

# 2008

Comprehensive Annual Financial Report  
City of Winder, Georgia  
For the Fiscal Year Ended June 30, 2008



*Preserving Yesterday for Tomorrow: Winder Fire Department Centennial*

Prepared By:  
City of Winder, Georgia  
Finance Department



### **Front Cover – Winder Fire Department Centennial**

The Winder Fire Department celebrated one hundred years (1908-2008). On September 20, 2008, at the Centennial Open House a restored hand drawn hose cart was presented to Fire Chief Ray Mattison to be displayed in the Winder Fire Department Museum. This cart is similar to a cart used by the first City of Winder Fire Chief C.M. Ferguson in 1908.





# **CITY OF WINDER, GEORGIA**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**For the Fiscal Year Ended**

**June 30, 2008**

**Prepared by the City of Winder, Georgia  
Finance Department**

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**CITY OF WINDER, GEORGIA**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

# **Introductory Section**

Letter of Transmittal

Certificate of Achievement

Organizational Chart

City Officials and Administrative Personnel



# City Of Winder

## Letter of Transmittal

George "Chip"  
Thompson III  
Mayor

November 11, 2008

The Honorable Mayor George "Chip" Thompson III,  
Members of the City Council and Citizens of the  
City of Winder

### City Council:

Sonny Morris  
Mayor Pro-Tem  
Ward 1

Charlie Eberhart  
Ward 2

Ridley Parrish  
Ward 3

Frank Dunagan  
Ward 4

Mike Mingus  
At Large

David Maynard  
At Large

---

Bob Beck  
City Administrator

Sabrina Wall  
City Clerk

Leslie Ginn  
Finance Director

Ambrose Jackson  
Treasurer

John E. Stell  
City Attorney

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the City of Winder, Georgia for the fiscal year ended June 30, 2008.

This report consists of management's representations concerning the finances of the City of Winder, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Winder, Georgia has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Winder's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the City of Winder's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

Rushton & Company, LLC, Gainesville, Georgia, a licensed firm of certified public accountants, has audited the City of Winder's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Winder for the fiscal year ended June 30, 2008, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and the significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Winder's financial statements for the fiscal year ended June 30, 2008, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The independent auditor's *Report on Internal Control Over Financial Reporting and on Compliance and Other Matters* is presented on page 117.

45 East Athens Street, P.O. Box 566, Winder, Georgia 30680  
www.cityofwinder.com Phone (770) 867-3106 Fax (770) 307-0424

## General Information

The City of Winder, Georgia, incorporated by an act of the Georgia General Assembly in 1894, is the county seat for Barrow County, Georgia. Originally incorporated as Jug Tavern in 1884, Winder was named in honor of John H. Winder, general manager of the Seaboard Railroad, for his contribution in bringing the railroad and related passenger station to the City. The railroad provided the City with mobility as well as cultural and economic advantages. The Seaboard Railroad for many years ran six passenger trains and eight freights through Winder each day. Being geographically located between Atlanta to the west, Athens to the east, Interstate 85 to the north and state highway 316 to the south, Winder continues to enjoy many cultural and economic advantages.

The City operates under a mayor-council form of government with a six member elected council, a mayor elected at large, and an appointed professional city administrator. The Mayor and Council members serve overlapping four-year terms. The City Administrator handles daily administration and management, with policy and guidance provided by the Mayor and Council. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; and the construction and maintenance of highways, streets, and infrastructure.

Local Option Sales Tax and utility revenues primarily fund municipal operations. This allows the city to operate without a property tax, which means businesses and homeowners have a lower tax burden and a higher level of service than comparable communities in the state. The City has not assessed a property tax since 1977.

## Economic Condition and Outlook

The City of Winder is the largest city in Barrow County, and is the county seat. Barrow County is located in the center of Georgia's Golden Triangle and is the nucleus of research and technological advancements. In close proximity to Atlanta, Barrow County is just west of Athens and east of Gwinnett County. This central location, between four large employment and educational markets, makes Barrow County the twelfth fastest growing county in the United States. Served primarily by Highway 316 and I-85, Barrow County is an escape from congested traffic and city noise.

Funding for the operations of the City comes from the following primary sources: sales taxes, fines and forfeitures, licensing and permitting activities and utility profits. The general economy has sharply declined since the end of the last fiscal year, especially in the last few months. Therefore the city has redoubled its efforts to reduce operational costs through increasing the effectiveness and efficiency of the City's operations and administration.

The City's utility customer base continued to grow, but much more slowly than in prior years. The water utility customer base grew by only 1.7% while the gas and sewer utility base grew by less than 1%. In prior years, the growth in these sectors would usually exceed 5%. Though water sales were up (due to changes in availability rates based on meter size for business and no water usage included in the base rates), the volume of water sold actually decreased due to extreme drought conditions and the resulting outdoor water use restrictions.

One factor in measuring the economic condition of a community is its overall property fair market value and Winder's has more than doubled over the last decade. However, the City's tax digest increased only approximately 5.4% and proceeds from the local option sales were flat for the fiscal year and will probably decrease considerably during the next fiscal year. The City issued approximately the same number of business licenses this year as last year.

The construction segment of the economy locally and nationally has been in decline, especially in the residential sector. The following chart shows building activity within the City of Winder for the last three years.

FY Ending June 30	New Residential		New Commercial	
	# Permits	Value	# Permits	Value
2006	160	\$ 17,753,604	29	\$ 11,777,894
2007	166	\$ 17,425,659	11	\$ 3,642,500
2008	138	\$ 12,656,749	11	\$ 8,326,194

Both the number of residential permits and value declined sharply, but commercial was surprisingly steady. The number of renovation permits (not shown) actually increased, but the value decreased by approximately 13% from the prior year. Based on the general state of the local and national economy, the City expects FY 09 to be a difficult year financially. The city’s primary sources of revenue (sales taxes, utility profits, licenses and permits, etc.) are especially vulnerable to changes in the economy.

**Major Initiatives**

**Wastewater Treatment Plant**

Construction began in May 2006 on the City’s new Cedar Creek Wastewater Reclamation Facility and became officially operational in July 2008. The facility provides an additional 4 million gallons a day of wastewater treatment capacity.

**Utilities**

The Utilities Department started a GPS/GIS Program for mapping and documenting the entire City’s water, gas, storm water, and conduit infrastructure. The Gas Division received the Marketing award by the Municipal Gas Authority of Georgia and was nominated for the same award from the American Public Gas Association. The Water Division completed water line improvements at Barrow Crossing and relocated the Scotts Creek water main that will provide water for the continued growth and development in the Winder Water District.

**Cultural Arts Center and WCTV Channel 24**

The City of Winder’s Cultural Arts Center, which houses the Colleen O Williams Theater, WCTV Channel 24 offices and studio, provided many opportunities for the citizens of Winder and Barrow County to enjoy many concerts, plays, and even a tuition-free Children’s Summer Drama Camp. The camp hosted over 60 campers from 8 to 16 years of age.

WCTV Channel 24 launched 5 new original programs: Cop Talk, Inside with Sid, Focus on Fitness, Board of Commissioner meetings, and Sunday Afternoon at the Colleen. Channel 24 also airs the local football games which are definitely a local favorite.

**Public Safety**

In the past year, the Winder Police Department was again awarded the Governor’s Office of Highway Safety Heat Grant in the amount of \$42,800. This grant provided for one HEAT Officer, the maintenance of the HEAT patrol car, and other equipment. The Police Department also continued to install mobile data lap tops in most of the patrol cars. The installation of electronic ticket writers into the patrol fleet also began during the fiscal year.

The Police Department’s Dog Bite Prevention Program received an Honorable Mention Award from the Georgia Association of Chief of Police at the annual awards ceremony in Savannah. This program has been presented to over 9,000 people (mostly children) in Georgia.

The Winder Fire Department began its centennial celebration. As a part of the celebration, the fire fighters restored the 1940 Peter Pirsch Fire Engine that the City purchased in June of 1940. The Fire Department started Phase II of the new training center for its firefighters. The training center will consist of a Live Burn Building which will be used in conjunction with the Rescue/Recovery Simulator at the training center.

Our police and fire officers continue to work closely with the schools, Boys and Girls Club and other community organizations to provide a positive experience for the children of Winder. The police officers raise funds for the its annual "Shop with a Cop" program and the fire department's "Empty Stocking Fund" program benefited more than 350 children at Christmas.

### **Public Works**

The City of Winder has completed its Streetscape Phase I. This project included redesigning the gazebo park area and the gazebo parking lot to allow more green space in downtown Winder. The turn lane at West Athens Street and North Center Street was also completed along with reworking the sidewalks at that intersection. The Public Works Department also cleans, repairs, and replaces many sidewalks, curbs, gutters, and drainage pipe around the City throughout the year.

### **Budgeting Controls**

The annual budget serves as the foundation for the City of Winder's financial planning and control. The annual budget process begins with the City Administrator, Finance staff and department heads working together to analyze funding needs. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepares a Proposed Budget. The Mayor presents the Proposed Budget to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by ordinance no later than June 30, the close of the City's fiscal year. The budget is prepared both by fund, function (e.g. public safety) and department (e.g. police). The City Administrator is permitted to transfer appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues meeting its responsibility for sound financial management.

### **Cash Management**

Cash is deposited in interest bearing accounts that are insured or fully collateralized in accordance with state law. Cash temporarily idle during the year was invested in the State of Georgia Local Government Investment Pool, demand deposits, certificates of deposit, obligations of the U.S. Treasury, and repurchase agreements in commercial banks collateralized by U.S. obligations.

### **Risk Management**

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. The City has joined with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for local governments. Settled claims in the past three years have not exceeded the coverage provided by these plans.

## Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Winder for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2007. This is the 6<sup>th</sup> consecutive year that the City has received this award. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2008.

The GFOA has given an Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) to the City of Winder for its PAFR for the fiscal year ended June 30, 2007. This is the 2<sup>nd</sup> consecutive year that the City has received this distinguished award. The Award of Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a PAFR whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2008.

## Acknowledgements

The preparation of this report on a timely basis could not have been accomplished without the dedicated services and hard work of a highly qualified staff. The City of Winder has such a staff in the Finance Department under the direction of Leslie Ginn. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. We also acknowledge the efforts of other departments who provided information that helped to make the report far more than a presentation of financial statements.

Finally, we acknowledge the Mayor and City Council for their unfailing support, leadership, and professional conservative financial management.

Sincerely,



Bob Beck,  
City Administrator



Leslie W. Ginn,  
Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Winder  
Georgia

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



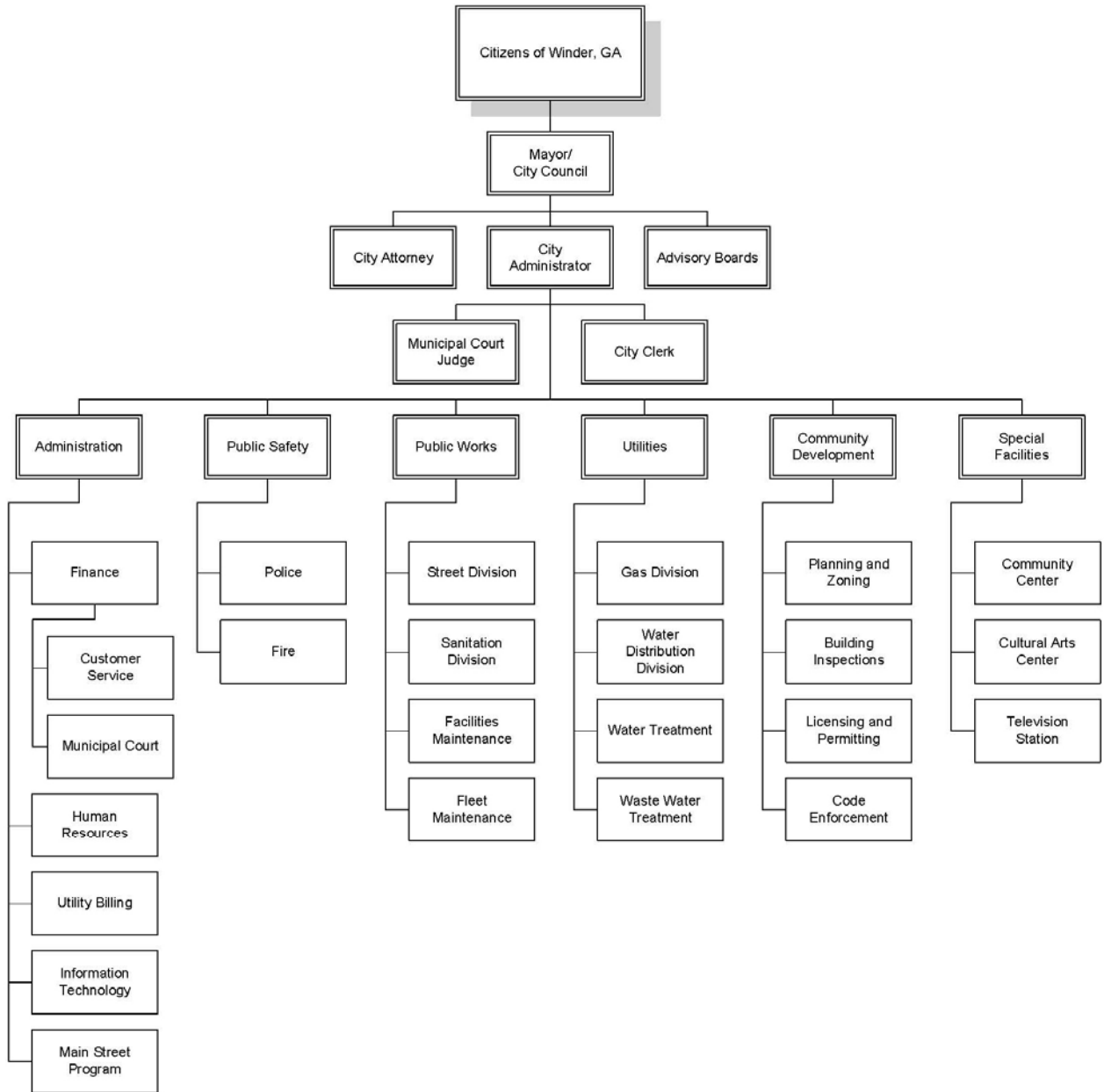
*Oliver S. Cox*

President

*Jeffrey R. Emery*

Executive Director

# Organization Chart





# City Officials and Administrative Personnel

## PRINCIPAL OFFICIALS

June 30, 2008

### ELECTED OFFICIALS

#### Mayor

George "Chip" Thompson, III

#### City Council

Charlie Eberhart  
Mike Mingus  
Ridley Parrish

Frank Dunagan  
Sonny Morris  
David Maynard

### APPOINTED OFFICIALS

Bob Beck .....	Administrator
Sabrina Wall.....	City Clerk
Leslie Ginn.....	Finance Director
Ambrose Jackson.....	Treasurer
John Stell.....	City Attorney

### MAILING ADDRESS

45 East Athens Street  
P.O. Box 566  
Winder, Georgia 30680

[www.cityofwinder.com](http://www.cityofwinder.com)





**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

# **Financial Section**

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Notes to the Financial Statements



## Independent Auditor's Report

Honorable Mayor and  
Members of the City Council  
City of Winder, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Winder, Georgia, management. Our responsibility is to express opinions on these financial statements based on our audit.

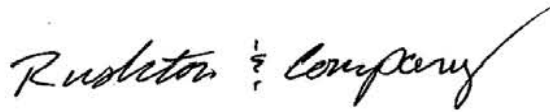
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2008, on our consideration of the City of Winder, Georgia's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison on pages 15 through 20 and 64 through 66 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Winder, Georgia's, basic financial statements. The introductory section, supplementary information and statistical section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information section has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.



---

Certified Public Accountants

Gainesville, Georgia  
October 30, 2008

## Management's Discussion and Analysis

This discussion and analysis presents the highlights of financial activities and financial position for the City of Winder (City). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget, and specific issues related to funds and the economic factors affecting the City. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Transmittal Letter and the City's financial statements.

### Financial Highlights

The City's net assets increased approximately \$33,176,000 or 68.3%. Of this increase \$28,300,000 was a prior period adjustment to recognize capital contributions of water and sewer lines to the City. The remainder of the increase is attributable to business-type activities, primarily the water and sewer, and gas utilities.

Governmental activity revenues increased by \$513,000 or 8.3%. This increase is attributable primarily to the increase in fines and forfeitures and taxes collected by the City.

Business-type activities revenues increased by \$4,888,000 or 18.7%. This increase was attributable to intergovernmental revenue in the water fund. In addition, water sales and gas sales increased by over \$1 million from the previous year.

Overall City expenses increased by \$3,800,000 or 13.2%. This is due to additional personnel hired, increase in the cost of natural gas, increase in depreciation expense due to the additional contributed capital recognized in FY 2008, and an increase in the internal fund charges.

The City has paid down its existing debt by \$1,633,000. The City entered into new debt of \$9.7 million to finance the Cedar Creek Wastewater Reclamation Facility and replace older vehicles and equipment.

### Report Layout

The City's Comprehensive Annual Financial Report (CAFR) consists of several sections. Taken together they provide a comprehensive financial look at the city. The components of the report include the following:

- ❑ **Independent Auditor's Report.**
- ❑ **Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the City.
- ❑ **Basic Financial Statements.** Includes a Statement of Net Assets, a Statement of Activities, fund financial statements and the notes to the financial statements. Statements of Net Assets and Activities focus on a government-wide presentation using the accrual basis of accounting. They are designed to be more corporate-like in that all activities are consolidated in total for the City.
  - The *Statement of Net Assets* focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the City owns, the liabilities it owes and the net difference. The net difference is further separated into amounts invested in capital assets net of related debt, restricted for specific purposes and unrestricted amounts.
  - The *Statement of Activities* focuses on gross and net costs of City programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.
  - *Fund Financial Statements* focus separately on the major governmental fund and proprietary funds. Governmental fund statements follow the more traditional presentation of financial

statements. The City's major governmental fund is presented in its own column and the five remaining funds are combined into a column titled "Nonmajor Governmental Funds." Statements for the City's proprietary funds follow the governmental funds and include net assets, revenues, expenses and changes in fund net assets, and cash flows. There are two major proprietary funds (Water and Sewer Fund and Gas Fund) and three nonmajor proprietary funds which are combined into a column titled "Nonmajor Enterprise Funds".

- The City has two internal service funds to account for the cost of administration of the gas and water utility operations and fleet maintenance. Costs of the internal service funds are charged to the applicable funds. The combined internal service funds net assets, revenues, expenses, and changes in net assets are presented in a single column in the proprietary fund statements.
  - The *Notes to the Basic Financial Statements* provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.
- **Required Supplementary Information.** Presents the General Fund's budget to actual comparison schedule and the notes to the required supplementary information. The General Fund is the City's only major governmental fund.
- **Other Supplementary Information.** Readers desiring additional information on non-major funds can find it in the Combining Statements of Non-major Funds and/or the Supplementary Information-Budgetary Comparison sections of this report. Components within this section include:
- Nonmajor Governmental Funds Statements. Major funds are included within the Basic Financial Statements, whereas non-major funds are presented here. These statements include combining balance sheets and statements of revenues, expenditures and changes in fund balances.
  - Budgetary comparison information for non-major governmental funds and schedules of General Fund revenues and expenditures are presented here.
  - Agency Fund Changes in Assets and Liabilities represents the activities of the City of Winder Municipal Court.
  - Nonmajor Proprietary Funds Statements. The City has three nonmajor proprietary funds that are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
  - Internal Service Funds Statements. The City has two internal service funds that are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
  - Capital assets used in governmental operations.
  - Special Purpose Local Option Sales Tax reports complete the Financial Section of this report.
- **Statistical Section.** Trend information and statistics.
- **Report by Independent Certified Public Accountant.** Supplemental communication on the City's compliance, internal controls, and other matters.



**City as a Whole**  
**Statement of Net Assets at June 30, 2008 and 2007**

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2008	2007	2008	2007	2008	2007
Cash and Investments	\$ 2.2	\$ 2.0	\$ 9.2	\$ 7.0	\$ 11.4	\$ 9.0
Current Assets	1.0	0.6	3.5	3.3	4.5	3.9
Other Non-Current Assets	-	-	3.9	3.8	3.9	3.8
Capital Assets	11.5	12.3	84.7	51.2	96.2	63.5
Total Assets	14.7	14.9	101.3	65.3	116.0	80.2
Current Liabilities	0.7	0.8	4.2	4.9	4.9	5.7
Other Current Liabilities	-	-	-	4.7	-	4.7
Long-Term Debt Outstanding	1.9	0.6	27.4	20.7	29.3	21.3
Total Liabilities	2.6	1.4	31.6	30.3	34.2	31.7
Net Assets:						
Invested in Capital Assets, Net of Related Debt	11.2	11.7	58.4	30.5	69.6	42.2
Restricted	-	-	0.6	1.7	0.6	1.7
Unrestricted	0.9	1.8	10.7	2.8	11.6	4.6
Total Net Assets	\$ 12.1	\$ 13.5	\$ 69.7	\$ 35.0	\$ 81.8	\$ 48.5

**Governmental Activities**

Decrease in general governmental net assets is attributable to an increase in debt issued to the City and a decrease in capital assets due to a transfer of the education facilities to the business-type funds.

**Business-Type Activities**

The increase in net assets is due to an increase in capital assets, primarily the recognition of the water and sewer lines previously contributed to the City of Winder. Construction continued on the Cedar Creek Water Reclamation Facility which will be completed in early FY 2009. The liabilities increased because of additional debt issued to the City from GEFA to finance the construction of the Cedar Creek Water Reclamation Facility and from Bank of America to finance the replacement of vehicles and equipment. The City's recognized FY 2007 deferred revenue in the amount of \$4.7 million as revenue in FY 2008.

