with the removal of the spray field. This reduced capital assets by \$1.5 million. Depreciation also decreased business-type capital assets by \$3.1 million.

Note 6 to the financial statements include more detailed information on capital asset activities.

**Debt Outstanding**

As of year-end, the City had \$ 29.1 million in debt outstanding compared to \$ 29.5 million last year. This included \$ 2.5 million due within one year. The following table presents a comparison of debts outstanding:

*(in millions of dollars)*

	<b>Totals</b>	
	2010	2009
Governmental:		
Capital Leases	\$ 1.5	\$ 1.9
Compensated Absences	0.1	0.1
Sub-total	<u>1.6</u>	<u>2.0</u>
Business-type:		
Capital Leases	\$ 0.6	\$ 0.8
Notes	18.1	17.1
Water and Sewer Bonds	8.9	9.6
Sub-total	<u>27.6</u>	<u>27.5</u>
Total	<u>\$ 29.2</u>	<u>\$ 29.5</u>

The City financed the construction of the Cedar Creek Wastewater Reclamation Facility by means of a GEFA loan which increased debt by \$1.6 million. The GEFA loan was closed in FY 2010 for a total of \$17 million at 4.15% for 20 years. HSF Engineering designed and managed the construction of Cedar Creek Wastewater Reclamation Facility and has a remaining note due to them for \$256,500. The note is at 0%, and the City will pay \$4,750 per month for the next 4 years and 6 months. Continued payments during the year decreased existing debt.

Note 8 to the financial statements include more detailed information on long-term debt activities.

**Economic Factors**

Funding for the operations of the City comes primarily from: sales taxes, fines and forfeitures, licensing and permitting activities, and utility profits. As the general economy is fluctuating, the City remains focused on reducing operational costs through increasing the effectiveness and efficiency of the City's operations and administration. The City remains quality driven, committed to providing excellent service in a cost effective and efficient manner guided by and aligned with our core values.

The 2010 budget was developed and adopted to reflect conservative revenue figures and the following indicators were taken into account:

- Although the State's water ban has been lifted, water consumption will remain stable due to consumers' increased awareness for water conservation.
- Sales tax revenues will continue to be lower than in years prior to FY 2008 but should yield a slight increase from 2010 receipts.
- Utility revenues are anticipated to increase due to an increase in the water and solid waste rates.
- Building permits will increase slightly.
- Gas revenues and expenses will remain stable.
- Personal services costs will remain approximately the same as FY 2010.
- Projects will only be completed with additional funds from grants, financing, SPLOST, or unexpected revenues.

### **Financial Contact**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional financial information, please send your requests to:

Finance Director  
City of Winder  
P O Box 566  
45 East Athens Street  
Winder, Georgia 30680  
770-867-3106.





**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

**Basic Financial Statements**



**City of Winder, Georgia**  
**Statement of Net Assets**  
**June 30, 2010**

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	Downtown Development Authority
<b>Assets</b>				
Cash and Cash Equivalents	\$ 1,870,331	\$ 6,375,558	\$ 8,245,889	\$ 14,077
Taxes Receivable - Net	102,707	-	102,707	-
Accounts Receivable	124,512	2,291,354	2,415,866	-
Intergovernmental Receivable	485,295	3,573,608	4,058,903	-
Internal Balances	571,000	(571,000)	-	-
Supply Inventory	-	458,172	458,172	-
Investments	-	-	-	257,609
Prepaid Items	-	12,507	12,507	-
Bond Issue Costs - Net of Amortization	-	198,156	198,156	-
Restricted Assets				
Investment Bond Sinking Accounts	-	995,900	995,900	-
Restricted Cash	-	475,041	475,041	-
Capital Assets				
Non-Depreciable	1,136,251	6,084,960	7,221,211	314,000
Depreciable, Net	11,007,005	74,791,327	85,798,332	26,696
<b>Total Assets</b>	<b>15,297,101</b>	<b>94,685,583</b>	<b>109,982,684</b>	<b>612,382</b>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	535,748	1,027,522	1,563,270	5,114
Intergovernmental Payable	-	-	-	257,609
Liabilities Payable From Restricted Assets:				
Accounts Payable and Accrued Liabilities	-	26,435	26,435	-
Customer Deposits	-	475,041	475,041	-
Noncurrent Liabilities:				
Other Post-Employment Benefits Liability	141,958	49,942	191,900	-
Leases, Notes and Bonds Payable				
Due Within One Year	404,517	1,966,033	2,370,550	-
Due in More Than One Year	1,143,912	25,670,721	26,814,633	-
<b>Total Liabilities</b>	<b>2,226,135</b>	<b>29,215,694</b>	<b>31,441,829</b>	<b>262,723</b>
<b>Net Assets</b>				
Invested In Capital Assets, Net Of Related Debt Restricted For	10,594,827	53,239,533	63,834,360	340,696
Debt Service	-	969,465	969,465	-
Unrestricted	2,476,139	11,260,891	13,737,030	8,963
<b>Total Net Assets</b>	<b>\$ 13,070,966</b>	<b>\$ 65,469,889</b>	<b>\$ 78,540,855</b>	<b>\$ 349,659</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia  
 Statement of Activities  
 For the Fiscal Year Ended June 30, 2010

Function/Program	Expenses	Indirect Costs	Charges For Services
<b>Governmental Activities</b>			
General Government	\$ 2,810,922	\$ (2,542,626)	\$ 145,447
Judicial	189,105	20,755	-
Public Safety	5,887,673	572,042	879,502
Public Works	2,316,133	172,571	39,039
Housing & Development	365,204	(126,778)	-
Interest and Fiscal Agent Charges	57,206	-	-
<b>Total Governmental Activities</b>	<b>11,626,243</b>	<b>(1,904,036)</b>	<b>1,063,988</b>
<b>Business Type Activities</b>			
Water and Sewer	9,238,658	1,015,797	11,753,627
Gas	7,506,769	828,127	10,037,680
Solid Waste Management	939,087	1,143	1,074,755
Environmental Protection Fund	497,475	-	23,389
Special Facilities	537,771	58,969	116,610
Broadband	22,591	-	12,000
<b>Total Business Type Activities</b>	<b>18,742,351</b>	<b>1,904,036</b>	<b>23,018,061</b>
<b>Total Primary Government</b>	<b>\$ 30,368,594</b>	<b>\$ -</b>	<b>\$ 24,082,049</b>
<b>Component Unit</b>			
Downtown Development Authority	\$ 15,964	\$ -	\$ -
<b>Total Component Unit</b>	<b>\$ 15,964</b>	<b>\$ -</b>	<b>\$ -</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Program Revenues		Net (Expenses) Revenues And Changes In Net Assets			Component Unit
Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	Downtown Development Authority
		Governmental Activities	Business Type Activities		
\$ -	\$ -	\$ (122,849)	\$ -	\$ (122,849)	
-	-	(209,860)	-	(209,860)	
158,655	-	(5,421,558)	-	(5,421,558)	
-	311,933	(2,137,732)	-	(2,137,732)	
123,768	-	(114,658)	-	(114,658)	
-	-	(57,206)	-	(57,206)	
<b>282,423</b>	<b>311,933</b>	<b>(8,063,863)</b>	<b>-</b>	<b>(8,063,863)</b>	
-	-	-	1,499,172	1,499,172	
-	-	-	1,702,784	1,702,784	
-	-	-	134,525	134,525	
-	-	-	(474,086)	(474,086)	
715	-	-	(479,415)	(479,415)	
-	-	-	(10,591)	(10,591)	
<b>715</b>	<b>-</b>	<b>-</b>	<b>2,372,389</b>	<b>2,372,389</b>	
<b>\$ 283,138</b>	<b>\$ 311,933</b>	<b>(8,063,863)</b>	<b>2,372,389</b>	<b>(5,691,474)</b>	
\$ 18,000					\$ 2,036
<b>\$ 18,000</b>	<b>\$ -</b>				<b>\$ 2,036</b>
<b>General Revenues:</b>					
Taxes					
		1,505,719	-	1,505,719	-
		437,928	-	437,928	-
		1,484,842	-	1,484,842	-
		1,115,769	-	1,115,769	-
		44,854	169,625	214,479	-
		9,254	3,071	12,325	-
		56,948	-	56,948	-
<b>Transfers</b>		3,238,335	(3,238,335)	-	-
<b>Total General Revenues and Transfers</b>		<b>7,893,649</b>	<b>(3,065,639)</b>	<b>4,828,010</b>	<b>-</b>
<b>Change in Net Assets</b>		<b>(170,214)</b>	<b>(693,250)</b>	<b>(863,464)</b>	<b>2,036</b>
Beginning Net Assets		13,241,180	67,626,540	80,867,720	33,623
Prior Period Adjustments:					
		-	(1,463,401)	(1,463,401)	-
		-	-	-	314,000
<b>Ending Net Assets</b>		<b>\$ 13,070,966</b>	<b>\$ 65,469,889</b>	<b>\$ 78,540,855</b>	<b>\$ 349,659</b>

City of Winder, Georgia  
 Governmental Funds  
 Balance Sheet  
 June 30, 2010

<u>Assets</u>	<u>General Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Cash and Cash Equivalents	\$ 1,387,377	\$ 482,954	\$ 1,870,331
Due From Other Funds	571,000	-	571,000
Taxes Receivable - Net	92,937	9,770	102,707
Accounts Receivable	124,512	-	124,512
Intergovernmental Receivable	404,672	80,623	485,295
<b>Total Assets</b>	<b>\$ 2,580,498</b>	<b>\$ 573,347</b>	<b>\$ 3,153,845</b>
<u>Liabilities</u>			
Accounts Payable and Accrued Liabilities	\$ 343,990	\$ 70,052	\$ 414,042
Deferred Revenues	86,384	-	86,384
<b>Total Liabilities</b>	<b>430,374</b>	<b>70,052</b>	<b>500,426</b>
<u>Fund Balance</u>			
Unreserved, Reported in Capital Projects	-	291,474	291,474
Unreserved, Reported in Special Revenue	-	196,821	196,821
Designated for Budget	-	15,000	15,000
Unreserved and Undesignated	2,150,124	-	2,150,124
<b>Total Fund Balance</b>	<b>2,150,124</b>	<b>503,295</b>	<b>2,653,419</b>
<b>Total Liabilities and Fund Balance</b>	<b>\$ 2,580,498</b>	<b>\$ 573,347</b>	<b>\$ 3,153,845</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**City of Winder, Georgia**  
**Governmental Funds**  
**Reconciliation of the Balance Sheet for Governmental Funds**  
**To the Statement of Net Assets**  
**June 30, 2010**

<b>Total fund balances for Governmental Funds</b>	<b>2,653,419</b>
Amounts reported for governmental activities on the Statement of Net Assets differs from the amount reported on the Balance Sheet for Governmental Funds because:	
Net Other Post Employment Benefit liability does not consume current financial resources and, therefore, is not reported in governmental funds.	(141,958)
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds, net of accumulated depreciation of \$22,867,840.	12,143,256
Other assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	
Fire district taxes earned but unavailable	86,384
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	(121,706)
Notes and leases payable are not due and payable in the current period and therefore are not reported in the funds.	(1,548,429)
<b>Net Assets of Governmental Activities</b>	<b>\$ 13,070,966</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**City of Winder, Georgia**  
**Governmental Funds**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**For the Fiscal Year Ended June 30, 2010**

	General Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>			
Taxes	\$ 4,476,527	\$ 64,444	\$ 4,540,971
License and Permits	138,162	-	138,162
Intergovernmental	96,000	463,567	559,567
Charges for Service	111,398	1,000	112,398
Fines and Forfeitures	769,076	44,352	813,428
Interest	43,337	1,517	44,854
Contributions	34,789	-	34,789
Miscellaneous and Other	56,880	68	56,948
Indirect Cost Allocation	2,721,083	-	2,721,083
<b>Total Revenues</b>	<b>8,447,252</b>	<b>574,948</b>	<b>9,022,200</b>
<b>Expenditures:</b>			
Current			
General Government	2,566,579	131,503	2,698,082
Judicial	208,076	-	208,076
Public Safety	5,759,155	239,558	5,998,713
Public Works	1,558,811	18,801	1,577,612
Housing & Development	330,788	49,532	380,320
Capital Outlay			
General Government	139,788	3,902	143,690
Judicial	1,951	-	1,951
Public Safety	151,873	-	151,873
Public Works	88,824	801,807	890,631
Housing & Development	3,902	-	3,902
Debt Service			
Principal	392,236	-	392,236
Interest and Fiscal Agent Charges	57,206	-	57,206
<b>Total Expenditures</b>	<b>11,259,189</b>	<b>1,245,103</b>	<b>12,504,292</b>
<b>Excess Of Revenues Over (Under) Expenditures</b>	<b>(2,811,937)</b>	<b>(670,155)</b>	<b>(3,482,092)</b>
<b>Other Financing Sources (Uses):</b>			
Transfers In	3,577,918	226,262	3,804,180
Transfers Out	(565,845)	-	(565,845)
Proceeds From Sale of Assets	9,254	-	9,254
<b>Total Other Financing Sources (Uses)</b>	<b>3,021,327</b>	<b>226,262</b>	<b>3,247,589</b>
<b>Net Change In Fund Balance</b>	<b>209,390</b>	<b>(443,893)</b>	<b>(234,503)</b>
<b>Beginning Fund Balance</b>	<b>1,940,734</b>	<b>947,188</b>	<b>2,887,922</b>
<b>Ending Fund Balance</b>	<b>\$ 2,150,124</b>	<b>\$ 503,295</b>	<b>\$ 2,653,419</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.



**City of Winder, Georgia**  
**Governmental Funds**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund**  
**Balance of Governmental Funds to the Statement of Activities**  
**For the Fiscal Year Ended June 30, 2010**

**Net Change In Fund Balance - Total Governmental Funds** **\$ (234,503)**

Amounts reported for governmental activities on the Statement of Activities are different from the amounts reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capitalized outlays exceeded depreciation in the current period.

Expenditures for Capital Assets	1,192,047	
Less Current Year Depreciation	<u>(1,450,123)</u>	(258,076)

The net effect of sale/scraping/transferring capital assets

Capital Assets Sold/Scrapped/Transferred	(52,659)	
Accumulated Depreciation	<u>52,659</u>	-

The issuance of long-term debt (e.g. notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. This amount is the net effect of these differences.

Payment of Long-term Debt	<u>392,236</u>	392,236
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The net OPEB liability does not require the use of current financial resources and is not reported as expenditures in the governmental funds.

(66,380)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Fire District Taxes		3,287
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Expenditures in the Statement of Activities that do not require current financial resources and not reported in the funds.

Compensated Absences		<u>(6,778)</u>
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**Change in Net Assets of Governmental Activities** **\$ (170,214)**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia  
 Proprietary Funds  
 Statement of Net Assets  
 June 30, 2010

	<b>Business-type Activities - Enterprise Funds</b>	
	<b>Water and Sewer</b>	<b>Gas Fund</b>
	<b>Fund</b>	<b>Gas Fund</b>
<b>Assets</b>		
<b>Current Assets</b>		
Cash and Cash Equivalents	\$ 3,005,959	\$ 2,941,242
Accounts Receivable	1,484,237	620,757
Intergovernmental Receivable	137,312	-
Supply Inventory	277,778	180,394
Prepaid Items	-	12,507
Bond Issue Costs - Net	19,663	-
<b>Total Current Assets</b>	<b>4,924,949</b>	<b>3,754,900</b>
<b>Restricted Assets</b>		
Cash	263,077	211,964
Cash - Bond Sinking Accounts	995,900	-
<b>Total Restricted Assets</b>	<b>1,258,977</b>	<b>211,964</b>
<b>Non-Current Assets</b>		
<b>Property, Plant and Equipment - Net</b>	<b>73,244,292</b>	<b>2,919,023</b>
<b>Other Assets:</b>		
Intergovernmental Receivable	3,436,296	-
Bond Issue Costs - Net	178,493	-
<b>Total Other Assets</b>	<b>3,614,789</b>	<b>-</b>
<b>Total Non-current Assets</b>	<b>76,859,081</b>	<b>2,919,023</b>
<b>Total Assets</b>	<b>83,043,007</b>	<b>6,885,887</b>
<b>Liabilities</b>		
<b>Current Liabilities</b>		
Accounts Payable and Accrued Liabilities	461,778	350,973
Due to Other Funds	-	-
Revenue Bonds Payable - Net	693,625	-
Notes & Capital Leases Payable	1,182,666	72,915
Liabilities Payable From Restricted Assets:		
Accounts Payable and Accrued Liabilities	26,435	-
Customer Deposits	263,077	211,964
<b>Total Current Liabilities</b>	<b>2,627,581</b>	<b>635,852</b>
<b>Long -Term Liabilities</b>		
Other Post-Employment Benefits Liability	22,495	15,581
Notes and Capital Leases Payable	17,286,506	139,284
Revenue Bonds Payable - Net	8,212,788	-
<b>Total Long-Term Liabilities</b>	<b>25,521,789</b>	<b>154,865</b>
<b>Total Liabilities</b>	<b>28,149,370</b>	<b>790,717</b>
<b>Net Assets</b>		
Invested in Capital Assets, Net of Related Debt	45,868,707	2,706,824
Restricted Net Assets		
Debt Service	969,465	-
Unrestricted Net Assets	8,055,465	3,388,346
<b>Total Net Assets</b>	<b>\$ 54,893,637</b>	<b>\$ 6,095,170</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds		Totals	Internal Service Funds
\$	420,299	\$ 6,367,500	\$ 8,058
	186,360	2,291,354	-
	-	137,312	-
	-	458,172	-
	-	12,507	-
	-	19,663	-
	<b>606,659</b>	<b>9,286,508</b>	<b>8,058</b>
	-	475,041	-
	-	995,900	-
	-	<b>1,470,941</b>	-
	<b>4,503,308</b>	<b>80,666,623</b>	<b>209,664</b>
	-	3,436,296	-
	-	178,493	-
	-	<b>3,614,789</b>	-
	<b>4,503,308</b>	<b>84,281,412</b>	<b>209,664</b>
	<b>5,109,967</b>	<b>95,038,861</b>	<b>217,722</b>
	159,336	972,087	55,435
	465,000	465,000	106,000
	-	693,625	-
	-	1,255,581	16,827
	-	26,435	-
	-	475,041	-
	<b>624,336</b>	<b>3,887,769</b>	<b>178,262</b>
	4,549	42,625	7,317
	-	17,425,790	32,143
	-	8,212,788	-
	<b>4,549</b>	<b>25,681,203</b>	<b>39,460</b>
	<b>628,885</b>	<b>29,568,972</b>	<b>217,722</b>
	4,503,308	53,078,839	160,694
	-	969,465	-
	(22,226)	11,421,585	(160,694)
\$	<b>4,481,082</b>	<b>65,469,889</b>	\$ -

**City of Winder, Georgia**  
**Proprietary Funds**  
**Statement of Revenues, Expenses and Changes in Net Assets**  
**For the Fiscal Year Ended June 30, 2010**

	<b>Business-type Activities - Enterprise Funds</b>	
	<b>Water and Sewer</b>	<b>Gas</b>
	<b>Fund</b>	<b>Fund</b>
<b>Operating Revenues</b>		
Charges For Services	\$ 11,073,425	\$ 9,910,005
Tap-On Fees	438,293	12,300
Penalties and Interest	236,579	111,807
Miscellaneous and Other	5,330	3,568
<b>Total Revenues</b>	<b>11,753,627</b>	<b>10,037,680</b>
<b>Operating Expenses</b>		
Personal Services	821,807	553,721
Professional and Technical	2,609,316	29,071
Purchased Property Services	585,321	118,002
Supplies	728,991	6,319,529
Depreciation	2,618,960	268,055
Amortization	168,133	-
Internal Fund Charges	577,209	211,124
Indirect Costs Allocation	1,015,797	828,127
<b>Total Expenses</b>	<b>9,125,534</b>	<b>8,327,629</b>
<b>Net Operating Revenues (Expenses)</b>	<b>2,628,093</b>	<b>1,710,051</b>
<b>Non-Operating Revenues (Expenses)</b>		
Interest Income	169,370	255
Interest Expense and Fiscal Agent Charges	(1,068,921)	(7,267)
Gain on sale of assets	3,071	-
<b>Total Non-Operating Revenues (Expenses)</b>	<b>(896,480)</b>	<b>(7,012)</b>
<b>Net Revenues (Expenses) Before Transfers</b>	<b>1,731,613</b>	<b>1,703,039</b>
<b>Transfers</b>		
Transfers Out	(2,134,832)	(1,299,380)
Transfers In	-	-
<b>Net Transfers</b>	<b>(2,134,832)</b>	<b>(1,299,380)</b>
<b>Change in Net Assets</b>	<b>(403,219)</b>	<b>403,659</b>
<b>Net Assets, Beginning of the Year</b>	<b>56,760,257</b>	<b>5,691,511</b>
Prior Period Adjustments:		
Write Off/Scrap 1991 Spray Field	(1,463,401)	-
<b>Net Assets, End of the Year</b>	<b>\$ 54,893,637</b>	<b>\$ 6,095,170</b>

**Change in Net Assets - Enterprise Funds**

Adjustment to reflect the consolidation of Internal Service  
Fund activities related to Enterprise Funds.