Statement of Activities for the Year Ended June 30, 2008 and 2007

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2008	2007	2008	2007	2008	2007
<b>Revenues</b>						
Program Revenue						
Charges for Services	\$ 1.2	\$ 0.9	\$ 26.4	\$ 23.9	\$ 27.6	\$ 24.8
Grants and Contributions	0.6	0.6	-	0.9	0.6	1.5
General Revenues						
Taxes	4.4	4.2	-	-	4.4	4.2
Other	0.4	0.4	-	0.1	0.4	0.5
<b>Total Revenues</b>	<b>6.6</b>	<b>6.1</b>	<b>26.4</b>	<b>24.9</b>	<b>33.0</b>	<b>31.0</b>
<b>Expenses</b>						
Governmental Activities						
General Government	0.1	0.3	-	-	0.1	0.3
Judicial	0.2	0.2	-	-	0.2	0.2
Public Safety	6.5	5.6	-	-	6.5	5.6
Public Works	2.7	2.2	-	-	2.7	2.2
Housing and Development	0.5	0.2	-	-	0.5	0.2
Business-Type Activities	-	-	22.8	20.6	22.8	20.6
<b>Total Expenses</b>	<b>10.0</b>	<b>8.5</b>	<b>22.8</b>	<b>20.6</b>	<b>32.8</b>	<b>29.1</b>
<b>Excess (Deficiencies) Before Transfers &amp; Special Items</b>	<b>(3.4)</b>	<b>(2.4)</b>	<b>3.6</b>	<b>4.3</b>	<b>0.2</b>	<b>1.9</b>
Special Item	-	-	4.7	1.2	4.7	1.2
Transfers	2.8	2.7	(2.8)	(2.7)	-	-
<b>Increase (Decrease) in Net Assets</b>	<b>(0.6)</b>	<b>0.3</b>	<b>5.5</b>	<b>2.8</b>	<b>4.9</b>	<b>3.1</b>
Beginning Net Assets	13.5	13.2	35.0	32.2	48.5	45.4
Prior Period Adjustments:						
Prior Year Contributed Capital	-	-	28.3	-	28.3	-
Prior Year SPLOST Receivable	0.1	-	-	-	0.1	-
Transfer of Assets	(0.9)	-	0.9	-	-	-
<b>Ending Net Assets</b>	<b>\$ 12.1</b>	<b>\$ 13.5</b>	<b>\$ 69.7</b>	<b>\$ 35.0</b>	<b>\$ 81.8</b>	<b>\$ 48.5</b>

Governmental Activities

Total revenues increased \$512,000 or 8.3%. Business taxes and license and permit revenue received increased by \$167,000. Fines and forfeitures also increased by \$166,000. Sales tax revenues and interest revenues declined.

Expenses increased by \$1.5 million or 18.5%. This increase is the result of additional police, fire, and street personnel, additional professional services rendered to the City and an increase in the cost of post employment benefits.

Business-type Activities

Total revenues increased \$4.9 million or 18.7%. Intergovernmental revenue in the water fund increased by \$3.5 million and both the water and gas fund increased charges for services by \$1 million.

The expenses increased \$ 2.2 million or 11.0%. The increase is primarily from additional depreciation expenses on assets recognized in FY 2008 and an increase in the purchase price of natural gas. Indirect costs also increased in FY 2008 do to additional support services for the proprietary funds.

Operating revenues of the water fund increased by 11% due to changes in the availability charges: no free water is included now and businesses are charged based on their meter size. There was also an increase in the customer base. The expenses in the water fund increased by 25.0%. This increase is due to additional depreciation expense on contributed water and sewer lines, indirect cost allocation, additional personnel and continued repairs and maintenance on existing water and sewer lines.

The Gas Fund revenues increased approximately 9.9% due to changes in the availability charges during the last quarter of FY 2007 to no longer include free usage. There was also an increase in the customer base. Operating expenses increased by 4.6% primarily for additional personnel, increase in the cost of gas provided to consumers, and additional indirect cost allocated to the gas fund.

Solid Waste Management Fund revenues increased by 2.1% and operating expenses decreased by 31.2% due to contracting solid waste pick up and removal to an outside agency and transferring all assets to the street department .

**Budgetary Highlights**

The City Council approves all current year budget revisions in June of each year, at the same time the new fiscal year budget is approved. Budget variances are reviewed with the Mayor and Council on a monthly basis. The significant budget changes in FY 2008 were due to the recognition of the issuance of debt and increase in capital outlay for public safety for the purchase of a fire truck.

Actual Governmental capital outlay was less than budgeted.

Charges for services and rent revenue were higher than expected. The City sold older equipment and vehicles that gave the City additional revenues.

**Capital Assets and Debt Administration**

**Capital Assets**

As of June 30, 2008 the City has invested \$ 96.2 million (net of depreciation) in capital assets reflected in the following table.

*(in millions of dollars)*

	Governmental Activities		Business-Type Activities		Totals	
	2008	2007	2008	2007	2008	2007
Land	\$ 0.3	\$ 0.3	\$ 5.5	\$ 5.5	\$ 5.8	\$ 5.8
Buildings & Improvements	1.2	2.1	4.2	1.6	5.4	3.7
Plant & System	-	-	57.2	31.3	57.2	31.3
Infrastructure	8.1	8.5	-	-	8.1	8.5
Furniture & Equipment	0.5	0.5	0.2	0.2	0.7	0.7
Vehicles	0.8	0.7	0.3	0.2	1.1	0.9
Work In Progress	0.6	0.2	17.3	12.4	17.9	12.6
	<u>\$ 11.5</u>	<u>\$ 12.3</u>	<u>\$ 84.7</u>	<u>\$ 51.2</u>	<u>\$ 96.2</u>	<u>\$ 63.5</u>

The following table reconciles the change in capital assets.

*(in millions of dollars)*

	Governmental Activities	Business-Type Activities	Totals
Beginning Balance	\$ 12.3	\$ 51.2	\$ 63.5
Additions	1.2	7.3	8.5
Prior Period Adjustment	-	28.3	28.3
Retirements	-	(0.1)	(0.1)
Transfers In (Out)	(0.9)	0.9	-
Depreciation	(1.1)	(2.9)	(4.0)
Ending Balance	<u>\$ 11.5</u>	<u>\$ 84.7</u>	<u>\$ 96.2</u>

Capital asset additions from governmental activities amounted to over \$1,200,000, consisting of the purchase of a firearms trainer for the police department, police station improvements, street improvements, and additional vehicles and equipment. Depreciation and retirements decreased total capital assets by \$1.1 million.

Business-type capital assets increased overall by \$33.5 million. The Water Fund increased capital assets by \$5.5 million for upgrading the Cedar Creek Wastewater Treatment Facility. The water fund also

recognized prior period water lines contributed to the City for \$28.3 million. The gas fund purchased three new trucks and continued installing gas lines. The Special Facilities Fund increased capital assets by \$1.3 million due to purchasing a building, renovating the community center handicap ramp and finishing the renovation of the community theatre.

Note 6 to the financial statements include more detailed information on capital asset activities.

**Debt Outstanding**

As of year-end, the City had \$ 29.4 million in debt outstanding compared to \$ 21.1 million last year. This included \$ 1.8 million due within one year. The following table presents a comparison of debts outstanding:

*(in millions of dollars)*

	<b>Totals</b>	
	2008	2007
Governmental:		
Capital Leases	\$ 1.8	\$ 0.2
Notes	0.1	0.3
Compensated Absences	0.1	0.1
Sub-total	<u>2.0</u>	<u>0.6</u>
Business-type:		
Capital Leases	\$ 1.2	\$ 0.4
Notes	15.9	9.2
Water and Sewer Bonds	10.3	10.9
Sub-total	<u>27.4</u>	<u>20.5</u>
<b>Total</b>	<u><u>\$ 29.4</u></u>	<u><u>\$ 21.1</u></u>

The City financed the continued construction of the Cedar Creek Wastewater Reclamation Facility by means of a GEFA loan for approximately \$7 million. The City also entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,645,000 is for governmental activities and the remainder is for business-type activities. Continued payments during the year decreased out existing debt.

The outstanding water revenue bonds have bond insurance provided by MBIA and this essentially raises the rating to the highest level, AAA. Other debt of the City has not been rated.

Note 8 to the financial statements include more detailed information on long-term debt activities.

**Economic Factors**

Funding for the operations of the City comes primarily from: sales taxes, fines and forfeitures, licensing and permitting activities, and utility profits. As the general economy is fluctuating, the City remains focused on reducing operational costs through increasing the effectiveness and efficiency of the City's operations and administration.

The City's utility customer base continued to grow, but only by 1.7% in water and less than 1% in gas compared to over 5% in prior years. There was a 17% decline in new residential construction permits inside the city limits. Business licenses remained approximately the same and proceeds from the local option sales tax were slightly less than in FY 2007.

The City predicts a decline in sales tax revenue for FY 2009.

**Financial Contact**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional financial information, please contact the City's Finance Director at 45 East Athens Street, Winder, Georgia 30680.



**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

**Basic Financial Statements**



**City of Winder, Georgia**  
**Statement of Net Assets**  
**June 30, 2008**

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	Non-major Totals
<b>Assets</b>				
Cash and Cash Equivalents	\$ 646,411	\$ 7,109,620	\$ 7,756,031	\$ 5,476
Taxes Receivable - Net	73,978	-	73,978	-
Accounts Receivable	132,925	2,584,464	2,717,389	-
Intergovernmental Receivable	687,082	3,832,000	4,519,082	-
Supply Inventory	-	547,286	547,286	-
Investments	-	-	-	257,609
Prepaid Items	62,283	41,893	104,176	-
Bond Issue Costs - Net of Amortization	-	307,044	307,044	-
Loan Closing Costs - Net of Amortization	-	13,411	13,411	-
Restricted Assets				
Investment Bond Sinking Accounts	-	572,379	572,379	-
Restricted Cash	1,566,865	1,491,926	3,058,791	25,000
Capital Assets				
Non-Depreciable	919,322	22,807,589	23,726,911	-
Depreciable, Net	10,635,857	61,942,596	72,578,453	28,639
<b>Total Assets</b>	<b>14,724,723</b>	<b>101,250,208</b>	<b>115,974,931</b>	<b>316,724</b>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	658,246	3,801,704	4,459,950	1,614
Intergovernmental Payable	-	-	-	257,609
Restricted Liabilities				
Accounts Payable and Accrued Liabilities	-	16,896	16,896	-
Customer Deposits	-	425,426	425,426	-
Leases, Notes and Bonds Payable				
Due Within One Year	448,945	1,347,201	1,796,146	-
Due in More Than One Year	1,464,578	26,049,461	27,514,039	-
<b>Total Liabilities</b>	<b>2,571,769</b>	<b>31,640,688</b>	<b>34,212,457</b>	<b>259,223</b>
<b>Net Assets</b>				
Invested In Capital Assets, Net Of Related Debt Restricted For	11,208,521	58,384,414	69,592,935	28,639
Debt Service	-	555,483	555,483	-
Capital Projects	-	35,608	35,608	-
Unrestricted	944,433	10,634,015	11,578,448	28,862
<b>Total Net Assets</b>	<b>\$ 12,152,954</b>	<b>\$ 69,609,520</b>	<b>\$ 81,762,474</b>	<b>\$ 57,501</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia  
 Statement of Activities  
 For the Year Ended June 30, 2008

Function/Program	Expenses	Indirect Costs	Charges For Services
<b>Governmental Activities</b>			
General Government	\$ 3,232,060	\$ (3,122,543)	\$ 253,621
Judicial	178,973	21,012	-
Public Safety	5,852,810	645,674	734,176
Public Works	2,453,317	251,905	47,646
Housing & Development	526,562	28,040	-
Interest and Fiscal Agent Charges	21,462	-	-
<b>Total Governmental Activities</b>	<b>12,265,184</b>	<b>(2,175,912)</b>	<b>1,035,443</b>
<b>Business Type Activities</b>			
Water and Sewer	9,496,745	1,001,095	13,467,828
Gas	9,603,579	1,098,859	11,655,148
Solid Waste Management	1,019,493	11,942	1,081,529
Special Facilities	543,613	64,016	124,340
Broadband	21,881	-	12,000
<b>Total Business Type Activities</b>	<b>20,685,311</b>	<b>2,175,912</b>	<b>26,340,845</b>
<b>Total Primary Government</b>	<b>\$ 32,950,495</b>	<b>\$ -</b>	<b>\$ 27,376,288</b>
<b>Component Unit</b>			
Downtown Development Authority	\$ 210,022	\$ -	\$ -
<b>Total Component Unit</b>	<b>\$ 210,022</b>	<b>\$ -</b>	<b>\$ -</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.



Program Revenues		Net (Expenses) Revenues And Changes In Net Assets			Component Unit
Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	Downtown Development Authority
		Governmental Activities	Business Type Activities		
\$ 43,447	\$ -	\$ 187,551	\$ -	\$ 187,551	
-	-	448,826	-	448,826	
78,429	-	(6,334,690)	-	(6,334,690)	
-	514,323	(2,143,253)	-	(2,143,253)	
22,226	-	(532,376)	-	(532,376)	
-	-	(21,462)	-	(21,462)	
<b>144,102</b>	<b>514,323</b>	<b>(8,395,404)</b>	<b>-</b>	<b>(8,395,404)</b>	
-	-	-	2,969,988	2,969,988	
-	-	-	952,710	952,710	
-	-	-	50,094	50,094	
6,000	-	-	(477,289)	(477,289)	
-	-	-	(9,881)	(9,881)	
<b>6,000</b>	<b>-</b>	<b>-</b>	<b>3,485,622</b>	<b>3,485,622</b>	
<b>\$ 150,102</b>	<b>\$ 514,323</b>	<b>(8,395,404)</b>	<b>3,485,622</b>	<b>(4,909,782)</b>	
\$ 265,500					\$ 55,478
<b>\$ 265,500</b>	<b>\$ -</b>				<b>\$ 55,478</b>
<b>General Revenues:</b>					
Taxes					
General Sales Taxes		1,848,646	-	1,848,646	-
Selective Sales Taxes		441,903	-	441,903	-
Business Taxes		1,452,173	-	1,452,173	-
Other Taxes		792,119	-	792,119	-
Interest Earnings		327,474	24,339	351,813	-
Gain on Sale of Assets		32,050	5,494	37,544	-
Miscellaneous		69,096	-	69,096	-
<b>Special Item - Barrow County</b>					
Purchase of Wastewater Capacity		-	4,665,600	4,665,600	-
Transfers		2,829,760	(2,829,760)	-	-
<b>Total General Revenues, Transfers and Special Items</b>		<b>7,793,221</b>	<b>1,865,673</b>	<b>9,658,894</b>	<b>-</b>
<b>Change in Net Assets</b>		<b>(602,183)</b>	<b>5,351,295</b>	<b>4,749,112</b>	<b>55,478</b>
Beginning Net Assets		13,566,993	35,019,734	48,586,727	2,023
Prior Period Adjustments:					
Contributed Capital - Water/Sewer Lines		-	28,326,502	28,326,502	-
Transfer of Education Facilities		(911,989)	911,989	-	-
Prior year SPLOST receivable		100,133	-	100,133	-
<b>Ending Net Assets</b>		<b>\$ 12,152,954</b>	<b>\$ 69,609,520</b>	<b>\$ 81,762,474</b>	<b>\$ 57,501</b>

City of Winder, Georgia  
 Governmental Funds  
 Balance Sheet  
 June 30, 2008

<u>Assets</u>	<u>General Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Cash and Cash Equivalents	\$ 61,178	\$ 585,233	\$ 646,411
Restricted Cash	1,566,865	-	1,566,865
Taxes Receivable - Net	65,725	8,253	73,978
Accounts Receivable	132,925	-	132,925
Intergovernmental Receivable	557,609	129,473	687,082
Prepaid Items	61,541	742	62,283
<b>Total Assets</b>	<b>\$ 2,445,843</b>	<b>\$ 723,701</b>	<b>\$ 3,169,544</b>
<u>Liabilities</u>			
Accounts Payable and Accrued Liabilities	\$ 512,575	\$ 16,007	\$ 528,582
Deferred Revenues	63,781	-	63,781
<b>Total Liabilities</b>	<b>576,356</b>	<b>16,007</b>	<b>592,363</b>
<u>Fund Balance</u>			
Reserved for Prepaid Items	61,541	742	62,283
Reserved for Capital Projects	1,566,865	-	1,566,865
Unreserved, Reported in Capital Projects	-	618,178	618,178
Unreserved, Reported in Special Revenue	-	88,774	88,774
Unreserved and Undesignated	241,081	-	241,081
<b>Total Fund Balance</b>	<b>1,869,487</b>	<b>707,694</b>	<b>2,577,181</b>
 <b>Total Liabilities and Fund Balance</b>	 <b>\$ 2,445,843</b>	 <b>\$ 723,701</b>	 <b>\$ 3,169,544</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**City of Winder, Georgia**  
**Governmental Funds**  
**Reconciliation of the Balance Sheet for Governmental Funds**  
**To the Statement of Net Assets**  
**June 30, 2008**

<b>Total fund balances for Governmental Funds</b>	<b>\$ 2,577,181</b>
Amounts reported for governmental activities on the Statement of Net Assets differs from the amount reported on the Balance Sheet for Governmental Funds because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds, net of accumulated depreciation of \$20,286,914.	11,555,179
Other assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	
Fire district taxes earned but unavailable	63,781
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	(129,664)
Notes and leases payable are not due and payable in the current period and therefore are not reported in the funds.	(1,913,523)
<b>Net Assets of Governmental Activities</b>	<b>\$ 12,152,954</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**City of Winder, Georgia**  
**Governmental Funds**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**For the Year Ended June 30, 2008**

	General Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>			
Taxes	\$ 4,433,220	\$ 92,659	\$ 4,525,879
License and Permits	237,291	-	237,291
Intergovernmental	43,447	579,224	622,671
Charges for Service	148,751	591	149,342
Fines and Forfeitures	599,399	49,412	648,811
Interest	325,949	1,525	327,474
Miscellaneous and Other	104,850	-	104,850
Indirect Cost Allocation	3,180,289	-	3,180,289
<b>Total Revenues</b>	<b>9,073,196</b>	<b>723,411</b>	<b>9,796,607</b>
<b>Expenditures:</b>			
Current			
General Government	3,066,127	179,521	3,245,648
Judicial	199,438	-	199,438
Public Safety	6,175,525	110,295	6,285,820
Public Works	1,924,329	-	1,924,329
Housing & Development	506,654	47,052	553,706
Capital Outlay			
General Government	19,065	11,613	30,678
Public Safety	310,915	10,010	320,925
Public Works	450,258	368,888	819,146
Debt Service			
Principal	292,687	-	292,687
Interest and Fiscal Agent Charges	21,462	-	21,462
<b>Total Expenditures</b>	<b>12,966,460</b>	<b>727,379</b>	<b>13,693,839</b>
<b>Excess Of Revenues Over (Under) Expenditures</b>	<b>(3,893,264)</b>	<b>(3,968)</b>	<b>(3,897,232)</b>
<b>Other Financing Sources (Uses):</b>			
Transfers In	3,793,249	205,950	3,999,199
Transfers Out	(1,221,800)	(30,000)	(1,251,800)
Gain on Sale of Assets	32,050	-	32,050
Issuance of Debt Instruments	1,645,000	-	1,645,000
<b>Total Other Financing Sources (Uses)</b>	<b>4,248,499</b>	<b>175,950</b>	<b>4,424,449</b>
<b>Net Change In Fund Balance</b>	<b>355,235</b>	<b>171,982</b>	<b>527,217</b>
<b>Beginning Fund Balance</b>	1,514,252	435,579	1,949,831
Prior period Adjustment	-	100,133	100,133
<b>Ending Fund Balance</b>	<b>\$ 1,869,487</b>	<b>\$ 707,694</b>	<b>\$ 2,577,181</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

**City of Winder, Georgia**  
**Governmental Funds**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund**  
**Balance of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2008**

<b>Net Change In Fund Balance - Total Governmental Funds</b>		<b>\$ 527,217</b>
<p>Amounts reported for governmental activities on the Statement of Activities are different from the amounts reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance because:</p> <p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capitalized outlays in the current period.</p>		
Expenditures for Capital Assets	1,170,749	
Less Current Year Depreciation	<u>(1,090,515)</u>	80,233
<p>The net effect of sale/scraping/transferring capital assets</p>		
Capital Assets Sold/Scrapped/Transferred	(174,194)	
Accumulated Depreciation	<u>174,194</u>	-
<p>Transfer of capital assets from (to) the business-type activities increases(decreases) net assets in the statement of activities, but do not appear in the governmental funds activities, because they are not financial resources.</p>		
Assets Transferred from Solid Waste	590,124	
Less Accumulated Depreciation	<u>(507,763)</u>	82,361
<p>The issuance of long-term debt (e.g. notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. This amount is the net effect of these differences.</p>		
Issuance of Long-term Debt	(1,645,000)	
Payment of Long-term Debt	<u>292,687</u>	(1,352,313)
<p>The net pension liability creates a balance sheet item while increasing net expenses of pensionable functions on the government wide statements.</p>		
		57,609
<p>Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
Fire District Taxes		8,962
<p>Expenditures in the Statement of Activities that do not require current financial resources and not reported in the funds.</p>		
Compensated Absences		<u>(6,252)</u>
<b>Change in Net Assets of Governmental Activities</b>		<b>\$ (602,183)</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia  
 Proprietary Funds  
 Statement of Net Assets  
 June 30, 2008

	<b>Business-type Activities - Enterprise Funds</b>	
	<b>Water and Sewer</b>	
	<b>Fund</b>	<b>Gas Fund</b>
<b>Assets</b>		
<b>Current Assets</b>		
Cash and Cash Equivalents	\$ 3,845,512	\$ 2,830,446
Accounts Receivable	1,367,036	1,071,900
Intergovernmental Receivable	258,391	-
Supply Inventory	320,508	226,778
Prepaid Items	11,193	21,038
Bond Issue Costs - Net	22,915	-
Loan Closing Costs - Net	8,436	-
<b>Total Current Assets</b>	<b>5,833,991</b>	<b>4,150,162</b>
<b>Non-Current Assets</b>		
<b>Restricted Assets</b>		
Cash	853,434	554,492
Investment - Bond Sinking Accounts	572,379	-
<b>Total Restricted Assets</b>	<b>1,425,813</b>	<b>554,492</b>
<b>Property, Plant and Equipment - Net</b>	<b>76,788,844</b>	<b>3,050,089</b>
<b>Other Assets:</b>		
Intergovernmental Receivable	3,573,609	-
Bond Issue Costs - Net	284,129	-
Loan Closing Costs - Net	4,975	-
<b>Total Other Assets</b>	<b>3,862,713</b>	<b>-</b>
<b>Total Non-current Assets</b>	<b>82,077,370</b>	<b>3,604,581</b>
<b>Total Assets</b>	<b>87,911,361</b>	<b>7,754,743</b>
<b>Liabilities</b>		
<b>Current Liabilities</b>		
Accounts Payable and Accrued Liabilities	2,036,598	1,522,941
Revenue Bonds Payable - Net	623,955	-
Notes & Capital Leases Payable	638,553	68,813
<b>Total Current Liabilities</b>	<b>3,299,106</b>	<b>1,591,754</b>
<b>Restricted Liabilities</b>		
Accounts Payable and Accrued Liabilities	16,896	-
Customer Deposits	234,934	190,492
<b>Total Restricted Liabilities</b>	<b>251,830</b>	<b>190,492</b>
<b>Long -Term Liabilities</b>		
Notes and Capital Leases Payable	16,017,279	283,033
Revenue Bonds Payable - Net	9,683,833	-
<b>Total Long-Term Liabilities</b>	<b>25,701,112</b>	<b>283,033</b>
<b>Total Liabilities</b>	<b>29,252,048</b>	<b>2,065,279</b>
<b>Net Assets</b>		
Invested in Capital Assets, Net of Related Debt	50,423,073	3,050,089
<b>Restricted Net Assets</b>		
Debt Service	555,483	-
Capital Projects	20,651	12,153
Unrestricted Net Assets	7,660,106	2,627,222
<b>Total Net Assets</b>	<b>\$ 58,659,313</b>	<b>\$ 5,689,464</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds		Totals	Internal Service Funds	
\$	429,925	\$ 7,105,883	\$	3,737
	145,528	2,584,464		-
	-	258,391		-
	-	547,286		-
	892	33,123		8,770
	-	22,915		-
	-	8,436		-
	<b>576,345</b>	<b>10,560,498</b>		<b>12,507</b>
	-	1,407,926		84,000
	-	572,379		-
	-	<b>1,980,305</b>		<b>84,000</b>
	<b>4,733,406</b>	<b>84,572,339</b>		<b>177,846</b>
	-	3,573,609		-
	-	284,129		-
	-	4,975		-
	-	<b>3,862,713</b>		-
	<b>4,733,406</b>	<b>90,415,357</b>		<b>261,846</b>
	<b>5,309,751</b>	<b>100,975,855</b>		<b>274,353</b>
	109,008	3,668,547		133,157
	-	623,955		-
	-	707,366		15,880
	<b>109,008</b>	<b>4,999,868</b>		<b>149,037</b>
	-	16,896		-
	-	425,426		-
	-	<b>442,322</b>		-
	-	16,300,312		65,316
	-	9,683,833		-
	-	<b>25,984,145</b>		<b>65,316</b>
	<b>109,008</b>	<b>31,426,335</b>		<b>214,353</b>
	4,733,406	58,206,568		177,846
	-	555,483		-
	-	32,804		2,804
	467,337	10,754,665		(120,650)
<b>\$</b>	<b>5,200,743</b>	<b>69,549,520</b>	<b>\$</b>	<b>60,000</b>

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service fund assets and liabilities are included with business-type activities.