**Change in Net Assets of Business-type Activities**

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
\$ 1,203,341	\$ 22,186,771	\$ 1,106,824
-	450,593	-
23,413	371,799	-
715	9,613	-
1,227,469	23,018,776	1,106,824
216,186	1,591,714	778,135
1,245,043	3,883,430	41,397
186,742	890,065	158,021
169,586	7,218,106	129,762
168,943	3,055,958	57,833
-	168,133	-
10,424	798,757	-
60,112	1,904,036	-
2,057,036	19,510,199	1,165,148
<b>(829,567)</b>	<b>3,508,577</b>	<b>(58,324)</b>
-	169,625	1
-	(1,076,188)	(1,677)
-	3,071	-
-	(903,492)	(1,676)
<b>(829,567)</b>	<b>2,605,085</b>	<b>(60,000)</b>
(143,706)	(3,577,918)	-
339,583	339,583	-
<b>195,877</b>	<b>(3,238,335)</b>	-
<b>(633,690)</b>	<b>(633,250)</b>	<b>(60,000)</b>
5,114,772	67,566,540	60,000
-	(1,463,401)	-
<b>\$ 4,481,082</b>	<b>\$ 65,469,889</b>	<b>\$ -</b>
	<b>(633,250)</b>	
	<b>(60,000)</b>	
	<b>\$ (693,250)</b>	

**City of Winder, Georgia**  
**Proprietary Funds**  
**Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2010**

	<b>Business-type Activities - Enterprise Funds</b>	
	<b>Water and Sewer</b>	
	<b>Fund</b>	<b>Gas Fund</b>
<b>Cash Flows from (to) Operating Activities:</b>		
Receipts from Customers	\$ 11,704,960	\$ 10,020,440
Payments to Employees	(814,406)	(548,511)
Internal Activity	(1,593,006)	(1,039,251)
Payments to Suppliers	(4,237,244)	(6,473,798)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>5,060,304</b>	<b>1,958,880</b>
<b>Cash Flows From (to) Noncapital Financing Activities</b>		
Transfers to Other Funds	(2,134,832)	(1,299,380)
Transfers from Other Funds	-	-
Receipts from Other Funds	120,000	-
Payments to Other Funds	-	-
<b>Net Cash from (to) Noncapital Financing Activities</b>	<b>(2,014,832)</b>	<b>(1,299,380)</b>
<b>Cash Flows from (to) Capital and Related Financing Activities:</b>		
Acquisition and Construction of Capital Assets, Net	(652,834)	(49,493)
Receipts from Intergovernmental	131,829	-
Interest and Fiscal Charges on Notes & Capital Leases	(2,211,277)	(7,267)
Principal Payments on Bonds	(851,913)	-
Principal Payments on Notes & Capital Leases	(906,544)	(70,834)
Proceeds from the Sale of Capital Assets	3,071	-
Proceeds from Issuance of Long-Term Debt(Notes & Leases)	1,831,431	-
<b>Net Cash from (to) Capital and Related Financing Activities</b>	<b>(2,656,237)</b>	<b>(127,594)</b>
<b>Cash Flows from Investing Activities:</b>		
Interest on Investments	169,370	255
<b>Net Increase (Decrease) in Cash</b>	<b>558,605</b>	<b>532,161</b>
<b>Cash and Cash Equivalents, Beginning of Year (Including \$1,121,319 and \$246,778 of restricted cash on the Water and Gas Fund respectively)</b>	<b>3,706,331</b>	<b>2,621,045</b>
<b>Cash and Cash Equivalents, End of the Year (Including \$1,258,977 and \$211,964 of restricted cash on the Water and Gas Fund respectively)</b>	<b>\$ 4,264,936</b>	<b>\$ 3,153,206</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities</b>		
Operating Income (Loss)	\$ 2,628,093	\$ 1,710,051
Adjustments to Reconcile Net Operating Income to Net Cash Provided (used) by Operating Activities		
Depreciation and Amortization	2,787,093	268,055
Changes in Current Assets and Liabilities		
Increase (Decrease) in Accounts Payable & Accrued Liabilities	(316,267)	(16,782)
(Increase) Decrease in OPEB Liability	8,362	5,750
(Increase) Decrease in Customer Deposits	15,955	12,038
(Increase) Decrease in Inventories	(1,272)	1,529
(Increase) Decrease in Prepaid Items	2,962	7,517
(Increase) Decrease in Accounts Receivables	(64,622)	(29,278)
<b>Net Cash Provided (used) by Operating Activities</b>	<b>\$ 5,060,304</b>	<b>\$ 1,958,880</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
\$ 1,205,522	\$ 22,930,922	\$ 1,106,824
(213,294)	(1,576,211)	(768,970)
(70,536)	(2,702,793)	-
(1,542,571)	(12,253,613)	(338,835)
<b>(620,879)</b>	<b>6,398,305</b>	<b>(981)</b>
(143,706)	(3,577,918)	-
339,583	339,583	-
465,000	585,000	19,000
-	-	(33,000)
<b>660,877</b>	<b>(2,653,335)</b>	<b>(14,000)</b>
(42,127)	(744,454)	(27,317)
-	131,829	-
-	(2,218,544)	(1,677)
-	(851,913)	-
-	(977,378)	(16,345)
-	3,071	-
-	1,831,431	-
<b>(42,127)</b>	<b>(2,825,958)</b>	<b>(45,339)</b>
-	169,625	1
<b>(2,129)</b>	<b>1,088,637</b>	<b>(60,319)</b>
422,428	6,749,804	68,377
<b>\$ 420,299</b>	<b>\$ 7,838,441</b>	<b>\$ 8,058</b>
\$ (829,567)	\$ 3,508,577	\$ (58,324)
168,943	3,224,091	57,833
59,235	(273,814)	(9,914)
2,091	16,203	7,317
(2,750)	25,243	-
-	257	-
366	10,845	2,107
(19,197)	(113,097)	-
<b>\$ (620,879)</b>	<b>\$ 6,398,305</b>	<b>\$ (981)</b>

City of Winder, Georgia  
 Fiduciary Statement of Assets and Liabilities  
 Agency Funds  
 June 30, 2010

	<u>Municipal Court</u>	<u>Downtown Improvement</u>	<u>Total</u>
<b><u>Assets</u></b>			
Cash and Cash Equivalents	\$ 70,605	\$ 200	\$ 70,805
Accounts Receivable, Net	385,865	-	385,865
<b>Total Assets</b>	<b><u>\$ 456,470</u></b>	<b><u>\$ 200</u></b>	<b><u>\$ 456,670</u></b>
<b><u>Liabilities</u></b>			
Due to Others	\$ 456,470	\$ 200	\$ 456,670
<b>Total Liabilities</b>	<b><u>\$ 456,470</u></b>	<b><u>\$ 200</u></b>	<b><u>\$ 456,670</u></b>

The accompanying Notes to the Financial Statements are an integral part of this statement.



# Notes to the Basic Financial Statements

## 1-Summary of Significant Accounting Policies

This summary of the City of Winder's more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies are an integral part of the accompanying financial statements.

The City of Winder, incorporated in 1894, operates under a Mayor-Council form of government. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; economic development; the construction and maintenance of highways, streets, sidewalks, and stormwater infrastructure.

The accompanying financial statements report on the financial activity for the City of Winder, Georgia for the fiscal year ended June 30, 2010. The statements include all the funds controlled by the Mayor and Council of the City of Winder, Georgia. The financial statements have been prepared in conformance with generally accepted accounting principles (GAAP) as applied to governmental units. The City has elected to apply the statements and pronouncements of the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also elected to apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) Opinions and Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the City are discussed below.

### Reporting Entity

The City presents in the accompanying financial statements those entities that comprise the primary government along with its component unit, an entity for which the City is considered to be financially accountable. At June 30, 2010, the City's reporting entity consists of the City of Winder, Georgia and the Downtown Development Authority, Winder, Georgia (a component unit). The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the government.

#### Downtown Development Authority

The Downtown Development Authority ("Authority") is a nonmajor component unit of the City of Winder. The Authority solely serves the City and is controlled and managed by a board of seven members appointed by the Mayor and Council of the City. The purpose of the Authority is to foster the revitalization and redevelopment of Winder's Central Business District by facilitating projects that will promote trade, commerce, industry, and employment opportunities. Upon dissolution, the assets of the Authority would revert to the City.

Complete financial statements for the Downtown Development Authority may be obtained at the administrative offices.

City Hall  
45 East Athens Street  
Winder, Georgia 30680

### Basic Financial Statements

The financial transactions of the City are presented in the basic financial statements that consist of the government-wide financial statements and the fund level financial statements. The government-wide

financial statements categorize primary activities as either governmental or business-type. Governmental activities, which are generally financed by taxes, intergovernmental revenues, and other nonexchange revenues, are reported separately from business-type activities, which are financed for the most part by fees and charges for goods and services.

*Government-wide financial statements* provide financial information about the City as a whole. They focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities. The primary government and the component unit are presented separately within these financial statements with the focus on the primary government. The fiduciary funds are not presented in the government-wide financial statements.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Where internal activity is representative of an interfund service provided and used, no elimination has been made. Internal activities have not been eliminated from the fund financial statements. Exceptions to this general rule include charges between the City's business-type activities/proprietary funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These allocated amounts charged through the City's indirect cost allocation plan are reported in a separate column on the Statement of Activities.

The *Statement of Net Assets* presents the financial position of the governmental and business-type activities of the City and its discretely presented component unit at year end, June 30, 2010.

The *Statement of Activities* matches the direct expenses of a given function or segment with the related program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

*Fund financial statements* present information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

### **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

GAAP sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. Nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

### **Governmental Funds**

The City reports only the General Fund as a major governmental fund. All other funds are considered non-major funds.

General Fund

The General Fund is the principal fund of City and is used to account for all activities not included in other specified funds. The General Fund accounts for the normal recurring activities of the City (i.e., police, fire, public works, general government, etc.).

The City reports the following non-major funds within the governmental fund type:

Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted legally to expenditures for specified purposes. The City utilizes four funds of this type, which are the Hotel/Motel Tax Fund, Community TV Station Fund, Police Escrow Fund, and Grant Fund.

Capital Projects Fund

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital projects. The Capital Projects Fund maintained by the City is as follows:

The Capital Projects Fund accounts for the receipt and use of Special Purpose Local Option Sales Tax (SPLOST) proceeds for road and sidewalk improvement projects, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities.

Fiduciary FundsAgency Fund – Municipal Court

The Municipal Court Fund is used to account for the monies received for fines collected. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Agency Fund – Downtown Improvement

The Downtown Improvement Fund is used to account for the monies received and restricted for improvements to Downtown Winder. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Proprietary Funds

The City reports two of its proprietary funds as major funds. These funds are often called "income determination", "non-expendable," or "commercial-type" funds and are used to account for the ongoing activities of the City that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the City's business and quasi-business activities are accounted for through proprietary funds. The measurement focus is upon flow of economic resources. The report includes the following proprietary funds:

Enterprise Funds:Water and Sewer Fund

The Water and Sewer Fund is the largest of the eight proprietary funds operated by the City. The Water and Sewer Fund accounts for the operations of the water and sewer systems of the City. The system supplies water and sewer service to area residents and to industrial and commercial users in the City and County.

### Gas Fund

The Gas Fund is the second largest of the eight proprietary funds and accounts for the distribution and sale of natural gas in the City of Winder and the counties of Barrow, Walton, and Oconee.

### Non- Major Enterprise Funds:

#### Solid Waste Management Fund

The Solid Waste Management Fund accounts for the costs of solid waste collection, disposal, and recycling. In FY 2008 the City contracted with Republic Services to handle these solid waste functions.

#### Special Facilities Fund

The Special Facilities Fund is used to account for the rents and other income and the related costs (including depreciation) of operating the City's Community Center, Cultural Arts Center, Adult Education Center and Historic Train Station.

#### Environmental Protection Services Fund

The Environmental Protection Services Fund (EPS) records revenues and expenses associated with the operation and maintenance of the City's stormwater systems and the management of the FOG program and Watershed Protection Plan.

#### Broadband Fund

The Broadband Fund is used to account for the fiber infrastructure installed that the City is leasing to businesses in the City of Winder.

### Internal Service Funds:

Internal Service Funds account for goods and services provided by one department to other departments or funds on a cost-reimbursement basis. The City has the following Internal Service Funds:

#### Utility Service Fund

The City accounts for its utility billing, meter reading, and Customer Service in the Utility Service Fund.

#### Fleet Maintenance Fund

The City accounts for its vehicle maintenance costs in the Fleet Maintenance Fund.

## **Basis of Accounting and Measurement Focus**

The accounting and financial reporting treatment applied to a fund is determined by its basis of accounting and measurement focus. Basis of accounting refers to when transactions are recorded while measurement focus describes which transactions are recorded.

The Government-wide Financial Statements, the Proprietary Funds Financial Statements, and Fiduciary Fund Statements are presented on an *accrual* basis of accounting with an *economic resource* measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurement focus is inextricably connected with accrual accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

All Governmental Fund types use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the transaction can be identified, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable. Principal and interest on general long-term debt is recorded as fund expenditures when due.

All Governmental Funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Revenues that are susceptible to accrual include certain intergovernmental revenues, sales taxes, interest on investments and charges for services.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

The Proprietary Fund types are accounted for on the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when incurred.

All proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the balance sheet using this measurement focus. Fund equity (i.e., net total assets) is segregated into Invested in Capital Assets, Net of Related Debt: Restricted and Unrestricted. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the proprietary funds are charges to customers for sales and services. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses, and include interest revenue and interest expense.

The City reports deferred revenue in its governmental and proprietary funds. For governmental fund types, deferred revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. For proprietary funds, deferred revenues also arise when the City receives resources before it has a legal claim to them or has earned them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the funds and revenue is recognized.

## **Assets, Liabilities and Equity**

### *Cash and Investments*

The City considers currency on hand, demand deposits with banks, amounts included in pooled cash and investment accounts to be cash and cash equivalents. Cash equivalents that mature in three months or less are readily convertible to known amounts of cash.

Statutes authorize the City to invest in obligations of the United States and of its agencies and instrumentalities, bonds of the State of Georgia and its agencies, instrumentalities and political subdivisions, certificates of deposit of national or state banks that are fully insured or collateralized by

United States obligations, and Georgia Fund 1, the Local Government Investment Pool. Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor's criteria for AAAM rated money market funds and is regulated by the Georgia Office of Treasury and Fiscal Services. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines a participant's shares sold and redeemed based on \$1.00 per share.

The City's investments are stated at fair value, which is determined using selected basis. Short-term investments are reported at cost, which approximates fair value. Investments that do not have an established market are reported at estimated fair value. Cash deposits are reported at carrying amount, which is fair value.

### *Receivables and Payables*

Residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Internal Balances".

Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and proprietary funds are stated net of an allowance for collectibles.

### *Inventories*

Inventories of materials and supplies in the proprietary funds are stated at cost on a first-in, first-out basis and charged to expense as used.

### *Prepaid Items*

Payments made to vendors that will benefit periods beyond June 30, 2010, are recorded as prepaid items.

### *Bond Issue Costs*

In Water and Sewer Fund, bond issue costs are deferred and amortized, using the bonds outstanding method, over the lives of the related issues. The original amount of the bond issue cost on the 1998, 2005, and 2009 series bonds was \$573,158. As of June 30, 2010 accumulated amortization was \$375,002, for a balance of \$198,156.

### *Loan Closing Costs*

In the proprietary funds, certain costs incurred in connection with the issuance of long-term debt are deferred and amortized over the lives of the related issues based on the annual principal reductions. The original closing costs were \$108,000. As of June 30, 2010 accumulated amortization was \$108,000 for a balance of \$0.

### *Restricted Assets*

Certain proceeds of proprietary fund revenue bonds are classified as restricted assets on the Statement of net assets because their use is limited by applicable bond covenants. The Water and Sewer Fund sinking fund accounts are used to segregate resources accumulated for debt service payments. Other assets earmarked for restricted use in accordance with legal provisions or external requirements are indicated on the balance sheets. When an expense is incurred for which both restricted and unrestricted net assets are available, the City's policy is to apply the restricted net assets first.

### Capital Assets

Property, plant, and equipment have been recorded at cost, if purchased, and if donated, at fair market value on the date of donation. The City maintains a capital threshold of \$5,000. Interest expense of the proprietary funds is capitalized during construction when assets are constructed with borrowed monies. Capital assets are reported in both the applicable governmental or business-type activities columns in the government-wide statements. Capital assets are charged to expenditures when purchased in the governmental fund statements, and capitalized in the proprietary fund statements.

Depreciation is calculated on the straight-line basis. Depreciation is based on the following estimated useful lives:

<b>Depreciation Schedules</b>			
	Buildings	Infrastructure Plant/System	Vehicles and Equipment
Governmental Funds	10-40	30-60	1-20
Water and Sewer	10-40	10-50	3-10
Gas	10-40	5-50	3-10
Special Facilities	10-40	NA	3-10
Broadband	NA	5-40	NA
Internal Service Funds	NA	NA	3-10
Component Unit - DDA	NA	30	NA

Infrastructure is depreciated over 60 years straight-line. Beginning with Fiscal Year 2006, the City has reported all infrastructure assets in accordance with GASB Statement #34.

Gains or losses from sale or retirement of assets are included in current operations in the government-wide statements and individual proprietary fund financials.

Major improvements that extend the life of an asset are capitalized. Normal maintenance and repairs are charged to expense as incurred.

### Compensated Absences

Vacation pay is accrued when earned. Vacation leave must be used during the year earned. Sick leave benefits are not accrued because the payment of the benefits is contingent upon the future illness of an employee. Sick leave is generally earned and accumulated at the rate of 6 hours per month. Employees may elect to apply accumulated sick leave to time of service at their retirement. Upon termination of employment, individuals are not paid for unused sick leave.

### Long-term Obligations

In the government-wide financial statements, long-term debt and other liabilities are reported as liabilities of governmental activities or business-type activities. They are also reported as liabilities in the proprietary fund financial statements. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the percent of bond principal retired method. The deferred book loss is presented as a reduction of the face amount of the bonds payable.

In the governmental fund financial statements, long-term debt is not reported as a liability. Instead, the face amount of debt issued is reported as other financing sources, and payment of principal and interest are reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

### Capital Contributions

Federal, state and local government assistance in the form of grants that are permanent in nature and restricted for the construction or acquisition of specific property and equipment is recorded as an asset and as non-operating revenue. Any other assets donated to the City are recorded in the same manner.

### *Reservations and Designations of Fund Balance*

Reservations represent the portions of fund balances which are not appropriable for expenditure or have been segregated for specific future uses by legal mandate. Designations represent the portions of fund balance for which the government has made tentative plans.

### *Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### *Operating Revenues and Expenses*

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds (business-type activities). For the City of Winder, these revenues are charges for services for water, sewer, natural gas, solid waste, broadband, and building rentals. Operating expenses are necessary costs incurred to provide goods or services that are the primary activity of each fund.

### *Interfund Activity*

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and in the non-operating revenues/expenses section in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported after general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business-type activities column are also eliminated.

### *Comparative Data*

Comparative data for the prior year has been presented in some of the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative data (presentation of prior year totals by fund type) has not been presented in each fund since its inclusion would make the statements unduly complex and difficult to read. Also, certain prior year amounts have been reclassified to conform to the current year presentation.

## **2-Budgetary Information**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to May 1, the Mayor submits to the City Council a proposed operating budget, in a separate budget document, for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means to finance them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to July 1, the final budget is presented to the City Council by the Mayor and is legally enacted through passage of a budget resolution.
4. Budgetary control is maintained at the department level.



5. Formal budgetary integration is employed as a management control device during the year for all funds except the Agency Funds.
6. The annual budgetary data reported for the General Fund and the annually-budgeted Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles and represent the original appropriation ordinance and other budget amendments as adopted by the City Council. Appropriations lapse at the end of each fiscal year for these funds.

The Budget Officer is permitted to transfer appropriations within a department. City Council must approve transfers between functions and subsequent budgetary amendments. Expenditures may not legally exceed budgeted appropriations at the department level within the fund.

Significant departures must be in excess of \$75,000 and more than 4.0% of the budgeted amount, within each department. There were no significant departures from the total budgeted amounts in the General Fund.

Non significant departures from the City's budgeted amounts are as follows:

**Departments Exceeding Appropriations**

Department	Final Appropriations	Expenditures	Excess
General Fund			
Current			
Housing and Development	\$ 260,142	\$ 330,788	\$ (70,646)
Debt Service			
Interest and Fiscal Charges	56,700	57,206	(506)

The overage in the General Fund's Housing and Development Department is due to a Livable Centers Initiative grant of \$96,000 awarded to the City through Atlanta Regional Commission. The City conducted a study to evaluate creative solutions to address land use, development patterns, transportation, circulation and economic development. The grant was awarded after the budget was prepared therefore expenditures for this study were not budgeted. The revenues from the grant offset the overages for the expenditures.

### 3-Deposits and Investments

Total deposits and cash investments as of June 30, 2010, are summarized as follows:

<b>Balances per statement of net assets:</b>	
Cash-Primary Government	\$ 8,245,889
Cash-CU-Downtown Development Authority	14,077
Restricted assets:	
Investment-Bond Sinking Accounts	995,900
Cash for Customer Deposits	475,041
<b>Balances per statement of fiduciary net assets:</b>	
Cash-Agency Funds	70,805
<b>Total</b>	<b>\$ 9,801,712</b>
Cash deposited with financial institutions	\$ 3,741,336
Cash deposited with Georgia Fund 1	5,062,526
US Bank-Bond Sinking Fund	198,333
Verity Bank - Bond Sinking Fund	797,567
Petty Cash	1,950
<b>Total</b>	<b>\$ 9,801,712</b>

**Credit risk**

The City’s investment policies authorize investment in the following securities approved by the State of Georgia for local governments. Authorized Investments include obligations of the State of Georgia or other states; obligations issued by the United States government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker’s acceptances; the local investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The City’s policies do not establish a minimum credit rating for investments. Investments are reported at fair value. As of June 30, 2010, the investments in the Georgia Fund 1 was rated AAAm and the investment in the US Bank was rated AAAm by Standard & Poor’s.

At June 30, 2010, the City had the following investments:

Investments	Maturities	Rating	Value
<b>Investment Reported in Cash:</b>			
Georgia Fund 1	46 day weighted average	AAAm	\$ 5,062,526
<b>Investment Reported in Restricted Assets:</b>			
First American Treasury Obligations Class Y	38 day weighted average	AAAm	198,333
<b>Real Estate Investment:</b>			
Granite Building	N/A	N/A	-
	Total		<u>\$ 5,260,859</u>

**Interest rate risk**

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Custodial credit risk - deposits**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) that are not covered by FDIC insurance must be collateralized by 110% the value of the deposits by obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. At June 30, 2010, all deposits of the City were adequately insured or collateralized.

**Investment - Granite Building**

The Component Unit of the City of Winder, Downtown Development Authority purchased a historical building from the City in the amount of \$257,609. The DDA considers this a real estate investment since the Georgia Historical Society has identified this building as the oldest standing granite structure in Georgia. The DDA plans to resell the building to an investor/developer.

## 4-Accounts and Intergovernmental Receivables

Receivables as of year-end for the City's individual, major, and non-major governmental funds in the aggregate are as follows:

	Major	Nonmajor		Total
	General	Special Revenue	Capital Projects	
<b>Receivables:</b>				
<b>Intergovernmental</b>				
State of Georgia Sales Tax	\$ 147,063	\$ -	\$ -	\$ 147,063
DDA-Component Unit	257,609	-	-	257,609
Governors Office of Highway Safety	-	4,668	-	4,668
Department of Justice	-	21,745	-	21,745
Barrow County Board of Commissioners	-	-	54,210	54,210
<b>Total Intergovernmental</b>	<b>404,672</b>	<b>26,413</b>	<b>54,210</b>	<b>485,295</b>
<b>Taxes</b>				
Barrow County Tax Commissioner-Net	92,937	-	-	92,937
Hotel/Motel Taxes	-	9,770	-	9,770
<b>Accounts</b>	<b>124,512</b>	<b>-</b>	<b>-</b>	<b>124,512</b>
<b>Total Receivables</b>	<b>\$ 622,121</b>	<b>\$ 36,183</b>	<b>\$ 54,210</b>	<b>\$ 712,514</b>

The City does not maintain an allowance for bad debts on accounts. Annually, accounts that are determined to be uncollectible are written off.

## 5-Restricted Assets

The City's restricted assets include the following:

<i>Business-type Activities</i>	
Cash for Customer Deposits	\$ 475,041
Bond Sinking Accounts Investments	995,900
<b>Total Business-Type Restricted Assets</b>	<b>\$ 1,470,941</b>

## 6-Capital Assets

Capital asset activity for governmental activities for the fiscal year ended June 30, 2010 was as follows:

	Balance 06/30/09	Additions	Decreases	Balance 06/30/10
<b>Non-Depreciable:</b>				
Land	\$ 315,032	424,128	\$ -	\$ 739,160
Construction in Progress	35,229	362,662	(800)	397,091
<b>Total Non-Depreciable</b>	<b>350,261</b>	<b>786,790</b>	<b>(800)</b>	<b>1,136,251</b>
<b>Depreciable:</b>				
Buildings	1,895,290	14,833	-	1,910,123
Vehicles	4,295,446	-	(52,659)	4,242,787
Furniture and Equipment	3,055,753	312,374	-	3,368,127
Infrastructure	24,274,958	78,850	-	24,353,808
<b>Total Depreciable</b>	<b>33,521,447</b>	<b>406,057</b>	<b>(52,659)</b>	<b>33,874,845</b>
<b>Accumulated Depreciation:</b>				
Buildings	(653,035)	(51,423)	-	(704,458)
Vehicles	(2,282,580)	(464,126)	52,659	(2,694,047)
Furniture and Equipment	(2,231,050)	(193,657)	-	(2,424,707)
Infrastructure	(16,303,711)	(740,917)	-	(17,044,628)
<b>Total Accumulated Depr.</b>	<b>(21,470,376)</b>	<b>(1,450,123)</b>	<b>52,659</b>	<b>(22,867,840)</b>
<b>Total Depreciable, net</b>	<b>12,051,071</b>	<b>(1,044,066)</b>	<b>-</b>	<b>11,007,005</b>
<b>Government Activities, Capital Assets, Net</b>	<b>\$ 12,401,332</b>	<b>\$ (257,276)</b>	<b>\$ (800)</b>	<b>\$ 12,143,256</b>

Depreciation expense for governmental activities is charged to functions as follows:

General Government	\$ 135,455
Public Safety	413,668
Public Works	900,721
Judicial	93
Housing and Development	186
<b>Total Depreciation</b>	<b>\$ 1,450,123</b>

Capital asset activity for business-type activities for the fiscal year ended June 30, 2010 was as follows:

	Balance 06/30/09	Additions	Decreases	Prior Period Adjustments	Balance 06/30/10
<b>Non-Depreciable</b>					
Land	\$ 5,548,950	\$ -	\$ -	\$ -	\$ 5,548,950
Construction In Progress	18,290,147	155,519	(17,909,656)	-	536,010
<b>Total Non-Depreciable</b>	<u>23,839,097</u>	<u>155,519</u>	<u>(17,909,656)</u>	<u>-</u>	<u>6,084,960</u>
<b>Depreciable</b>					
Plant and System	87,582,012	18,372,232	-	(3,218,674)	102,735,570
Buildings	4,877,217	-	-	-	4,877,217
Vehicles	1,097,522	-	-	-	1,097,522
Furniture and Equipment	1,843,212	153,673	(118,557)	-	1,878,328
<b>Total Depreciable</b>	<u>95,399,963</u>	<u>18,525,905</u>	<u>(118,557)</u>	<u>(3,218,674)</u>	<u>110,588,637</u>
<b>Accumulated Depreciation</b>					
Plant and System	(32,143,274)	(2,676,077)	-	1,755,273	(33,064,078)
Buildings	(730,861)	(146,241)	-	-	(877,102)
Vehicles	(439,231)	(179,175)	-	-	(618,406)
Furniture and Equipment	(1,243,983)	(112,298)	118,557	-	(1,237,724)
<b>Total Accumulated Depr.</b>	<u>(34,557,349)</u>	<u>(3,113,791)</u>	<u>118,557</u>	<u>1,755,273</u>	<u>(35,797,310)</u>
<b>Total Depreciable, net</b>	<u>60,842,614</u>	<u>15,412,114</u>	<u>-</u>	<u>(1,463,401)</u>	<u>74,791,327</u>
<b>Business Type Activities, Capital Assets, Net</b>	<u>\$ 84,681,711</u>	<u>\$ 15,567,633</u>	<u>\$ (17,909,656)</u>	<u>\$ (1,463,401)</u>	<u>\$ 80,876,287</u>

Depreciation expense for business-type activities is charged to functions as follows:

Water and Sewer Fund	\$ 2,618,960
Gas Fund	268,055
Special Facilities	146,352
Broadband	22,591
Internal Service Funds	57,833
<b>Total Depreciation</b>	<u>\$ 3,113,791</u>

Capital asset activity for the Component Unit, Downtown Development Authority, for the fiscal year ended June 30, 2010 was as follows:

	Balance 06/30/09	Additions	Decreases	Prior Period Adjustments	Balance 06/30/10
<b>Non-Depreciable:</b>					
Land	\$ -	\$ -	\$ -	\$ 314,000	\$ 314,000
<b>Total Non-Depreciable</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>314,000</u>	<u>314,000</u>
<b>Depreciable:</b>					
Plant & System	29,150	-	-	-	29,150
<b>Total Depreciable</b>	<u>29,150</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>29,150</u>
<b>Accumulated Depreciation:</b>					
Plant & System	(1,482)	(972)	-	-	(2,454)
<b>Total Accumulated Depr.</b>	<u>(1,482)</u>	<u>(972)</u>	<u>-</u>	<u>-</u>	<u>(2,454)</u>
<b>Total Depreciable, net</b>	<u>27,668</u>	<u>(972)</u>	<u>-</u>	<u>-</u>	<u>26,696</u>
<b>Government Activities, Capital Assets, Net</b>	<u><b>\$ 27,668</b></u>	<u><b>\$ (972)</b></u>	<u><b>\$ -</b></u>	<u><b>\$ 314,000</b></u>	<u><b>\$ 340,696</b></u>

Depreciation expense for Downtown Development Authority activities is as follows:

Downtown Development Authority	\$ 972
Total Depreciation	<u>\$ 972</u>

## 7-Risk Management

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund (the Fund), a public entity risk pool currently operating as a common risk management and insurance program for member local governments. The authority to participate in this pool rests with the City Council.

As part of this risk pool, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The City also allows the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The Fund is to defend and protect the members of the Fund against liability or loss as prescribed in the member government contract and in accordance with the laws of Georgia. The Fund is to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. Settled claims in the past three years have not exceeded the coverage.

The City has obtained workers' compensation insurance from a private insurance carrier. The limits of the coverage are \$1,000,000 for each employee claim with a \$2,500 deductible.

## 8-Long-Term Debt

Long-term debt information is presented separately for governmental and business-type activities. The table below presents current year changes in long-term debt and the current portions due for each issue.

	Balance 06/30/2009	Increase	Decrease	Balance 06/30/2010	Due In FY 2011
<b>Governmental Activities:</b>					
Capital Leases	\$ 1,940,665	\$ -	\$ (392,236)	\$ 1,548,429	\$ 404,517
Compensated Absences Payable	114,928	214,405	(207,627)	121,706	121,706
<b>Total Governmental Activities</b>	<b>\$ 2,055,593</b>	<b>\$ 214,405</b>	<b>\$ (599,863)</b>	<b>\$ 1,670,135</b>	<b>\$ 526,223</b>
<b>Business-Type Activities:</b>					
Notes Payable-					
1991 GEFA Sewer Treatment	\$ 182,851	-	\$ (85,004)	\$ 97,847	\$ 90,067
1992 GEFA Sewer Treatment	220,933	-	(84,338)	136,595	89,719
1997 GEFA Water Tank & Lines	239,172	-	(27,805)	211,367	29,315
2002 GEFA Water Tank & Lines	103,330	-	(19,507)	83,823	19,901
2003 GEFA Water Tank & Lines	514,458	-	(23,590)	490,868	24,639
2006 GEFA Water - Cedar Creek	15,441,931	1,570,181	(369,925)	16,642,187	573,409
State Of Georgia Revolving	360,688	-	(171,265)	189,423	174,721
HSF Engineering	-	261,250	(4,750)	256,500	57,000
Bonds Payable-					
1998 Series	735,369	-	(199,913)	535,456	188,605
2005 Series	5,133,000	-	(349,000)	4,784,000	362,000
2009 Series	4,550,000	-	(303,000)	4,247,000	286,000
Deferred Bond Refunding Loss	(803,022)	-	142,980	(660,042)	(142,980)
Capital Leases	829,272	-	(207,542)	621,730	213,639
Compensated Absences Payable	27,958	64,378	(58,429)	33,907	33,907
<b>Total Business-Type Activities</b>	<b>\$ 27,535,940</b>	<b>\$ 1,895,809</b>	<b>\$ (1,761,088)</b>	<b>\$ 27,670,661</b>	<b>\$ 1,999,942</b>

\*Compensated absences due not carry over from year to year, therefore they are all current obligations.

### Governmental Activities

The City has financed the acquisition of a vehicle (fire truck) by means of a 10-year lease at 4.18% interest. The lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of their future minimum lease payments as of the inception date. The fire truck initially cost \$284,970, accumulated depreciation as of June 30, 2010, is \$142,485, for a net book value of \$142,485.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2010 were as follows:

Year Ending June 30,	Governmental Activities
2011	\$ 35,006
2012	35,006
2013	35,006
2014	35,006
2015	35,006
Total Minimum Lease Payments	175,030
Less Amount Representing Interest	(17,318)
<b>Present Value of Minimum Lease Payments</b>	<b>\$ 157,712</b>

The City entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,602,803 is for governmental activities and the remainder is for business-type activities. In FY 2008, 2009 and 2010 the City's governmental funds purchased 27 vehicles, excavator, dump truck, brush truck, document imaging software, pressure jet, telephone system and other small equipment for a total of \$1,602,803 accumulated depreciation as of June 30, 20, is \$457,145, for a net book value of \$1,145,658.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2010 were as follows:

Year Ending June 30,	Governmental Activities
2011	\$ 352,957
2012	352,957
2013	294,131
Total Minimum Lease Payments	1,000,045
Less Amount Representing Interest	(41,069)
<b>Present Value of Minimum Lease Payments</b>	<b>\$ 958,976</b>

In FY 2009 the City entered into a ten year lease at 3.76% for a ladder fire truck. The fire truck initially cost \$519,387, accumulated depreciation as of June 30, 2010, is \$86,564, for a net book value of \$432,823.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2010 were as follows:

Year Ending June 30,	Governmental Activities
2011	\$ 61,480
2012	61,480
2013	61,480
2014	61,480
2015	61,480
2016-2019	194,686
Total Minimum Lease Payments	502,086
Less Amount Representing Interest	(70,345)
<b>Present Value of Minimum Lease Payments</b>	<b>\$ 431,741</b>

The City's obligation to pay such lease payments is conditional on the annual appropriation of funds by the City Council.

In the Governmental Activities, compensated absences will be liquidated by the General Fund.



## Business-type Activities

### Water and Sewer Revenue Bonds

The Water and Sewer Fund has issued Water and Sewer Revenue Bonds (Series 1998, Series 2005, and Series 2009). These revenue bonds constitute special obligations of the City solely secured by a lien on and pledge of the net revenues of the water and sewer system.

On April 1, 1998, the City issued the Water and Sewerage Revenue Bonds, Series 1998 in the amount of \$9,964,358 to finance the costs of making renovations, additions, extensions and expansions to the City's existing water and sewerage system and refund the City's Series 1987 Bonds. The principal on the Series 1998 bonds is payable in 21 annual installments which began December 1, 1998, and ends December 1, 2018. Interest is payable at a rate of 3.6% to 5.0% on June 1 and December 1 which began December 1, 1998, and ends December 1, 2018. In 2009 the Series 1998 Revenue Bonds were partially defeased with the Series 2009 Revenue Bonds. The annual requirements to amortize outstanding debt of the 1998 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 188,605	\$ 151,395	\$ 340,000
2012	178,769	161,231	340,000
2013	168,082	171,918	340,000
Totals	<u>\$ 535,456</u>	<u>\$ 484,544</u>	<u>\$ 1,020,000</u>

On February 1, 2005, the City issued Water and Sewerage Revenue Refunding Bonds, Series 2005, with an interest rate of 3.71% and payments due on June 1 and December 1, ending December 1, 2016. Water and Sewerage Revenue bonds of 1993 and 1996 were defeased amounting to \$290,000 and \$5,045,000 respectively.

The annual requirement to amortize outstanding debt of the 2005 Water and Sewerage Revenue Bonds is as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 362,000	\$ 170,771	\$ 532,771
2012	380,000	157,007	537,007
2013	392,000	142,687	534,687
2014	859,000	119,481	978,481
2015	897,000	86,907	983,907
2016-2017	1,894,000	70,935	1,964,935
Totals	<u>\$ 4,784,000</u>	<u>\$ 747,788</u>	<u>\$ 5,531,788</u>

On February 10, 2009 the City issued Water and Sewerage Revenue Refunding Bonds, series 2009 due at various dates ending December 1, 2018 with a yield of 3.295%. A portion of the Water and Sewerage Revenue bonds of 1998 were defeased amounting to \$4,325,000.

The annual requirements to amortize outstanding debt of the 2009 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 286,000	\$ 135,022	\$ 421,022
2012	290,000	125,546	415,546
2013	303,000	115,792	418,792
2014	207,000	107,402	314,402
2015	210,000	100,542	310,542
2016-2019	2,951,000	262,788	3,213,788
Totals	<u>\$ 4,247,000</u>	<u>\$ 847,092</u>	<u>\$ 5,094,092</u>

The City is in compliance with all significant provisions of the bond indentures, series 1998, 2005 and 2009.

Notes Payable

Prior to FY 2010, the City's Water and Sewer Fund had also entered into loan agreements in the original amount of \$3,071,647 with the Georgia Environmental Facilities Authority (GEFA), a State agency. The GEFA makes low interest long-term loans to fund improvements to publicly owned water and sewer systems. Once the loan commitment has been made, loan proceeds are drawn down as costs are incurred. Payback of the loan principal does not begin until after the funded project has been completed. Interest is paid on all outstanding amounts. The City's current GEFA loans outstanding have interest rates ranging from 1.55% to 5.8%.

In FY 2007, the City entered into an additional loan agreement with GEFA for financing the Cedar Creek Wastewater Reclamation Facility. At June 30, 2010 the outstanding balance of the GEFA loan was \$16,642,187. Construction of the Cedar Creek Wastewater Reclamation Facility cost \$18,204,208 with accumulated depreciation of \$37,925 for a net book value of \$18,166,283.

The following tables show the details of all GEFA Loans through June 30, 2010 and the annual requirements to amortize the debt outstanding:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 827,050	\$ 722,038	\$ 1,549,088
2012	728,158	687,427	1,415,585
2013	704,167	655,873	1,360,040
2014	732,852	627,187	1,360,039
2015	744,078	596,346	1,340,424
2016-2020	4,052,777	2,491,071	6,543,848
2021-2025	4,910,922	1,564,125	6,475,047
2026-2030	4,962,683	468,395	5,431,078
Totals	<u>\$ 17,662,687</u>	<u>\$ 7,812,462</u>	<u>\$ 25,475,149</u>

Other liabilities of the Water and Sewer Fund include a loan agreement the City has entered into with the State of Georgia under the State Revolving Fund Program (SRF) in the original amount of \$2,158,982. The SRF makes low interest loans to public sewer systems for capital improvements. The SRF program is funded by a combination of State funds and a grant to the State from the Federal Environmental Protection Agency. At June 30, 2010 the City had a total of \$189,423 outstanding in SRF loans bearing interest at 2.0% per annum. The following table shows the annual requirements to amortize the outstanding loan:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 174,721	\$ 2,195	\$ 176,916
2012	14,702	24	14,726
Totals	<u>\$ 189,423</u>	<u>\$ 2,219</u>	<u>\$ 191,642</u>

The City entered into a contract with HSF Engineering, Inc. in November 2004, to Design and oversee the construction of the Cedar Creek Wastewater Reclamation Facility. The total cost was \$570,000 and the City paid \$4,750 monthly at 0% interest for 65 months. At May 2010 the facility was fully constructed so in order to capitalize this contract, the City set up the remaining balance (\$256,500) on this note.

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 57,000	\$ -	\$ 57,000
2012	57,000	-	57,000
2013	57,000	-	57,000
2014	57,000	-	57,000
2015	28,500	-	28,500
Totals	<u>\$ 256,500</u>	<u>\$ -</u>	<u>\$ 256,500</u>

## Capital Lease

The City has entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,108,697 is for business-type activities and the remainder is for governmental activities. In FY 2009 and FY 2010 the City's proprietary funds purchased 18 vehicles, utilities mapping system, a leak detector, four excavators, three loaders, three compressors, a hydro seeder, telephone system and other small equipment for a total of \$1,108,697 accumulated depreciation as of June 30, 2010, is \$307,268, for a net book value of \$801,429.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2010, were as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2011	\$ 213,639	\$ 15,196	\$ 228,835
2012	219,909	8,926	228,835
2013	188,182	2,509	190,691
Totals	<u>\$ 621,730</u>	<u>\$ 26,631</u>	<u>\$ 648,361</u>

In the business-type activities, compensated absences will be liquidated by the applicable fund.

## 9-Advance Bond Refunding

In fiscal year 1998, a portion of the Series 1998 Water and Sewerage Revenue Bonds was used to refund the Series 1987 Bonds in the amount of \$3,405,709. The City deposited with the paying agent for the Series 1987 Bonds, a portion of the proceeds of the sale of the Series 1998 Bonds, which was invested by the paying agent in certain direct obligations of the United States Government, maturing on or prior to June 1, 1998, the principal and interest on which was sufficient to provide for the payment of the interest on the Series 1987 Bonds to their redemption date and redemption price on June 1, 1998. In connection with this advance refunding the City recognized a loss in the amount of \$1,177,731. This loss is being amortized over a fourteen-year period (the life of the 1987 bonds) using the straight-line method, however in FY 2009 the City refunded a portion of the Series 1998 Bonds with Series 2009 Bonds and amortized the above loss based on the portion of the Series 1998 Bonds that were refunded. As of June 30, 2010, accumulated amortization was \$1,154,303 with a net book value of \$23,428.

In fiscal year 1998, there were also bond issuance costs incurred with the issuance of the Series 1998 Bonds in the amount of \$365,541. As of June 30, 2010, the accumulated amortization was \$345,348 with a net book value of \$20,193. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired or refunded. At June 30, 2010, the outstanding balance on the defeased bond from the 1998 refunding is as follows:

1987	\$192,785
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In fiscal year 2006, the 1993 Water and Sewerage Revenue Bonds and a portion of the 1996 Water and Sewerage Revenue Bonds were defeased into the Series 2005 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of \$605,674. This loss is being amortized over a 7 year 10 month period (the life of the defeased Series 1993 Bonds) using the straight-line method. As of June 30, 2010, accumulated amortization was \$418,819 with a net book value of \$186,855.

There were also bond issue costs incurred with the Series 2005 Bonds in the amount of \$114,750. As of June 30, 2010, accumulated amortization was \$23,469 with a net book value of \$91,281. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2010, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1993	\$ 290,000
1996	\$4,340,000

In FY 2009, a portion of the 1998 Water and Sewerage Revenue Bonds were defeased into the Series 2009 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of \$525,461. This loss is being amortized over a 9 year 10 month period (the life of the defeased Series 1998 Bonds) using the straight line method. As of June 30, 2010, accumulated amortization was \$75,702 with a net book value of \$449,759.

There were also bond issue costs incurred with the Series 2009 Bonds in the amount of \$92,867. As of June 30, 2010 accumulated amortization was \$6,184 with a net book value is \$86,683. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2010, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1998            \$4,080,000

## 10-Water Fund Intergovernmental Receivable

On June 29, 2006, the City of Winder entered into an intergovernmental agreement with Barrow County, Georgia ("County") to sell 1,000,000 gallons per day of sewage treatment capacity rights at the City's Cedar Creek Wastewater Reclamation Facility for a total of \$10,416,000. The contract states that \$5,832,000 of the total is for immediate transfer and assignment of capacity to Barrow County from the City; therefore the City has set up an intergovernmental receivable for this amount. This portion of the contract is to help fund the construction cost of the facility so the City is recognizing revenue. In FY 2007, the City recognized revenue of 20% (\$1,166,400) as a special item because the City provided the right for 200,000 gallons per day of the County's wastewater to enter the City's current wastewater treatment facility. In FY 2008, the City recognized the remaining \$4,665,600 as a special item due to the additional 800,000 gallons per day being available. The remaining balance of the contract (\$4,584,000) is a shared capacity charge and will be paid as the County collects tap fees of \$1,500 for each household equivalent. As the County collects and submits tap fees, the City will recognize this remaining revenue.

The Intergovernmental Receivable activity for the fiscal year ended June 30, 2010 is as follows:

<u>Balance</u> <u>06/30/2009</u>	<u>Increase</u>	<u>Decrease</u>	<u>Balance</u> <u>06/30/2010</u>	<u>Due In</u> <u>FY 2011</u>
<u>\$ 3,705,437</u>	<u>\$ -</u>	<u>\$ (131,829)</u>	<u>\$ 3,573,608</u>	<u>\$ 137,313</u>

A maturities schedule of the intergovernmental receivable is as follows:

<u>Fiscal Year</u> <u>Ending June 30</u>	<u>Principal</u>	<u>4.16%</u> <u>Interest</u>	<u>Total</u> <u>Receivable</u> <u>Per Year</u>
2011	\$ 137,312	\$ 148,663	\$ 285,975
2012	143,025	142,950	285,975
2013	148,974	137,001	285,975
2014	155,172	130,803	285,975
2015	161,627	124,348	285,975
2016-2020	914,762	515,113	1,429,875
2021-2025	1,121,535	308,340	1,429,875
2026-2028	791,201	66,723	857,924
Totals	<u>\$ 3,573,608</u>	<u>\$ 1,573,941</u>	<u>\$ 5,147,549</u>

## 11-Interfund Receivables, Payables and Transfers

Interfund balances at June 30, 2010, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The City expects to repay all interfund balances within one year.

The interfund receivables or payables as of June 30, 2010 are as follows:

	Interfund	
	Due To	Due From
Major Governmental Fund:		
General Fund	\$ 571,000	\$ -
Non Major Proprietary Fund:		
Environmental Protection	-	465,000
Non Major Internal Service Funds:		
Utility Service Fund	-	94,000
Fleet Maintenance Fund	-	12,000
Totals	<u>\$ 571,000</u>	<u>\$ 571,000</u>

Interfund transfers in (out) for the fiscal year ended June 30, 2010, are as follows:

	Transfers in (out)								
	General Fund	Grants	TV Station	Broad-band	Special Facilities	Water & Sewer	Gas	Solid Waste	Net Transactions
Governmental Activities									
General Fund	\$ -	\$ (71,096)	\$ (155,166)	\$ 12,000	\$ (339,583)	\$ 2,134,832	\$ 1,299,380	\$ 131,706	\$ 3,012,073
Grants	71,096	-	-	-	-	-	-	-	71,096
TV Station	155,166	-	-	-	-	-	-	-	155,166
Total Governmental	<u>226,262</u>	<u>(71,096)</u>	<u>(155,166)</u>	<u>12,000</u>	<u>(339,583)</u>	<u>2,134,832</u>	<u>1,299,380</u>	<u>131,706</u>	<u>3,238,335</u>
Business-type Activities									
Water & Sewer	(2,134,832)	-	-	-	-	-	-	-	(2,134,832)
Gas	(1,299,380)	-	-	-	-	-	-	-	(1,299,380)
Solid Waste	(131,706)	-	-	-	-	-	-	-	(131,706)
Special Facilities	339,583	-	-	-	-	-	-	-	339,583
Broadband	(12,000)	-	-	-	-	-	-	-	(12,000)
Total Business-type	<u>(3,238,335)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(3,238,335)</u>
Net Transactions	<u>\$ (3,012,073)</u>	<u>\$ (71,096)</u>	<u>\$ (155,166)</u>	<u>\$ 12,000</u>	<u>\$ (339,583)</u>	<u>\$ 2,134,832</u>	<u>\$ 1,299,380</u>	<u>\$ 131,706</u>	<u>\$ -</u>

Transfers are used to reclassify revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary operations.

## 12-Retirement Plan

The City maintains a defined benefit pension plan (the City of Winder Retirement Plan) to provide retirement and disability benefits for all full-time general and uniformed personnel of the City. The Plan is a participating member of the Georgia Municipal Employees Benefit System (The Plan) (GMEBS), an agent multiple-employer pension employee retirement system (PERS) that acts as a common investment and administrative agent for Cities in the State of Georgia. An annual report that includes financial statements and required supplemental information is issued by GMEBS. A copy of the report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street SW, Atlanta, Georgia 30303. The authority to participate in this plan rests with the City Council.

All full-time City employees are eligible to participate in the plan after one year of service. Employees are not required to contribute to the Plan. The City is required to contribute the amount necessary to fund the Plan, using the actuarial basis specified by the Plan. The Plan is subject to minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code Section 47-20-10).