60,000  
**\$ 69,609,520**

**City of Winder, Georgia**  
**Proprietary Funds**  
**Statement of Revenues, Expenses and Changes in Net Assets**  
**For the Year Ended June 30, 2008**

	<b>Business-type Activities - Enterprise Funds</b>	
	<b>Water and Sewer</b>	<b>Gas Fund</b>
	<b>Fund</b>	<b>Fund</b>
<b>Operating Revenues</b>		
Charges For Services	\$ 11,189,946	\$ 11,472,361
Tap-On Fees	2,030,573	68,528
Penalties and Interest	247,309	114,259
Miscellaneous and Other	-	-
<b>Total Revenues</b>	<b>13,467,828</b>	<b>11,655,148</b>
<b>Operating Expenses</b>		
Personal Services	942,468	525,919
Professional and Technical	2,526,096	25,393
Purchased Property Services	347,399	184,747
Supplies	1,194,682	8,286,078
Depreciation	2,585,264	196,651
Amortization	192,087	-
Internal Fund Charges	1,050,485	383,928
Indirect Costs Allocation	1,001,095	1,098,859
<b>Total Expenses</b>	<b>9,839,576</b>	<b>10,701,575</b>
<b>Net Operating Revenues (Expenses)</b>	<b>3,628,252</b>	<b>953,573</b>
<b>Non-Operating Revenues (Expenses)</b>		
Interest Income	20,915	3,424
Interest Expense and Fiscal Agent Charges	(658,264)	(863)
Gain on sale of assets	3,447	2,047
<b>Total Non-Operating Revenues (Expenses)</b>	<b>(633,902)</b>	<b>4,608</b>
<b>Net Revenues (Expenses) Before Transfers and Special Items</b>	<b>2,994,350</b>	<b>958,181</b>
<b>Transfers</b>		
Transfers Out	(3,049,749)	(713,500)
Transfers In	-	-
<b>Total Transfers In (Out)</b>	<b>(3,049,749)</b>	<b>(713,500)</b>
<b>Special Item</b>		
Barrow County Purchase of Wastewater Capacity	4,665,600	-
<b>Net Transfers and Special Items</b>	<b>1,615,851</b>	<b>(713,500)</b>
<b>Change in Net Assets</b>	<b>4,610,201</b>	<b>244,681</b>
<b>Net Assets, Beginning of the Year</b>	<b>25,722,610</b>	<b>5,444,783</b>
Prior Period Adjustments:		
Contributed Capital - Water/Sewer Lines	28,326,502	-
Transfer of Education Facilities	-	-
<b>Net Assets, End of the Year</b>	<b>\$ 58,659,313</b>	<b>\$ 5,689,464</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.



Other Enterprise Funds	Totals	Internal Service Funds
\$ 1,189,185	\$ 23,851,492	\$ 1,831,496
-	2,099,101	-
28,684	390,252	-
6,000	6,000	-
1,223,869	26,346,845	1,831,496
229,486	1,697,873	1,352,460
980,054	3,531,543	13,080
100,715	632,861	206,269
150,241	9,631,001	238,791
112,246	2,894,161	20,913
-	192,087	-
12,245	1,446,658	-
75,958	2,175,912	-
1,660,945	22,202,096	1,831,513
<b>(437,076)</b>	<b>4,144,749</b>	<b>(17)</b>
-	24,339	216
-	(659,127)	(199)
-	5,494	-
-	(629,294)	17
<b>(437,076)</b>	<b>3,515,455</b>	-
(47,661)	(3,810,910)	-
921,150	921,150	60,000
873,489	(2,889,760)	60,000
-	4,665,600	-
<b>873,489</b>	<b>1,775,840</b>	<b>60,000</b>
<b>436,413</b>	<b>5,291,295</b>	<b>60,000</b>
3,852,341	35,019,734	-
-	28,326,502	-
911,989	911,989	-
<b>\$ 5,200,743</b>	<b>69,549,520</b>	<b>\$ 60,000</b>

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service fund assets and liabilities are included with business-type activities.

**60,000**  
**\$ 69,609,520**

**City of Winder, Georgia**  
**Proprietary Funds**  
**Statement of Cash Flows**  
**For the Year Ended June 30, 2008**

	<b>Business-type Activities - Enterprise Funds</b>	
	<b>Water and Sewer</b>	
	<b>Fund</b>	<b>Gas Fund</b>
<b>Cash Flows From (To) Operating Activities:</b>		
Receipts From Customers	\$ 13,800,596	\$ 11,248,767
Payments to Employees	(941,273)	(523,606)
Internal Activity	(2,051,580)	(1,482,787)
Payments to Suppliers	(5,419,457)	(8,149,237)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>5,388,286</b>	<b>1,093,137</b>
<b>Cash Flows From (To) Noncapital Financing Activities</b>		
Transfers to Other Funds	(3,049,749)	(713,500)
Transfers from Other Funds	-	-
<b>Net Cash From (To) Noncapital Financing Activities</b>	<b>(3,049,749)</b>	<b>(713,500)</b>
<b>Cash Flows From (To) Capital and Related Financing Activities:</b>		
Acquisition and Construction of Capital Assets, Net	(6,418,642)	(229,487)
Interest and Fiscal Charges on Notes & Capital Leases	(658,264)	(863)
Principal Payments on Bonds	(771,221)	-
Principal Payments on Notes & Capital Leases	(716,394)	(12,154)
Proceeds from the Sale of Capital Assets	3,447	2,047
Proceeds from Issuance of Long-Term Debt	7,625,756	364,000
<b>Net Cash From (To) Capital and Related Financing Activities</b>	<b>(935,318)</b>	<b>123,543</b>
<b>Cash Flows From Investing Activities:</b>		
Interest on Investments	20,915	3,424
<b>Net Increase (Decrease) in Cash</b>	<b>1,424,134</b>	<b>506,604</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>3,847,191</b>	<b>2,878,334</b>
<b>Cash and Cash Equivalents, End of the Year</b>	<b>\$ 5,271,325</b>	<b>\$ 3,384,938</b>
<b>Reconciliation of Operating Income (Loss) To Net Cash Provided (Used) By Operating Activities</b>		
Operating Income (Loss)	\$ 3,628,252	\$ 953,573
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities		
Depreciation and Amortization	2,777,351	196,651
Changes in Current Assets and Liabilities		
Increase (Decrease) in Accounts Payable & Accrued Liabilities	(1,233,306)	435,633
(Increase) Decrease in Customer Deposits	11,454	1,205
(Increase) Decrease in Inventories	(229,819)	(91,891)
(Increase) Decrease in Prepaid Items	113,040	5,552
(Increase) Decrease in Accounts Receivables	321,314	(407,586)
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 5,388,286</b>	<b>\$ 1,093,137</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
\$ 1,232,801	\$ 26,282,164	\$ 1,831,496
(228,003)	(1,692,882)	(1,341,355)
(88,203)	(3,622,570)	-
(1,177,544)	(14,746,238)	(421,762)
<b>(260,949)</b>	<b>6,220,474</b>	<b>68,379</b>
-	(3,763,249)	-
873,489	873,489	60,000
<b>873,489</b>	<b>(2,889,760)</b>	<b>60,000</b>
(550,500)	(7,198,629)	(133,397)
-	(659,127)	(199)
-	(771,221)	-
-	(728,548)	(2,804)
82,361	87,855	
-	7,989,756	84,000
<b>(468,139)</b>	<b>(1,279,914)</b>	<b>(52,400)</b>
-	24,339	216
<b>144,401</b>	<b>2,075,139</b>	<b>76,195</b>
285,524	7,011,049	11,542
<b>\$ 429,925</b>	<b>\$ 9,086,188</b>	<b>\$ 87,737</b>
\$ (437,076)	\$ 4,144,749	\$ (17)
112,246	3,086,248	20,913
40,068	(757,605)	44,072
(4,605)	8,054	-
-	(321,710)	-
14,881	133,473	3,411
13,537	(72,735)	-
<b>\$ (260,949)</b>	<b>\$ 6,220,474</b>	<b>\$ 68,379</b>

City of Winder, Georgia  
Fiduciary Statement of Assets and Liabilities  
Agency Fund – Municipal Court  
June 30, 2008

**Assets**

Cash and Cash Equivalents	\$	29,991
Accounts Receivable		99,598
<b>Total Assets</b>	<b>\$</b>	<b>129,589</b>

**Liabilities**

Due to Others	\$	129,589
<b>Total Liabilities</b>	<b>\$</b>	<b>129,589</b>

The accompanying Notes to the Financial Statements are an integral part of this statement.

# Notes to the Basic Financial Statements

## 1-Summary of Significant Accounting Policies

This summary of the City of Winder's more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies are an integral part of the accompanying financial statements.

The City of Winder, incorporated in 1894, operates under a Mayor-Council form of government. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; economic development; the construction and maintenance of highways, streets, and infrastructure.

The accompanying financial statements report on the financial activity for the City of Winder, Georgia for the year ended June 30, 2008. The statements include all the funds controlled by the Mayor and Council of the City of Winder, Georgia. The financial statements have been prepared in conformance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City has elected to apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) Opinions and Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. If there is a conflict GASB prevails.

In June 1999, GASB approved Statement No. 34 Basic Financial Statements and Management Discussion and Analysis for State and Local Governments. As a part of this Statement, there is a new reporting requirement regarding the local government's infrastructure (roads, paths, street lights, etc.) and is scheduled for phased implementation based on the size of the government. The City of Winder is required to comply with the infrastructure reporting requirements no later than the fiscal year ending June 30, 2007. The City of Winder's financial statements for the fiscal year ended June 30, 2008, comply with the financial reporting requirements of GASB Statement 34.

### Reporting Entity

The City presents in the accompanying financial statements those entities that comprise the primary government along with its component unit, an entity for which the City is considered to be financially accountable. At June 30, 2008, the City's reporting entity consists of the City of Winder, Georgia and the Downtown Development Authority, Winder, Georgia (a component unit). The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the government.

#### Downtown Development Authority

The Downtown Development Authority ("Authority") is a nonmajor component unit of the City of Winder. The Authority solely serves the City and is controlled and managed by a board of seven members appointed by the Mayor and Council of the City. The purpose of the Authority is to foster the revitalization and redevelopment of Winder's Central Business District by facilitating projects that will promote trade, commerce, industry, and employment opportunities. Upon dissolution, the assets of the Authority would revert to the City.

Complete financial statements for the Downtown Development Authority may be obtained at the administrative offices.

City Hall  
45 East Athens Street  
Winder, Georgia 30680

## Basic Financial Statements

The financial transactions of the City are presented in the basic financial statements that consist of the government-wide financial statements and the fund level financial statements. The government-wide financial statements categorize primary activities as either governmental or business-type. Governmental activities, which are generally financed by taxes, intergovernmental revenues, and other nonexchange revenues, are reported separately from business-type activities, which are financed for the most part by fees and charges for goods and services.

*Government-wide financial statements* provide financial information about the City as a whole. They focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities. The primary government and the component unit are presented separately within these financial statements with the focus on the primary government. The fiduciary fund is not presented in the government-wide financial statements.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Where internal activity is representative of an interfund service provided and used, no elimination has been made. Internal activities have not been eliminated from the fund financial statements. Exceptions to this general rule include charges between the City's business-type activities/proprietary funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These allocated amounts charged through the City's indirect cost allocation plan are reported in a separate column on the Statement of Activities.

The *Statement of Net Assets* presents the financial position of the governmental and business-type activities of the City and its discretely presented component unit at year end, June 30, 2008.

The *Statement of Activities* matches the direct expenses of a given function or segment with the related program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

*Fund financial statements* present information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

## Basis of Presentation

The financial transactions of the City are recorded in individual funds. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

GAAP sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. Nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

## Governmental Funds

The City reports only the General Fund as a major governmental fund. All other funds are considered non-major funds.

### General Fund

The General Fund is the principal fund of City and is used to account for all activities not included in other specified funds. The General Fund accounts for the normal recurring activities of the City (i.e., police, fire, public works, general government, etc.).

The City reports the following non-major funds within the governmental fund type:

### Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted legally to expenditures for specified purposes. The City utilizes four funds of this type, which are the Hotel/Motel Tax Fund, Community TV Station Fund, Police Escrow Fund, and Grant Fund.

### Capital Projects Fund

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital projects. The Capital Projects Fund maintained by the City is as follows:

The Capital Projects Fund accounts for the receipt and use of Special Purpose Local Option Sales Tax (SPLOST) proceeds for road and sidewalk improvement projects, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities.

## Fiduciary Fund

### Agency Fund – Municipal Court

The Municipal Court Fund is used to account for the monies received for fines collected. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

## Proprietary Funds

The City reports two of its proprietary funds as major funds. These funds are often called "income determination", "non-expendable," or "commercial-type" funds and are used to account for the ongoing activities of the City that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the City's business and quasi-business activities are accounted for through proprietary funds. The measurement focus is upon flow of economic resources. The report includes the following proprietary funds:

### Enterprise Funds:

#### Water and Sewer Fund

The Water and Sewer Fund is the largest of the seven proprietary funds operated by the City. The Water and Sewer Fund accounts for the operations of the water and sewer systems of the City. The system supplies water and sewer service to area residents and to industrial and commercial users in the City and County.

### Gas Fund

The Gas Fund is the second largest of the seven proprietary funds and accounts for the distribution and sale of natural gas in the City of Winder and the counties of Barrow, Walton, and Oconee.

### Non- Major Enterprise Funds:

#### Solid Waste Management Fund

The Solid Waste Management Fund accounts for the costs of solid waste collection, disposal, and recycling. Because the costs of solid waste disposal and recycling are extremely high, this fund generally operates at a loss. Operating losses are financed from profits from the other proprietary funds.

#### Special Facilities Fund

The Special Facilities Fund is used to account for the rents and other income and the related costs (including depreciation) of operating the City's Civic Center, Cultural Arts Center, Adult Education Center and Historic Train Station.

#### Broadband Fund

The Broadband Fund is used to account for the fiber infrastructure installed that the City is leasing to businesses in the City of Winder.

### Internal Service Funds:

Internal Service Funds account for goods and services provided by one department to other departments or funds on a cost-reimbursement basis. The City has the following Internal Service Funds:

#### Utility Service Fund

The City accounts for its utility billing, meter reading, and related utility administration in the Utility Service Fund.

#### Fleet Maintenance Fund

The City accounts for its vehicle maintenance costs in the Fleet Maintenance Fund.

## **Basis of Accounting and Measurement Focus**

The accounting and financial reporting treatment applied to a fund is determined by its basis of accounting and measurement focus. Basis of accounting refers to when transactions are recorded while measurement focus describes which transactions are recorded.

The Government-wide Financial Statements, the Proprietary Funds Financial Statements, and Fiduciary Fund Statements are presented on an *accrual* basis of accounting with an *economic resource* measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurement focus is inextricably connected with accrual accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

All Governmental Fund types use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both



measurable and available). "Measurable" means the transaction can be identified, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable. Principal and interest on general long-term debt is recorded as fund expenditures when due.

All Governmental Funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Revenues that are susceptible to accrual include certain intergovernmental revenues, sales taxes, interest on investments and charges for services.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

The Proprietary Fund types are accounted for on the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when incurred.

All proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the balance sheet using this measurement focus. Fund equity (i.e., net total assets) is segregated into Invested in Capital Assets, Net of Related Debt: Restricted and Unrestricted. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the proprietary funds are charges to customers for sales and services. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses, and include interest revenue and interest expense.

The City reports deferred revenue in its governmental and proprietary funds. For governmental fund types, deferred revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. For proprietary funds, deferred revenues also arise when the City receives resources before it has a legal claim to them or has earned them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the funds and revenue is recognized.

## **Assets, Liabilities and Equity**

### *Cash and Investments*

The City considers currency on hand, demand deposits with banks, amounts included in pooled cash and investment accounts to be cash and cash equivalents. Cash equivalents that mature in three months or less are readily convertible to known amounts of cash.

Statutes authorize the City to invest in obligations of the United States and of its agencies and instrumentalities, bonds of the State of Georgia and its agencies, instrumentalities and political subdivisions, certificates of deposit of national or state banks that are fully insured or collateralized by United States obligations, and Georgia Fund 1, the Local Government Investment Pool. Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor's

criteria for AAAm rated money market funds and is regulated by the Georgia Office of Treasury and Fiscal Services. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines a participant's shares sold and redeemed based on \$1.00 per share.

The City's investments are stated at fair value, which is determined using selected basis. Short-term investments are reported at cost, which approximates fair value. Investments that do not have an established market are reported at estimated fair value. Cash deposits are reported at carrying amount, which is fair value.

### *Receivables and Payables*

Residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Due to Other Funds" and "Due from Other Funds".

Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and proprietary funds are stated net of an allowance for collectibles.

### *Inventories*

Inventories of materials and supplies in the proprietary funds are stated at cost on a first-in, first-out basis and charged to expense as used.

### *Prepaid Items*

Payments made to vendors that will benefit periods beyond June 30, 2008, are recorded as prepaid items.

### *Bond Issue Costs*

In Water and Sewer Fund, bond issue costs are deferred and amortized, using the bonds outstanding method, over the lives of the related issues. The original amount of the bond issue cost was \$808,049. As of June 30, 2008 accumulated amortization was \$501,005, for a balance of \$307,044.

### *Loan Closing Costs*

In the proprietary funds, certain costs incurred in connection with the issuance of long-term debt are deferred and amortized over the lives of the related issues based on the annual principal reductions. The original closing costs were \$108,000. As of June 30, 2008 accumulated amortization was \$94,589 for a balance of \$13,411.

### *Restricted Assets*

Certain proceeds of proprietary fund revenue bonds are classified as restricted assets on the Statement of net assets because their use is limited by applicable bond covenants. The Water and Sewer Fund sinking fund accounts are used to segregate resources accumulated for debt service payments. Other assets earmarked for restricted use in accordance with legal provisions or external requirements are indicated on the balance sheets. When an expense is incurred for which both restricted and unrestricted net assets are available, the City's policy is to apply the restricted net assets first.

### *Capital Assets*

Property, plant, and equipment have been recorded at cost, if purchased, and if donated, at fair market value on the date of donation. The City maintains a capital threshold of \$5,000. Interest expense of the proprietary funds is capitalized during construction when assets are constructed with borrowed monies.

Capital assets are reported in both the applicable governmental or business-type activities columns in the government-wide statements. Capital assets are charged to expenditures when purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Depreciation is calculated on the straight-line basis. Depreciation is based on the following estimated useful lives:

#### Depreciation Schedules

	Buildings	Infrastructure Plant/System	Vehicles and Equipment
Governmental Funds	10-40	60	1-20
Water and Sewer	10-40	20-50	3-10
Gas	10-40	5-50	3-10
Special Facilities	10-40	NA	3-10
Broadband	NA	5-40	NA
Internal Service Funds	NA	NA	3-10
Component Unit - DDA	NA	30	NA

Infrastructure is depreciated over 60 years straight-line. Beginning with Fiscal Year 2006, the City has reported all infrastructure assets in accordance with GASB Statement #34.

One-half year of depreciation is taken in the year the assets are acquired or retired. Gains or losses from sale or retirement of assets are included in current operations in the government-wide statements and individual proprietary fund financials.