Under the Plan, pension benefits vest after ten years of service. Benefits are based on the five highest year's average salary. Participants may retire at the earlier of age 65 with 5 years of service or age 55 with 30 years of service to receive normal benefit. Alternative early retirement is age 55 with 10 years of service. Benefits are payable for life and calculated using a formula equal to 2.00 percent of annual salary for employees with retirement dates before August 1, 2000 and after April 2, 2009 or 3.00 percent

of annual salary for employees with retirements dates after August 1, 2000 and before April 1, 2009 which is then multiplied by the final average earnings (5 highest years average) and then multiplied by the amount of credited service. The plan also provides death benefits. These benefit provisions and all other requirements are established by the GMEBS Board of Trustees and the adoption agreement executed by the City.

As of December 31, 2009, employee membership data related to the pension plan was as follows:

Inactive Participants:	
Retiree and beneficiaries currently receiving benefits	80
Terminated employees entitled to benefits but not receiving benefits	48
Total	<u>128</u>
Active Plan Participants:	
Vested	39
Nonvested	112
Total	<u>151</u>
Total Number of Plan Participants	<u><u>279</u></u>

Data relating to the Plan for the past six years is as follows:

Fiscal Year	Annual Required Contr (ARC)	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)	Interest on NPO	NPO at June 30,2007
2005	\$ 423,802	\$ 473,314	111.68%	\$ (49,512)	-	-
2006	369,702	454,285	122.88%	(84,583)	-	-
2007	477,451	419,842	87.93%	57,609	432	58,041
2008	877,243	877,243	100.00%	-	-	-
2009	1,002,251	1,002,251	100.00%	-	-	-
2010	918,095	918,095	100.00%	-	-	-

Analysis of funding progress is presented below:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability (AAL) Projected Unit Credit (b)	Excess (Deficit) of Assets Over AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Deficit) as a Percentage of Covered Payroll ((a-b)/c)
05/01/2005	\$ 7,511,211	\$ 8,226,007	\$ (714,796)	91.31%	\$ 4,491,236	(15.92%)
05/01/2006	8,000,559	8,899,011	(898,452)	89.90%	5,018,026	(17.90%)
05/01/2007	8,526,546	11,795,943	(3,269,397)	72.28%	5,854,339	(55.85%)
05/01/2008	9,261,481	13,336,233	(4,074,752)	69.45%	6,313,678	(64.54%)
05/01/2009	6,554,906	14,903,805	(8,348,899)	43.98%	5,805,508	(143.81%)
01/01/2010	8,564,171	15,306,289	(6,742,118)	55.95%	5,768,939	(116.87%)

The Information was determined as part of the Actuarial Report as of January 1, 2010. Additional information included in the report follows:

Valuation Date	January 1, 2010
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Closed Level Dollar for remaining unfunded liability
Remaining Amortization Period	
Initial unfunded accrued liability	30 Years
Accrued liability arising from changes in plan	20 Years
Accrued liability arising from plan losses (gains)	15 Years
Accrued liability arising from plan assumptions/method	30 Years

## Actuarial Assumptions:

Assumed Rate of Return on Assets	7.75%
Projected Merit/Seniority Salary Increases	3.50%
Projected Inflation	0.0%

Asset Valuation Method – Sum of the actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 50% of market value for 2009, 44% of market value for 2010, 38% of market value for 2011, 32% of market value for 2012, 26% of market value for 2013, and 20% of market value for 2014 and later years.

### 13-Deferred Compensation

The City offers a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all full time City employees (who work more than thirty hours per week) after the first ninety days of employment. The plan is funded through payroll deductions with the maximum contribution being 25% and a ceiling dollar amount of \$16,500 per year. The plan assets are invested, and administrated by public organizations unrelated to the City.

### 14-Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City attorney the resolution of these matters will not have a material adverse effect on the financial condition of the City. There were no known contingent liabilities that would materially effect the financial statements.

### 15-Related Organizations

The City Council is responsible for appointing various members of the boards of other organizations, but the City's accountability for these organizations do not extend beyond making the appointments. In addition, City officials serve on the boards of several organizations in which the City does not have a voting majority. Organizations related to the City in one or both of these manners include the following –

- Housing Authority of the City of Winder
- Piedmont Regional Library
- Barrow County Board of Health
- Winder-Barrow Development Authority
- Winder Planning Board
- Winder-Barrow Industrial Building Authority
- Winder Tree Commission
- Historic Preservation Commission
- Public Facilities Authority

### 16-Joint Venture

Under Georgia law, the City, in conjunction with other cities and counties in the area, are members of the Northeast Georgia Regional Development Center (RDC) and is required to pay annual dues. During its year ended June 30, 2010, the City's dues were paid by Barrow County, which did not request reimbursement from the City. According to the RDC, all dues are billed to the County and the management of the County determines if each municipality within the County should be billed for their pro-rata share of the dues. Membership in an RDC is required by the official Code of Georgia Annotated (OCGA) Section 50-8-34 that provides for the organizational structure of the RDC in Georgia. The RDC

Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from the following location:

Northeast Georgia Regional Development Center  
 305 Research Drive  
 Athens, Georgia 30605

## 17-Hotel/Motel Tax

The City levied and collects a 7% hotel/motel tax in accordance with OCGA 48-13-51. Collections for the fiscal year ended June 30, 2009 were \$64,444. The City expended all amounts required for the purpose of promoting tourism, conventions and trade shows. The total amount of the tax expended for the purposes listed above for the fiscal year ended June 30, 2010 was \$ 49,532, or 76.9%. Of this amount \$19,199 was directly paid out to the Barrow County Chamber of Commerce and \$30,333 was paid to the Special Facilities Fund for operations and advertising.

## 18-Special Local Option Sales Tax

Barrow County collects SPLOST funds for the City. In connection therewith, the County collects the revenues and remits the funds to the City on a monthly basis. The City expends the funds for Streets, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities. All such transactions are reflected in the Capital Projects Fund.

## 19-Indirect Costs Allocations

Indirect expenses of general government and administrative support are fully allocated to the City's operational departments and funds. The purpose of the indirect costs allocations is to charge the operating departments and funds for administrative support services. Costs are allocated based on actual expenditure by functional activity. The following table presents the costs allocated:

<b>Indirect Costs Allocations</b>	
<b>For The Year Ended June 30, 2010</b>	
Costs for Allocation	
Administrative	\$ 2,577,226
Housing and Development	143,857
Total	<u>\$ 2,721,083</u>
Distribution of Indirect Costs	
Water and Sewer Fund	\$ 1,015,797
Gas Fund	828,127
Solid Waste Management Fund	1,143
Special Facilities Fund	58,969
Grant Fund	20,427
TV Station	13,381
General Fund	
General Government	21,219
Public Safety	551,615
Public Works	172,571
Housing and Development	17,079
Judicial	20,755
	<u>\$ 2,721,083</u>

## 20-Other Post Employment Benefits GASB Statements Numbers 43 and 45

### Plan Description

The City of Winder provides post employment health care benefits to retirees on a pay-as-you-go basis through the City of Winder OPEB Plan, a defined benefit, single employer other postemployment benefit plan. This plan was established in accordance with the City Charter and State statutes. The City is



currently in negotiations with the Georgia Municipal Employees Benefit System (GMEBS), which is a service of Georgia Municipal Association (GMA), to administer the Plan.

City employees who have attained the age of 55 with 10 years of service are eligible to participate in the plan.

Health care coverage will continue for the employee at a cost of 50% of the billed premium until the employee is eligible for Medicare. Dependent coverage, if applicable, continues until the dependent or employee (whichever comes first) is eligible for Medicare or voluntarily coverage. All retirement benefits are reviewed and evaluated annually.

## Funding Policy

The City pays part of the health insurance premiums for all retirees from City employment receiving a pension annuity earned through City services and participating in a City health insurance coverage on a pay-as-you-go basis. The City paid approximately \$127,516 and reimbursed by the retirees \$52,816 under this program for the fiscal year ended June 30, 2010. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The City Council provides for the benefits and funding policy through City ordinance and maintains the authority to change the policy. The projection of benefits does not incorporate the potential effect of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

## Annual OPEB Cost and Net OPEB Obligation

The City implemented GASB 45 in fiscal year 2009 and elected to report a zero net OPEB obligation at the beginning of the transition year. The City's annual post employment benefit cost and net OPEB obligation for the plan as of and for the fiscal year ended June 30, 2010 using a 6.50% interest rate scenario were as follows:

Annual Required Contribution (ARC)	\$ 163,800
Interest on Net OPEB Obligation	6,600
Adjustment to ARC	<u>(5,800)</u>
Annual OPEB Cost	164,600
Contributions Made	<u>(74,700)</u>
Increase in Net OPEB Obligation	89,900
Net OPEB Obligation - Beginning of Year	<u>102,000</u>
Net OPEB Obligation - End of Year	<u>\$ 191,900</u>

The City's annual OPEB cost, the percentage of annual OPEB cost contributed during the fiscal year, and the net OPEB obligation at the end of the transition year for the City's post retirement benefits plan were as follows:

Fiscal Year	Annual Required Contr (ARC)	Actual City Contribution	Percentage of ARC Contributed	Net OPEB Obligation
2009	\$ 150,800	\$ 48,800	32.36%	\$ 102,000
2010	164,600	74,700	45.38%	191,900

## Funded Status and Funding Progress

As of July 1, 2009, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was \$1,792,000 and the value of the actuarial assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,792,000.

Actuarial Valuation Date May 1	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Actuarial Accrued Liability (UAAL) (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Deficit) as a Percentage of Covered Payroll ((a-b)/c)
2009	\$ -	\$ 1,345,700	\$(1,345,700)	0.00%	\$ 6,905,104	19.50%
2010	-	1,792,000	(1,792,000)	0.00%	5,810,000	30.80%

## Actuarial Methods and Assumptions for OPEB Plans

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The more significant actuarial methods and assumptions used in the calculations of the annual OPEB cost, the annual required contribution, and the funded status and funding progress for the fiscal year ended June 30, 2010 are as follows:

Method/Assumptions	Retirement Program
Valuation Date	July 1, 2009
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level Dollar, Closed
Average Remaining Period	30 Years
Asset Valuation Method	Market Value of Assets
Interest Rate	6.50%
Inflation Rate	2.50%
Medical Trend Rate	Medical Per Capita costs, Average Costs and premiums are assumed to increase 10.00% for Pre-Medicare coverage and Medicare Supplement. This rate decreases at a rate of 0.5% per year until an ultimate rate of 5.00% is reached.

## 21- Negative Net Assets

The Environmental Protection Services (EPS) Fund reported negative Net Assets of \$474,086 at June 30, 2010. This fund is responsible for fulfilling state mandates and requirements to protect the water quality of the state's waterways. The City contracted with HS. Feldman, Inc. in October 2009 to manage and conduct the City's Stormwater Program, Watershed Protection Plan and the Fats, Oils and Grease (FOG) Program. The City is currently hosting public meetings to address the appropriate funding for the stormwater & watershed protection expenses incurred in this fund.

## 22- Prior Period Adjustments

**Water Fund** – The water fund reported a prior period adjustment of \$1,463,401 that disposed of the spray field which was dismantled and the Cedar Creek Wastewater Reclamation Facility was constructed on that parcel of land. The spray field was constructed in 1991 for \$3,218,674 and accumulated depreciation

was \$1,755,273 at June 30, 2010. The spray field should have been written off in FY 2007 when construction began on Cedar Creek Wastewater Reclamation Facility.

**Downtown Development Authority** (Component Unit) – The Downtown Development Authority (DDA), a component unit of the City of Winder, received a parcel of land that was donated to the Authority on October 24, 2006 for a fair market value of \$314,000.

## **23- GASB Statements Number 54, 57, 58 and 59.**

### **Statement Number 54**

In March 2009, GASB issued Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. This statement will be implemented on or before the fiscal year ending June 30, 2011 to meet GASB requirements.

### **Statement Number 57**

In December 2009, GASB issued Statement No. 57, "OPEB Measurements by Agent Employers and Agent Multiple-Employer Plan's." Statement No. 57 permits an agent employer that has an individual-employer OPEB plan with fewer than 100 total plan members to use the alternative measurement method. This statement does not apply to the City, therefore, it will have no effect on the financial statements.

### **Statement Number 58**

In December 2009, GASB issued Statement No. 58, "Accounting and Financial Reporting for Chapter 9 Bankruptcies." Statement No. 58 provides financial guidance for governments that have petitioned for protection from creditors by filing under chapter 9 bankruptcy. This statement does not apply to the City, therefore, it will have no effect on the financial statements.

### **Statement Number 59**

In June 2010, GASB issued Statement No. 59, "Financial Instruments Omnibus." The Objective of Statement No. 59 is to update and improve existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools for which significant issues have been identified in practice. This statement will be implemented on or before the fiscal year ending June 30, 2011 to meet GASB requirements.





**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

# **Required Supplementary Information**

General Fund  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual  
Notes to the Required Supplementary Information

**City of Winder, Georgia**  
**General Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**For the Fiscal Year Ended June 30, 2010**  
**With Comparative Totals for the Fiscal Year Ended June 30, 2009**

	2010		
	Budgeted Amounts		Actual
	Original	Final	
<b>Revenues:</b>			
Taxes	\$ 4,663,000	\$ 4,663,000	\$ 4,476,527
License and Permits	126,000	126,000	138,162
Intergovernmental	-	47,310	96,000
Charges for Service	100,000	100,000	111,398
Fines and Forfeitures	560,000	580,000	769,076
Interest	80,000	80,000	43,337
Contributions	-	-	34,789
Miscellaneous and Other	20,000	20,000	56,880
Indirect Cost Allocation	2,769,010	2,769,010	2,721,083
<b>Total Revenues</b>	<b>8,318,010</b>	<b>8,385,320</b>	<b>8,447,252</b>
<b>Expenditures:</b>			
Current			
General Government	2,646,426	2,607,926	2,566,579
Judicial	191,631	209,131	208,076
Public Safety	6,328,993	6,324,993	5,759,155
Public Works	2,113,579	2,098,579	1,558,811
Housing and Development	265,142	260,142	330,788
Capital Outlay			
General Government	75,000	157,500	139,788
Judicial	-	2,500	1,951
Public Safety	325,000	372,310	151,873
Public Works	348,500	348,500	88,824
Housing and Development	-	5,000	3,902
Debt Service			
Principal	393,450	393,450	392,236
Interest and Fiscal Charges	56,700	56,700	57,206
<b>Total Expenditures</b>	<b>12,744,421</b>	<b>12,836,731</b>	<b>11,259,189</b>
<b>Excess (Deficiency) Of Revenues Over (Under) Expenditures</b>	<b>(4,426,411)</b>	<b>(4,451,411)</b>	<b>(2,811,937)</b>
<b>Other Financing Sources (Uses):</b>			
Transfers In	4,231,598	4,231,598	3,577,918
Transfers Out	(553,687)	(528,687)	(565,845)
Proceeds From Sale of Assets	-	-	9,254
Issuance of Debt Instruments	748,500	748,500	-
<b>Total Other Sources</b>	<b>4,426,411</b>	<b>4,451,411</b>	<b>3,021,327</b>
<b>Net Change In Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>209,390</b>
<b>Beginning Fund Balance</b>			<b>1,940,734</b>
<b>Ending Fund Balance</b>			<b>\$ 2,150,124</b>

The accompanying Notes to the Required Supplementary Information are an integral part of this statement.

Variance With Final Budget	2009 Actual
\$ (186,473)	\$ 4,383,838
12,162	186,784
48,690	201,137
11,398	140,185
189,076	692,592
(36,663)	192,799
34,789	22,503
36,880	93,623
(47,927)	3,082,893
<b>61,932</b>	<b>8,996,354</b>
41,347	2,968,311
1,055	183,529
565,838	6,037,312
539,768	1,959,225
(70,646)	267,635
17,712	195,244
549	-
220,437	1,417,878
259,676	401,409
1,098	-
1,214	484,475
(506)	67,161
<b>1,577,542</b>	<b>13,982,179</b>
<b>1,639,474</b>	<b>(4,985,825)</b>
(653,680)	5,182,340
(37,158)	(679,180)
9,254	42,295
(748,500)	511,617
<b>(1,430,084)</b>	<b>5,057,072</b>
<b>\$ 209,390</b>	<b>71,247</b>
	1,869,487
	<b>\$ 1,940,734</b>

# Notes to the Required Supplemental Information

## 1-Budgetary Information

The City adopted annual budgets for the 2010 fiscal year for the General Fund and the annually-budgeted Special Revenue Funds. Budgets are adopted on a basis consistent with generally accepted accounting principles. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepare a Proposed Budget as well as a five year Capital Improvement Plan. The Mayor presents both to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by resolution no later than June 30, the close of the City's fiscal year.

The appropriated budget is prepared by fund, function and department. The Budget Officer may make transfers of appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council. The department is the legal level of control. The legal level of control is the level at which expenditures may not legally exceed the budget without approval by the City Council. Appropriations lapse at year-end. Budgeted amounts shown on the financial statements are as adopted by the City Council.

Significant departures must be in excess of \$75,000 and more than 4.0% of the budgeted amount, within each department. The City had no significant departures from the total budgeted amounts in the General Fund. Non-significant departures are shown in Note 2 of the notes to the financial statements.





**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

## **Supplementary Information**

**Nonmajor Governmental Funds Financial Statements**

**Budgetary Comparisons**

**General Fund**

**Special Revenue Funds**

**Capital Projects Fund**

**Agency Funds Statement of Changes in Assets and Liabilities**

**Nonmajor Proprietary Funds Financial Statements**

**Internal Service Funds Combining Statements**

**Capital Assets Used in the Operations of Governmental Funds**

**Special Purpose Local Options Sales Tax**

City of Winder, Georgia  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 June 30, 2010

	Special Revenue				Capital Project	Total
	Community TV Station	Hotel/Motel Tax	Police Escrow	Grant	Capital Projects Fund	
<b>Assets</b>						
Cash and Cash Equivalents	\$ 70,331	\$ 90,478	\$ 33,416	\$ 697	\$ 288,032	\$ 482,954
Taxes Receivable-Net	-	9,770	-	-	-	9,770
Intergovernmental Receivable	-	-	-	26,413	54,210	80,623
<b>Total Assets</b>	<b>\$ 70,331</b>	<b>\$ 100,248</b>	<b>\$ 33,416</b>	<b>\$ 27,110</b>	<b>\$ 342,242</b>	<b>\$ 573,347</b>
<b>Liabilities</b>						
Accounts Payable and Accrued Liabilities	\$ 2,321	\$ 1,250	\$ 12,917	\$ 2,796	\$ 50,768	\$ 70,052
<b>Total Liabilities</b>	<b>2,321</b>	<b>1,250</b>	<b>12,917</b>	<b>2,796</b>	<b>50,768</b>	<b>70,052</b>
<b>Fund Balance</b>						
Unreserved, Designated for Budget	-	-	15,000	-	-	15,000
Unreserved, Undesignated	68,010	98,998	5,499	24,314	291,474	488,295
<b>Total Fund Balance</b>	<b>68,010</b>	<b>98,998</b>	<b>20,499</b>	<b>24,314</b>	<b>291,474</b>	<b>503,295</b>
<b>Total Liabilities and Fund Balance</b>	<b>\$ 70,331</b>	<b>\$ 100,248</b>	<b>\$ 33,416</b>	<b>\$ 27,110</b>	<b>\$ 342,242</b>	<b>\$ 573,347</b>

**City of Winder, Georgia**  
**Nonmajor Governmental Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balance**  
**For the Fiscal Year Ended June 30, 2010**

	Special Revenue				Capital Project	Total
	Community TV Station	Hotel/Motel Tax	Police Escrow	Grant	Capital Projects Fund	
<b>Revenues:</b>						
Taxes	\$ -	\$ 64,444	\$ -	\$ -	\$ -	\$ 64,444
Intergovernmental	-	-	-	151,634	311,933	463,567
Fines and Forfeitures	-	-	44,352	-	-	44,352
Charges for Services	1,000	-	-	-	-	1,000
Interest	-	7	-	-	1,510	1,517
Miscellaneous and Other	-	68	-	-	-	68
<b>Total Revenues</b>	<b>1,000</b>	<b>64,519</b>	<b>44,352</b>	<b>151,634</b>	<b>313,443</b>	<b>574,948</b>
<b>Expenditures:</b>						
Current:						
General Government	131,503	-	-	-	-	131,503
Public Safety	-	-	32,851	206,707	-	239,558
Public Works	-	-	-	-	18,801	18,801
Housing and Development	-	49,532	-	-	-	49,532
Capital Outlay	3,902	-	-	-	801,807	805,709
<b>Total Expenditures</b>	<b>135,405</b>	<b>49,532</b>	<b>32,851</b>	<b>206,707</b>	<b>820,608</b>	<b>1,245,103</b>
<b>Excess Revenues Over (Under) Expenditures</b>	<b>(134,405)</b>	<b>14,987</b>	<b>11,501</b>	<b>(55,073)</b>	<b>(507,165)</b>	<b>(670,155)</b>
<b>Other Financing Sources (Uses):</b>						
Transfers In:						
General Fund	155,166	-	-	71,096	-	226,262
<b>Total Other Sources (Uses)</b>	<b>155,166</b>	<b>-</b>	<b>-</b>	<b>71,096</b>	<b>-</b>	<b>226,262</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>20,761</b>	<b>14,987</b>	<b>11,501</b>	<b>16,023</b>	<b>(507,165)</b>	<b>(443,893)</b>
<b>Beginning Fund Balance</b>	<b>47,249</b>	<b>84,011</b>	<b>8,998</b>	<b>8,291</b>	<b>798,639</b>	<b>947,188</b>
<b>Ending Fund Balance</b>	<b>\$ 68,010</b>	<b>\$ 98,998</b>	<b>\$ 20,499</b>	<b>\$ 24,314</b>	<b>\$ 291,474</b>	<b>\$ 503,295</b>

City of Winder, Georgia  
 General Fund  
 Schedule of Revenues  
 Budget and Actual  
 For the Fiscal Year Ended June 30, 2010  
 With Comparative Totals for the Fiscal Year Ended June 30, 2009

	Budgeted Amounts		Actual	Variance	2009
	Original	Final		With Final Budget	
<b>Revenues:</b>					
<b>Taxes-</b>					
Fire District Taxes	\$ 1,000,000	\$ 1,000,000	\$ 999,375	\$ (625)	\$ 966,919
Intangible/Transfer Tax	-	-	12,444	12,444	8,974
Street Light Assessment	125,000	125,000	100,663	(24,337)	85,554
General Sales Tax	1,718,000	1,718,000	1,505,719	(212,281)	1,476,156
Selective Sales Tax	395,000	395,000	373,484	(21,516)	368,719
Business Taxes	1,425,000	1,425,000	1,484,842	59,842	1,477,516
<b>Total Taxes</b>	<b>4,663,000</b>	<b>4,663,000</b>	<b>4,476,527</b>	<b>(186,473)</b>	<b>4,383,838</b>
<b>License and Permits-</b>					
Business Licenses	93,500	93,500	94,015	515	109,659
Building Permits	32,500	32,500	44,147	11,647	77,125
<b>Total License and Permits</b>	<b>126,000</b>	<b>126,000</b>	<b>138,162</b>	<b>12,162</b>	<b>186,784</b>
<b>Intergovernmental-</b>					
State Government Payments in Lieu of Taxes	-	-	-	-	64,337
Federal Government Grants	-	47,310	-	(47,310)	136,800
Other Intergovernmental	-	-	96,000	96,000	-
<b>Total Intergovernmental</b>	<b>-</b>	<b>47,310</b>	<b>96,000</b>	<b>48,690</b>	<b>201,137</b>
<b>Charges for Service-</b>					
General Government	25,000	25,000	5,435	(19,565)	9,117
Public Safety	45,000	45,000	66,074	21,074	95,576
Facility Maintenance	-	-	850	850	2,202
Public Works	30,000	30,000	39,039	9,039	33,290
<b>Total Charges for Service</b>	<b>100,000</b>	<b>100,000</b>	<b>111,398</b>	<b>11,398</b>	<b>140,185</b>
<b>Fines and Forfeitures - Municipal Court</b>	<b>560,000</b>	<b>580,000</b>	<b>769,076</b>	<b>189,076</b>	<b>692,592</b>
<b>Contributions</b>					
General Government	-	-	27,768	27,768	16,202
Public Safety	-	-	7,021	7,021	6,301
<b>Total Contributions</b>	<b>-</b>	<b>-</b>	<b>34,789</b>	<b>34,789</b>	<b>22,503</b>
<b>Investment Earnings - Interest Income</b>	<b>80,000</b>	<b>80,000</b>	<b>43,337</b>	<b>(36,663)</b>	<b>192,799</b>
<b>Miscellaneous-</b>					
Rents	20,000	20,000	50,394	30,394	48,798
Other	-	-	6,486	6,486	44,825
<b>Total Miscellaneous</b>	<b>20,000</b>	<b>20,000</b>	<b>56,880</b>	<b>36,880</b>	<b>93,623</b>
<b>Indirect Cost Allocation</b>	<b>2,769,010</b>	<b>2,769,010</b>	<b>2,721,083</b>	<b>(47,927)</b>	<b>3,082,893</b>
<b>Total Revenues</b>	<b>\$ 8,318,010</b>	<b>\$ 8,385,320</b>	<b>\$ 8,447,252</b>	<b>\$ 61,932</b>	<b>\$ 8,996,354</b>

City of Winder, Georgia  
 General Fund  
 Schedule of Expenditures  
 Budget and Actual  
 For the Fiscal Year Ended June 30, 2010  
 With Comparative Totals for the Fiscal Year Ended June 30, 2009

	Budgeted Amounts		Actual	Variance	2009
	Original	Final		With Final Budget	
<b>General Government:</b>					
Legislative	\$ 492,320	\$ 517,320	\$ 476,973	\$ 40,347	\$ 470,361
Administration	1,933,481	1,948,481	1,935,987	12,494	2,359,750
Facilities Maintenance	363,325	367,325	360,994	6,331	513,472
<b>Total General Government</b>	<b>2,789,126</b>	<b>2,833,126</b>	<b>2,773,954</b>	<b>59,172</b>	<b>3,343,583</b>
<b>Judicial</b>	<b>191,631</b>	<b>211,631</b>	<b>210,027</b>	<b>1,604</b>	<b>183,529</b>
<b>Housing and Development</b>	<b>265,142</b>	<b>265,142</b>	<b>334,690</b>	<b>(69,548)</b>	<b>267,635</b>
<b>Public Safety:</b>					
Police Department	4,758,232	4,739,232	4,030,469	708,763	4,840,203
Fire Department	2,179,411	2,241,721	2,163,715	78,006	2,887,896
<b>Total Public Safety</b>	<b>6,937,643</b>	<b>6,980,953</b>	<b>6,194,184</b>	<b>786,769</b>	<b>7,728,099</b>
<b>Public Works</b>	<b>2,560,879</b>	<b>2,545,879</b>	<b>1,746,334</b>	<b>799,545</b>	<b>2,459,333</b>
<b>Total General Fund Expenditures</b>	<b>\$ 12,744,421</b>	<b>\$ 12,836,731</b>	<b>\$ 11,259,189</b>	<b>\$ 1,577,542</b>	<b>\$ 13,982,179</b>

City of Winder, Georgia  
 Special Revenue Fund (Hotel/Motel Tax)  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Fiscal Year Ended June 30, 2010

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes-				
Hotel Motel Tax (2%)	\$ 20,000	\$ 20,000	\$ 18,892	\$ (1,108)
Hotel Motel Tax (5 %)	50,000	50,000	45,552	(4,448)
Interest	-	-	7	7
Miscellaneous and Other	-	-	68	68
<b>Total Revenues</b>	<b>70,000</b>	<b>70,000</b>	<b>64,519</b>	<b>(5,481)</b>
<b>Expenditures:</b>				
Housing & Development	70,000	70,000	49,532	20,468
<b>Total Expenditures</b>	<b>70,000</b>	<b>70,000</b>	<b>49,532</b>	<b>20,468</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>14,987</b>	<b>\$ 14,986</b>
<b>Beginning Fund Balance</b>			<b>84,011</b>	
<b>Ending Fund Balance</b>			<b>\$ 98,998</b>	

City of Winder, Georgia  
 Special Revenue Fund (Community TV Station)  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Fiscal Year Ended June 30, 2010

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Charges for Services	\$ -	\$ -	\$ 1,000	\$ 1,000
<b>Total Revenues</b>	<b>-</b>	<b>-</b>	<b>1,000</b>	<b>1,000</b>
<b>Expenditures:</b>				
General Government	169,272	169,272	131,503	37,769
Capital Outlay	30,000	30,000	3,902	26,098
<b>Total Expenditures</b>	<b>199,272</b>	<b>199,272</b>	<b>135,405</b>	<b>63,867</b>
<b>Excess Revenues Over (Under) Expenditures</b>	<b>(199,272)</b>	<b>(199,272)</b>	<b>(134,405)</b>	<b>64,867</b>
<b>Other Financing Sources (Uses):</b>				
Transfers In	169,272	169,272	155,166	(14,106)
Issuance of Debt Instruments	30,000	30,000	-	(30,000)
<b>Total Other Sources</b>	<b>199,272</b>	<b>199,272</b>	<b>155,166</b>	<b>(44,106)</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>20,761</b>	<b>\$ 20,761</b>
<b>Beginning Fund Balance</b>			47,249	
<b>Ending Fund Balance</b>			<b>\$ 68,010</b>	

City of Winder, Georgia  
 Special Revenue Fund (Grant)  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Fiscal Year Ended June 30, 2010

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Intergovernmental	\$ 35,000	\$ 183,000	\$ 151,634	\$ (31,366)
<b>Total Revenues</b>	<b>35,000</b>	<b>183,000</b>	<b>151,634</b>	<b>(31,366)</b>
<b>Expenditures:</b>				
Public Safety	67,832	215,832	206,707	9,125
<b>Total Expenditures</b>	<b>67,832</b>	<b>215,832</b>	<b>206,707</b>	<b>9,125</b>
<b>Excess Revenues Over (Under) Expenditures</b>	<b>(32,832)</b>	<b>(32,832)</b>	<b>(55,073)</b>	<b>(22,241)</b>
<b>Transfers In</b>				
General Fund	32,832	32,832	71,096	38,264
<b>Total Transfers In</b>	<b>32,832</b>	<b>32,832</b>	<b>71,096</b>	<b>38,264</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>16,023</b>	<b>\$ 16,023</b>
<b>Beginning Fund Balance</b>			<b>8,291</b>	
<b>Ending Fund Balance</b>			<b>\$ 24,314</b>	



**City of Winder, Georgia**  
**Special Revenue Fund (Police Escrow)**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**For the Fiscal Year Ended June 30, 2010**

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Fines and Forfeitures	\$ 5,000	\$ 45,000	\$ 44,352	\$ (648)
<b>Total Revenues</b>	<b>5,000</b>	<b>45,000</b>	<b>44,352</b>	<b>(648)</b>
<b>Expenditures:</b>				
Public Safety	5,000	45,000	32,851	12,149
<b>Total Expenditures</b>	<b>5,000</b>	<b>45,000</b>	<b>32,851</b>	<b>12,149</b>
<b>Excess Revenues Over (Under) Expenditures</b>	-	-	11,501	11,501
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>11,501</b>	<b>\$ 11,501</b>
<b>Beginning Fund Balance</b>			<b>8,998</b>	
<b>Ending Fund Balance</b>			<b>\$ 20,499</b>	

City of Winder, Georgia  
 Capital Projects Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 For the Fiscal Year Ended June 30, 2010

<b>Revenues:</b>	<u>Actual</u>
Intergovernmental	\$ 311,933
Interest	1,510
<b>Total Revenues</b>	<u><b>313,443</b></u>
<b>Expenditures:</b>	
Public Works	18,801
Capital Outlay	801,807
<b>Total Expenditures</b>	<u><b>820,608</b></u>
<b>Excess Revenues Over (Under) Expenditures</b>	<u>(507,165)</u>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>(507,165)</b>
<b>Beginning Fund Balance</b>	<u><b>798,639</b></u>
<b>Ending Fund Balance</b>	<u><u><b>\$ 291,474</b></u></u>

City of Winder, Georgia  
 Agency Funds  
 Statement of Changes in Assets and Liabilities  
 For the Fiscal Year Ended June 30, 2010

**Municipal Court**

	<u>Balance 6/30/2009</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance 6/30/2010</u>
<b><u>Assets</u></b>				
Cash and Cash Equivalents	\$ 37,837	\$ 388,198	\$ (355,430)	\$ 70,605
Accounts Receivable, Net	150,831	587,585	(352,551)	385,865
<b>Total Assets</b>	<b><u>\$ 188,668</u></b>	<b><u>\$ 975,783</u></b>	<b><u>\$ (707,981)</u></b>	<b><u>\$ 456,470</u></b>
<b><u>Liabilities</u></b>				
Due To Others	\$ 188,668	\$ 731,099	\$ (463,297)	\$ 456,470
<b>Total Liabilities</b>	<b><u>\$ 188,668</u></b>	<b><u>\$ 731,099</u></b>	<b><u>\$ (463,297)</u></b>	<b><u>\$ 456,470</u></b>

**Downtown Improvement**

	<u>Balance 6/30/2009</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance 6/30/2010</u>
<b><u>Assets</u></b>				
Cash and Cash Equivalents	\$ -	\$ 200	\$ -	\$ 200
<b>Total Assets</b>	<b><u>\$ -</u></b>	<b><u>\$ 200</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 200</u></b>
<b><u>Liabilities</u></b>				
Due To Others	\$ -	\$ 200	\$ -	\$ 200
<b>Total Liabilities</b>	<b><u>\$ -</u></b>	<b><u>\$ 200</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 200</u></b>

**City of Winder, Georgia**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Net Assets**  
**June 30, 2010**

	Solid Waste Management Fund	Environmental Protection Services Fund	Special Facilities Fund	Broadband Fund	Totals
<b>Assets</b>					
Current Assets					
Cash and Cash Equivalents	\$ 408,828	\$ 3,265	\$ 2,886	\$ 5,320	\$ 420,299
Accounts Receivable	145,118	14,519	26,723	-	186,360
<b>Total Current Assets</b>	<b>553,946</b>	<b>17,784</b>	<b>29,609</b>	<b>5,320</b>	<b>606,659</b>
Non-Current Assets					
<b>Property, Plant and Equipment - Net</b>	<b>-</b>	<b>-</b>	<b>4,423,868</b>	<b>79,440</b>	<b>4,503,308</b>
<b>Total Assets</b>	<b>553,946</b>	<b>17,784</b>	<b>4,453,477</b>	<b>84,760</b>	<b>5,109,967</b>
<b>Liabilities</b>					
Current Liabilities					
Accounts Payable and Accrued Liabilities	77,832	26,870	54,634	-	159,336
Due to Other Funds	-	465,000	-	-	465,000
Long -Term Liabilities					
Other Post-Employment Benefits Liability	-	-	4,549	-	4,549
<b>Total Liabilities</b>	<b>77,832</b>	<b>491,870</b>	<b>59,183</b>	<b>-</b>	<b>628,885</b>
<b>Net Assets</b>					
Invested in Capital Assets, Net of Related Debt	-	-	4,423,868	79,440	4,503,308
Unrestricted Net Assets	476,114	(474,086)	(29,574)	5,320	(22,226)
<b>Total Net Assets</b>	<b>\$ 476,114</b>	<b>\$ (474,086)</b>	<b>\$ 4,394,294</b>	<b>\$ 84,760</b>	<b>\$ 4,481,082</b>

**City of Winder, Georgia**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Revenues, Expenses and Changes in Net Assets**  
**For the Fiscal Year Ended June 30, 2010**

	<b>Solid Waste Management Fund</b>	<b>Environmental Protection Services Fund</b>	<b>Special Facilities Fund</b>	<b>Broadband Fund</b>	<b>Totals</b>
<b>Operating Revenues</b>					
Charges For Services	\$ 1,051,342	\$ 23,389	\$ 116,610	\$ 12,000	\$ 1,203,341
Penalties and Interest	23,413	-	-	-	23,413
Miscellaneous and Other	-	-	715	-	715
<b>Total Revenues</b>	<b>1,074,755</b>	<b>23,389</b>	<b>117,325</b>	<b>12,000</b>	<b>1,227,469</b>
<b>Expenses</b>					
Personal Services	-	-	216,186	-	216,186
Professional and Technical	928,663	314,855	1,525	-	1,245,043
Purchased Property Services	-	141,232	45,510	-	186,742
Supplies	-	41,388	128,198	-	169,586
Depreciation	-	-	146,352	22,591	168,943
Internal Fund Charges	10,424	-	-	-	10,424
Indirect Costs Allocation	1,143	-	58,969	-	60,112
<b>Total Expenses</b>	<b>940,230</b>	<b>497,475</b>	<b>596,740</b>	<b>22,591</b>	<b>2,057,036</b>
<b>Net Operating Revenues (Expenses)</b>	<b>134,525</b>	<b>(474,086)</b>	<b>(479,415)</b>	<b>(10,591)</b>	<b>(829,567)</b>
<b>Net Revenues (Expenses) Before Transfers</b>	<b>134,525</b>	<b>(474,086)</b>	<b>(479,415)</b>	<b>(10,591)</b>	<b>(829,567)</b>
<b>Transfers</b>					
Transfers In(Out) - General Fund	(131,706)	-	339,583	(12,000)	195,877
<b>Change in Net Assets</b>	<b>2,819</b>	<b>(474,086)</b>	<b>(139,832)</b>	<b>(22,591)</b>	<b>(633,690)</b>
<b>Net Assets, Beginning of the Year</b>	<b>473,295</b>	<b>-</b>	<b>4,534,126</b>	<b>107,351</b>	<b>5,114,772</b>
<b>Net Assets, End of the Year</b>	<b>\$ 476,114</b>	<b>\$ (474,086)</b>	<b>\$ 4,394,294</b>	<b>\$ 84,760</b>	<b>\$ 4,481,082</b>

**City of Winder, Georgia**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2010**

	Solid Waste Management Fund	Environmental Protection Fund	Special Facilities Fund	Broadband Fund	Totals
<b>Cash Flows from (to) Operating Activities:</b>					
Receipts from Customers	\$ 1,065,399	\$ 8,870	\$ 119,253	\$ 12,000	\$ 1,205,522
Payments to Employees	-	-	(213,294)	-	(213,294)
Internal Activity	(11,567)	-	(58,969)	-	(70,536)
Payments to Suppliers	(928,155)	(470,605)	(143,811)	-	(1,542,571)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>125,677</b>	<b>(461,735)</b>	<b>(296,821)</b>	<b>12,000</b>	<b>(620,879)</b>
<b>Cash Flows from (to) Noncapital Financing Activities</b>					
Receipts from (Payments to) Other Funds	-	465,000	-	-	465,000
Transfers from (to) General Fund	(131,706)	-	339,583	(12,000)	195,877
<b>Net Cash from (to) Noncapital Financing Activities</b>	<b>(131,706)</b>	<b>465,000</b>	<b>339,583</b>	<b>(12,000)</b>	<b>660,877</b>
<b>Cash Flows (to) Capital and Related Financing Activities:</b>					
Acquisition and Construction of Capital Assets, Net	-	-	(42,127)	-	(42,127)
<b>Net Cash (to) Capital and Related Financing Activities</b>	<b>-</b>	<b>-</b>	<b>(42,127)</b>	<b>-</b>	<b>(42,127)</b>
<b>Net Increase (Decrease) in Cash</b>	<b>(6,029)</b>	<b>3,265</b>	<b>635</b>	<b>-</b>	<b>(2,129)</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>414,857</b>	<b>-</b>	<b>2,251</b>	<b>5,320</b>	<b>422,428</b>
<b>Cash and Cash Equivalents, End of the Year</b>	<b>\$ 408,828</b>	<b>\$ 3,265</b>	<b>\$ 2,886</b>	<b>\$ 5,320</b>	<b>\$ 420,299</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities</b>					
Operating Income (Loss)	\$ 134,525	\$ (474,086)	\$ (479,415)	\$ (10,591)	\$ (829,567)
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities					
Depreciation and Amortization	-	-	146,352	22,591	168,943
Changes in Current Assets and Liabilities					
Increase (Decrease) in Accounts Payable & Accrued Liabilities	508	26,870	31,857	-	59,235
Increase (Decrease) in OPEB Liability	-	-	2,091	-	2,091
Increase (Decrease) in Customer Deposits	-	-	(2,750)	-	(2,750)
(Increase) Decrease in Prepaid Items	-	-	366	-	366
(Increase) Decrease in Accounts Receivables	(9,356)	(14,519)	4,678	-	(19,197)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>\$ 125,677</b>	<b>\$ (461,735)</b>	<b>\$ (296,821)</b>	<b>\$ 12,000</b>	<b>\$ (620,879)</b>

**City of Winder, Georgia**  
**Internal Service Funds**  
**Combining Statement of Net Assets**  
**June 30, 2010**

<u>Assets</u>	<u>Utility Service</u>	<u>Vehicle Maintenance</u>	<u>Totals</u>
Current Assets:			
Cash and Cash Equivalents	\$ 5,443	\$ 2,615	\$ 8,058
<b>Total Current Assets</b>	<b>5,443</b>	<b>2,615</b>	<b>8,058</b>
<b>Non-Current Assets</b>			
Property, Plant and Equipment - Net	164,920	44,744	209,664
<b>Total Non-Current Assets</b>	<b>164,920</b>	<b>44,744</b>	<b>209,664</b>
<b>Total Assets</b>	<b>170,363</b>	<b>47,359</b>	<b>217,722</b>
<b>Liabilities</b>			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	35,636	19,799	55,435
Due to Other Funds	94,000	12,000	106,000
Current Portion of Lease Payable	12,019	4,808	16,827
<b>Total Current Liabilities</b>	<b>141,655</b>	<b>36,607</b>	<b>178,262</b>
Long -Term Liabilities			
Capital Lease Payable	22,959	9,184	32,143
Other Post-Employment Benefits Liability	5,749	1,568	7,317
<b>Total Long-Term Liabilities</b>	<b>28,708</b>	<b>10,752</b>	<b>39,460</b>
<b>Total Liabilities</b>	<b>170,363</b>	<b>47,359</b>	<b>217,722</b>
<b>Net Assets</b>			
Invested in Capital Assets, Net of Related Debt	129,942	30,752	160,694
Unrestricted Net Assets	(129,942)	(30,752)	(160,694)
<b>Total Net Assets</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**City of Winder, Georgia**  
**Internal Service Funds**  
**Combining Statement of Revenues, Expenses and Changes in Net Assets**  
**For the Fiscal Year Ended June 30, 2010**

	<u>Utility Service</u>	<u>Vehicle Maintenance</u>	<u>Totals</u>
<b>Operating Revenues:</b>			
Charges For Services	\$ 798,758	\$ 308,066	\$ 1,106,824
<b>Operating Expenses:</b>			
Personal Services	583,707	194,428	778,135
Professional and Technical	40,597	800	41,397
Purchased Property Services	149,217	8,804	158,021
Supplies	41,546	88,216	129,762
Depreciation	42,494	15,339	57,833
<b>Total Expenses</b>	<b>857,561</b>	<b>307,587</b>	<b>1,165,148</b>
<b>Net Operating Revenues (Expenses)</b>	<b>(58,803)</b>	<b>479</b>	<b>(58,324)</b>
<b>Non-Operating Revenues (Expenses)</b>			
Interest Income	1	-	1
Interest Expense	(1,198)	(479)	(1,677)
<b>Total Non-Operating Revenues (Expenses)</b>	<b>(1,197)</b>	<b>(479)</b>	<b>(1,676)</b>
<b>Change in Net Assets</b>	<b>(60,000)</b>	<b>-</b>	<b>(60,000)</b>
<b>Net Assets, Beginning of the Year</b>	<b>60,000</b>	<b>-</b>	<b>60,000</b>
<b>Net Assets, End of the Year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>



**City of Winder, Georgia**  
**Internal Service Funds**  
**Combining Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2010**

	Utility Service	Vehicle Maintenance	Totals
<b>Cash Flows from (to) Operating Activities:</b>			
Receipts from Customers	\$ 798,758	\$ 308,066	\$ 1,106,824
Payments to Suppliers	(247,855)	(90,980)	(338,835)
Payments to Employees	(578,461)	(190,509)	(768,970)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>(27,558)</b>	<b>26,577</b>	<b>(981)</b>
<b>Cash Flows from (to) Noncapital Financing Activities</b>			
Receipts From (Payments to) Other Funds	19,000	(33,000)	(14,000)
<b>Net Cash from (to) Noncapital Financing Activities</b>	<b>19,000</b>	<b>(33,000)</b>	<b>(14,000)</b>
<b>Cash Flows from (to) Capital and Related Financing Activities:</b>			
Acquisition and Construction of Capital Assets	(21,463)	(5,854)	(27,317)
Principal Payments on Long-term Debts	(11,676)	(4,669)	(16,345)
Interest and Fiscal Charges on Long-Term Debt	(1,198)	(479)	(1,677)
<b>Net Cash from (to) Capital and Related Financing Activities</b>	<b>(34,337)</b>	<b>(11,002)</b>	<b>(45,339)</b>
<b>Cash Flows from Investing Activities:</b>			
Interest On Investments	1	-	1
<b>Net Increase (Decrease) in Cash</b>	<b>(42,894)</b>	<b>(17,425)</b>	<b>(60,319)</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>48,337</b>	<b>20,040</b>	<b>68,377</b>
<b>Cash and Cash Equivalents, End of the Year</b>	<b>\$ 5,443</b>	<b>\$ 2,615</b>	<b>\$ 8,058</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>			
Operating Income (Loss)	\$ (58,803)	\$ 479	\$ (58,324)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:			
Depreciation and Amortization	42,494	15,339	57,833
Changes in Assets and Liabilities:			
Increase (Decrease) in Accounts Payables	(18,597)	8,683	(9,914)
Increase (Decrease) in OPEB Liability	5,749	1,568	7,317
(Increase) Decrease in Prepaid Items	1,599	508	2,107
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>\$ (27,558)</b>	<b>\$ 26,577</b>	<b>\$ (981)</b>

**City of Winder, Georgia**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule by Function and Activity**  
**For the Fiscal Year Ended June 30, 2010**

<b>Function and Activity</b>	<b>Land</b>	<b>Buildings</b>	<b>Vehicles</b>	<b>Equipment and Other</b>	<b>Infrastructure</b>	<b>Construction in Progress</b>	<b>Total</b>
General Government	\$ 314,532	\$ 1,699,616	\$ 210,486	\$ 997,923	\$ -	\$ 21,500	\$ 3,244,057
Public Safety							
Law Enforcement	-	172,693	1,365,642	805,234	-	-	2,343,569
Fire Protection	-	-	1,387,780	372,562	-	6,886	1,767,228
Total Public Safety	-	172,693	2,753,422	1,177,796	-	6,886	4,110,797
Public Works	424,628	37,814	1,278,880	1,186,553	24,353,808	368,706	27,650,389
Judicial	-	-	-	1,951			1,951
Housing and Development	-	-	-	3,902			3,902
<b>Total Capital Assets</b>	<b>\$ 739,160</b>	<b>\$ 1,910,123</b>	<b>\$ 4,242,788</b>	<b>\$ 3,368,125</b>	<b>\$ 24,353,808</b>	<b>\$ 397,092</b>	<b>\$ 35,011,096</b>

**City of Winder, Georgia**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule of Changes by Function and Activity**  
**For the Fiscal Year Ended June 30, 2010**

<b>ALL ASSET TYPES</b>	<b>Balance 06/30/09</b>	<b>Additions</b>	<b>Decreases</b>	<b>Balance 06/30/10</b>
General Government	\$ 3,100,366	\$ 143,690	\$ -	\$ 3,244,056
Public Safety				
Law Enforcement	2,259,046	101,461	(16,939)	2,343,568
Fire Protection	1,716,816	50,413	-	1,767,229
Total Public Safety	3,975,862	151,874	(16,939)	4,110,797
Public Works	26,795,480	891,430	(36,520)	27,650,390
Judicial	-	1,951	-	1,951
Housing and Development	-	3,902	-	3,902
<b>Total Capital Assets</b>	<b>\$ 33,871,708</b>	<b>\$ 1,192,847</b>	<b>\$ (53,459)</b>	<b>\$ 35,011,096</b>

**City of Winder, Georgia  
 Special Purpose Local Options Sales Tax  
 Schedule of Expenditures  
 For the Fiscal Year Ended June 30, 2010**

	Original Estimated Cost (Unaudited)	Latest Estimated Cost (Unaudited)	Prior Years Cumulative Expenditures	Total Current Year Expenditures	Total Cumulative Expenditures	Estimated Percent Complete (Unaudited)
<b>2005 SPECIAL PURPOSE LOCAL</b>						
<b>SALES TAX</b>						
Local Street Projects	\$ 4,500,736	\$ 4,500,736	\$ 594,636	\$ 820,608	\$ 1,415,244	31.44%
Recreation Facilities, Downtown Redevelopment Projects, and Streetscapes	925,149	925,149	-	-	-	0.00%
Sewer Facilities	696,945	696,945	-	-	-	0.00%
Totals	<u>\$ 6,122,830</u>	<u>\$ 6,122,830</u>	<u>\$ 594,636</u>	<u>\$ 820,608</u>	<u>\$ 1,415,244</u>	

Notes: This schedule discloses projects that are funded by sales tax revenues.  
 Projects may have additional funding sources.