Major improvements that extend the life of an asset are capitalized. Normal maintenance and repairs are charged to expense as incurred.

#### *Compensated Absences*

Vacation pay is accrued when earned. Vacation leave must be used during the year earned. At the end of the calendar year, any unused vacation leave is paid to the employee. Sick leave benefits are not accrued because the payment of the benefits is contingent upon the future illness of an employee. Sick leave is generally earned and accumulated at the rate of 6 hours per month. Employees may elect to apply accumulated sick leave to time of service at their retirement. Upon termination of employment, individuals are not paid for unused sick leave.

#### *Long-term Obligations*

In the government-wide financial statements, long-term debt and other liabilities are reported as liabilities of governmental activities or business-type activities. They are also reported as liabilities in the proprietary fund financial statements. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the percent of bond principal retired method. The deferred book loss is presented as a reduction of the face amount of the bonds payable.

In the governmental fund financial statements, long-term debt is not reported as a liability. Instead, the face amount of debt issued is reported as other financing sources, and payment of principal and interest are reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

#### *Fund Equity*

In the government-wide statements, equity is classified as net assets and displayed as "Invested in Capital Assets, Net of Related Debt"; "Restricted Net Assets"; or "Unrestricted Net Assets". Invested in capital assets represents capital assets, including restricted capital assets, net of accumulated depreciation reduced by any bonds, mortgages, notes or other debt attributable to the acquisition, construction or improvement of those assets. Restricted net assets consist of net assets with constraints placed on their use. Unrestricted net assets are all other net assets that do not meet the criteria for classification as "invested in capital assets, net of related debt" or "restricted".

In the fund financial statements, fund equity has several components. Reserves of the fund balance represent funds that are not available for appropriation or are legally segregated for a future use. Designations of fund balance represent funds that have tentatively been set aside for future use. The remaining fund balance is classified as unreserved and undesignated fund balance. In the proprietary funds, equity is presented in the same manner as the government-wide statements.

### *Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### *Operating Revenues and Expenses*

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds (business-type activities). For the City of Winder, these revenues are charges for services for water, sewer, natural gas, solid waste, and building rentals. Operating expenses are necessary costs incurred to provide goods or services that are the primary activity of each fund.

### *Interfund Activity*

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and in the non-operating revenues/expenses section in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported after general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business-type activities column are also eliminated.

### *Comparative Data*

Comparative data for the prior year has been presented in some of the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative data (presentation of prior year totals by fund type) has not been presented in each fund since its inclusion would make the statements unduly complex and difficult to read. Also, certain prior year amounts have been reclassified to conform to the current year presentation.

## **2-Budgetary Information**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to May 1, the Mayor submits to the City Council a proposed operating budget, in a separate budget document, for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means to finance them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to July 1, the final budget is presented to the City Council by the Mayor and is legally enacted through passage of a budget resolution.
4. Budgetary control is maintained at the department level.

5. Formal budgetary integration is employed as a management control device during the year for all funds except the Agency Fund.
6. The annual budgetary data reported for the General Fund and the annually-budgeted Special Revenue Funds (excluding Police Escrow Fund) are adopted on a basis consistent with generally accepted accounting principles and represent the original appropriation ordinance and other budget amendments as adopted by the City Council. Appropriations lapse at the end of each fiscal year for these funds.

The City Administrator is permitted to transfer appropriations within a department. City Council must approve transfers between functions and subsequent budgetary amendments. Expenditures may not legally exceed budgeted appropriations at the department level within the fund.

The City allocated the proper amount for the total annual operations of the TV Station; however, the budget allocation for capital outlay was needed for operations due to the hiring of additional personnel. A budget amendment was not made to correct the actual allocations.

Significant departures must be in excess of \$75,000 and more than 4.0% of the budgeted amount, within each department. There were no significant departures from the total budgeted amounts in the General Fund. Internal Service Fund charges were not budgeted by department.

In the TV Station Fund the material budget variation is as follows:

<u>Department</u>	<u>Final Appropriations</u>	<u>Expenditures</u>	<u>Excess</u>
General Fund			
Housing and Development	\$ 283,200	\$ 506,654	\$ (223,454)

The Housing and Development Fund had excess expenditures over appropriations due to contributions to the Downtown Development Authority to help pay for the Peskin Building (DDA's investment) clean up and removal of debris.

At June 30, 2008 the Community TV Station had a fund balance deficit of \$7,845, which was the result of a prior year deficit of \$23,252. To correct this the City will strive to generate a net increase in fund balance for future years.

Non significant departures from the City's budgeted amounts are as follows:

<u>Department</u>	<u>Final Appropriations</u>	<u>Expenditures</u>	<u>Excess</u>
General Fund			
Capital Outlay			
Public Works	403,000	450,258	(47,258)
Debt Service			
Principal	284,300	292,687	(8,387)
Grant Fund			
Current Expenditures			
Grant Administration	66,300	93,277	(26,977)
Capital Outlay	-	10,010	(10,010)
Hotel/Motel Fund			
Current Expenditures			
Business Development	20,000	47,052	(27,052)
Police Escrow Fund			
Current Expenditures	-	17,018	(17,018)
Business Development			
TV Station			
Capital Outlay	-	11,613	(11,613)
Capital Projects Fund			
Capital Outlay	300,000	368,887	(68,887)

The City did not adopt a budget for this new police escrow special revenue fund due to it being created at year end, therefore the City could not adopt a budget for this fund. In FY 2009, the City will budget this fund.

### 3-Deposits and Investments

Total deposits and cash investments as of June 30, 2008, are summarized as follows:

<b>Balances per statement of net assets:</b>	
Cash-Primary Government	\$ 7,756,031
Cash-CU-Downtown Development Authority	5,476
Restricted assets:	
Investment-Bond Sinking Accounts	572,379
Cash for Future Capital Projects	2,633,365
Cash for Customer Deposits	425,426
Cash-CU-Downtown Development Authority	25,000
<b>Balances per statement of fiduciary net assets:</b>	
Cash-Agency Fund	29,991
<b>Total</b>	<b><u>\$ 11,447,668</u></b>
Cash deposited with financial institutions	\$ 7,201,102
Cash deposited with Georgia Fund 1	3,671,738
US Bank-Bond Sinking Fund	572,379
Petty Cash	2,450
<b>Total</b>	<b><u>\$ 11,447,669</u></b>

#### Credit risk

State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the United States government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker's acceptances; the local investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. As of June 30, 2008, the investments in the Georgia Fund 1 was rated AAAM and the investment in the US Bank was rated AAA by Standard & Poor's.

At June 30, 2008, the City had the following investments:

<u>Investments</u>	<u>Maturities</u>	<u>Rating</u>	<u>Value</u>
<b>Investment Reported in Cash:</b>			
Georgia Fund 1	26 day weighted average	AAAM	\$ 3,671,738
<b>Investment Reported in Restricted Assets:</b>			
US Bank Bond Sinking Fund	26 day weighted average	AAA	572,379
<b>Real Estate Investment:</b>			
Granite Building	N/A	N/A	-
	Total		<u>\$ 4,244,117</u>

#### Interest rate risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Custodial credit risk - deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral

securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) that are not covered by FDIC insurance must be collateralized by 110% the value of the deposits by obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. At June 30, 2008, all deposits of the City were adequately insured or collateralized.

#### Investment - Granite Building

The Component Unit of the City of Winder, Downtown Development Authority purchased a historical building from the City in the amount of \$257,609. The DDA considers this a real estate investment since the Georgia Historical Society has identified this building as the oldest standing granite structure in Georgia. The DDA plans to resell the building to an investor/developer.

## 4-Accounts and Intergovernmental Receivables

Receivables as of year-end for the City's individual, major, and non-major governmental funds in the aggregate are as follows:

	Major	Nonmajor		Total
	General	Special Revenue	Capital Projects	
<b>Receivables:</b>				
<b>Intergovernmental</b>				
State of Georgia Sales Tax	\$ 300,000	\$ -	\$ -	\$ 300,000
DDA-Component Unit	257,609	-	-	257,609
Governors Office of Highway Safety	-	8,222	-	8,222
Barrow County Board of Commissioners	-	-	121,251	121,251
<b>Total Intergovernmental</b>	<b>557,609</b>	<b>8,222</b>	<b>121,251</b>	<b>687,082</b>
<b>Taxes</b>				
Barrow County Tax Commissioner-Net	65,725	-	-	65,725
Hotel/Motel Taxes	-	8,253	-	8,253
<b>Accounts</b>	<b>132,925</b>	<b>-</b>	<b>-</b>	<b>132,925</b>
<b>Total Receivables</b>	<b>\$ 756,259</b>	<b>\$ 8,222</b>	<b>\$ 121,251</b>	<b>\$ 885,732</b>

The City does not maintain an allowance for bad debts on accounts. Annually, accounts that are determined to be uncollectible are written off.

## 5-Restricted Assets

The City's restricted assets include the following:

<i>Governmental Activities</i>	
Cash for Purchase of Capital Projects in FY 2009	<b>\$ 1,566,865</b>
<i>Business-type Activities</i>	
Cash for Purchase of Capital Projects in FY 2009	\$ 1,066,500
Cash for Customer Deposits	425,426
Bond Sinking Accounts Investments	572,379
<b>Total Restricted Assets</b>	<b>\$ 2,064,305</b>
<i>Component Unit: Downtown Development Authority</i>	
Cash from a private Grant for Facade Improvements	<b>\$ 25,000</b>

## 6-Capital Assets

Capital asset activity for governmental activities for the year ended June 30, 2008 was as follows:

	Balance 06/30/07	Additions	Decreases	Balance 06/30/08
<b>Non-Depreciable:</b>				
Land	\$ 314,532	\$ 500	\$ -	\$ 315,032
Construction in Progress	168,544	435,746	-	604,290
<b>Total Non-Depreciable</b>	<u>483,076</u>	<u>436,246</u>	<u>-</u>	<u>919,322</u>
<b>Depreciable:</b>				
Buildings	2,758,553	24,914	(1,026,078)	1,757,389
Vehicles	2,428,220	569,538	(174,194)	2,823,564
Furniture and Equipment	2,270,996	342,567	-	2,613,563
Infrastructure	23,340,649	387,607	-	23,728,256
<b>Total Depreciable</b>	<u>30,798,418</u>	<u>1,324,626</u>	<u>(1,200,272)</u>	<u>30,922,772</u>
<b>Accumulated Depreciation:</b>				
Buildings	(664,163)	(54,783)	114,089	(604,857)
Vehicles	(1,696,537)	(506,075)	174,194	(2,028,418)
Furniture and Equipment	(1,748,912)	(327,547)	-	(2,076,459)
Infrastructure	(14,867,308)	(709,873)	-	(15,577,181)
<b>Total Accumulated Depr.</b>	<u>(18,976,920)</u>	<u>(1,598,278)</u>	<u>288,283</u>	<u>(20,286,915)</u>
<b>Total Depreciable, net</b>	<u>11,821,498</u>	<u>(273,652)</u>	<u>(911,989)</u>	<u>10,635,857</u>
<b>Government Activities, Capital Assets, Net</b>	<u><b>\$ 12,304,574</b></u>	<u><b>\$ 162,594</b></u>	<u><b>\$ (911,989)</b></u>	<u><b>\$ 11,555,179</b></u>

Depreciation expense for governmental activities is charged to functions as follows:

General Government	\$ 104,714
Public Safety	203,517
Public Works	782,284
<b>Total Depreciation</b>	<u><u>\$ 1,090,515</u></u>

Total Accumulated Depreciation Reconciliation:

Current Year Depreciation	\$ 1,090,515
Prior Accumulated Depreciation on Assets Transferred From Solid Waste Fund	507,763
	<u><u>\$ 1,598,278</u></u>

Capital asset activity for business-type activities for the year ended June 30, 2008 was as follows:



	Balance 06/30/07	Additions	Decreases	Balance 06/30/08
<b>Non-Depreciable</b>				
Land	\$ 5,463,522	\$ 85,928	\$ (500)	\$ 5,548,950
Construction In Progress	12,413,927	6,373,345	(1,528,633)	17,258,639
<b>Total Non-Depreciable</b>	<b>17,877,449</b>	<b>6,459,273</b>	<b>(1,528,633)</b>	<b>22,807,589</b>
<b>Depreciable</b>				
Plant and System	53,373,194	33,217,772	-	86,590,966
Buildings	2,016,258	2,820,698	(24,914)	4,812,042
Vehicles	955,958	269,325	(487,573)	737,710
Furniture and Equipment	1,521,752	100,618	(222,991)	1,399,379
<b>Total Depreciable</b>	<b>57,867,162</b>	<b>36,408,413</b>	<b>(735,478)</b>	<b>93,540,097</b>
<b>Accumulated Depreciation</b>				
Plant and System	(22,071,651)	(7,344,064)	-	(29,415,715)
Buildings	(372,024)	(223,222)	10,626	(584,620)
Vehicles	(803,219)	(46,884)	448,600	(401,503)
Furniture and Equipment	(1,320,614)	(69,440)	194,391	(1,195,663)
<b>Total Accumulated Depr.</b>	<b>(24,567,508)</b>	<b>(7,683,610)</b>	<b>653,617</b>	<b>(31,597,501)</b>
<b>Total Depreciable, net</b>	<b>33,299,654</b>	<b>28,724,803</b>	<b>(81,861)</b>	<b>61,942,596</b>
<b>Business Type Activities, Capital Assets, Net</b>				
	<u>\$ 51,177,103</u>	<u>\$ 35,184,076</u>	<u>\$ (1,610,494)</u>	<u>\$ 84,750,185</u>

Depreciation expense for business-type activities is charged to functions as follows:

Water and Sewer Fund	\$ 2,585,264
Gas Fund	196,651
Special Facilities	105,669
Broadband	6,577
Internal Service Funds	20,913
Total Depreciation	<u>\$ 2,915,074</u>

Total Accumulated Depreciation Reconciliation:

Current Year Depreciation	\$ 2,915,074
Prior Accumulated Depreciation on Education Facilities Transferred From General Fund to Special Facilities Fund	114,089
Prior Accumulated Depreciation on Contributed Capital Reported in FY 2008 as a Prior Period Adjustment	<u>4,654,447</u>
	<u>\$ 7,683,610</u>

Capital asset activity for the Component Unit, Downtown Development Authority, for the year ended June 30, 2008 was as follows:

	Balance 06/30/07	Additions	Decreases	Balance 06/30/08
<b>Depreciable:</b>				
Plant & System	-	29,150	-	29,150
<b>Total Depreciable</b>	<u>-</u>	<u>29,150</u>	<u>-</u>	<u>29,150</u>
<b>Accumulated Depreciation:</b>				
Plant & System	-	(511)	-	(511)
<b>Total Accumulated Depr.</b>	<u>-</u>	<u>(511)</u>	<u>-</u>	<u>(511)</u>
<b>Total Depreciable, net</b>	<u>-</u>	<u>28,639</u>	<u>-</u>	<u>28,639</u>
<b>Government Activities, Capital Assets, Net</b>	<u>\$ -</u>	<u>\$ 28,639</u>	<u>\$ -</u>	<u>\$ 28,639</u>

Depreciation expense for Downtown Development Authority activities is as follows:

Downtown Development Authority	<u>\$ 511</u>
Total Depreciation	<u>\$ 511</u>

## 7-Risk Management

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for member local governments. The authority to participate in this pool rests with the City Council.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The City also allows the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. Settled claims in the past three years have not exceeded the coverage.

## 8-Long-Term Debt

Long-term debt information is presented separately for governmental and business-type activities. The table below presents current year changes in long-term debt and the current portions due for each issue.

	Balance 6/30/2007	Increase	Decrease	Balance 6/30/2008	Due In FY 2009
<b>Governmental Activities:</b>					
Capital Lease	\$ 237,688	\$ 1,645,000	\$ (80,481)	\$ 1,802,207	\$ 337,629
Mortgages Payable	323,522	-	(212,206)	111,316	111,316
Compensated Absences Payable	123,412	236,531	(230,279)	129,664	129,664
<b>Total Governmental Activities</b>	<b>\$ 684,622</b>	<b>\$ 1,881,531</b>	<b>\$ (522,966)</b>	<b>\$ 2,043,187</b>	<b>\$ 578,609</b>
<b>Business-Type Activities:</b>					
Notes Payable-					
1991 GEFA Sewer Treatment	\$ 338,785	-	\$ (75,687)	\$ 263,098	\$ 80,247
1992 GEFA Sewer Treatment	374,735	-	(74,494)	300,241	79,308
1997 GEFA Water Tank & Lines	290,557	-	(24,991)	265,566	26,394
2002 GEFA Water Tank & Lines	141,193	-	(18,738)	122,455	19,125
2003 GEFA Water Tank & Lines	558,666	-	(21,586)	537,080	22,622
2006 GEFA Water - Ceder Creek	6,907,668	7,007,256	-	13,914,924	-
State Of Georgia Revolving	693,115	-	(164,535)	528,580	167,892
Bonds Payable-					
1998 Series	5,961,989	-	(451,221)	5,510,768	450,399
2005 Series	5,788,000	-	(320,000)	5,468,000	335,000
Deferred Bond Refunding Loss	(832,424)	-	161,444	(670,980)	(161,444)
Capital Leases	441,752	1,066,500	(351,322)	1,156,930	327,658
Compensated Absences Payable	29,849	67,982	\$ (64,069)	33,762	33,762
<b>Total Business-Type Activities</b>	<b>\$ 20,693,885</b>	<b>\$ 8,141,738</b>	<b>\$ (1,405,199)</b>	<b>\$ 27,430,424</b>	<b>\$ 1,380,963</b>

\*Compensated absences due not carry over from year to year, therefore they are all current obligations.

### Governmental Activities

The City has financed the acquisition of a vehicle (fire truck) by means of a 10-year lease at 4.18% interest. The lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of their future minimum lease payments as of the inception date. The fire truck initially cost \$284,970, accumulated depreciation as of June 30, 2008, is \$85,491, for a net book value of \$199,479.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2008 were as follows:

Year Ending June 30,	Governmental Activities
2009	\$ 35,006
2010	35,006
2011	35,006
2012	35,006
2013	35,006
2014-2015	70,012
Total Minimum Lease Payments	245,042
Less Amount Representing Interest	(32,911)
<b>Present Value of Minimum Lease Payments</b>	<b>\$ 212,131</b>

The City entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,645,000 is for governmental activities and the remainder is for business-type activities. In FY 2008 the City's governmental funds purchased a vehicle and a firearms trainer for a total of \$78,135. There is no depreciation expense for FY 2008 on this equipment and vehicle.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2008 were as follows:

Year Ending June 30,	Governmental Activities
2009	\$ 352,957
2010	352,957
2011	352,957
2012	352,957
2013	294,131
Total Minimum Lease Payments	1,705,959
Less Amount Representing Interest	115,883
<b>Present Value of Minimum Lease Payments</b>	<b>\$ 1,590,076</b>

The City's obligation to pay such lease payments is conditional on the annual appropriation of funds by the City Council.

The City financed the acquisition of new office facilities during FY 2004 for a total purchase price of \$770,310. As of June 30, 2008, accumulated depreciation was \$112,227 with a net book value of \$658,083. The purchase is being amortized over a 5 ½ year period at 2.95% annual interest rate. The annual requirements to amortize the debt outstanding are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ 111,316	\$ 1,249	\$ 112,565

In the Governmental Activities, compensated absences will be liquidated by the General Fund.

**Business-type Activities**

**Water and Sewer Revenue Bonds**

The Water and Sewer Fund has issued Water and Sewer Revenue Bonds (Series 1998, and Series 2005). These revenue bonds constitute special obligations of the City solely secured by a lien on and pledge of the net revenues of the water and sewer system.

On April 1, 1998, the City issued the Water and Sewerage Revenue Bonds, Series 1998 in the amount of \$9,964,358 to finance the costs of making renovations, additions, extensions and expansions to the City's existing water and sewerage system and refund the City's Series 1987 Bonds. The principal on the Series 1998 bonds is payable in 21 annual installments which began December 1, 1998, and ends December 1, 2018. Interest is payable at a rate of 3.6% to 5.0% on June 1 and December 1 which began December 1, 1998, and ends December 1, 2018. The annual requirements to amortize outstanding debt of the 1998 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ 450,399	\$ 346,929	\$ 797,328
2010	444,913	346,562	791,475
2011	448,605	346,378	794,983
2012	443,769	344,073	787,842
2013	448,082	341,948	790,030
2014-2018	2,000,000	672,565	2,672,565
2019	1,275,000	31,873	1,306,873
Totals	<u>\$ 5,510,768</u>	<u>\$ 2,430,328</u>	<u>\$ 7,941,096</u>

On February 1, 2005, the City issued Water and Sewerage Revenue Refunding Bonds, series 2005, with an interest rate of 3.71% and payments due on June 1 and December 1, ending December 1, 2016. Water and Sewerage Revenue bonds of 1993 and 1996 were defeased amounting to \$290,000 and \$5,045,000 respectively.

The annual requirement to amortize outstanding debt of the 2005 Water and Sewerage Revenue Bonds is as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ 335,000	\$ 196,649	\$ 531,649
2010	349,000	183,960	532,960
2011	362,000	170,771	532,771
2012	380,000	157,007	537,007
2013	392,000	142,687	534,687
2014-2017	3,650,000	277,323	3,927,323
Totals	<u>\$ 5,468,000</u>	<u>\$ 1,128,396</u>	<u>\$ 6,596,396</u>

The City is in compliance with all significant provisions of the bond indentures, series 1998, and 2005.

### Notes Payable

The City's Water and Sewer Fund has also entered into loan agreements in the original amount of \$3,071,647 with the Georgia Environmental Facilities Authority (GEFA), a State agency. The GEFA makes low interest long-term loans to fund improvements to publicly owned water and sewer systems. Once the loan commitment has been made, loan proceeds are drawn down as costs are incurred. Payback of the loan principal does not begin until after the funded project has been completed. Interest is paid on all outstanding amounts. The City's current GEFA loans outstanding have interest rates ranging from 1.55% to 5.8%. The following tables show the details of GEFA Loans through June 30, 2008 and the annual requirements to amortize the debt outstanding:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ 227,696	\$ 68,115	\$ 295,812
2010	240,244	55,568	295,812
2011	253,641	42,171	295,812
2012	131,553	30,757	162,310
2013	80,221	26,543	106,764
2014-2018	294,901	85,374	380,275
2019-2023	190,731	37,040	227,771
2024-2025	69,453	2,552	72,005
Totals	<u>\$ 1,488,440</u>	<u>\$ 348,120</u>	<u>\$ 1,836,561</u>

In FY 2007, the City entered into an additional loan agreement with GEFA for financing the Cedar Creek Wastewater Reclamation Facility. At June 30, 2008 the outstanding balance of the GEFA loan was \$13,914,924. No amortization schedule has been set up because the project and loan have not been closed. Construction cost to date is \$15,950,427 which includes accrued estimated interest on this loan of \$605,464.

Other liabilities of the Water and Sewer Fund include a loan agreement the City has entered into with the State of Georgia under the State Revolving Fund Program (SRF) in the original amount of \$2,158,982. The SRF makes low interest loans to public sewer systems for capital improvements. The SRF program is funded by a combination of State funds and a grant to the State from the Federal Environmental Protection Agency. At June 30, 2008 the City had a total of \$528,580 outstanding in SRF loans bearing interest at 2.0% per annum. The following table shows the annual requirements to amortize the outstanding loan:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ 167,892	\$ 9,025	\$ 176,917
2010	171,265	5,652	176,917
2011	174,771	2,146	176,917
2012	14,652	24	14,677
Totals	<u>\$ 528,580</u>	<u>\$ 16,847</u>	<u>\$ 545,427</u>

**Capital Lease**

The Water and Sewer Fund has a capital lease outstanding at June 30, 2008 for the replacement of the water and gas meters (Cost \$2,218,757, accumulated depreciation \$958,839, net book value \$1,259,918, interest rate 2.95%). The following table shows the annual requirements to amortize the outstanding capital lease:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	<u>\$ 126,039</u>	<u>\$ 1,250</u>	<u>\$ 127,289</u>

The City has entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,066,500 is for business-type activities and the remainder is for governmental activities. In FY 2008, the City's proprietary funds had not purchased any vehicles or equipment.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2008, were as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ 201,619	\$ 27,213	\$ 228,832
2010	207,541	21,291	228,832
2011	213,636	15,196	228,832
2012	219,911	8,921	228,832
2013	188,185	228,832	417,017
Totals	<u>\$ 1,030,891</u>	<u>\$ 301,454</u>	<u>\$ 1,332,345</u>

In the business-type activities, compensated absences will be liquidated by the applicable fund.

## 9-Advance Bond Refunding

In fiscal year 1998, a portion of the Series 1998 Water and Sewerage Revenue Bonds was used to refund the Series 1987 Bonds in the amount of \$3,405,709. The City deposited with the paying agent for the Series 1987 Bonds, a portion of the proceeds of the sale of the Series 1998 Bonds, which was invested by the paying agent in certain direct obligations of the United States Government, maturing on or prior to June 1, 1998, the principal and interest on which was sufficient to provide for the payment of the interest on the Series 1987 Bonds to their redemption date and redemption price on June 1, 1998. In connection with this advance refunding the City recognized a loss in the amount of \$1,177,731. This loss is being amortized over a fourteen-year period (the life of the 1987 bonds) using the straight-line method. As of June 30, 2008, accumulated amortization was \$848,247 with a net book value of \$329,484.

In fiscal year 1998, there were also bond issuance costs incurred with the issuance of the Series 1998 Bonds in the amount of \$365,541. As of June 30, 2008, the accumulated amortization was \$162,829 with a net book value of \$202,712. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2008, the outstanding balance on the defeased bond from the 1998 refunding is as follows:

1987	\$349,748
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In fiscal year 2006, the 1993 Water and Sewerage Revenue Bonds and a portion of the 1996 Water and Sewerage Revenue Bonds were defeased into the Series 2005 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of \$605,674. This loss is being amortized over a 7 year 10 month period (the life of the defeased Series 1993 Bonds) using the straight-line method. As of June 30, 2008, accumulated amortization was \$264,178 with a net book value of \$341,496.

There were also bond issue costs incurred with the Series 2005 Bonds in the amount of \$114,750. As of June 30, 2008, accumulated amortization was \$10,418 with a net book value of \$104,332. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2008, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1993	\$ 290,000
1996	\$4,825,000

## 10-Water Fund Intergovernmental Receivable and Special Item

On June 29, 2006, the City of Winder entered into an intergovernmental agreement with Barrow County, Georgia ("County") to sell 1,000,000 gallons per day of sewage treatment capacity rights at the City's Cedar Creek Wastewater Reclamation Facility for a total of \$10,416,000. The contract states that \$5,832,000 of the total is for immediate transfer and assignment of capacity to Barrow County from the City; therefore the City has set up an intergovernmental receivable for this amount. This portion of the contract is to help fund the construction cost of the facility so the City is recognizing revenue and will also reserve net assets for capital projects. In FY 2007, the City recognized revenue of 20% (\$1,166,400) as a special item because the City has provided the right for 200,000 gallons per day of the County's wastewater to enter the City's current wastewater treatment facility. In FY 2008, the City recognized the remaining \$4,665,600 as a special item due to the additional 800,000 gallons per day is available. The City considers this a special item because it is infrequent in occurrence, significant and is subject to management control. The remaining balance of the contract (\$4,584,000) is a shared capacity charge and will be paid as the County collects tap fees of \$1,500 each. As the County collects and submits tap fees, the City will recognize this remaining revenue.

The Intergovernmental Receivable activity for the year ended June 30, 2008 is as follows:

<u>Balance 6/30/2007</u>	<u>Increase</u>	<u>Decrease</u>	<u>Balance 6/30/2008</u>	<u>Due In FY 2009</u>
<u>\$ 3,832,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,832,000</u>	<u>\$ 258,391</u>

A maturities schedule of the intergovernmental receivable is as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>4.16% Interest</u>	<u>Total Receivable Per Year</u>
2009	\$ 258,391	\$ 313,557	\$ 571,948
2010	137,313	148,662	285,975
2011	143,025	142,950	285,975
2012	148,974	137,000	285,974
2013	155,172	130,803	285,975
2014-2018	878,227	551,645	1,429,872
2019-2023	1,076,742	353,130	1,429,872
2024-2027	1,034,156	109,743	1,143,899
<b>Totals</b>	<u>\$ 3,832,000</u>	<u>\$ 1,887,490</u>	<u>\$ 5,719,490</u>

## 11-Interfund Receivables, Payables and Transfers

Interfund balances at June 30, 2008, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The City expects to repay all interfund balances within one year.

There were no interfund receivables or payables as of June 30, 2008.

Interfund transfers in (out) for the year ended June 30, 2008, are as follows:

Governmental Activities	Transfers in (out)										Net Transactions	
	General Fund	Hotel/Motel	TV Station	Broad-band	Special Facilities	Water & Sewer	Gas	Solid Waste	Utility Service Fund	Transfers In		Transfers Out
General Fund	\$ -	\$ 30,000	\$ (205,950)	\$ (90,000)	\$ (831,150)	\$ 3,049,749	\$ 713,500	\$ (34,700)	\$ (60,000)	\$ 3,793,249	\$ (1,221,800)	\$ 2,571,449
Hotel/Motel	(30,000)	-	-	-	-	-	-	-	-	-	(30,000)	(30,000)
TV Station	205,950	-	-	-	-	-	-	-	-	205,950	-	205,950
<b>Total Governmental</b>	<u>175,950</u>	<u>30,000</u>	<u>(205,950)</u>	<u>(90,000)</u>	<u>(831,150)</u>	<u>3,049,749</u>	<u>713,500</u>	<u>(34,700)</u>	<u>(60,000)</u>	<u>3,999,199</u>	<u>(1,251,800)</u>	<u>2,747,399</u>
Business-type Activities												
Water & Sewer	(3,049,749)	-	-	-	-	-	-	-	-	-	(3,049,749)	(3,049,749)
Gas	(713,500)	-	-	-	-	-	-	-	-	-	(713,500)	(713,500)
Solid Waste	(47,661)	-	-	-	-	-	-	-	-	-	(47,661)	(47,661)
Special Facilities	831,150	-	-	-	-	-	-	-	-	831,150	-	831,150
Broadband	90,000	-	-	-	-	-	-	-	-	90,000	-	90,000
Utility Service Fund	60,000	-	-	-	-	-	-	-	-	60,000	-	60,000
<b>Total Business-type</b>	<u>(2,829,760)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>981,150</u>	<u>(3,810,910)</u>	<u>(2,829,760)</u>
<b>Net Transactions</b>	<u>(2,653,810)</u>	<u>30,000</u>	<u>(205,950)</u>	<u>(90,000)</u>	<u>(831,150)</u>	<u>3,049,749</u>	<u>713,500</u>	<u>(34,700)</u>	<u>(60,000)</u>	<u>4,980,349</u>	<u>(5,062,710)</u>	<u>(82,361)</u>
Transfers of Capital Assets from Solid Waste Fund to General Fund	82,361	-	-	-	-	-	-	-	-	82,361	-	82,361
<b>Total</b>	<u>\$ (2,571,449)</u>	<u>\$ 30,000</u>	<u>\$ (205,950)</u>	<u>\$ (90,000)</u>	<u>\$ (831,150)</u>	<u>\$ 3,049,749</u>	<u>\$ 713,500</u>	<u>\$ (34,700)</u>	<u>\$ (60,000)</u>	<u>\$ 5,062,710</u>	<u>\$ (5,062,710)</u>	<u>\$ -</u>



Transfers are used to reclassify revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary operations.

## 12-Retirement Plan

The City maintains a defined benefit pension plan (the City of Winder Retirement Plan) to provide retirement and disability benefits for all full-time general and uniformed personnel of the City. The Plan is a participating member of the Georgia Municipal Employees Benefit System (The Plan) (GMEBS), an agent multiple-employer pension employee retirement system (PERS) that acts as a common investment and administrative agent for Cities in the State of Georgia. An annual report that includes financial statements and required supplemental information is issued by GMEBS. A copy of the report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street SW, Atlanta, Georgia 30303. The authority to participate in this plan rests with the City Council.

All full-time City employees are eligible to participate in the plan after one year of service. Employees are not required to contribute to the Plan. The City is required to contribute the amount necessary to fund the Plan, using the actuarial basis specified by the Plan. The Plan is subject to minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code Section 47-20-10).

Under the Plan, pension benefits vest after ten years of service. Benefits are based on the five highest year's average salary. Participants may retire at the earlier of age 65 with 5 years of service or age 60 with 30 years of service. An alternative normal retirement benefit is offered for participants who satisfy the Rule of 70. Benefits are payable for life in an amount equal to 2.00 percent of annual salary for employees with retirement dates before August 1, 2000 or 3.00 percent of annual salary for employees with retirements dates after August 1, 2000. The plan also provides death and disability benefits. These benefit provisions and all other requirements are established by the GMEBS Board of Trustees and the adoption agreement executed by the City.

As of May 1, 2008, employee membership data related to the pension plan was as follows:

Inactive Participants:		
Retiree and beneficiaries currently receiving benefits		68
Terminated employees entitled to benefits but not receiving benefits		48
	Total	<u>116</u>
Active Plan Participants:		
Vested		48
Nonvested		110
	Total	<u>158</u>
Total Number of Plan Participants		<u>274</u>

Data relating to the Plan on May 1 for the past five years is as follows:

Fiscal Year	Annual Required Contr (ARC)	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)	Interest on NPO	NPO at June 30,2007
2004	\$ 331,095	\$ 345,418	103.67%	\$ (14,323)	\$ -	\$ -
2005	423,802	473,314	111.68%	(49,512)	-	-
2006	369,702	454,285	122.88%	(84,583)	-	-
2007	477,451	419,842	87.93%	57,609	432	58,041
2008	877,243	877,243	100.00%	-	-	-

Analysis of funding progress is presented below:

Actuarial Valuation Date May 1	Actuarial Value of Assets (a)	Actuarial Liability (AAL) Projected Unit Credit (b)	Excess (Deficit) of Assets Over AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Deficit) as a Percentage of Covered Payroll ((a-b)/c)
2004	\$ 7,052,769	\$ 8,286,115	\$ (1,233,346)	85.12%	\$ 4,196,504	(29.39%)
2005	7,511,211	8,226,007	(714,796)	91.31%	4,491,236	(15.92%)
2006	8,000,559	8,899,011	(898,452)	89.90%	5,018,026	(17.90%)
2007	8,526,546	11,795,943	(3,269,397)	72.28%	5,854,339	(55.85%)
2008	9,261,481	13,336,233	(4,074,752)	69.45%	6,313,678	(64.54%)

The Information was determined as part of the Actuarial Report as of May 1, 2008. Additional information included in the report follows:

Valuation Date	May 1, 2008
Actuarial Cost Method	Projected Unit Credit for remaining unfunded liability
Amortization Method	Closed Level Dollar
Remaining Amortization Period	
Initial unfunded accrued liability	20 Years
Accrued liability arising from changes in plan	20 Years
Accrued liability arising from plan losses (gains)	15 Years
Accrued liability arising from plan assumptions/method	30 Years
Actuarial Assumptions:	
Assumed Rate of Return on Assets	8.0%
Projected Merit/Seniority Salary Increases	5.50%
Projected Inflation	0.0%

Asset Valuation Method – Sum of the actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 20% of market value.\*

### 13-Deferred Compensation

The City offers a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all full time City employees (who work more than thirty hours per week) after the first ninety days of employment. The plan is funded through payroll deductions with the maximum contribution being 25% and a ceiling dollar amount of \$15,500 per year. The plan assets are invested, and administrated by public organizations unrelated to the City.

### 14-Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City attorney the resolution of these matters will not have a material adverse effect on the financial condition of the City. There were no known contingent liabilities that would materially effect the financial statements.

## 15-Related Organizations

The City Council is responsible for appointing various members of the boards of other organizations, but the City's accountability for these organizations do not extend beyond making the appointments. In addition, City officials serve on the boards of several organizations in which the City does not have a voting majority. Organizations related to the City in one or both of these manners include the following –

Housing Authority of the City of Winder  
 Piedmont Regional Library  
 Barrow County Board of Health  
 Winder-Barrow Development Authority  
 Winder Planning Board  
 Winder-Barrow Industrial Building Authority  
 Winder Tree Commission  
 Historic Preservation Commission  
 Public Facilities Authority

## 16-Joint Venture

Under Georgia law, the City, in conjunction with other cities and counties in the area, are members of the Northeast Georgia Regional Development Center (RDC) and is required to pay annual dues. During its year ended June 30, 2008, the City's dues were paid by Barrow County, which did not request reimbursement from the City. According to the RDC, all dues are billed to the County and the management of the County determines if each municipality within the County should be billed for their pro-rata share of the dues. Membership in an RDC is required by the official Code of Georgia Annotated (OCGA) Section 50-8-34 that provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from the following location:

Northeast Georgia Regional Development Center  
 305 Research Drive  
 Athens, Georgia 30605

## 17-Hotel/Motel Tax

The City levied and collects a 7% hotel/motel tax in accordance with OCGA 48-13-51. Collections for the year ended June 30, 2008 were \$ 92,658. The City expended all amounts required for the purpose of promoting tourism, conventions and trade shows. The total amount of the tax expended for the purposes listed above for the year ended June 30, 2008 was \$ 47,052, or 49.6%. Of this amount \$27,052 was directly paid out to the Barrow County Chamber of Commerce and \$20,000 was paid to the Special Facilities Fund for the Winder Community Center operations and advertising.

## 18-Special Local Option Sales Tax

Barrow County collects SPLOST funds for the City. In connection therewith, the County collects the revenues and remits the funds to the City on a monthly basis. The City expends the funds for Streets, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities. All such transactions are reflected in the Capital Projects Fund.

## 19-Indirect Costs Allocations

Indirect expenses of general government and administrative support are fully allocated to the City's operational departments and funds. The purpose of the indirect costs allocations is to charge the operating departments and funds for administrative support services. Costs are allocated based on actual expenditure by functional activity, capital employed in the activity or the number of employees within the functional activity. The following table presents the costs allocated:

**Indirect Costs Allocations  
For The Year Ended June 30, 2008**

Costs for Allocation	
Administrative	\$ 3,142,680
Distribution of Indirect Costs	
Water and Sewer Fund	\$ 1,001,094
Gas Fund	1,098,859
Solid Waste Management Func	11,942
Special Facilities Fund	64,016
Grant Fund	10,882
TV Station	20,137
General Fund	
Public Safety	634,793
Public Works	251,905
Housing and Development	28,040
Judicial	21,012
	\$ 3,142,680

## 20-Prior Period Adjustments

The City has accounted for water and sewer lines contributed to the City prior to FY 2008 as a prior period adjustment. The water and sewer lines contributed amounted to \$32,980,949 with accumulated depreciation of \$4,654,447 for a net book value and prior period adjustment of \$28,326,502. The City will account for contributed water and sewer lines in the year they are contributed for FY 2008 forward.

The education facilities were originally accounted for in the General Fund of the City of Winder. In FY 2008 the City created a department in the Special Facilities fund for the education facilities that the City currently owns and rents to Lanier Tech. In FY 2008 the City transferred those facilities from the General Fund to the Special Facilities Fund for more accurate accounting. The education facilities cost to the City was \$1,026,078 with accumulated depreciation of \$114,089 for a net book value and prior period adjustment of \$911,989.

In FY 2007 the City miscalculated SPLOST receivable for the capital projects fund. The prior period adjustment of \$100,133 accurately identifies that income as prior year income added to fund balance and allows the City's Capital Projects Fund to correctly report July 2007 to June 2008 SPLOST money received or due to the City in FY 2008.

## 21-Other Post Employment Benefits GASB Statements Numbers 43 and 45

In May 2004, the GASB issued Statement No. 43, "Financial Reporting for Other Postemployment Benefit Plans Other Than Pension Plans." Statement No. 43 establishes accounting and financial reporting standards for healthcare and other nonpension benefits provided to employees as part of their compensation for services. The City provides, through passage of City Council Resolution, certain healthcare benefits for retired employees. Substantially all of the City's employees may become eligible for those benefits if they reach early retirement age while working for the City. These benefits continue until the employee dies or becomes eligible for Medicare. The City's share of retiree healthcare benefits is recognized as an expenditure as premiums are paid. As of June 30, 2008 there were (13) thirteen retirees eligible for and receiving benefits. For fiscal year 2008, the cost of providing these benefits totaled \$87,651. Offsetting revenue (reimbursements) of \$21,104 was recognized at the time contributions were received.

In June 2004, the GASB issued Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefit Other Than Pension Plans" (effective for FY 2009). This Statement establishes

standards for the measurement, recognition, and display of other post employment benefits expense/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers. This statement will be implemented on or before the fiscal year ending June 30, 2009 to meet GASB requirements.

## **22- GASB Statements Numbers 48, 49, 51, 52 and 53**

### **Statement Number 48**

In September 2006, GASB issued Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues." Statement No. 48 establishes criteria that governments will use to ascertain whether proceeds received in exchange for interest in that governments expected cash flows from collecting specific receivables or future revenues should be reported as revenue or a liability. The City has determined that it has no pledged receivables or future revenues in the fiscal year ended June 30, 2008.

### **Statement Number 49**

In November 2006, GASB issued Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations." Statement No. 49 specifies five obligating events which would require a government to disclose the nature and source of pollution remediation obligations, the amount of the estimated liability, the methods and assumptions used for the estimate, the potential for changes in estimates and estimated recoveries that reduce the measurement of the liability. The City has not met any of the requirements that would obligate it for Pollution Remediation at June 30, 2008.

### **Statement Number 51**

In June 2007, GASB issued Statement No. 51, "Accounting and Financial Reporting for Intangible Assets." Statement No. 51 establishes accounting and financial reporting requirements for intangible assets to enhance the comparability of the accounting and financial reporting of such assets among state and local governments. This statement requires that all intangible assets not specifically excluded by its scope provisions be classified as capital assets. This statement will be implemented on or before the fiscal year ending June 30, 2010 to meet GASB requirements. The City has not determined the impact, if any, upon its financial position, results of operations or cash flows upon adoption of this Statement.

### **Statement Number 52**

In November 2007, GASB issued Statement No. 52, "Land and Other Real Estate Held as Investments by Endowments." Statement No. 52 establishes consistent standards for the reporting of land and other real estate held as investments by essentially similar entities. It requires endowments to report their land and other real estate investments at fair value. The City has determined that it has no land or other real estate held as investments by endowments in the fiscal year ended June 30, 2008.

### **Statement Number 53**

In June 2008, GASB issued Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments." Statement No. 53 requires governments to measure derivative instruments at fair value in their economic resources measurement focus financial statements. The City has determined that it has no derivative instruments in the fiscal year ended June 30, 2008.





**CITY OF WINDER, GEORGIA**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

# **Required Supplementary Information**

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual

Notes to the Required Supplementary Information

**City of Winder, Georgia**  
**General Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**For the Year Ended June 30, 2008**  
**With Comparative Totals for the Year Ended June 30, 2007**

	2008		
	Budgeted Amounts		Actual
	Original	Final	
<b>Revenues:</b>			
Taxes	\$ 4,460,000	\$ 4,460,000	\$ 4,433,220
License and Permits	252,500	252,500	237,291
Intergovernmental	-	-	43,447
Charges for Service	30,000	30,000	148,751
Fines and Forfeitures	638,000	638,000	599,399
Interest	300,000	300,000	325,949
Miscellaneous and Other	-	-	104,850
Indirect Cost Allocation	2,906,901	2,906,901	3,180,289
<b>Total Revenues</b>	<b>8,587,401</b>	<b>8,587,401</b>	<b>9,073,196</b>
<b>Expenditures:</b>			
Current			
General Government	3,050,301	3,048,401	3,066,127
Judicial	266,400	266,400	199,438
Public Safety	6,398,699	6,367,099	6,175,525
Public Works	2,509,550	2,310,850	1,924,329
Housing and Development	283,200	283,200	506,654
Capital Outlay			
General Government	195,000	345,000	19,065
Public Safety	542,350	1,067,350	310,915
Public Works	221,000	403,000	450,258
Debt Service			
Principal	237,700	284,300	292,687
Interest and Fiscal Charges	18,000	21,600	21,462
<b>Total Expenditures</b>	<b>13,722,200</b>	<b>14,397,200</b>	<b>12,966,460</b>
<b>Excess Of Revenues Over (Under)</b>			
<b>Expenditures</b>	<b>(5,134,799)</b>	<b>(5,809,799)</b>	<b>(3,893,264)</b>
<b>Other Financing Sources:</b>			
Transfers In From Other Funds	4,176,449	4,176,449	2,571,449
Gain on Sale of Assets	-	-	32,050
Issuance of Debt Instruments	958,350	1,633,350	1,645,000
<b>Total Other Sources</b>	<b>5,134,799</b>	<b>5,809,799</b>	<b>4,248,499</b>
<b>Net Change In Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>355,235</b>
<b>Beginning Fund Balance</b>			<b>1,514,252</b>
<b>Ending Fund Balance</b>			<b>\$ 1,869,487</b>

The accompanying Notes to the Required Supplementary Information are an integral part of this statement.