**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

**Statistical Section**

# Statistical Section

Statistical tables differ from financial statements in that they usually cover more than one fiscal year and may present non-accounting data, un-audited data, projections and the like.

The objective of the statistical section information is to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to understand and assess a government's economic condition. Where data is readily available, the City has presented data retroactively as well as for the current year. Some schedules are presented current year and prior year only as data is not readily available. The goal for most schedules is to build a 10 year history. Changes in prior year data reflect either more accurate information obtained after the FY 2009 Financials were released, actual data available to replace estimated data, or the availability of updated estimates and forecasts.

The statistical section information is presented in the following five categories:

## Financial Trends Information:

Financial trends information is intended to assist the user in understanding and assessing how a government's financial position has changed over time.

Schedules in this category are:

- Net Assets by Component
- Changes in Net Assets
- Fund Balances – Governmental Funds
- Changes in Fund Balances – Governmental Funds

## Revenue Capacity Information:

Revenue capacity information is intended to assist users in understanding and assessing the factors affecting a government's ability to generate its own-source revenues. Note: Although the City of Winder has not assessed a property tax since 1977, the City has elected to present assessed and fair market value of property in the City, since this is a significant potential future revenue source for the City. Existing property tax rates (imposed by other entities) are also presented to show the tax burden being carried by City residents.

The Local Option Sales Tax is imposed county wide, collected by the State of Georgia, and then disbursed by the State according to an agreed upon formula. The sales tax is the largest source of general fund revenue, therefore, the City has elected to present a sales and use tax rate schedule which also includes city sales tax proceeds for the last ten years. Because of the importance of this income source for all political jurisdictions in Barrow County, the City has also elected to include retail sales information as well as other Business Pattern Data from the U.S. Economic Census.

Utility sales are the primary sources of income for the City, therefore, the City has elected to present several alternative schedules in these areas to further assist users in understanding this important aspect of City finances. For example, in lieu of the schedule of largest taxpayers, the City has chosen to present its largest gas, water, and sewer users.

Schedules in this category are:

- Assessed and Fair Market Value of Taxable Property
- Property Tax Millage Rates – Direct and Overlapping
- Sales and Use Taxes – Direct and Overlapping
- Comparison of Retail Trade Sector –Barrow County

Water and Sewer Rates/Water Sold by Customer Type  
Water and Sewer Connection/Tap Fees  
Largest Water and Sewer Customers  
Gas Rates/Gas Sold by Customer Type  
Largest Natural Gas Customers

### Debt Capacity Information:

Debt Capacity information is intended to assist users in understanding and assessing a government's debt and its ability to issue debt. Note: The City of Winder has no outstanding General Bonded Debt. Therefore, schedules dealing specifically with this type of debt have been omitted.

Schedules in this category are:

Direct and Overlapping Debt  
Ratio of Outstanding Debt by Type  
Statement of Legal Debt Margin  
Statement of Pledged Revenue Coverage

### Demographic and Economic Information:

Demographic and economic information is intend (1) to assist users in understanding the socioeconomic environment within which a government operates and (2) to provide information that facilitates comparisons of financial statement information over time and among governments.

Schedules in this category are:

Demographic and Economic Statistics Schedule, which includes population, total personal income, per capita income, median age, unemployment rate and educational attainment.  
Principal Employers – 2009 and 1996

### Operating Information:

Operating information is intended to provide contextual information about a government's operation and resources to assist readers in using financial statement information to understand and assess a government's economic condition.

Schedules in this category are:

Full Time Equivalent City Government Employees by Function/Program  
Operating Indicators by Function/Program  
Capital Assets Statistics by Function/Program

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Net Assets by Component (Accrual Basis of Accounting)**  
**Last Eight Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>Governmental Activities:</b>				
Invested in capital assets, net of related debt	\$ 2,262,897	\$ 2,149,205	\$ 3,308,583	\$ 11,581,715
Restricted	135,998	413,177	146,467	84,583
Unrestricted	565,089	999,001	1,239,112	1,565,584
<b>Total Government activities net assets</b>	<b>\$ 2,963,984</b>	<b>\$ 3,561,383</b>	<b>\$ 4,694,162</b>	<b>\$ 13,231,882</b>
<b>Business-type activities:</b>				
Invested in capital assets, net of related debt	\$ 24,639,966	\$ 24,306,003	\$ 24,132,167	\$ 25,661,462
Restricted	728,724	672,349	548,046	452,046
Unrestricted	4,529,367	4,665,997	4,133,913	6,058,066
<b>Total Business-type activities net assets</b>	<b>\$ 29,898,057</b>	<b>\$ 29,644,349</b>	<b>\$ 28,814,126</b>	<b>\$ 32,171,574</b>
<b>Primary Government:</b>				
Invested in capital assets, net of related debt	\$ 26,902,863	\$ 26,455,208	\$ 27,440,750	\$ 37,243,177
Restricted	864,722	1,085,526	694,513	536,629
Unrestricted	5,094,456	5,664,998	5,373,025	7,623,650
<b>Total Primary Government Net Assets</b>	<b>\$ 32,862,041</b>	<b>\$ 33,205,732</b>	<b>\$ 33,508,288</b>	<b>\$ 45,403,456</b>



<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
\$ 11,743,364	\$ 11,208,521	\$ 10,727,054	\$ 10,594,827
-	-	-	-
<u>1,823,629</u>	<u>944,433</u>	<u>2,514,126</u>	<u>2,476,139</u>
<b><u>\$ 13,566,993</u></b>	<b><u>\$ 12,152,954</u></b>	<b><u>\$ 13,241,180</u></b>	<b><u>\$ 13,070,966</u></b>
\$ 30,513,067	\$ 58,384,414	\$ 57,281,815	\$ 53,239,533
1,720,266	591,091	812,007	969,465
<u>2,786,401</u>	<u>10,634,015</u>	<u>9,532,718</u>	<u>11,260,891</u>
<b><u>\$ 35,019,734</u></b>	<b><u>\$ 69,609,520</u></b>	<b><u>\$ 67,626,540</u></b>	<b><u>\$ 65,469,889</u></b>
\$ 42,256,431	\$ 69,592,935	\$ 68,008,869	\$ 63,834,360
1,720,266	591,091	812,007	969,465
<u>4,610,030</u>	<u>11,578,448</u>	<u>12,046,844</u>	<u>13,737,030</u>
<b><u>\$ 48,586,727</u></b>	<b><u>\$ 81,762,474</u></b>	<b><u>\$ 80,867,720</u></b>	<b><u>\$ 78,540,855</u></b>

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Net Assets (Accrual Basis of Accounting)**  
**Last Eight Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>EXPENSES:</b>				
<b>Governmental Activities:</b>				
General Government	\$ 1,480,598	\$ 1,682,832	\$ 1,997,146	\$ 2,282,796
Judicial**	-	-	-	-
Public Safety	3,405,996	3,550,090	3,891,632	4,367,839
Public Works	1,363,924	1,308,288	1,270,889	1,938,344
Housing and Development**	-	-	-	-
Maintenance Shop*	284,278	342,969	398,294	-
Facilities Maintenance***	183,483	205,125	265,652	303,219
Interest and Fiscal Agent Charges	11,087	16,698	27,759	32,060
<b>Total Governmental Activities Expenses</b>	<b>\$ 6,729,366</b>	<b>7,106,002</b>	<b>7,851,372</b>	<b>8,924,258</b>
<b>Business Type Activities:</b>				
Water and Sewer	6,474,827	6,594,104	7,471,036	7,279,531
Gas	5,678,860	5,581,235	7,737,640	10,690,785
Solid Waste Management	1,065,700	1,124,311	1,156,442	1,429,381
Environmental Protection	-	-	-	-
Special Facilities	142,144	176,693	159,458	209,543
Broadband Fund	-	-	-	-
<b>Total Business Type Activities Expenses</b>	<b>13,361,531</b>	<b>13,476,343</b>	<b>16,524,576</b>	<b>19,609,240</b>
<b>Total Primary Government Expenses</b>	<b>\$ 20,090,897</b>	<b>\$ 20,582,345</b>	<b>\$ 24,375,948</b>	<b>\$ 28,533,498</b>
<b>INDIRECT COSTS:</b>				
<b>Governmental Activities:</b>				
General Government	\$ (465,400)	\$ (1,401,074)	\$ (1,966,593)	\$ (2,381,233)
Judicial**	-	-	-	-
Public Safety	112,000	230,828	506,842	525,674
Public Works	94,500	155,455	206,871	205,209
Housing and Development**	-	-	-	-
Maintenance Shop*	20,400	(335,523)	(199,854)	-
Facilities Maintenance***	-	(205,125)	(263,008)	-
<b>Total Governmental Activities Indirect Cost</b>	<b>(238,500)</b>	<b>(1,555,439)</b>	<b>(1,715,742)</b>	<b>(1,650,350)</b>
<b>Business Type Activities:</b>				
Water and Sewer	133,000	759,172	713,784	737,581
Gas	52,700	640,975	826,480	717,560
Solid Waste Management	52,800	131,992	154,910	178,308
Special Facilities	-	23,300	20,568	16,901
<b>Total Business Type Activities Indirect Cost</b>	<b>238,500</b>	<b>1,555,439</b>	<b>1,715,742</b>	<b>1,650,350</b>
<b>Total Primary Government Indirect Cost</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

\* Maintenance Shop Department became an Internal Service Fund in FY 2006

\*\* Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

\*\*\* Facility Maintenance was included in General Government beginning in FY 2008

	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
\$	2,897,153	\$ 3,232,060	\$ 3,229,756	\$ 2,810,922
	-	178,973	173,352	189,105
	4,996,553	5,852,810	5,816,040	5,887,673
	2,056,673	2,453,317	2,623,739	2,316,134
	-	526,562	295,585	365,202
	-	-	-	-
	314,028	-	-	-
	14,932	21,462	67,161	57,206
	<b>10,279,339</b>	<b>12,265,184</b>	<b>12,205,633</b>	<b>11,626,243</b>
	7,871,412	9,496,745	9,450,482	9,238,658
	9,252,798	9,603,579	9,286,664	7,506,769
	1,375,586	1,019,493	934,623	939,087
	-	-	-	497,475
	336,515	543,613	545,967	537,771
	341	21,881	22,591	22,591
	<b>18,836,652</b>	<b>20,685,311</b>	<b>20,240,327</b>	<b>18,742,351</b>
	<b>\$ 29,115,991</b>	<b>\$ 32,950,495</b>	<b>\$ 32,445,960</b>	<b>\$ 30,368,594</b>
\$	(2,181,680)	\$ (3,122,543)	\$ (2,971,556)	\$ (2,542,626)
	-	21,012	12,897	20,755
	557,429	645,674	697,391	572,042
	173,441	251,905	238,046	172,571
	-	28,040	(43,042)	(126,778)
	-	-	-	-
	(312,360)	-	-	-
	<b>(1,763,170)</b>	<b>(2,175,912)</b>	<b>(2,066,264)</b>	<b>(1,904,036)</b>
	627,769	1,001,095	1,011,807	1,015,797
	981,041	1,098,859	995,152	828,127
	122,900	11,942	1,186	1,143
	31,460	64,016	58,119	58,969
	<b>1,763,170</b>	<b>2,175,912</b>	<b>2,066,264</b>	<b>1,904,036</b>
\$	-	\$ -	\$ -	\$ -

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Net Assets (Accrual Basis of Accounting)**  
**Last Eight Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>PROGRAM REVENUES:</b>				
<b>Governmental Activities:</b>				
Charges for Service:				
General Government	\$ 907,711	\$ 948,424	\$ 1,005,824	\$ 1,023,457
Judicial**	-	-	-	-
Public Safety	713,113	315,699	315,811	413,549
Public Works	55,536	39,077	17,330	109,104
Housing and Development**	-	-	-	-
Maintenance Shop*	-	-	-	-
Facilities Maintenance***	-	-	-	-
Operating Grants and Contributions				
General Government	-	-	-	-
Housing and Development**	-	-	-	-
Public Safety	353,183	505,760	686,993	820,394
Capital Grants and Contributions				
Public Safety	-	-	-	-
Public Works	293,822	349,971	306,433	363,047
<b>Total Governmental Activities Program Revenues</b>	<b><u>2,323,365</u></b>	<b><u>2,158,931</u></b>	<b><u>2,332,391</u></b>	<b><u>2,729,551</u></b>
<b>Business Type Activities:</b>				
Charges for Service:				
Water and Sewer	7,950,019	8,130,205	9,216,420	11,923,559
Gas	7,020,706	7,139,095	9,206,529	12,506,598
Solid Waste Management	979,213	1,004,654	1,025,230	1,023,772
Environmental Protection	-	-	-	-
Special Facilities	91,577	103,382	83,610	88,614
Broadband Fund	-	-	-	-
Operating Grants and Contributions				
Capital Grants and Contributions-Water	-	-	-	193,534
<b>Total Business Type Activities Program Revenues</b>	<b><u>16,041,515</u></b>	<b><u>16,377,336</u></b>	<b><u>19,531,789</u></b>	<b><u>25,736,077</u></b>
<b>Total Primary Government Program Revenues</b>	<b><u>\$ 18,364,880</u></b>	<b><u>\$ 18,536,267</u></b>	<b><u>\$ 21,864,180</u></b>	<b><u>\$ 28,465,628</u></b>
<b>NET REVENUES (EXPENSES):</b>				
Governmental Activities	\$ (4,167,501)	\$ (3,391,632)	\$ (3,803,239)	\$ (4,544,357)
Business Type Activities	2,441,484	1,345,554	1,291,471	4,476,487
<b>Total Primary Government Net Expense</b>	<b><u>\$ (1,726,017)</u></b>	<b><u>\$ (2,046,078)</u></b>	<b><u>\$ (2,511,768)</u></b>	<b><u>\$ (67,870)</u></b>

\* Maintenance Shop Department became an Internal Service Fund in FY 2006

\*\* Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

\*\*\* Facility Maintenance was included in General Government beginning in FY 2008

\*\*\*\*Contributions have been included in Miscellaneous and Other for years prior to FY 2009.

	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
\$	404,764	\$ 253,621	\$ 198,895	\$ 145,447
	-	-	-	-
	483,103	734,176	798,111	879,502
	25,990	47,646	33,290	39,039
	-	-	-	-
	-	-	-	-
	-	-	-	-
	41,790	43,447	64,337	-
	-	22,226	16,202	123,768
	92,399	78,429	44,950	158,655
	-	-	-	-
	-	-	136,800	-
	495,185	514,323	336,839	311,933
	<b>1,543,231</b>	<b>1,693,868</b>	<b>1,629,424</b>	<b>1,658,344</b>
	12,133,881	13,467,828	12,375,708	11,753,627
	10,606,003	11,655,148	11,268,216	10,037,680
	1,059,163	1,081,529	1,113,567	1,074,755
	-	-	-	23,389
	126,662	124,340	125,690	116,610
	8,164	12,000	12,000	12,000
	-	6,000	1,588	715
	970,864	-	-	-
	<b>24,904,737</b>	<b>26,346,845</b>	<b>24,896,769</b>	<b>23,018,776</b>
<b>\$</b>	<b>26,447,968</b>	<b>\$ 28,040,713</b>	<b>\$ 26,526,193</b>	<b>\$ 24,677,120</b>
\$	(6,972,938)	\$ (8,395,404)	(8,509,945)	\$ (8,063,863)
	4,304,915	3,485,622	2,590,178	2,372,389
<b>\$</b>	<b>(2,668,023)</b>	<b>\$ (4,909,782)</b>	<b>\$ (5,919,767)</b>	<b>\$ (5,691,474)</b>

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Net Assets (Accrual Basis of Accounting)**  
**Last Eight Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>General Revenues and Other Changes in Net Assets:</b>				
<b>Governmental Activities:</b>				
Taxes-				
General Sales Taxes (1)	\$ 1,432,078	\$ 1,522,457	\$ 1,665,761	\$ 1,764,368
Selective Sales Taxes	350,335	280,962	279,860	403,293
Business Taxes (1)	412,256	438,184	474,874	510,902
Other Taxes (1)	-	-	-	-
Interest Earnings	18,853	58,787	90,282	176,458
Miscellaneous Revenues	39,373	83,351	303,547	23,277
Gain on Sale of Assets	-	-	-	-
Transfers	1,835,548	1,605,290	2,121,694	1,697,386
<b>Total Governmental Activities</b>	<b><u>4,088,443</u></b>	<b><u>3,989,031</u></b>	<b><u>4,936,018</u></b>	<b><u>4,575,684</u></b>
<b>Business Type Activities:</b>				
Interest Earnings	93,251	6,028	-	-
Miscellaneous Revenues				
Special Item (2)	-	-	-	-
Gain on Sale of Assets	-	-	-	-
Transfers	(1,835,548)	(1,605,290)	(2,121,694)	(1,697,386)
<b>Total Business Type Activities</b>	<b><u>(1,742,297)</u></b>	<b><u>(1,599,262)</u></b>	<b><u>(2,121,694)</u></b>	<b><u>(1,697,386)</u></b>
<b>Total Primary Government</b>	<b><u>\$ 2,346,146</u></b>	<b><u>\$ 2,389,769</u></b>	<b><u>\$ 2,814,324</u></b>	<b><u>\$ 2,878,298</u></b>
<b>Prior Period Adjustments:</b>				
Governmental Activities	\$ -	\$ -	\$ -	\$ -
Business Type Activities	-	-	-	-
<b>Total Prior Period Adjustments:</b>	<b><u>\$ -</u></b>	<b><u>\$ -</u></b>	<b><u>\$ -</u></b>	<b><u>\$ -</u></b>
<b>Changes in Net Assets:</b>				
Governmental Activities	\$ (79,058)	\$ 597,399	\$ 1,132,779	\$ 31,327
Business Type Activities	699,187	(253,708)	(830,223)	2,779,101
<b>Total Primary Government</b>	<b><u>\$ 620,129</u></b>	<b><u>\$ 343,691</u></b>	<b><u>\$ 302,556</u></b>	<b><u>\$ 2,810,428</u></b>

(1) The variations on General Sales Tax, Selective Sales Tax, and Other Tax reflects a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

(2) The special item for FY 2007 and 2008 was wastewater capacity rights sold to Barrow County.