Variance With Final Budget	2007 Actual
\$ (26,780)	\$ 4,071,352
(15,209)	394,301
43,447	41,790
118,751	35,979
(38,601)	693,519 *
25,949	336,982
104,850	78,890
273,388	2,514,700
<b>485,795</b>	<b>8,167,513</b>
(17,726)	2,562,358 *
66,962	210,696 *
191,574	5,302,884
386,521	1,482,152
(223,454)	185,173 *
325,935	63,684
756,435	418,898
(47,258)	272,686
(8,387)	201,681
138	14,932
<b>1,430,740</b>	<b>10,715,144</b>
<b>1,916,535</b>	<b>(2,547,631)</b>
(1,605,000)	2,555,583
32,050	-
11,650	-
<b>(1,561,300)</b>	<b>2,555,583</b>
<b>\$ 355,235</b>	<b>7,952</b>
	<b>1,506,300</b>
	<b>\$ 1,514,252</b>

\* In FY 2008 the City reclassified part of the general expenditures as Housing and Development and Judicial and included Building Maintenance as general expenditures.

## Notes to the Required Supplemental Information

### 1-Budgetary Information

The City adopted annual budgets for the 2008 fiscal year for all governmental funds. Budgets are adopted on a basis consistent with generally accepted accounting principles. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepare a Proposed Budget as well as a five year Capital Improvement Plan. The Mayor presents both to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by resolution no later than June 30, the close of the City's fiscal year.

The appropriated budget is prepared by fund, function and department. Department heads may make transfers of appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council. The department is the legal level of control. The legal level of control is the level at which expenditures may not legally exceed the budget without approval by the City Council. Appropriations lapse at year-end. Budgeted amounts shown on the financial statements are as adopted by the City Council.

Significant departures must be in excess of \$75,000 and more than 4.0% of the budgeted amount, within each department. The City had one significant departures from the total budgeted amounts in the General Fund due to additional contributions given to the Downtown Development Authority. Non-significant departures are shown in Note 2 of the notes to the financial statements.



**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

## **Supplementary Information**

**Nonmajor Governmental Funds Financial Statements**

**Budgetary Comparisons**

**General Fund**

**Special Revenue Funds**

**Capital Projects Fund**

**Agency Fund Statement of Changes in Assets and Liabilities**

**Nonmajor Proprietary Funds Financial Statements**

**Internal Service Funds Combining Statements**

**Capital Assets Used in the Operations of Governmental Funds**

**Special Purpose Local Options Sales Tax**

City of Winder, Georgia  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 June 30, 2008

	Special Revenue				Capital Project	Total
	Community TV Station	Hotel/Motel Tax	Police Escrow	Grant	Capital Projects Fund	
<b>Assets</b>						
Cash and Cash Equivalents	\$ 3,094	\$ 35,278	\$ 35,394	\$ 14,540	\$ 496,927	\$ 585,233
Taxes Receivable-Net	-	8,253	-	-	-	8,253
Prepaid Items	63	522	-	157	-	742
Intergovernmental Receivable	-	-	-	8,222	121,251	129,473
<b>Total Assets</b>	<b>\$ 3,157</b>	<b>\$ 44,053</b>	<b>\$ 35,394</b>	<b>\$ 22,919</b>	<b>\$ 618,178</b>	<b>\$ 723,701</b>
<b>Liabilities</b>						
Accounts Payable and Accrued Liabilities	\$ 11,002	\$ -	\$ 3,000	\$ 2,005	\$ -	\$ 16,007
<b>Total Liabilities</b>	<b>11,002</b>	<b>-</b>	<b>3,000</b>	<b>2,005</b>	<b>-</b>	<b>16,007</b>
<b>Fund Balance</b>						
Reserved for Prepaid Items	63	522	-	157	-	742
Unreserved, Undesignated	(7,908)	43,531	32,394	20,757	618,178	706,952
<b>Total Fund Balance</b>	<b>(7,845)</b>	<b>44,053</b>	<b>32,394</b>	<b>20,914</b>	<b>618,178</b>	<b>707,694</b>
<b>Total Liabilities and Fund Balance</b>	<b>\$ 3,157</b>	<b>\$ 44,053</b>	<b>\$ 35,394</b>	<b>\$ 22,919</b>	<b>\$ 618,178</b>	<b>\$ 723,701</b>

**City of Winder, Georgia**  
**Nonmajor Governmental Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balance**  
**For the Year Ended June 30, 2008**

	Special Revenue				Capital Project	Total
	Community TV Station	Hotel/Motel Tax	Police Escrow	Grant	Capital Projects Fund	
<b>Revenues:</b>						
Taxes	\$ -	\$ 92,659	\$ -	\$ -	\$ -	\$ 92,659
Intergovernmental	-	-	-	64,901	514,323	579,224
Fines and Forfeitures	-	-	49,412	-	-	49,412
Charges for Services	591	-	-	-	-	591
Interest	-	-	-	-	1,525	1,525
<b>Total Revenues</b>	<b>591</b>	<b>92,659</b>	<b>49,412</b>	<b>64,901</b>	<b>515,848</b>	<b>723,411</b>
<b>Expenditures:</b>						
Current:						
General Government	179,521	-	-	-	-	179,521
Public Safety	-	-	17,018	93,277	-	110,295
Housing and Development	-	47,052	-	-	-	47,052
Capital Outlay	11,613	-	-	10,010	368,888	390,511
<b>Total Expenditures</b>	<b>191,134</b>	<b>47,052</b>	<b>17,018</b>	<b>103,287</b>	<b>368,888</b>	<b>727,379</b>
<b>Excess Revenues Over (Under) Expenditures</b>	<b>(190,543)</b>	<b>45,607</b>	<b>32,394</b>	<b>(38,386)</b>	<b>146,960</b>	<b>(3,968)</b>
<b>Other Financing Sources (Uses):</b>						
Transfers In:						
General Fund	205,950	-	-	-	-	205,950
Transfers Out:						
General Fund	-	(30,000)	-	-	-	(30,000)
<b>Total Other Sources (Uses)</b>	<b>205,950</b>	<b>(30,000)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>175,950</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>15,407</b>	<b>15,607</b>	<b>32,394</b>	<b>(38,386)</b>	<b>146,960</b>	<b>171,982</b>
<b>Beginning Fund Balance</b>	<b>(23,252)</b>	<b>28,446</b>	<b>-</b>	<b>59,300</b>	<b>371,085</b>	<b>435,579</b>
Prior Period Adjust-SPLOST Receivable					100,133	100,133
<b>Ending Fund Balance</b>	<b>\$ (7,845)</b>	<b>\$ 44,053</b>	<b>\$ 32,394</b>	<b>\$ 20,914</b>	<b>\$ 618,178</b>	<b>\$ 707,694</b>

**City of Winder, Georgia**  
**General Fund**  
**Schedule of Revenues**  
**Budget and Actual**  
**For the Year Ended June 30, 2008**  
**With Comparative Totals for the Year Ended June 30, 2007**

	Budgeted Amounts		Actual	Variance	2007
	Original	Final		With Final Budget	
<b>Revenues:</b>					
<b>Taxes-</b>					
Fire District Taxes	\$ 875,000	\$ 875,000	\$ 693,957	\$ (181,043)	\$ 634,143
Intangible/Transfer Tax	-	-	10,887	10,887	16,851
Street Light Assessment	80,000	80,000	78,313	(1,687)	79,449
General Sales Tax	1,885,000	1,885,000	1,848,646	(36,354)	1,866,221
Selective Sales Tax	320,000	320,000	349,244	29,244	346,715
Business Taxes	1,300,000	1,300,000	1,452,173	152,173	1,127,973
<b>Total Taxes</b>	<b>4,460,000</b>	<b>4,460,000</b>	<b>4,433,220</b>	<b>(26,780)</b>	<b>4,071,352</b>
<b>License and Permits-</b>					
Business Licenses	80,000	80,000	78,484	(1,516)	217,901
Building Permits	172,500	172,500	158,807	(13,693)	176,400
<b>Total License and Permits</b>	<b>252,500</b>	<b>252,500</b>	<b>237,291</b>	<b>(15,209)</b>	<b>394,301</b>
<b>Intergovernmental-</b>					
State Government Payments in Lieu of Taxes	-	-	43,447	43,447	41,790
<b>Total Intergovernmental</b>	<b>-</b>	<b>-</b>	<b>43,447</b>	<b>43,447</b>	<b>41,790</b>
<b>Charges for Service-</b>					
General Government	-	-	14,922	14,922	585
Public Safety	-	-	85,365	85,365	9,404
Facility Maint	-	-	818	818	-
Street	30,000	30,000	47,646	17,646	25,990
<b>Total Charges for Service</b>	<b>30,000</b>	<b>30,000</b>	<b>148,751</b>	<b>118,751</b>	<b>35,979</b>
<b>Fines and Forfeitures - Municipal Court</b>	<b>638,000</b>	<b>638,000</b>	<b>599,399</b>	<b>(38,601)</b>	<b>693,519</b> *
<b>Contributions</b>					
General Government	-	-	22,226	22,226	-
Public Safety	-	-	13,528	13,528	-
<b>Total Contributions</b>	<b>-</b>	<b>-</b>	<b>35,754</b>	<b>35,754</b>	<b>-</b>
<b>Investment Earnings - Interest Income</b>	<b>300,000</b>	<b>300,000</b>	<b>325,949</b>	<b>25,949</b>	<b>336,982</b>
<b>Miscellaneous-</b>					
Rents	-	-	46,296	46,296	20,700
Other	-	-	22,800	22,800	58,190
<b>Total Miscellaneous</b>	<b>-</b>	<b>-</b>	<b>69,096</b>	<b>69,096</b>	<b>78,890</b>
<b>Indirect Cost Allocation</b>	<b>2,906,901</b>	<b>2,906,901</b>	<b>3,180,289</b>	<b>273,388</b>	<b>2,514,700</b>
<b>Total Revenues</b>	<b>\$ 8,587,401</b>	<b>\$ 8,587,401</b>	<b>\$ 9,073,196</b>	<b>\$ 485,795</b>	<b>\$ 8,167,513</b>

\* Fines and Forfeitures were previously entered net of expenses. For FY 2008 the City is showing Fines and Forfeitures collected in revenue and expenditures in the Judicial department of the financials.

City of Winder, Georgia  
 General Fund  
 Schedule of Expenditures  
 Budget and Actual  
 For the Year Ended June 30, 2008  
 With Comparative Totals for the Year Ended June 30, 2007

	Budgeted Amounts		Actual	Variance With Final Budget	2007
	Original	Final			
<b>General Government:</b>					
Legislative	\$ 250,700	\$ 377,200	\$ 331,637	\$ 45,563	\$ 276,723
Administration	2,660,301	2,683,801	2,460,441	223,360	2,218,566
Facilities Maintenance	554,900	554,900	524,696	30,204	312,360 *
<b>Total General Government</b>	<b>3,465,901</b>	<b>3,615,901</b>	<b>3,316,774</b>	<b>299,127</b>	<b>2,807,649</b>
<b>Judicial</b>	<b>266,400</b>	<b>266,400</b>	<b>199,438</b>	<b>66,962</b>	<b>210,696 *</b>
<b>Housing and Development</b>	<b>283,200</b>	<b>283,200</b>	<b>506,654</b>	<b>(223,454)</b>	<b>185,173 *</b>
<b>Public Safety:</b>					
Police Department	4,671,965	4,671,965	4,366,646	305,319	3,909,924
Fire Department	2,304,184	2,829,184	2,185,911	643,273	1,846,864
<b>Total Public Safety</b>	<b>6,976,149</b>	<b>7,501,149</b>	<b>6,552,557</b>	<b>948,592</b>	<b>5,756,788</b>
<b>Public Works</b>	<b>2,730,550</b>	<b>2,730,550</b>	<b>2,391,037</b>	<b>339,513</b>	<b>1,754,838</b>
<b>Total General Fund Expenditures</b>	<b>\$ 13,722,200</b>	<b>\$ 14,397,200</b>	<b>\$ 12,966,460</b>	<b>\$ 1,430,740</b>	<b>\$ 10,715,144</b>

\* In FY 2008 the City reclassified part of the general expenditures as Housing and Development and Judicial and included Building Maintenance as general expenditures.

City of Winder, Georgia  
 Special Revenue Fund (Hotel/Motel Tax)  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Year Ended June 30, 2008

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes-				
Hotel Motel Tax (2%)	\$ 20,000	\$ 20,000	\$ 27,289	\$ 7,289
Hotel Motel Tax (5 %)	50,000	50,000	65,370	15,370
<b>Total Revenues</b>	<b>70,000</b>	<b>70,000</b>	<b>92,659</b>	<b>22,659</b>
<b>Expenditures:</b>				
Housing and Development	20,000	20,000	47,052	(27,052)
<b>Total Expenditures</b>	<b>20,000</b>	<b>20,000</b>	<b>47,052</b>	<b>(27,052)</b>
<b>Transfers (Out)</b>	<b>(50,000)</b>	<b>(50,000)</b>	<b>(30,000)</b>	<b>20,000</b>
<b>Total Expenditures and   Transfers Out</b>	<b>70,000</b>	<b>70,000</b>	<b>77,052</b>	<b>(7,052)</b>
<b>Excess Of Revenues Over (Under) Expenditures</b>	<b>\$ -</b>	<b>\$ -</b>	<b>15,607</b>	<b>\$ 15,607</b>
<b>Beginning Fund Balance</b>			<b>28,446</b>	
<b>Ending Fund Balance</b>			<b>\$ 44,053</b>	



City of Winder, Georgia  
 Special Revenue Fund (Community TV Station)  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Year Ended June 30, 2008

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Charges for Services	\$ -	\$ -	\$ 591	\$ 591
<b>Total Revenues</b>	<b>-</b>	<b>-</b>	<b>591</b>	<b>591</b>
<b>Expenditures:</b>				
General Government	195,950	195,950	179,521	16,429
Capital Outlay	-	-	11,613	(11,613)
<b>Total Expenditures</b>	<b>195,950</b>	<b>195,950</b>	<b>191,134</b>	<b>4,816</b>
<b>Excess Revenues Over (Under) Expenditures</b>	<b>(195,950)</b>	<b>(195,950)</b>	<b>(190,543)</b>	<b>5,407</b>
<b>Transfers In:</b>				
General Fund	195,950	195,950	205,950	10,000
<b>Total Transfers In</b>	<b>195,950</b>	<b>195,950</b>	<b>205,950</b>	<b>10,000</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>15,407</b>	<b>\$ 15,407</b>
<b>Beginning Fund Balance</b>			(23,252)	
<b>Ending Fund Balance</b>			<b>\$ (7,845)</b>	

City of Winder, Georgia  
 Special Revenue Fund (Grant)  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Year Ended June 30, 2008

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Intergovernmental	\$ 66,300	\$ 66,300	\$ 64,901	\$ (1,399)
<b>Total Revenues</b>	<b>66,300</b>	<b>66,300</b>	<b>64,901</b>	<b>(1,399)</b>
<b>Expenditures:</b>				
Public Safety	66,300	66,300	93,277	(26,977)
Capital Outlay	-	-	10,010	(10,010)
<b>Total Expenditures</b>	<b>66,300</b>	<b>66,300</b>	<b>103,287</b>	<b>(36,987)</b>
<b>Excess Revenues Over (Under) Expenditures</b>	<b>-</b>	<b>-</b>	<b>(38,386)</b>	<b>(38,386)</b>
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>(38,386)</b>	<b>\$ (38,386)</b>
<b>Beginning Fund Balance</b>			<b>59,300</b>	
<b>Ending Fund Balance</b>			<b>\$ 20,914</b>	

**City of Winder, Georgia**  
**Special Revenue Fund (Police Escrow)**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**For the Year Ended June 30, 2008**

	<u>FY 2008</u>
<b>Revenues:</b>	
Fines and Forfeitures	\$ 49,412
<b>Total Revenues</b>	<u>49,412</u>
<b>Expenditures:</b>	
Public Safety	17,018
<b>Total Expenditures</b>	<u>17,018</u>
<b>Excess Revenues Over (Under)</b>	
<b>Expenditures</b>	<u>32,394</u>
<b>Net Change Increase (Decrease)</b>	
<b>in Fund Balance</b>	<b>32,394</b>
<b>Beginning Fund Balance</b>	-
<b>Ending Fund Balance</b>	<u><u>\$ 32,394</u></u>

City of Winder, Georgia  
 Capital Projects Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual  
 For the Year Ended June 30, 2008

Revenues:	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
Intergovernmental	\$ 300,000	\$ 300,000	\$ 514,323	\$ 214,323
Interest	-	-	1,525	1,525
<b>Total Revenues</b>	<b>300,000</b>	<b>300,000</b>	<b>515,848</b>	<b>215,848</b>
<b>Expenditures:</b>				
Capital Outlay	300,000	300,000	368,888	(68,888)
<b>Total Expenditures</b>	<b>300,000</b>	<b>300,000</b>	<b>368,888</b>	<b>(68,888)</b>
<b>Excess Revenues Over (Under) Expenditures</b>	-	-	146,960	146,960
<b>Net Change Increase (Decrease) in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>146,960</b>	<b>\$ 146,960</b>
<b>Beginning Fund Balance</b>			<b>371,085</b>	
<b>Prior Period Adjustment - SPLOST Receivable</b>			<b>100,133</b>	
<b>Ending Fund Balance</b>			<b>\$ 618,178</b>	

City of Winder, Georgia  
 Agency Fund - Municipal Court  
 Statement of Changes in Assets and Liabilities  
 For the Year Ended June 30, 2008

	<u>Balance</u> <u>6/30/2007</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>6/30/2008</u>
<b><u>Assets</u></b>				
Cash and Cash Equivalents	\$ 10,237	\$ 714,640	\$ (694,886)	\$ 29,991
Accounts Receivable	44,503	248,994	(193,899)	99,598
<b>Total Assets</b>	<b>\$ 54,740</b>	<b>\$ 963,634</b>	<b>\$ (888,785)</b>	<b>\$ 129,589</b>
<b><u>Liabilities</u></b>				
Due to Others	\$ 54,740	\$ 520,740	\$ (445,891)	\$ 129,589
<b>Total Liabilities</b>	<b>\$ 54,740</b>	<b>\$ 520,740</b>	<b>\$ (445,891)</b>	<b>\$ 129,589</b>

City of Winder, Georgia  
 Nonmajor Enterprise Funds  
 Combining Statement of Net Assets  
 June 30, 2008

<u>Assets</u>	<u>Solid Waste Management Fund</u>	<u>Special Facilities Fund</u>	<u>Broadband Fund</u>	<u>Totals</u>
<b>Current Assets</b>				
Cash and Cash Equivalents	\$ 419,196	\$ 1,098	\$ 9,631	\$ 429,925
Accounts Receivable	128,383	16,145	1,000	145,528
Prepaid Items	-	892	-	892
<b>Total Current Assets</b>	<b>547,579</b>	<b>18,135</b>	<b>10,631</b>	<b>576,345</b>
<b>Non-Current Assets</b>				
<b>Property, Plant and Equipment - Net</b>	<b>-</b>	<b>4,608,784</b>	<b>124,622</b>	<b>4,733,406</b>
<b>Total Assets</b>	<b>547,579</b>	<b>4,626,919</b>	<b>135,253</b>	<b>5,309,751</b>
<b>Liabilities</b>				
<b>Current Liabilities</b>				
Accounts Payable and Accrued Liabilities	77,142	26,555	5,311	109,008
<b>Total Current Liabilities</b>	<b>77,142</b>	<b>26,555</b>	<b>5,311</b>	<b>109,008</b>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	-	4,608,784	124,622	4,733,406
Unrestricted Net Assets	470,437	(8,420)	5,320	467,337
<b>Total Net Assets</b>	<b>\$ 470,437</b>	<b>\$ 4,600,364</b>	<b>\$ 129,942</b>	<b>\$ 5,200,743</b>

**City of Winder, Georgia**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Revenues, Expenses and Changes in Net Assets**  
**For the Year Ended June 30, 2008**

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Solid Waste</b>	<b>Special Facilities</b>		
	<b>Management Fund</b>	<b>Fund</b>	<b>Broadband Fund</b>	<b>Totals</b>
<b>Operating Revenues</b>				
Charges For Services	\$ 1,052,845	\$ 124,340	\$ 12,000	\$ 1,189,185
Penalties and Interest	28,684	-	-	28,684
Miscellaneous and Other	-	6,000	-	6,000
<b>Total Revenues</b>	<b>1,081,529</b>	<b>130,340</b>	<b>12,000</b>	<b>1,223,869</b>
<b>Expenses</b>				
Personal Services	30,735	198,751	-	229,486
Professional and Technical	952,200	12,550	15,304	980,054
Purchased Property Services	17,395	83,320	-	100,715
Supplies	6,918	143,323	-	150,241
Depreciation	-	105,669	6,577	112,246
Internal Fund Charges	12,245	-	-	12,245
Indirect Costs Allocation	11,942	64,016	-	75,958
<b>Total Expenses</b>	<b>1,031,435</b>	<b>607,629</b>	<b>21,881</b>	<b>1,660,945</b>
<b>Net Operating Revenues (Expenses)</b>	<b>50,094</b>	<b>(477,289)</b>	<b>(9,881)</b>	<b>(437,076)</b>
<b>Net Revenues (Expenses) Before Transfers</b>	<b>50,094</b>	<b>(477,289)</b>	<b>(9,881)</b>	<b>(437,076)</b>
<b>Transfers</b>				
Transfers In(Out) - General Fund	(47,661)	831,150	90,000	873,489
<b>Change in Net Assets</b>	<b>2,433</b>	<b>353,861</b>	<b>80,119</b>	<b>436,413</b>
<b>Net Assets, Beginning of the Year</b>	<b>468,004</b>	<b>3,334,514</b>	<b>49,823</b>	<b>3,852,341</b>
Prior Period Adjustment:				
Transfer of Education Facility	-	911,989	-	911,989
<b>Net Assets, End of the Year</b>	<b>\$ 470,437</b>	<b>\$ 4,600,364</b>	<b>\$ 129,942</b>	<b>\$ 5,200,743</b>

**City of Winder, Georgia**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Cash Flows**  
**For the Year Ended June 30, 2008**

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Solid Waste</b>			
	<b>Management Fund</b>	<b>Special Facilities Fund</b>	<b>Broadband Fund</b>	<b>Totals</b>
<b>Cash Flows From (To) Operating Activities:</b>				
Receipts From Customers	\$ 1,081,690	\$ 140,111	\$ 11,000	\$ 1,232,801
Payments to Employees	(30,735)	(197,268)	-	(228,003)
Internal Activity	(24,187)	(64,016)	-	(88,203)
Payments to Suppliers	(926,853)	(240,698)	(9,993)	(1,177,544)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>99,915</b>	<b>(361,871)</b>	<b>1,007</b>	<b>(260,949)</b>
<b>Cash Flows From (To) Noncapital Financing Activities</b>				
Transfers from (to) General Fund	(47,661)	831,150	90,000	873,489
<b>Cash Flows (To) Capital and Related Financing Activities:</b>				
Acquisition and Construction of Capital Assets, Net	-	(468,917)	(81,583)	(550,500)
Disposition of Assets	82,361	-	-	82,361
<b>Net Cash (To) Capital and Related Financing Activities</b>	<b>82,361</b>	<b>(468,917)</b>	<b>(81,583)</b>	<b>(468,139)</b>
<b>Net Increase (Decrease) in Cash</b>	<b>134,615</b>	<b>362</b>	<b>9,424</b>	<b>144,401</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>284,581</b>	<b>736</b>	<b>207</b>	<b>285,524</b>
<b>Cash and Cash Equivalents, End of the Year</b>	<b>\$ 419,196</b>	<b>\$ 1,098</b>	<b>\$ 9,631</b>	<b>\$ 429,925</b>
<b>Reconciliation of Operating Income (Loss) To Net Cash Provided (Used) By Operating Activities</b>				
Operating Income (Loss)	\$ 50,094	\$ (477,289)	\$ (9,881)	\$ (437,076)
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities				
Depreciation and Amortization	-	105,669	6,577	112,246
Changes in Current Assets and Liabilities				
Increase (Decrease) in Accounts Payable & Accrued Liabilities	35,341	(584)	5,311	40,068
Increase (Decrease) in Customer Deposits	-	(4,605)	-	(4,605)
(Increase) Decrease in Prepaid Items	14,319	562	-	14,881
(Increase) Decrease in Accounts Receivables	161	14,376	(1,000)	13,537
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>\$ 99,915</b>	<b>\$ (361,871)</b>	<b>\$ 1,007</b>	<b>\$ (260,949)</b>



**City of Winder, Georgia**  
**Internal Service Funds**  
**Combining Statement of Net Assets**  
**June 30, 2008**

<u>Assets</u>	<u>Utility Service</u>	<u>Vehicle Maintenance</u>	<u>Totals</u>
Current Assets:			
Cash and Cash Equivalents	\$ 2,215	\$ 1,522	\$ 3,737
Restricted Cash	60,000	24,000	84,000
Prepaid Items	6,046	2,724	8,770
<b>Total Current Assets</b>	<b>68,261</b>	<b>28,246</b>	<b>96,507</b>
<b>Non-Current Assets</b>			
Property, Plant and Equipment - Net	155,326	22,520	177,846
<b>Total Non-Current Assets</b>	<b>155,326</b>	<b>22,520</b>	<b>177,846</b>
<b>Total Assets</b>	<b>223,587</b>	<b>50,766</b>	<b>274,353</b>
<b>Liabilities</b>			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	105,590	27,567	133,157
Current Portion of Lease Payable	11,343	4,537	15,880
<b>Total Current Liabilities</b>	<b>116,933</b>	<b>32,104</b>	<b>149,037</b>
Long -Term Liabilities			
Capital Lease Payable	46,654	18,662	65,316
<b>Total Long-Term Liabilities</b>	<b>46,654</b>	<b>18,662</b>	<b>65,316</b>
<b>Total Liabilities</b>	<b>163,587</b>	<b>50,766</b>	<b>214,353</b>
<b>Net Assets</b>			
Invested in Capital Assets, Net of Related Debt Restricted For	155,326	22,520	177,846
Capital Projects	2,003	801	2,804
Unrestricted Net Assets	(97,329)	(23,321)	(120,650)
<b>Total Net Assets</b>	<b>\$ 60,000</b>	<b>\$ -</b>	<b>\$ 60,000</b>

**City of Winder, Georgia**  
**Internal Service Funds**  
**Combining Statement of Revenues, Expenses and Changes in Net Assets**  
**For the Year Ended June 30, 2008**

	Utility Service	Vehicle Maintenance	Totals
<b>Operating Revenues:</b>			
Charges For Services	\$ 1,446,659	\$ 384,837	\$ 1,831,496
<b>Operating Expenses:</b>			
Personal Services	1,131,102	221,358	1,352,460
Professional and Technical	13,080	-	13,080
Purchased Property Services	194,311	11,958	206,269
Supplies	90,240	148,551	238,791
Depreciation	17,938	2,975	20,913
<b>Total Expenses</b>	<b>1,446,671</b>	<b>384,842</b>	<b>1,831,513</b>
<b>Net Operating Revenues (Expenses)</b>	<b>(12)</b>	<b>(5)</b>	<b>(17)</b>
<b>Non-Operating Revenues (Expenses)</b>			
Interest Income	154	62	216
Interest Exp. and Fiscal Agent Charges	(142)	(57)	(199)
Total Non-Operating Revenues	12	5	17
<b>Transfers In (Out)</b>			
Transfers In	60,000	-	60,000
<b>Transfers In (Out)</b>	<b>60,000</b>		
<b>Change in Net Assets</b>	<b>60,000</b>	<b>-</b>	<b>60,000</b>
<b>Net Assets, Beginning of the Year</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net Assets, End of the Year</b>	<b>\$ 60,000</b>	<b>\$ -</b>	<b>\$ 60,000</b>

**City of Winder, Georgia**  
**Internal Service Funds**  
**Combining Statement of Cash Flows**  
**For the Year Ended June 30, 2008**

	Utility Service	Vehicle Maintenance	Totals
<b>Cash Flows From Operating Activities:</b>			
Receipts from Customers	\$ 1,446,659	\$ 384,837	\$ 1,831,496
Payments to Suppliers	(266,187)	(155,575)	(421,762)
Payments to Employees	(1,119,254)	(222,101)	(1,341,355)
<b>Net Cash Provided by Operating Activities</b>	<b>61,218</b>	<b>7,161</b>	<b>68,379</b>
<b>Cash Flows From Noncapital Financing Activities</b>			
Transfers from Other Funds	60,000	-	60,000
<b>Net Cash From (To) Noncapital Financing Activities</b>	<b>60,000</b>	<b>-</b>	<b>60,000</b>
<b>Cash Flows From Capital and Related Financing Activities:</b>			
Acquisition and Construction of Capital Assets	(117,012)	(16,385)	(133,397)
Principal Payments on Long-term Debts	(2,003)	(801)	(2,804)
Interest and Fiscal Charges on Long-Term Debt	(142)	(57)	(199)
Proceeds from Issuance of Long-Term Debt	60,000	24,000	84,000
<b>Net Cash From (To) Capital and Related Financing Activities</b>	<b>(59,157)</b>	<b>6,757</b>	<b>(52,400)</b>
<b>Cash Flows From Investing Activities:</b>			
Interest On Investments	154	62	216
<b>Net Increase (Decrease) in Cash</b>	<b>62,215</b>	<b>13,980</b>	<b>76,195</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>-</b>	<b>11,542</b>	<b>11,542</b>
<b>Cash and Cash Equivalents, End of the Year</b>	<b>\$ 62,215</b>	<b>\$ 25,522</b>	<b>\$ 87,737</b>
<b>Reconciliation of Operating Income (Loss) To Net Cash Provided (Used) By Operating Activities:</b>			
Operating Income (Loss)	\$ (12)	\$ (5)	\$ (17)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation and Amortization	17,938	2,975	20,913
Changes in assets and liabilities:			
Increase (decrease) in accounts payables	40,864	3,208	44,072
(Increase) decrease in prepaid items	2,428	983	3,411
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 61,218</b>	<b>\$ 7,161</b>	<b>\$ 68,379</b>

**City of Winder, Georgia**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule by Function and Activity**  
**For the Year Ended June 30, 2008**

<b>Function and Activity</b>	<b>Land</b>	<b>Buildings</b>	<b>Vehicles</b>	<b>Equipment and Other</b>	<b>Infrastructure</b>	<b>Construction in Progress</b>	<b>Total</b>
General Government	\$ 314,532	\$ 1,684,783	\$ 156,872	\$ 739,810	\$ -	\$ 8,947	\$ 2,904,944
Public Safety							
Law Enforcement	-	34,792	802,264	620,458	-	172,590	1,630,104
Fire Protection	-	-	853,469	181,598	-	20,031	1,055,098
Total Public Safety	-	34,792	1,655,733	802,056	-	192,622	2,685,202
Public Works	500	37,814	1,010,959	1,071,697	23,728,256	402,721	26,251,947
<b>Total Capital Assets</b>	<b>\$ 315,032</b>	<b>\$ 1,757,389</b>	<b>\$ 2,823,564</b>	<b>\$ 2,613,563</b>	<b>\$ 23,728,256</b>	<b>\$ 604,290</b>	<b>\$ 31,842,094</b>

**City of Winder, Georgia**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule of Changes by Function and Activity**  
**For the Year Ended June 30, 2008**

<b>ALL ASSET TYPES</b>	<b>Balance 06/30/07</b>	<b>Additions</b>	<b>Decreases</b>	<b>Balance 06/30/08</b>
General Government	\$ 3,854,327	\$ 103,218	\$ (1,052,602)	\$ 2,904,943
Public Safety				
Law Enforcement	1,406,578	279,893	(56,367)	1,630,104
Fire Protection	1,019,167	41,031	(5,100)	1,055,098
Total Public Safety	2,425,745	320,925	(61,467)	2,685,203
Public Works	24,928,882	1,409,269	(86,203)	26,251,948
Facilities Maintenance	72,540	-	(72,540)	-
<b>Total Capital Assets</b>	<b>\$ 31,281,494</b>	<b>\$ 1,833,412</b>	<b>\$ (1,272,812)</b>	<b>\$ 31,842,094</b>

Note: The City merged the Facilities Maintenance Fund into General Government in FY 2008, therefore, Facilities Maintenance decreased the beginning balance and added it to General Government.

**City of Winder, Georgia  
 Special Purpose Local Options Sales Tax  
 Schedule of Expenditures  
 For the Year Ended June 30, 2008**

	Original Estimated Cost (Unaudited)	Latest Estimated Cost (Unaudited)	Prior Years Cumulative Expenditures	Total Current Year Expenditures	Total Cumulative Expenditures	Estimated Percent Complete (Unaudited)
<b>2005 SPECIAL PURPOSE LOCAL</b>						
<b>SALES TAX</b>						
Local Street Projects	\$ 4,500,736	\$ 4,500,736	\$ 60,252	\$ 368,888	\$ 429,140	9.53%
Recreation Facilities, Downtown Redevelopment Projects, and Streetscapes	925,149	925,149	-	-	-	0.00%
Sewer Facilities	696,945	696,945	-	-	-	0.00%
Totals	<u>\$ 6,122,830</u>	<u>\$ 6,122,830</u>	<u>\$ 60,252</u>	<u>\$ 368,888</u>	<u>\$ 429,140</u>	

Notes: This schedule discloses projects that are funded by sales tax revenues.  
 Projects may have additional funding sources.



**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

**Statistical Section**

## Statistical Section

Statistical tables differ from financial statements in that they usually cover more than one fiscal year and may present non-accounting data, un-audited data, projections and the like.

The objective of the statistical section information is to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to understand and assess a government's economic condition. Where data is readily available, the City has presented data retroactively as well as for the current year. Some schedules are presented current year and prior year only as data is not readily available. The goal for most schedules is to build a 10 year history. Changes in prior year data reflect either more accurate information obtained after the FY 2007 Financials were released, actual data available to replace estimated data, or the availability of updated estimates and forecasts.

The statistical section information is presented in the following five categories:

### Financial Trends Information:

Financial trends information is intended to assist the user in understanding and assessing how a government's financial position has changed over time.

Schedules in this category are:

- Net Assets by Component
- Changes in Net Assets
- Fund Balances – Governmental Funds
- Changes in Fund Balances – Governmental Funds

### Revenue Capacity Information:

Revenue capacity information is intended to assist users in understanding and assessing the factors affecting a government's ability to generate its own-source revenues. Note: Although the City of Winder has not assessed a property tax since 1977, the City has elected to present assessed and fair market value of property in the City, since this is a significant potential future revenue source for the City. Existing property tax rates (imposed by other entities) are also presented to show the tax burden being carried by City residents.

The Local Option Sales Tax is imposed county wide, collected by the State of Georgia, and then disbursed by the State according to an agreed upon formula. The sales tax is the largest source of general fund revenue, therefore, the City has elected to present a sales and use tax rate schedule which also includes city sales tax proceeds for the last ten years. Because of the importance of this income source for all political jurisdictions in Barrow County, the City has also elected to include retail sales information from the Economic Census.

Utility sales are the primary sources of income for the City, therefore, the City has elected to present several alternative schedules in these areas to further assist users in understanding this important aspect of City finances. For example, in lieu of the schedule of largest taxpayers, the City has chosen to present its largest gas and water users.

Schedules in this category are:

- Assessed and Fair Market Value of Taxable Property
- Property Tax Millage Rates – Direct and Overlapping
- Sales and Use Taxes – Direct and Overlapping
- Comparison of Retail Trade Data –Barrow County



Water and Sewer Rates/Water Sold by Customer Type  
Water and Sewer Connection/Tap Fees  
Largest Water and Sewer Customers  
Gas Rates/Gas Sold by Customer Type  
Largest Natural Gas Customers

### Debt Capacity Information:

Debt Capacity information is intended to assist users in understanding and assessing a government's debt and its ability to issue debt. Note: The City of Winder has no outstanding General Bonded Debt. Therefore, schedules dealing specifically with this type of debt have been omitted.

Schedules in this category are:

Direct and Overlapping Debt  
Ratio of Outstanding Debt by Type  
Statement of Legal Debt Margin  
Statement of Pledged Revenue Coverage

### Demographic and Economic Information:

Demographic and economic information is intend (1) to assist users in understanding the socioeconomic environment within which a government operates and (2) to provide information that facilitates comparisons of financial statement information over time and among governments.

Schedules in this category are:

Demographic and Economic Statistics Schedule, which includes population, total personal income, per capita income, median age, unemployment rate and educational attainment.  
Principal Employers – Current Year and 1996

### Operating Information:

Operating information is intended to provide contextual information about a government's operation and resources to assist readers in using financial statement information to understand and assess a government's economic condition.

Schedules in this category are:

Full Time Equivalent City Government Employees by Function/Program  
Operating Indicators by Function/Program  
Capital Assets Statistics by Function/Program

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Net Assets by Component (Accrual Basis of Accounting)**  
**Last Six Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Governmental Activities:</b>						
Invested in capital assets, net of related debt	\$ 2,262,897	\$ 2,149,205	\$ 3,308,583	\$ 11,581,715	\$ 11,743,364	\$ 11,208,521
Restricted	135,998	413,177	146,467	84,583	-	-
Unrestricted	565,089	999,001	1,239,112	1,565,584	1,823,629	944,433
<b>Total Government activities net assets</b>	<b>\$ 2,963,984</b>	<b>\$ 3,561,383</b>	<b>\$ 4,694,162</b>	<b>\$ 13,231,882</b>	<b>\$ 13,566,993</b>	<b>\$ 12,152,954</b>
<b>Business-type activities:</b>						
Invested in capital assets, net of related debt	\$ 24,639,966	\$ 24,306,003	\$ 24,132,167	\$ 25,661,462	\$ 30,513,067	\$ 58,384,414
Restricted	728,724	672,349	548,046	452,046	1,720,266	591,091
Unrestricted	4,529,367	4,665,997	4,133,913	6,058,066	2,786,401	10,634,015
<b>Total Business-type activities net assets</b>	<b>\$ 29,898,057</b>	<b>\$ 29,644,349</b>	<b>\$ 28,814,126</b>	<b>\$ 32,171,574</b>	<b>\$ 35,019,734</b>	<b>\$ 69,609,520</b>
<b>Primary Government:</b>						
Invested in capital assets, net of related debt	\$ 26,902,863	\$ 26,455,208	\$ 27,440,750	\$ 37,243,177	\$ 42,256,431	\$ 69,592,935
Restricted	864,722	1,085,526	694,513	536,629	1,720,266	591,091
Unrestricted	5,094,456	5,664,998	5,373,025	7,623,650	4,610,030	11,578,448
<b>Total Primary Government Net Assets</b>	<b>\$ 32,862,041</b>	<b>\$ 33,205,732</b>	<b>\$ 33,508,288</b>	<b>\$ 45,403,456</b>	<b>\$ 48,586,727</b>	<b>\$ 81,762,474</b>

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Net Assets (Accrual Basis of Accounting)**  
**Last Six Fiscal Years**

	2003	2004	2005	2006	2007	2008
<b>EXPENSES:</b>						
<b>Governmental Activities:</b>						
General Government	\$ 1,480,598	\$ 1,682,832	\$ 1,997,146	\$ 2,282,796	\$ 2,897,153	\$ 3,232,060
Judicial**	-	-	-	-	-	178,973
Public Safety	3,405,996	3,550,090	3,891,632	4,367,839	4,996,553	5,852,810
Public Works	1,363,924	1,308,288	1,270,889	1,938,344	2,056,673	2,453,317
Housing and Development**	-	-	-	-	-	526,562
Maintenance Shop*	284,278	342,969	398,294	-	-	-
Facilities Maintenance***	183,483	205,125	265,652	303,219	314,028	-
Interest and Fiscal Agent Charges	11,087	16,698	27,759	32,060	14,932	21,462
<b>Total Governmental Activities Expenses</b>	<b>\$ 6,729,366</b>	<b>7,106,002</b>	<b>7,851,372</b>	<b>8,924,258</b>	<b>10,279,339</b>	<b>12,265,184</b>
<b>Business Type Activities:</b>						
Water and Sewer	6,474,827	6,594,104	7,471,036	7,279,531	7,871,412	9,496,745
Gas	5,678,860	5,581,235	7,737,640	10,690,785	9,252,798	9,603,579
Solid Waste Management	1,065,700	1,124,311	1,156,442	1,429,381	1,375,586	1,019,493
Special Facilities	142,144	176,693	159,458	209,543	336,515	543,613
Broadband Fund	-	-	-	-	341	21,881
<b>Total Business Type Activities Expenses</b>	<b>13,361,531</b>	<b>13,476,343</b>	<b>16,524,576</b>	<b>19,609,240</b>	<b>18,836,652</b>	<b>20,685,311</b>
<b>Total Primary Government Expenses</b>	<b>\$ 20,090,897</b>	<b>\$ 20,582,345</b>	<b>\$ 24,375,948</b>	<b>\$ 28,533,498</b>	<b>\$ 29,115,991</b>	<b>\$ 32,950,495</b>
<b>INDIRECT COSTS:</b>						
<b>Governmental Activities:</b>						
General Government	\$ (465,400)	\$ (1,401,074)	\$ (1,966,593)	\$ (2,381,233)	\$ (2,181,680)	\$ (3,122,543)
Judicial**	-	-	-	-	-	21,012
Public Safety	112,000	230,828	506,842	525,674	557,429	645,674
Public Works	94,500	155,455	206,871	205,209	173,441	251,905
Housing and Development**	-	-	-	-	-	28,040
Maintenance Shop*	20,400	(335,523)	(199,854)	-	-	-
Facilities Maintenance***	-	(205,125)	(263,008)	-	(312,360)	-
<b>Total Governmental Activities Indirect Cost</b>	<b>(238,500)</b>	<b>(1,555,439)</b>	<b>(1,715,742)</b>	<b>(1,650,350)</b>	<b>(1,763,170)</b>	<b>(2,175,912)</b>
<b>Business Type Activities:</b>						
Water and Sewer	133,000	759,172	713,784	737,581	627,769	1,001,095
Gas	52,700	640,975	826,480	717,560	981,041	1,098,859
Solid Waste Management	52,800	131,992	154,910	178,308	<b>122,900</b>	11,942
Special Facilities	-	23,300	20,568	16,901	31,460	64,016
<b>Total Business Type Activities Indirect Cost</b>	<b>238,500</b>	<b>1,555,439</b>	<b>1,715,742</b>	<b>1,650,350</b>	<b>1,763,170</b>	<b>2,175,912</b>
<b>Total Primary Government Indirect Cost</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

\* Maintenance Shop Department became a Internal Service Fund in FY 2006

\*\* Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

\*\*\* Facility Maintenance was included in General Government beginning in FY 2008

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Net Assets (Accrual Basis of Accounting)**  
**Last Six Fiscal Years**