<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
\$ 1,866,220	\$ 1,848,646	\$ 1,476,156	\$ 1,505,719
441,576	441,903	454,108	437,928
1,127,973	1,452,173	1,477,516	1,484,842
741,868	792,119	1,080,763	1,115,769
344,939	327,474	201,940	44,854
78,890	69,096	93,623	56,948
-	32,050	42,295	9,254
2,706,583	2,829,760	4,771,770	3,238,335
<b>7,308,049</b>	<b>7,793,221</b>	<b>9,598,171</b>	<b>7,893,649</b>
83,428	24,339	171,520	169,625
1,166,400	4,665,600	-	-
-	5,494	27,092	3,071
(2,706,583)	(2,829,760)	(4,771,770)	(3,238,335)
<b>(1,456,755)</b>	<b>1,865,673</b>	<b>(4,573,158)</b>	<b>(3,065,639)</b>
<b>\$ 5,851,294</b>	<b>\$ 9,658,894</b>	<b>\$ 5,025,013</b>	<b>\$ 4,828,010</b>
\$ -	\$ -	\$ -	\$ -
-	-	-	(1,463,401)
<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (1,463,401)</b>
\$ 335,111	\$ (602,183)	\$ 1,088,226	\$ (170,214)
2,848,160	5,351,295	(1,982,980)	(2,156,651)
<b>\$ 3,183,271</b>	<b>\$ 4,749,112</b>	<b>\$ (894,754)</b>	<b>\$ (2,326,865)</b>

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Fund Balances,**  
**Governmental Funds**  
**Last Eight Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>General Fund:</b>				
Reserved For Prepaid Items	\$ 60,098	\$ -	\$ 39,830	\$ -
Reserved for Capital Projects	-	-	-	-
Unreserved/Undesignated	481,576	969,030	1,243,610	1,506,300
<b>Total General Fund</b>	<u>541,674</u>	<u>969,030</u>	<u>1,283,440</u>	<u>1,506,300</u>
<b>All Other Governmental Funds:</b>				
Reserved For Prepaid Items	-	-	-	-
Unreserved Reported in Capital Projects	135,998	413,177	146,467	45,065
Unreserved Reported in Special Funds	-	-	-	70,600
Designated for Budget	-	-	-	-
<b>Total All Other Governmental Funds</b>	<u>135,998</u>	<u>413,177</u>	<u>146,467</u>	<u>115,665</u>
<b>Total All Governmental Funds</b>	<u>\$ 677,672</u>	<u>\$ 1,382,207</u>	<u>\$ 1,429,907</u>	<u>\$ 1,621,965</u>



<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
\$ 84,684	\$ 61,541	\$ 153,448	\$ -
-	1,566,865	266,387	-
1,429,568	241,081	1,520,899	2,150,124
<b>1,514,252</b>	<b>1,869,487</b>	<b>1,940,734</b>	<b>2,150,124</b>
52	742	-	-
371,085	618,178	798,639	291,474
64,442	88,774	148,549	196,821
-	-	-	15,000
<b>435,579</b>	<b>707,694</b>	<b>947,188</b>	<b>503,295</b>
<b>\$ 1,949,831</b>	<b>\$ 2,577,181</b>	<b>\$ 2,887,922</b>	<b>\$ 2,653,419</b>

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Fund Balances**  
**Governmental Funds**  
**Last Eight Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>Revenues:</b>				
Taxes(1)	\$ 2,771,315	\$ 2,965,634	\$ 3,282,762	\$ 3,379,437
License and Permits(1)	891,211	899,005	997,222	1,023,457
Intergovernmental	69,189	125,137	124,891	539,249
Charges for Service	161,901	39,077	25,932	62,319
Fines and Forfeitures	606,748	300,453	298,861	352,027
Interest	18,853	58,787	90,282	176,458
Contributions****	-	-	-	-
Miscellaneous and Other	55,893	135,897	303,547	23,277
Indirect Cost Allocation	465,400	1,941,722	2,429,455	2,425,711
<b>Total Revenues</b>	<b>5,040,510</b>	<b>6,465,712</b>	<b>7,552,952</b>	<b>7,981,935</b>
<b>Expenditures:</b>				
General Government	1,391,720	1,593,934	1,873,045	2,248,013
Judicial**				
Public Safety	3,467,450	3,677,462	4,216,251	4,735,535
Public Works	1,361,504	1,402,579	1,430,406	1,417,268
Housing and Development**	-	-	-	-
Maintenance Shop*	296,137	335,523	391,279	-
Facilities Maintenance***	183,483	205,125	260,866	297,098
Capital Outlay	339,010	825,747	1,312,232	869,983
Debt Service:				
Principal	164,282	51,406	115,101	173,678
Interest and Fiscal Agent Fees	11,087	16,698	27,759	32,060
<b>Total Expenditures</b>	<b>7,214,673</b>	<b>8,108,474</b>	<b>9,626,939</b>	<b>9,773,635</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(2,174,163)</b>	<b>(1,642,762)</b>	<b>(2,073,987)</b>	<b>(1,791,700)</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	2,213,059	2,032,903	2,533,575	2,974,458
Transfers out	(377,511)	(427,613)	(411,881)	(1,277,072)
Gain on Sale of Assets	-	-	-	-
Proceeds From Borrowing	-	742,000	-	286,373
<b>Total Other Financing Sources (Uses)</b>	<b>1,835,548</b>	<b>2,347,290</b>	<b>2,121,694</b>	<b>1,983,759</b>
<b>Net Change in Fund Balances</b>	<b>\$ (338,615)</b>	<b>\$ 704,528</b>	<b>\$ 47,707</b>	<b>\$ 192,059</b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	<b>2.55%</b>	<b>0.94%</b>	<b>1.72%</b>	<b>2.31%</b>
<b>Total Debt Service Expenditures</b>	<b>\$ 175,369</b>	<b>\$ 68,104</b>	<b>\$ 142,860</b>	<b>\$ 205,738</b>
<b>Total Non-Capital Expenditures</b>	<b>\$ 6,875,663</b>	<b>\$ 7,282,727</b>	<b>\$ 8,314,707</b>	<b>\$ 8,903,652</b>

(1) The variations on Taxes, and License and Permits reflect a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

\* Maintenance Shop Department became an Internal Service Fund in FY 2006

\*\* Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

\*\*\* Facility Maintenance was included in General Government beginning in FY 2008

<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
\$ 4,166,213	\$ 4,525,879	\$ 4,469,227	\$ 4,540,971
394,301	237,291	186,784	138,162
629,374	622,671	576,625	559,567
36,734	149,342	140,977	112,398
482,823	648,811	702,535	813,428
344,939	327,474	201,940	44,854
-	-	22,503	34,789
78,890	104,850	93,623	56,948
<u>2,514,700</u>	<u>3,180,289</u>	<u>3,082,893</u>	<u>2,721,083</u>
<b>8,647,974</b>	<b>9,796,607</b>	<b>9,477,107</b>	<b>9,022,200</b>
2,640,760	3,245,648	3,147,929	2,698,082
	199,438	183,529	208,076
5,366,315	6,285,820	6,152,733	5,998,713
1,482,152	1,924,329	1,967,048	1,577,612
-	553,706	313,089	380,320
-	-	-	-
312,360	-	-	-
1,008,491	1,170,749	2,176,084	1,192,047
201,681	292,687	484,475	392,236
14,932	21,462	67,161	57,206
<u>11,026,691</u>	<u>13,693,839</u>	<u>14,492,048</u>	<u>12,504,292</u>
<b>(2,378,717)</b>	<b>(3,897,232)</b>	<b>(5,014,941)</b>	<b>(3,482,092)</b>
5,233,320	3,999,199	5,450,950	3,804,180
(2,526,737)	(1,251,800)	(679,180)	(565,845)
-	32,050	42,295	9,254
-	1,645,000	511,617	-
<u>2,706,583</u>	<u>4,424,449</u>	<u>5,325,682</u>	<u>3,247,589</u>
<b>\$ 327,866</b>	<b>\$ 527,217</b>	<b>\$ 310,741</b>	<b>\$ (234,503)</b>
<b>2.16%</b>	<b>2.51%</b>	<b>4.48%</b>	<b>3.97%</b>
\$ 216,613	\$ 314,149	\$ 551,636	\$ 449,442
\$ 10,810,078	\$ 12,523,090	\$ 12,315,964	\$ 11,312,245

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Assessed and Fair Market Value of Taxable Property**  
**Last Ten Years**

<b>Tax Year</b>	<b>Gross Digest</b>	<b>Residential</b>	<b>Commercial</b>	<b>Industrial</b>	<b>All</b>
<b>Ended</b>	<b>Assessed Value</b>	<b>Property</b>	<b>Property</b>	<b>Property</b>	<b>Other</b>
<b>June 30</b>					
2001	\$ 224,181,894	\$ 119,720,816	\$ 70,515,072	\$ 2,184,577	\$ 31,761,429
2002	236,581,395	131,303,510	69,180,088	2,154,461	33,943,336
2003	248,878,213	144,623,706	67,141,239	2,067,216	35,046,052
2004	303,857,107	191,458,252	69,999,671	3,072,732	39,326,452
2005	325,968,587	207,620,213	74,398,933	3,108,170	40,841,271
2006	353,228,843	223,000,014	83,933,556	3,076,393	43,218,880
2007	385,648,472	245,861,535	94,611,405	3,298,941	41,876,591
2008	406,481,717	261,671,803	97,286,043	2,869,842	44,654,029
2009	383,711,255	237,468,616	97,903,884	3,315,031	45,023,724
2010	350,013,348	218,833,561	87,686,428	3,157,112	40,336,247

\* Assessed Value is 40 percent per state law

\*\*Includes Homestead Exemptions and Exempt Property

Current rates and values will be shown if available by publication date

Sources: Barrow County Tax Commissioner

Ga. Dept of Revenue

Note - Rates and values shown are those in effect at the end of each fiscal year

				Percentage Assessed Value
Less Exempt Property**	Total Net Assessed Value	Total Direct Tax	Total Net Fair Market Value	To Fair Market Value
\$ 20,289,428	\$ 203,892,466	0.00%	\$ 509,731,165	40%
40,622,708	195,958,687	-	489,896,718	40%
43,712,029	205,166,184	-	512,915,460	40%
44,786,497	259,070,610	-	647,676,525	40%
45,555,879	280,412,708	-	701,031,770	40%
45,615,571	307,613,272	-	769,033,180	40%
50,335,464	335,313,008	-	838,282,520	40%
50,877,550	355,604,167	-	889,010,418	40%
42,624,458	341,086,797	-	852,716,993	40%
37,538,166	312,475,182	-	781,187,955	40%

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Property Tax Millage Rates – Direct and Overlapping**  
**Last Ten Fiscal Years as of June 30**

<b>Tax Year</b>	<b>City of Winder</b>	<b>School System</b>	<b>Barrow County M &amp; O</b>	<b>Fire District Tax</b>	<b>State</b>	<b>Barrow County Total</b>
2000	-	20.60	7.57	1.00	0.25	29.42
2001	-	20.60	7.57	0.93	0.25	29.35
2002	-	18.90	6.83	1.64	0.25	27.62
2003	-	18.90	6.77	1.64	0.25	27.56
2004	-	17.50	6.77	2.15	0.25	26.67
2005	-	17.50	9.82	2.15	0.25	29.72
2006	-	18.50	7.57	2.15	0.25	28.47
2007	-	18.50	7.19	2.15	0.25	28.09
2008	-	18.50	7.18	3.00	0.25	28.93
2009	-	18.50	7.18	3.00	0.25	28.93
2010	-	18.50	8.18	3.00	0.25	29.93

Source: Ga. Department of Revenue

Note: The City of Winder has not assessed a property tax since 1977  
 Millage rates are those in effect at the end of the city's fiscal year  
 More current information will be added if available by publication date

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Sales and Use Taxes – Direct and Overlapping**  
**Last Ten Fiscal Years**

Year of Levy	LOST	LOST Proceeds	LOST	SPLOST	ELOST	State of Georgia	Total All Sales Tax
	City of Winder	City of Winder	Barrow County/ Other Municipalities	Barrow County	Barrow County School System		
2001	0.2481%	\$ 1,404,000	0.7519%	1%	1%	4%	7%
2002	0.2481%	1,473,000	0.7519%	1%	1%	4%	7%
2003	0.2141%	1,432,000	0.7859%	1%	1%	4%	7%
2004	0.2089%	1,523,000	0.7911%	1%	1%	4%	7%
2005	0.2040%	1,665,800	0.7960%	1%	1%	4%	7%
2006	0.1987%	1,764,000	0.8013%	1%	1%	4%	7%
2007	0.1937%	1,866,200	0.8063%	1%	1%	4%	7%
2008	0.1937%	1,848,600	0.8063%	1%	1%	4%	7%
2009	0.1937%	1,476,156	0.8063%	1%	1%	4%	7%
2010	0.1937%	1,505,719	0.8063%	1%	1%	4%	7%

Note: All sales taxes are levied county-wide and collected by the State of Georgia. The State then distributes the various local option sales taxes to the local jurisdictions. There is no sales tax levied directly by the City of Winder. The City receives a portion of LOST based on a negotiated distribution formula. City proceeds are reported on a fiscal year basis and rounded. Sales tax rates are levied on a calendar year basis.

Sources of information: Ga. Department of Revenue, LOST Distribution Certificates

LOST = Local Option Sales Tax. Distribution rates among the various governments have been agreed to in an intergovernmental agreement.

SPLOST = Special Purpose Local Option Sales Tax. Projects are approved through referendum and revenues may be shared through intergovernmental agreements.

ELOST = Education Local Option Sales Tax. All proceeds go to the Barrow County School System.

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Comparison of Retail Trade Sector-Barrow County, GA**  
**1997, 2002 and 2007**

Description	Number of Establishments		Sales (\$000)	
	1997	2007	1997	2002*
Total of All Sectors	770	1121	\$ 1,038,987	\$ 1,606,631
<b>Selected Sector Statistics</b>				
Construction	144	227	D	D
Manufacturing	63	65	\$ 509,871	\$ 455,930
Wholesale Trade	36	69	\$ 73,796	\$ 277,383
Retail Trade	146	159	\$ 344,841	\$ 525,648
Health Care	53	66	\$ 39,667	\$ 54,792
Professional/ Scientific	46	87	\$ 9,651	\$ 9,616
Finance and Insurance	32	57	D	D
Food/Accommodations	41	71	\$ 24,076	\$ 33,252

Source: County Business Patterns for Barrow County as published by the U.S. Census Bureau 1997, 2002 and 2007

\*Annual Sales have not yet been released for the 2007 Census

\*\*Economic Census as Published by the U.S. Census Bureau

Notes: Economic Census Data is collected every five years and published during the next two years. Sales and Receipts for 2007 were not released as of the date of publication.

The letter "D" indicates information withheld to avoid disclosing data of individual companies; data is included in higher level totals.



<u>Annual Payroll (\$000)</u>		<u>Paid Employees</u>	
<u>1997</u>	<u>2007</u>	<u>1997</u>	<u>2007</u>
\$ 207,358	\$ 418,731	8,958	13,090
\$ 11,469	\$ 50,714	553	1429
\$ 77,611	D	2624	D
\$ 9,828	\$ 52,506	338	1479
\$ 33,924	\$ 61,062	1085	2440
\$ 19,896	\$ 48,865	857	1173
\$ 4,951	\$ 20,827	202	558
\$ 6,853	\$ 27,455	256	526
\$ 6,424	\$ 13,509	703	1186

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Water and Sewer Rates/Water Sold by Customer**  
**Last Eight Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>Water and Sewer Rates</b>				
<b>Water Monthly Service Rates:</b>				
<b>Inside City-</b>				
Base Charge (no usage)	\$ -	\$ -	\$ -	\$ -
First 2,000 gallons	\$ 10.50	\$ 10.50	\$ 11.50	\$ 12.60
Next 5,000 gallons (\$ per thousand)	\$ 3.30	\$ 3.43	\$ 3.63	\$ 4.15
Over 7,000 gallons (\$ per thousand)	\$ 3.70	\$ 3.83	\$ 4.03	\$ 4.99
<b>Outside City-</b>				
Base Charge (no usage)	\$ -	\$ -	\$ -	\$ -
First 2,000 gallons	\$ 19.25	\$ 19.25	\$ 20.25	\$ 22.58
Next 5,000 gallons (\$ per thousand)	\$ 3.80	\$ 4.13	\$ 4.33	\$ 5.09
Over 7,000 gallons (\$ per thousand)	\$ 4.10	\$ 4.43	\$ 4.63	\$ 5.57

Notes: Effective 1/1/08 base charges increase by meter size and season conservation surcharges over and above the above standard rates were adopted.

**Sewer Monthly Service Rates-**

<b>Inside City</b>				
Minimum Charge	\$ 8.00	\$ 9.20	\$ 10.80	\$ 10.80
Percent of water consumption charged for sewer	80%	80%	80%	80%
<b>Outside City</b>				
Minimum Charge	\$ 15.40	\$ 15.40	\$ 16.20	\$ 22.58
Percent of water consumption charged for sewer	80%	80%	100%	100%

**Water Sold by Type Customer**

<b>Annual Water Sales by Volume (000 gallons)</b>				
<b>by Category</b>				
Residential	615,300	644,412	660,811	719,808
Commercial/Institutional/Other	182,083	217,405	194,993	232,115
Industrial	211,963	195,626	227,494	252,905
<b>Total</b>	<b>1,009,346</b>	<b>1,057,443</b>	<b>1,083,298</b>	<b>1,204,828</b>
<b>Average Direct Rate (per 1000 gallons)</b>				
	\$ 5.10	\$ 5.15	\$ 5.79	\$ 6.26
<b>Average Number of Customers*</b>				
Residential	9,799	10,553	11,539	11,790
Commercial/Institutional/Other	852	912	995	1,064
Industrial	6	6	6	6
<b>Total</b>	<b>10,657</b>	<b>11,471</b>	<b>12,540</b>	<b>12,860</b>

\*Average number of customers is derived by dividing the total number of customers billed for the year by 12. This figure represents the equivalent number of "full time" customers or average number of customers on the systems all 12 months of the fiscal year. Commercial accounts may include more than one customer. Many commercial accounts have single meters for multiple commercial rental space. Small commercial accounts with residential size meters, including home based businesses may be included in residential totals.

**Annual Water Sales (\$) by Category:**

Residential	\$ 3,532,358	\$ 3,741,446	\$ 4,196,709	\$ 5,111,122
Commercial/Institutional/Other	768,893	814,405	906,924	1,108,308
Industrial	841,439	891,246	1,166,139	1,324,683
<b>Total Water Sales</b>	<b>\$ 5,142,690</b>	<b>\$ 5,447,097</b>	<b>\$ 6,269,772</b>	<b>\$ 7,544,113</b>
<b>Sewer:</b>				
Average Number of Users	3,883	3,968	4,084	4,266
<b>Annual Sewer Sales</b>	<b>\$ 1,310,384</b>	<b>\$ 1,387,948</b>	<b>\$ 1,581,677</b>	<b>\$ 1,873,759</b>
<b>Total Annual Water/Sewer Sales</b>	<b>\$ 6,453,074</b>	<b>\$ 6,835,045</b>	<b>\$ 7,851,449</b>	<b>\$ 9,417,872</b>

Source: City of Winder Water Department

<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
\$ -	\$ 12.60	\$ 12.60	\$ 12.60
\$ 12.60	\$ 8.30	\$ 8.30	\$ 8.30
\$ 4.15	\$ 4.15	\$ 4.15	\$ 4.15
\$ 4.99	\$ 4.99	\$ 4.99	\$ 4.99
\$ -	\$ 22.58	\$ 22.58	\$ 22.58
\$ 22.58	\$ 10.18	\$ 10.18	\$ 10.18
\$ 5.09	\$ 5.09	\$ 5.09	\$ 5.09
\$ 5.57	\$ 5.57	\$ 5.57	\$ 5.57
\$ 10.80	\$ 10.80	\$ 10.80	\$ 10.80
80%	80%	80%	80%
\$ 22.58	\$ 22.58	\$ 22.58	\$ 22.58
100%	100%	100%	100%
812,636	690,567	678,750	633,982
209,882	189,309	175,322	176,825
<u>261,740</u>	<u>296,282</u>	<u>286,783</u>	<u>309,725</u>
<u>1,284,258</u>	<u>1,176,158</u>	<u>1,140,855</u>	<u>1,120,532</u>
\$ 6.23	\$ 7.80	\$ 7.92	\$ 8.49
12,308	12,808	12,820	12,787
1,065	971	1,057	1,171
<u>6</u>	<u>6</u>	<u>7</u>	<u>7</u>
<u>13,379</u>	<u>13,875</u>	<u>13,884</u>	<u>13,965</u>
\$ 5,584,230	\$ 6,198,306	\$ 6,581,518	\$ 6,281,381
972,898	942,970	960,504	1,100,528
<u>1,447,811</u>	<u>2,122,889</u>	<u>2,114,293</u>	<u>2,131,270</u>
<b>\$ 8,004,939</b>	<b>\$ 9,264,165</b>	<b>\$ 9,656,315</b>	<b>\$ 9,513,179</b>
4,446	4,575	4,625	4,677
<u>\$ 1,927,510</u>	<u>\$ 1,925,781</u>	<u>\$ 1,773,163</u>	<u>\$ 1,560,246</u>
<b>\$ 9,932,449</b>	<b>\$ 11,189,946</b>	<b>\$ 11,429,478</b>	<b>\$ 11,073,425</b>

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Water and Sewer Connection/Tap Fees**  
**Effective June 30, 2008**

**Current Fees - Effective July 2008**

<u>Meter Size</u>	<u>Inside City</u>	<u>Outside City</u>
Water Connection Fee	\$ 3,500	\$ 3,500
5/8-3/4 Inch Water Tap	\$ 3,500	\$ 3,500
Sewer Connection Fee	\$ 3,500	\$ 3,500
4" Sewer Tap fee	\$ 3,500	\$ 3,500

Note: Larger meters and sewer taps are available at higher rates.  
Sewer Fees can vary with usage volumes.  
Source: City of Winder Water Department

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Largest Water and Sewer Customers**  
**Current and Seven Years Prior**  
**June 30, 2010**

2010

<b>Customer</b>	<b>Product/Service</b>	<b>Total Billings</b>	<b>Percent of System Revenues</b>
Stepan	Surfactant Mfg.	\$ 844,782	7.71%
Harrison Poultry	Poultry Processing	636,677	5.81%
Johns-Manville	Fiberglass Insulation	577,846	5.28%
Rhodia	Surfactant Mfg.	423,984	3.87%
Harrison Feed	Poultry Feed	329,547	3.01%
Barrow County Gov't	Public Safety Complex	302,672	2.76%
Mast Brothers	Tank Cleaning	187,180	1.71%
Wal-Mart	Retail	178,344	1.63%
Chico Distribution	Clothes Dist.	177,001	1.62%
Metro Corral	Restaurant	155,296	1.42%
Total			<u>34.82%</u>

2003

<b>Customer</b>	<b>Product/Service</b>	<b>Total Billings</b>	<b>Percent of System Revenues</b>
Harrison Poultry	Poultry Processing	\$ 628,600	9.74%
Stepan	Surfactant Mfg.	352,335	5.46%
Johns-Manville	Fiberglass Insulation	179,114	2.78%
Rhodia	Surfactant Mfg.	165,465	2.56%
Winder Health Care	Nursing Home	43,974	0.68%
Total			<u>21.22%</u>

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Gas Rates (Distribution Change)/Gas Sales By Customer Type**  
**Last Eight Fiscal Years**

	2003	2004	2005	2006
<b>Gas Monthly Distribution Charge:*</b>				
Base Charge (No Usage)	\$ -	\$ -	\$ -	\$ -
Residential/Small Comm (1st 300 cu) (Flat Rate)	\$ 8.00	\$ 8.00	\$ 8.00	\$ 8.00
Residential/Small Comm (\$ per mcf over 300 cu ft)	\$ 3.00	\$ 3.00	\$ 3.00	\$ 3.50
Commercial (\$ per mcf)	\$ 3.30	\$ 3.30	\$ 3.30	\$ 3.90
Interruptible (Industrial) (avg.):				
First 2,000 mcf (\$ per mcf)	\$ 1.72	\$ 1.72	\$ 1.72	\$ 1.72
Next 3,000 mcf (\$ per mcf)	\$ 1.05	\$ 1.05	\$ 1.05	\$ 1.05
Next 2,000 mcf (\$ per mcf)	\$ 0.70	\$ 0.70	\$ 0.70	\$ 0.70
Over 7,000 mcf (\$ per mcf)	\$ 0.55	\$ 0.55	\$ 0.55	\$ 0.55
<b>Annual Gas Sales by Volume (mcf) by Category:</b>				
Residential/Small Commercial	301,432	310,755	298,416	288,601
Medium/Large Commercial	63,557	65,522	60,149	56,789
Interruptible (Industrial):	206,333	212,715	501,379	279,712
<b>Total</b>	<b>571,322</b>	<b>588,992</b>	<b>859,944</b>	<b>625,102</b>
<b>Average Number of Customers by Category**</b>				
Residential/Small Commercial	3,933	4,109	4,225	4,572
Medium/Large Commercial	42	46	54	54
Interruptible (Industrial):	5	5	6	6
<b>Total</b>	<b>3,980</b>	<b>4,160</b>	<b>4,285</b>	<b>4,632</b>

\*Because the base cost of natural gas can fluctuate substantially on a monthly basis, the City has chosen to present its distribution charge or "mark up". This amount is added to the base cost of natural gas each month.

Any increase or decrease in the base cost of natural gas is automatically passed on to the customer on a monthly basis, however the distribution charge remains relatively constant. The gas flat rate minimum increased to \$12.00 per month effective 5/1/2007

\*\*Average number of customers is derived by dividing the total number of customers billed for the year by 12. This figure represents the equivalent number of "full time" customers, or average number of customers on the system all 12 months of the fiscal year.

**Annual Gas Sales (\$) by Category**

Residential	\$ 4,193,937	\$ 4,291,133	\$ 4,054,620	\$ 6,780,800
Commercial	803,368	821,987	737,658	1,277,792
Interruptible (Industrial):	1,793,531	1,835,097	4,291,477	4,282,773
<b>Total</b>	<b>\$ 6,790,836</b>	<b>\$ 6,948,217</b>	<b>\$ 9,083,755</b>	<b>\$ 12,341,365</b>

Source: City of Winder Gas Department

2007	2008	2009	2010
\$ 12.00	\$ 12.00	\$ 12.00	\$ 12.00
\$ 1.05	\$ 1.05	\$ 1.05	\$ 1.05
\$ 3.50	\$ 3.50	\$ 3.50	\$ 3.50
\$ 3.90	\$ 3.90	\$ 3.90	\$ 3.90
\$ 1.72	\$ 2.00	\$ 2.00	\$ 2.00
\$ 1.05	\$ 1.50	\$ 1.50	\$ 1.50
\$ 0.70	\$ 0.75	\$ 0.75	\$ 0.75
\$ 0.55	\$ 0.75	\$ 0.75	\$ 0.75
326,526	308,384	322,908	390,214
106,169	107,034	111,189	64,439
477,885	499,225	503,700	581,030
<b>910,580</b>	<b>914,643</b>	<b>937,797</b>	<b>1,035,683</b>
4,847	4,963	5,029	5,038
54	55	54	62
6	6	6	8
<b>4,907</b>	<b>5,024</b>	<b>5,089</b>	<b>5,108</b>
\$ 5,084,226	\$ 5,175,130	\$ 5,762,515	\$ 5,382,961
1,246,827	1,299,041	1,072,202	754,595
4,143,015	4,998,191	4,283,514	3,772,449
<b>\$ 10,474,068</b>	<b>\$ 11,472,362</b>	<b>\$ 11,118,231</b>	<b>\$ 9,910,005</b>

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Largest Natural Gas System Customers**  
**Current and Seven Years Prior**  
**June 30, 2010**

2010

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Johns-Manville	Fiberglass Insulation	\$	1,471,562	14.80%
Stepan	Surfactant Mfg.		1,203,352	12.10%
Rhodia	Surfactant Mfg.		572,158	5.75%
Harrison Poultry	Poultry Processing		392,487	3.95%
Harrison Feed Mill	Poultry Feed		329,547	3.31%
Barrow County Gov't	Public Safety Complex		151,336	1.52%
Chico Distribution	Clothing Distribution		106,497	1.52%
Mast Tank Cleaning	Tanker Truck Wash		93,590	0.94%
Harrison Hatchery	Poultry		92,398	0.93%
Wal Mart	Retail Goods		89,172	0.90%
Total				<u>45.72%</u>

2003

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Johns-Manville	Fiberglass Insulation	\$	1,423,843	20.97%
Rhodia	Surfactant Mfg.		455,903	6.71%
Harrison Poultry	Poultry Processing		290,290	4.27%
Stepan	Surfactant Mfg.		266,794	3.93%
Foley Products	Concrete Products		105,809	1.56%
Total				<u>37.44%</u>

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003



**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Direct and Overlapping Debt**  
**June 30, 2010**

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Barrow County Schools:</b>			
For New Construction/expansion/renovation			
General Obligation Bonds	\$ 69,167,332	19.30%	\$ 13,349,295
Capital Leases	1,204,419	18.57%	223,661
<b>Total Barrow County Schools     Overlapping Debt</b>			<b>13,572,956</b>
<b>Barrow County Government:</b>			
Debt Repaid With Property Taxes			
General Obligation Bonds	\$ 54,180,000	19.30%	10,456,740
Contracts Payable	27,860,000	18.57%	5,173,602
Capital Leases/Other	1,828,334	18.57%	339,522
<b>Total Barrow County Government     Overlapping Debt</b>			<b>15,969,864</b>
<b>Total Overlapping Debt</b>			<b>29,542,819</b>
<b>City of Winder:</b>			
Direct Debt			1,548,429
<b>Total Direct and Overlapping Debt</b>			<b>\$ 31,091,248</b>

**Notes:** For debt repaid with property taxes, the percentage of overlapping debt is estimated using the ratio of the City's assessed taxable value as a percentage of the county digest of total assessed taxable value (18.57%).

For debt paid by sales taxes, the percentage of overlapping debt is estimated using 2009 Census population estimates for the City as a percentage of the total County 2009 Census estimated population (20.03%).

For debt where sales tax revenues are used but the debt is a general obligation of the taxpayer (due to potential sales tax shortfalls or future sales tax referendums not approved) an average of the above percentages was used (19.30%). This is the case with the Barrow County School System and most large projects for Barrow County.

Source of Debt Service numbers:

Barrow County - most recent audit report - FYE 9/30/09

Barrow County School System - most recent audit report - FYE ending 6/30/09

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Ratio of Outstanding Debt by Type**  
**Last Eight Fiscal Years**

Fiscal Year	Governmental Activities			Business-Type Activities			Total Primary Government	Percentage of Personal Income	\$ Per Capita
	G/O Bonds	Capital Leases	Mortgages	Water/Sewer Bonds	Capital Leases	GEFA/SRF Loans/Notes			
2003	\$ -	\$ 74,703	\$ -	\$ 14,164,358	\$ 219,597	\$ 2,978,669	\$ 17,437,327	6.42%	\$ 1,504
2004	\$ -	\$ 36,723	\$ 728,574	\$ 12,788,379	\$ 1,381,813	\$ 3,329,963	\$ 18,265,452	6.25%	\$ 1,510
2005	\$ -	\$ 10,074	\$ 640,122	\$ 12,233,045	\$ 1,047,228	\$ 3,114,408	\$ 17,044,877	5.54%	\$ 1,380
2006	\$ -	\$ 262,200	\$ 500,691	\$ 11,517,489	\$ 749,149	\$ 2,762,669	\$ 15,792,198	4.75%	\$ 1,209
2007	\$ -	\$ 237,688	\$ 323,522	\$ 10,917,565	\$ 441,752	\$ 9,304,719	\$ 21,225,246	5.84%	\$ 1,557
2008	\$ -	\$ 1,802,207	\$ 111,316	\$ 10,307,788	\$ 1,156,930	\$ 15,931,945	\$ 29,310,186	7.61%	\$ 2,065
2009	\$ -	\$ 1,940,665	\$ -	\$ 9,615,347	\$ 829,272	\$ 17,063,363	\$ 29,448,647	7.34%	\$ 2,009
2010	\$ -	\$ 1,548,429	\$ -	\$ 8,906,414	\$ 621,730	\$ 18,108,610	\$ 29,185,183	7.15%	\$ 1,965

Source: City of Winder Finance Department and Georgia Department of Community Affairs

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Statement of Legal Debt Margin**  
**Last Ten Years**

<b>Tax Year</b>	<b>Assessed Value of Tax Digest</b>	<b>General Bonded Debt Limit (10%)</b>	<b>Total Debt Applicable To Limit</b>	<b>Legal Debt Margin</b>	<b>Total Net Applicable Debt as a % of Debt Limit</b>
<b>2001</b>	\$224,181,894	\$22,418,189	\$0	\$22,418,189	0%
<b>2002</b>	\$236,581,395	\$23,658,140	\$0	\$23,658,140	0%
<b>2003</b>	\$248,878,213	\$24,887,821	\$0	\$24,887,821	0%
<b>2004</b>	\$303,857,107	\$30,385,711	\$0	\$30,385,711	0%
<b>2005</b>	\$325,968,587	\$32,596,859	\$0	\$32,596,859	0%
<b>2006</b>	\$353,228,843	\$35,322,884	\$0	\$35,322,884	0%
<b>2007</b>	\$385,648,472	\$38,564,847	\$0	\$38,564,847	0%
<b>2008</b>	\$406,481,717	\$40,648,172	\$0	\$40,648,172	0%
<b>2009</b>	\$383,711,255	\$38,371,126	\$0	\$38,371,126	0%
<b>2010</b>	\$350,013,349	\$35,001,335	\$0	\$35,001,335	0%

Source: City of Winder Finance Department and Barrow County Tax Commissioner

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Statement of Pledged Revenue Coverage – Water and Sewer Fund**  
**Last Ten Years**

Thousands of Dollars

Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Current Revenue Bond Debt Service			Coverage
				Principal	Interest	Total	
2001	\$ 6,857	\$ 3,071	\$ 3,786	\$ 630	\$ 701	\$ 1,331	2.84
2002	\$ 7,758	\$ 3,708	\$ 4,050	\$ 655	\$ 675	\$ 1,330	3.05
2003	\$ 7,950	\$ 4,163	\$ 3,787	\$ 685	\$ 647	\$ 1,332	2.84
2004	\$ 8,130	\$ 4,198	\$ 3,932	\$ 710	\$ 617	\$ 1,327	2.96
2005	\$ 9,210	\$ 4,267	\$ 4,943	\$ 745	\$ 688	\$ 1,433	3.45
2006	\$ 11,755	\$ 4,784	\$ 6,971	\$ 877	\$ 521	\$ 1,398	4.99
2007	\$ 12,134	\$ 5,292	\$ 6,842	\$ 761	\$ 489	\$ 1,250	5.47
2008	\$ 13,468	\$ 6,061	\$ 7,407	\$ 771	\$ 460	\$ 1,231	6.02
2009	\$ 12,376	\$ 5,985	\$ 6,391	\$ 785	\$ 484	\$ 1,269	5.04
2010	\$ 11,754	\$ 4,745	\$ 7,008	\$ 852	\$ 469	\$ 1,321	5.31

Note: Operating Expenses excludes Depreciation, Amortization and Indirect Costs Allocations  
Source: City of Winder Finance Department

**City of Winder, Georgia**  
**Statistical Section – Demographic and Economic**  
**Demographic and Economic Statistics**  
**Last Ten Calendar Years**

<u>Year</u>	<u>Population City</u>	<u>Population County**</u>	<u>Personal Income**</u>	<u>Per Capita Income**</u>	<u>Median Age**</u>	<u>Unemployment Rate</u>	<u>*Educational Attainment **</u>	
							<u>% High School Degree or Higher*</u>	<u>% Bachelors Degree or Higher</u>
2001	10,817	48,461	\$262,755,747	\$24,291	32.5	3.8	73.3	10.9
2002	11,236	50,982	\$262,281,948	\$23,343	32.4	4.6	73.3	10.9
2003	11,596	53,069	\$271,485,552	\$23,412	32.4	4.5	73.3	10.9
2004	12,098	56,198	\$292,251,386	\$24,157	32.3	4.5	73.3	10.9
2005	12,354	59,390	\$307,626,954	\$24,901	32.3	4.6	73.3	10.9
2006	13,059	63,317	\$332,547,435	\$25,465	32.3	4.2	74.7	12.3
2007	13,630	67,170	\$363,539,360	\$26,672	32.0	4.3	74.7	12.3
2008	14,195	70,255	\$384,982,595	\$27,121	31.7	6.1	74.7	12.3
2009	14,656	72,158	\$400,944,192	\$27,357	31.7	10.0	74.7	12.3
2010	14,850	74,000	\$408,375,000	\$27,500	31.7	10.0	74.7	12.3

Sources of Information and basis for estimates:

U.S. Census Bureau - City & County Populations, Median Age, and Educational Attainment

Bureau of Economic Analysis - Income Data for Barrow County

Georgia Department of Labor - Unemployment Rate

\*Statistics not available on an annual basis

\*\*When city statistics are unavailable, Barrow County statistics are used.

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

**City of Winder, Georgia**  
**Statistical Section – Demographic and Economic**  
**Principal Employers – 2009 and 1996**  
**June 30, 2010**

<u>Employer</u>	<u>2009</u>			<u>1996</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Total Percentage of Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Total Percentage of Employment</u>
Barrow County School System	1,800	1	5.19%	-	-	0.00%
Harrison Poultry	896	2	2.58%	560	1	2.99%
Chateau Elan*	600	3	1.73%	245	6	1.31%
Barrow County Government	500	4	1.44%	420	3	2.25%
Anderson Merchandisers	500	5	1.44%	-	-	0.00%
Johns Manville	300	6	0.87%	-	-	0.00%
Akins Ford	235	7	0.68%			0.00%
Barrow Regional Medical Center	225	8	0.65%	293	4	1.57%
United Waste Servcies	215	9	0.62%	-	-	0.00%
Total Logistics Control*	115	10	0.33%	293	4	1.57%
Duckhead Apparel	-	-		290	5	1.55%
Thrall Car Mfg.	-	-		500	2	2.67%
All Employment	34,673			18,700		

Notes: Statistics are kept only on a county-wide basis, therefore, Barrow County statistics are used.  
 \* = Employers that are not within the City Limits of Winder, nor are in the City's utilities service areas.  
 Some data not available. 1996 rankings included only top five non-governmental employers.

Sources of Information:  
 Barrow County Chamber of Commerce - Principal employers and all employment - 2007 and 2009  
 Barrow County Comprehensive Plan - Principal Employers - 1996  
 Georgia Department of Labor - Barrow County Labor Profile - 2009

**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Full Time-Equivalent Government Employees**  
**Last Six Fiscal Years**

Function/Program	Full Time Equivalents as of June 30					
	2005	2006	2007	2008	2009	2010
<b>General Government</b>						
Administration/Personnel	6.75	8.75	7.75	9.25	8.75	7.75
Planning and Development	-	-	-	-	2.00	2.00
Finance	3.75	3.00	3.00	3.00	2.00	2.00
IT	1.50	2.00	2.00	3.00	3.00	3.00
License and Permitting	4.00	4.00	4.00	4.00	2.00	2.00
Television Station	-	1.00	2.00	3.00	3.00	3.00
Facility Maintenance	6.00	9.50	10.00	8.63	5.63	5.63
<b>Housing &amp; Development</b>						
Code Enforcement	-	1.00	2.00	2.00	-	-
Mainstreet	-	1.00	1.00	1.00	1.00	-
<b>Public Safety</b>						
Police Department:						
Police Administration	5.00	5.00	6.00	7.00	5.00	7.00
Officers	43.00	43.00	50.00	46.75	49.00	49.00
Fire Department:						
Fire Administration	3.00	3.00	4.00	4.00	4.00	4.00
Fire Fighters	18.00	18.00	18.00	21.00	21.00	21.00
Part Paid Fire Fighters (Not included in totals)	-	-	-	24.00	24.00	24.00
<b>Judicial</b>						
Municipal Court/Probation	2.25	2.00	2.00	2.00	2.00	2.00
<b>Public Works</b>						
Street/Cemetery	18.75	18.65	30.00	30.00	26.00	26.00
<b>Special Facilities:</b>						
Community Center	2.50	3.25	3.25	3.25	2.50	2.63
Cultural Arts	-	-	1.00	2.00	2.00	2.00
<b>Component Unit- Downtown Development</b>	1.00	-	-	-	-	-
<b>Utilities (Business-Type Activities)</b>						
Water Distribution	20.00	19.00	21.00	22.00	16.00	16.00
Water Treatment	*	*	*	*	*	*
Wastewater Treatment	*	*	*	*	*	*
Sewer Collection	*	*	*	*	*	*
Gas	16.00	11.00	12.00	13.00	12.00	12.00
Solid Waste	20.25	15.25	*	*	*	*
<b>Internal Services:</b>						
Utility Services (Billing and Collection)	20.00	19.00	24.00	25.00	11.00	11.00
Fleet Maintenance	5.00	5.00	5.00	6.00	4.00	4.00
<b>Total</b>	<b>196.75</b>	<b>192.40</b>	<b>208.00</b>	<b>215.88</b>	<b>181.88</b>	<b>182.01</b>

Source: City of Winder Budget

\* Water Plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

Does not include part-time elected officials.

Information Prior to FY 2005 was not readily available in this format.

Solid Waste collections are operated by Republic Servcies.

**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Operating Indicators by Function/Program**  
**Last Five Fiscal Years**

	2006	2007	2008	2009	2010
<b>Function/Program</b>					
<b>Public Safety</b>					
Police Department:					
Total Calls for Service	16,000	16,000	15,000	14,500	16,400
Motor Vehicle Accident Reports	811	793	826	649	594
Criminal Investigation Cases	3,417	4,612	4,100	4,500	4,000
Clearance Rate	54%	71%	78%	91%	87.5%
Miles Patrolled	376,000	407,000	420,000	410,000	420,000
Fire Department					
Total Emergency Responses	1,166	1,261	1,006	1,031	1,207
Fire Calls	63	88	88	95	68
Rescue Calls	753	822	625	656	750
Other Emergency Calls	350	351	293	280	389
Average Response Time (Minutes)	3:28	3:36	3:57	4:04	3:47
<b>Public Works</b>					
Streets/Cemetery:					
Loads of Loose Debris Picked up	1,077	959	537	615	656
Number of bags of leaves/yard waste or tons*	33,602	22,565	13,292	11,983	189*
Graves Opened/Closed	44	30	32	31	31
Number of street locations patched	133	142	298	227	198
Other work orders (signs, grass cutting, etc.)	1,069	1,828	1,551	1,474	1,720
<b>Special Facilities - Community Center</b>					
Number of Events- Community Center	331	342	334	300	274
Number of Events- Cultural Arts Center	-	-	185	327	476
<b>Internal - Fleet Maintenance</b>					
Number of vehicle service/repairs	1,018	973	1,012	742	683



**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Operating Indicators by Function/Program**  
**Last Five Fiscal Years**

	2006	2007	2008	2009	2010
<b>Utilities (Business-Type Activities)</b>					
Water Distribution:					
New Taps/Meters Installed	567	631	598	175	85
Leaks Repaired	422	431	551	407	567
Total Number of Water Customers - Year End	13,328	13,930	14,094	14,015	14,722
Water Plants - Average Daily Production (mgd)*	3.87	4.37	3.55	3.775	3.913
Sewer Plants- Average Daily Treatment (mgd)*	1.42	1.22	1.24	1.63	2.13
Sewer Collection - New Taps	385	70	90	33	22
Total Number of Sewer Customers - Year End	4,563	4,760	4,780	4,732	4,840
Gas:					
New Meters Installed	273	301	263	158	72
Leaks Repaired	65	72	240	235	422
New Gas Line Run (ft)	20,262	10,666	72,859	32,816	8,059
Total Number of Gas Customers- Year End	5,084	5,380	5,419	5,443	5,879
Solid Waste:					
Tons of Garbage Collected	7,561	6,341	6,584	6,330	7,485
Total Number of Customers - Year End	5,195	5,447	5,447	5,398	5,140
Utility Services (Billing and Collection):					
Number of bills processed, sent and collected	175,309	180,525	187,709	188,493	188,430

Source: City of Winder Operational Reports and Billing Records. Water plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

\*mgd = million gallons per day

Most utility taps are made by the developer and later deeded to the City.

Operational indicators not available for certain administrative functions

Major street paving projects are contracted to privately owned paving companies

Year End Service Accounts are as of June 30 for each fiscal year.

Effective April 1, 2007, the City of Winder contracted with a private operator to collect and dispose of garbage. However the City continues to bill and collect for garbage collection.

Operating Indicators were not readily available in this format for years prior to FY 2006. FY 2010 totals for water, gas, and sewer include inactive accounts.

**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Capital Assets Statistics by Function/Program**  
**Last Five Fiscal Years**

	2006	2007	2008	2009	2010
Public Safety					
Police Department:					
Stations	1	1	1	1	1
Precincts	2	2	2	2	2
Number of Police Vehicles	34	36	40	53	53
Fire Department:					
Stations	2	2	2	2	2
Pumpers	3	3	3	3	3
Ladder/Rescue	2	2	3	2	2
Public Works					
Streets:					
Miles of Streets	107	112	114	114	114
Number of Refuse Collection Trucks	3	3	4	7	7
Cemetery:					
Acres in Cemetery	27	27	27	27	27
Special Facilities					
Community Center					
Rooms available for rental	3	3	3	3	3
Cultural Arts Center/Theater					
Theater and rooms available for rental	0	3	3	3	3
Internal - Fleet Maintenance					
Number of Maintenance Facilities	1	1	1	1	1
Utilities (Business-Type Activities)					
Water Distribution					
Water Mains (Miles)	344	354	362	362	362
Fire Hydrants	2,298	2,351	2,393	2,424	2,438
Number of Connections-Year End	13,328	13,930	14,094	14,015	14,722 *
Water Treatment and Supply					
Number of Plants	2	2	2	1	1
Production Capacity (mgd)	5.1	5.1	5.1	5.1	5.1
Purchase Contract (mgd)	5	5	5	5	5
Wastewater Treatment					
Number of Plants	2	2	2	2	2
Treatment Capacity (mgd)	3.15	3.15	5.5	5.5	5.5
Wastewater Collection					
Miles of Sewer Line	102	107	112	112	112
Number of Connections - Year End	4,563	4,760	4,780	4,732	4,840
Gas					
Miles of gas line	180	184	204	205.5	207.5
Base Supply Contract (mcf per day)	5,000	5,000	5,000	5,000	5,000
Number of Connections-Year End	5,084	5,380	5,419	5,443	5,879 *
Solid Waste Collection					
Number of Garbage Trucks	5	5	0	0	0
Number of Service Accounts - Year End	5,195	5,447	5,447	5,398	5,140
Miscellaneous					
Approximate City Land Area (sq miles)	11	13	13	13	13

Note: mgd = million gallons per day

mcf = thousand cubic feet

Capital Asset Statistics were not available in this format prior to FY 2006

\*Modified in 2010 to include inactive meters/connections

Sanitation operations were privatized in April, 2007

Source: Various City Departments



**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2010**

**Report of Independent Certified Public Accountant on Internal Control  
Over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of the Financial Statements Performed in  
Accordance with Government Auditing Standards**



**Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

Honorable Mayor and  
Members of the City Council  
City of Winder, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2010, which collectively comprise the City of Winder, Georgia's basic financial statements and have issued our report thereon dated November 1, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Winder, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We identified the following deficiency in internal control over financial reporting that we consider to be material weaknesses, as defined above:

**Comment 10-1**

*Condition:* The FY 2009 financial statements for the Water and Sewer Enterprise Fund were restated due to a failure to remove capital assets taken out of service from the capital asset listing. Also, the FY 2009 financial statements for the Downtown Development Authority Component Unit were restated to reflect donated capital assets not recorded in capital asset listing.

*Criteria:* Generally accepted accounting principles require that the City remove capital assets from the capital asset listing in the period they are taken out of service. Generally accepted accounting principles also require that donated capital assets be recorded at fair market value in the period of donation.

*Effect:* Failure to properly apply generally accepted accounting principles led to financial statements that were materially misstated.

*Recommendation:* The City should establish policies and procedures to ensure that capital assets are added and removed from the capital asset listings in a timely manner.

*Management Response:* Management concurs with this finding. The Finance Director will work together with the entire management team to ensure that assets donated and/or taken out of service are recorded in a timely manner. This action was taken immediately upon receipt of the comment from our auditors.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Winder, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance that is required to be reported under *Government Auditing Standards*:

#### **Comment 10-2**

*Condition:* The Housing and Development function in the General Fund had expenditures materially in excess of appropriations.

*Criteria:* OCGA Code Section 36-81-3 requires local governments to operate under an approved annual budget for the General Fund, special revenue funds, and debt service funds.

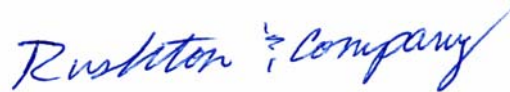
*Effect:* Failure to maintain expenditures within the balanced budget for this fund will place the City in violation of state law.

*Recommendation:* State law requires that the General Fund, and all special revenue and debt service funds operate within a legally adopted budget. The Finance Director should monitor all legally adopted budgets to ensure compliance.

*Management Response:* Management concurs with this finding. The Finance Director will continue to monitor the budget to actuals on a monthly basis but will also monitor projects throughout the year that will affect expenditures during the closing process at year end. Management would also like to note that the City received a grant which covered the expenditures that caused this overage. This action was taken immediately upon receipt of the comment from our auditors.

The City of Winder's responses to the findings identified in our audit are described above. We did not audit the City's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the City Mayor and Council, management, others within the organization, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



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Certified Public Accountants

Gainesville, Georgia  
November 1, 2010





**City of Winder, Georgia  
Comprehensive Annual Financial Report  
June 30, 2010**