	2003	2004	2005	2006	2007	2008
<b>PROGRAM REVENUES:</b>						
<b>Governmental Activities:</b>						
Charges for Service:						
General Government	\$ 907,711	\$ 948,424	\$ 1,005,824	\$ 1,023,457	\$ 404,764	\$ 253,621
Judicial**	-	-	-	-	-	-
Public Safety	713,113	315,699	315,811	413,549	483,103	734,176
Public Works	55,536	39,077	17,330	109,104	25,990	47,646
Housing and Development**	-	-	-	-	-	-
Maintenance Shop*	-	-	-	-	-	-
Facilities Maintenance***	-	-	-	-	-	-
Operating Grants and Contributions						
General Government	-	-	-	-	41,790	43,447
Housing and Development**	-	-	-	-	-	22,226
Public Safety	353,183	505,760	686,993	820,394	92,399	78,429
Capital Grants and Contributions						
Public Works	293,822	349,971	306,433	363,047	495,185	514,323
<b>Total Governmental Activities Program Revenues</b>	<b>2,323,365</b>	<b>2,158,931</b>	<b>2,332,391</b>	<b>2,729,551</b>	<b>1,543,231</b>	<b>1,693,868</b>
<b>Business Type Activities:</b>						
Charges for Service:						
Water and Sewer	7,950,019	8,130,205	9,216,420	11,923,559	12,133,881	13,467,828
Gas	7,020,706	7,139,095	9,206,529	12,506,598	10,606,003	11,655,148
Solid Waste Management	979,213	1,004,654	1,025,230	1,023,772	1,059,163	1,081,529
Special Facilities	91,577	103,382	83,610	88,614	126,662	124,340
Broadband Fund	-	-	-	-	8,164	12,000
Operating Grants and Contributions						
	-	-	-	-	-	6,000
Capital Grants and Contributions-Water						
	-	-	-	193,534	970,864	-
<b>Total Business Type Activities Program Revenues</b>	<b>16,041,515</b>	<b>16,377,336</b>	<b>19,531,789</b>	<b>25,736,077</b>	<b>24,904,737</b>	<b>26,346,845</b>
<b>Total Primary Government Program Revenues</b>	<b>\$ 18,364,880</b>	<b>\$ 18,536,267</b>	<b>\$ 21,864,180</b>	<b>\$ 28,465,628</b>	<b>\$ 26,447,968</b>	<b>\$ 28,040,713</b>
<b>NET REVENUES (EXPENSES):</b>						
Governmental Activities	\$ (4,167,501)	\$ (3,391,632)	\$ (3,803,239)	\$ (4,544,357)	(6,972,938)	\$ (8,395,404)
Business Type Activities	2,441,484	1,345,554	1,291,471	4,476,487	4,304,915	3,485,622
<b>Total Primary Government Net Expense</b>	<b>\$ (1,726,017)</b>	<b>\$ (2,046,078)</b>	<b>\$ (2,511,768)</b>	<b>\$ (67,870)</b>	<b>\$ (2,668,023)</b>	<b>\$ (4,909,782)</b>

\* Maintenance Shop Department became a Internal Service Fund in FY 2006

\*\* Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

\*\*\* Facility Maintenance was included in General Government beginning in FY 2008

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Net Assets (Accrual Basis of Accounting)**  
**Last Six Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>General Revenues and Other Changes in Net Assets:</b>						
<b>Governmental Activities:</b>						
Taxes-						
General Sales Taxes (1)	\$ 1,432,078	\$ 1,522,457	\$ 1,665,761	\$ 1,764,368	\$ 1,866,220	\$ 1,848,646
Selective Sales Taxes	350,335	280,962	279,860	403,293	441,576	441,903
Business Taxes (1)	412,256	438,184	474,874	510,902	1,127,973	1,452,173
Other Taxes (1)	-	-	-	-	741,868	792,119
Interest Earnings	18,853	58,787	90,282	176,458	344,939	327,474
Miscellaneous Revenues	39,373	83,351	303,547	23,277	78,890	69,096
Gain on Sale of Assets						32,050
Transfers	1,835,548	1,605,290	2,121,694	1,697,386	2,706,583	2,829,760
<b>Total Governmental Activities</b>	<b>4,088,443</b>	<b>3,989,031</b>	<b>4,936,018</b>	<b>4,575,684</b>	<b>7,308,049</b>	<b>7,793,221</b>
<b>Business Type Activities:</b>						
Interest Earnings	93,251	6,028	-	-	83,428	24,339
Miscellaneous Revenues						
Special Item (2)	-	-	-	-	1,166,400	4,665,600
Gain on Sale of Assets	-	-	-	-	-	5,494
Transfers	(1,835,548)	(1,605,290)	(2,121,694)	(1,697,386)	(2,706,583)	(2,829,760)
<b>Total Business Type Activities</b>	<b>(1,742,297)</b>	<b>(1,599,262)</b>	<b>(2,121,694)</b>	<b>(1,697,386)</b>	<b>(1,456,755)</b>	<b>1,865,673</b>
<b>Total Primary Government</b>	<b>\$ 2,346,146</b>	<b>\$ 2,389,769</b>	<b>\$ 2,814,324</b>	<b>\$ 2,878,298</b>	<b>\$ 5,851,294</b>	<b>\$ 9,658,894</b>
<b>Changes in Net Assets:</b>						
Governmental Activities	\$ (79,058)	\$ 597,399	\$ 1,132,779	\$ 31,327	\$ 335,111	\$ (602,183)
Business Type Activities	699,187	(253,708)	(830,223)	2,779,101	2,848,160	5,351,295
<b>Total Primary Government</b>	<b>\$ 620,129</b>	<b>\$ 343,691</b>	<b>\$ 302,556</b>	<b>\$ 2,810,428</b>	<b>\$ 3,183,271</b>	<b>\$ 4,749,112</b>

(1) The variations on General Sales Tax, Selective Sales Tax, and Other Tax reflects a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

(2) The special item for FY 2007 and 2008 was wastewater capacity rights sold to Barrow County.

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Fund Balances,**  
**Governmental Funds**  
**Last Six Fiscal Years**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>General Fund:</b>						
Reserved For Prepaid Items	\$ 60,098	\$ -	\$ 39,830	\$ -	\$ 84,684	\$ 61,541
Reserved for Capital Projects	-	-	-	-	-	1,566,865
Unreserved/Undesignated	481,576	969,030	1,243,610	1,506,300	1,429,568	241,081
<b>Total General Fund</b>	<b>541,674</b>	<b>969,030</b>	<b>1,283,440</b>	<b>1,506,300</b>	<b>1,514,252</b>	<b>1,869,487</b>
<b>All Other Governmental Funds:</b>						
Reserved For Prepaid Items	-	-	-	-	52	742
Unreserved Reported in Capital Projects	135,998	413,177	146,467	45,065	371,085	618,178
Unreserved Reported in Special Funds	-	-	-	70,600	64,442	88,774
<b>Total All Other Governmental Funds</b>	<b>135,998</b>	<b>413,177</b>	<b>146,467</b>	<b>115,665</b>	<b>435,579</b>	<b>707,694</b>
<b>Total All Governmental Funds</b>	<b>\$ 677,672</b>	<b>\$1,382,207</b>	<b>\$ 1,429,907</b>	<b>\$ 1,621,965</b>	<b>\$ 1,949,831</b>	<b>\$ 2,577,181</b>

**City of Winder, Georgia**  
**Statistical Section – Financial Trends**  
**Changes in Fund Balances**  
**Governmental Funds**  
**Last Six Years**

	2003	2004	2005	2006	2007	2008
<b>Revenues:</b>						
Taxes(1)	\$ 2,771,315	\$ 2,965,634	\$ 3,282,762	\$ 3,379,437	\$ 4,166,213	\$ 4,525,879
License and Permits(1)	891,211	899,005	997,222	1,023,457	394,301	237,291
Intergovernmental	69,189	125,137	124,891	539,249	629,374	622,671
Charges for Service	161,901	39,077	25,932	62,319	36,734	149,342
Fines and Forfeitures	606,748	300,453	298,861	352,027	482,823	648,811
Interest	18,853	58,787	90,282	176,458	344,939	327,474
Miscellaneous and Other	55,893	135,897	303,547	23,277	78,890	104,850
Indirect Cost Allocation	465,400	1,941,722	2,429,455	2,425,711	2,514,700	3,180,289
<b>Total Revenues</b>	<b>5,040,510</b>	<b>6,465,712</b>	<b>7,552,952</b>	<b>7,981,935</b>	<b>8,647,974</b>	<b>9,796,607</b>
<b>Expenditures:</b>						
General Government	1,391,720	1,593,934	1,873,045	2,248,013	2,640,760	3,245,648
Judicial**						199,438
Public Safety	3,467,450	3,677,462	4,216,251	4,735,535	5,366,315	6,285,820
Public Works	1,361,504	1,402,579	1,430,406	1,417,268	1,482,152	1,924,329
Housing and Development**						553,706
Maintenance Shop*	296,137	335,523	391,279	-	-	-
Facilities Maintenance***	183,483	205,125	260,866	297,098	312,360	-
Capital Outlay	339,010	825,747	1,312,232	869,983	1,008,491	1,170,749
Debt Service-						
Principal	164,282	51,406	115,101	173,678	201,681	292,687
Interest and Fiscal Agent Fees	11,087	16,698	27,759	32,060	14,932	21,462
<b>Total Expenditures</b>	<b>7,214,673</b>	<b>8,108,474</b>	<b>9,626,939</b>	<b>9,773,635</b>	<b>11,026,691</b>	<b>13,693,839</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(2,174,163)</b>	<b>(1,642,762)</b>	<b>(2,073,987)</b>	<b>(1,791,700)</b>	<b>(2,378,717)</b>	<b>(3,897,232)</b>
<b>Other Financing Sources (Uses):</b>						
Transfers in	2,213,059	2,032,903	2,533,575	2,974,458	5,233,320	3,999,199
Transfers out	(377,511)	(427,613)	(411,881)	(1,277,072)	(2,526,737)	(1,251,800)
Gain on Sale of Assets	-	-	-	-	-	32,050
Proceeds from borrowing	-	742,000	-	286,373	-	1,645,000
<b>Total Other Financing Sources (Uses)</b>	<b>1,835,548</b>	<b>2,347,290</b>	<b>2,121,694</b>	<b>1,983,759</b>	<b>2,706,583</b>	<b>4,424,449</b>
<b>Net Change in Fund Balances</b>	<b>\$ (338,615)</b>	<b>\$ 704,528</b>	<b>\$ 47,707</b>	<b>\$ 192,059</b>	<b>\$ 327,866</b>	<b>\$ 527,217</b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	<b>2.55%</b>	<b>0.94%</b>	<b>1.72%</b>	<b>2.31%</b>	<b>2.16%</b>	<b>2.51%</b>
<b>Total Debt Service Expenditures</b>	<b>\$ 175,369</b>	<b>\$ 68,104</b>	<b>\$ 142,860</b>	<b>\$ 205,738</b>	<b>\$ 216,613</b>	<b>\$ 314,149</b>
<b>Total Non-Capital Expenditures</b>	<b>\$ 6,875,663</b>	<b>\$ 7,282,727</b>	<b>\$ 8,314,707</b>	<b>\$ 8,903,652</b>	<b>\$ 10,810,078</b>	<b>\$ 12,523,090</b>

(1) The variations on Taxes, and License and Permits reflect a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

\* Maintenance Shop Department became a Internal Service Fund in FY 2006

\*\* Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

\*\*\* Facility Maintenance was included in General Government beginning in FY 2008

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Assessed and Fair Market Value of Taxable Property**  
**Last Ten Years**

<b>Tax Year</b>	<b>Gross Digest</b>	<b>Residential</b>	<b>Commercial</b>	<b>Industrial</b>	<b>All</b>
<b>Ended</b>	<b>Assessed Value</b>	<b>Property</b>	<b>Property</b>	<b>Property</b>	<b>Other</b>
<b>June 30</b>					
1999	\$ 189,925,983	\$ 92,583,908	\$ 62,166,868	\$ 3,020,348	\$ 32,154,859
2000	195,481,100	97,686,625	67,060,709	1,870,801	28,862,965
2001	224,181,894	119,720,816	70,515,072	2,184,577	31,761,429
2002	236,581,395	131,303,510	69,180,088	2,154,461	33,943,336
2003	248,878,213	144,623,706	67,141,239	2,067,216	35,046,052
2004	303,857,107	191,458,252	69,999,671	3,072,732	39,326,452
2005	325,968,587	207,620,213	74,398,933	3,108,170	40,841,271
2006	353,228,843	223,000,014	83,933,556	3,076,393	43,218,880
2007	385,648,472	245,861,535	94,611,405	3,298,941	41,876,591
2008	406,481,717	261,671,803	97,286,043	2,869,842	44,654,029

\* Assessed Value is 40 percent per state law

\*\*Includes Homestead Exemptions and Exempt Property  
 Current Tax year information may not yet be verified by the  
 Ga. Department of Revenue

Sources: Barrow County Tax Commissioner  
 Ga. Dept of Revenue



				Percentage Assessed Value
Less Exempt Property**	Total Net Assessed Value	Total Direct Tax	Total Net Fair Market Value	To Fair Market Value
\$ 29,746,248	\$ 160,179,735	0.00%	\$ 400,449,338	40%
30,095,397	165,385,703	-	413,464,258	40%
20,289,428	203,892,466	-	509,731,165	40%
40,622,708	195,958,687	-	489,896,718	40%
43,712,029	205,166,184	-	512,915,460	40%
44,786,497	259,070,610	-	647,676,525	40%
45,555,879	280,412,708	-	701,031,770	40%
45,615,571	307,613,272	-	769,033,180	40%
50,335,464	335,313,008	-	838,282,520	40%
50,877,550	355,604,167	-	889,010,418	40%

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Property Tax Millage Rates – Direct and Overlapping**  
**Last Ten Fiscal Years as of June 30**

<b>Tax Year</b>	<b>City of Winder</b>	<b>School System</b>	<b>Barrow County M &amp; O</b>	<b>Fire District Tax</b>	<b>State</b>	<b>Barrow County Total</b>
1999	-	20.60	9.35	1.00	0.25	31.20
2000	-	20.60	7.57	1.00	0.25	29.42
2001	-	20.60	7.57	0.93	0.25	29.35
2002	-	18.90	6.83	1.64	0.25	27.62
2003	-	18.90	6.77	1.64	0.25	27.56
2004	-	17.50	6.77	2.15	0.25	26.67
2005	-	17.50	9.82	2.15	0.25	29.72
2006	-	18.50	7.57	2.15	0.25	28.47
2007	-	18.50	7.19	2.15	0.25	28.09
2008	-	18.50	7.18	3.00	0.25	28.93

Source: Barrow County Tax Commissioner\Barrow County News

Note: The City of Winder has not levied a property tax since 1977. Fire Taxes are levied by the Barrow County Board of Commissioners. The proceeds are then remitted to the City of Winder to assist in providing fire protection services in the Winder Fire District.

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Sales and Use Taxes – Direct and Overlapping**  
**Last Ten Fiscal Years**

<u>Year of Levy</u>	<u>LOST City of Winder</u>	<u>LOST Proceeds City of Winder</u>	<u>LOST Barrow County/ Other Municipalities</u>	<u>SPLOST Barrow County</u>	<u>ELOST Barrow County School System</u>	<u>State of Georgia</u>	<u>Total All Sales Tax</u>
1999	0.2481%	\$ 1,205,000	0.7519%	1%	1%	4%	7%
2000	0.2481%	\$ 1,306,000	0.7519%	1%	1%	4%	7%
2001	0.2481%	\$ 1,404,000	0.7519%	1%	1%	4%	7%
2002	0.2481%	\$ 1,473,000	0.7519%	1%	1%	4%	7%
2003	0.2141%	\$ 1,432,000	0.7859%	1%	1%	4%	7%
2004	0.2089%	\$ 1,523,000	0.7911%	1%	1%	4%	7%
2005	0.2040%	\$ 1,665,800	0.7960%	1%	1%	4%	7%
2006	0.1987%	\$ 1,764,000	0.8013%	1%	1%	4%	7%
2007	0.1937%	\$ 1,866,200	0.8063%	1%	1%	4%	7%
2008	0.1937%	\$ 1,848,600	0.8063%	1%	1%	4%	7%

**Note:** All sales taxes are levied county-wide and collected by the State of Georgia. The State then distributes the various local option sales taxes to the local jurisdictions. There is no sales tax levied directly by the City of Winder. The City receives a portion of LOST based on a negotiated distribution formula. City proceeds are reported on a fiscal year basis and rounded. Sales tax rates are levied on a calendar year basis.

Sources of information: Ga. Department of Revenue, LOST Distribution Certificates

**LOST = Local Option Sales Tax.** Distribution rates among the various governments have been agreed to in an intergovernmental agreement.

**SPLOST = Special Purpose Local Option Sales Tax.** Projects are approved through referendum and revenues may be shared through intergovernmental agreements.

**ELOST = Education Local Option Sales Tax.** All proceeds go to the Barrow County School System.

**City of Winder, Georgia**  
**Statistical Section – Revenue Capacity**  
**Comparison of Retail Trade Sector-Barrow County, GA**  
**1997 and 2002**

NAICS Code	Description	Number of Establishments		Sales (
		1997	2002	1997
44-45	Retail trade (Totals)	145	145	\$ 344,841
441	Motor vehicle & parts dealers	19	16	D
442	Furniture & home furnishings stores	10	10	D
443	Electronics & appliance stores	5	3	\$ 4,291
444	Building material & garden equipment & supplies dealers	8	10	\$ 30,007
445	Food & beverage stores	27	25	\$ 63,962
446	Health & personal care stores	11	9	D
447	Gasoline stations	25	30	\$ 22,921
448	Clothing & clothing accessories stores	13	9	\$ 6,904
451	Sporting goods, hobby, book, & music stores	2	4	D
452	General merchandise stores	5	7	D
453	Miscellaneous store retailers	15	17	D
454	Nonstore retailers	5	5	D

Source: 1997 and 2002 Economic Census - Barrow County Georgia as conducted by the U.S. Census Bureau

Notes: Economic Census Data is collected every five years and published during the next two years. Data from the 2007 Economic Census will be published in 2009.

The letter "D" indicates information withheld to avoid disclosing data of individual companies; data is included in higher level totals.

(\$000)	Annual Payroll (\$000)		Paid Employees	
	2002	1997	2002	2002
\$ 525,648	\$ 30,825	\$ 46,183	1,798	2,104
D	D	D	(250-499)	(250-499)
D	D	D	(20-99)	(20-99)
D	\$ 660	D	37	(20-99)
\$ 63,909	\$ 5,957	\$ 9,705	234	316
\$ 67,785	\$ 6,353	\$ 6,952	536	454
\$ 24,390	D	\$ 1,743	(100-249)	107
\$ 38,023	\$ 1,584	\$ 1,829	134	111
D	\$ 719	D	67	(20-99)
D	D	D	(1-19)	(1-19)
\$ 78,069	D	\$ 8,658	(250-499)	576
D	D	D	(20-99)	(20-99)
\$ 9,891	D	\$ 1,201	(20-99)	30

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Water and Sewer Rates/Water Sold by Customer**  
**Last Six Years**

	2003	2004	2005	2006	2007	2008
<b>Water and Sewer Rates</b>						
<b>Water Monthly Service Rates:</b>						
<b>Inside City-</b>						
Base Charge (no usage)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 12.60
First 2,000 gallons	\$ 10.50	\$ 10.50	\$ 11.50	\$ 12.60	\$ 12.60	\$ 8.30
Next 5,000 gallons (\$ per thousand)	\$ 3.30	\$ 3.43	\$ 3.63	\$ 4.15	\$ 4.15	\$ 4.15
Over 7,000 gallons (\$ per thousand)	\$ 3.70	\$ 3.83	\$ 4.03	\$ 4.99	\$ 4.99	\$ 4.99
<b>Outside City-</b>						
Base Charge (no usage)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 22.58
First 2,000 gallons	\$ 19.25	\$ 19.25	\$ 20.25	\$ 22.58	\$ 22.58	\$ 10.18
Next 5,000 gallons (\$ per thousand)	\$ 3.80	\$ 4.13	\$ 4.33	\$ 5.09	\$ 5.09	\$ 5.09
Over 7,000 gallons (\$ per thousand)	\$ 4.10	\$ 4.43	\$ 4.63	\$ 5.57	\$ 5.57	\$ 5.57

Notes: Effective 1/1/08 base charges increase by meter size and season conservation surcharges over and above the above standard rates were adopted.

**Sewer Monthly Service Rates-**

	2003	2004	2005	2006	2007	2008
<b>Inside City</b>						
Minimum Charge	\$ 8.00	\$ 9.20	\$ 10.80	\$ 10.80	\$ 10.80	\$ 10.80
Effective sewer rate as percent of water bill	80%	80%	80%	80%	80%	80%
<b>Outside City</b>						
Minimum Charge	\$ 15.40	\$ 15.40	\$ 16.20	\$ 22.58	\$ 22.58	\$ 22.58
Effective sewer rate as percent of water bill	80%	80%	100%	100%	100%	100%

**Water Sold by Type Customer**

<b>Annual Water Sales by Volume (000 gallons)</b>						
<b>by Category</b>						
Residential	615,300	644,412	660,811	719,808	812,636	690,567
Commercial/Institutional/Other	182,083	217,405	194,993	232,115	209,882	189,309
Industrial	211,963	195,626	227,494	252,905	261,740	296,282
<b>Total</b>	<b>1,009,346</b>	<b>1,057,443</b>	<b>1,083,298</b>	<b>1,204,828</b>	<b>1,284,258</b>	<b>1,176,158</b>
<b>Average Direct Rate (per 1000 gallons)</b>						
	\$ 5.10	\$ 5.15	\$ 5.79	\$ 6.26	\$ 6.23	\$ 7.80
<b>Average Number of Customers*</b>						
Residential	9,799	10,553	11,539	11,790	12,308	12,898
Commercial/Institutional/Other	852	912	995	1,064	1,065	971
Industrial	6	6	6	6	6	6
<b>Total</b>	<b>10,657</b>	<b>11,471</b>	<b>12,540</b>	<b>12,860</b>	<b>13,379</b>	<b>13,875</b>

\*Average number of customers is derived by dividing the total number of customers billed for the year by 12. This figure represents the equivalent number of "full time" customers or average number of customers on the systems all 12 months of the fiscal year. Commercial accounts may include more than one customer. Many commercial accounts have single meters for multiple commercial rental space. Small commercial accounts with residential size meters, including home based businesses may be included in residential totals.

**Annual Water Sales (\$) by Category:**

Residential	\$ 3,532,358	\$ 3,741,446	\$ 4,196,709	\$ 5,111,122	\$ 5,584,230	\$ 6,198,306
Commercial/Institutional/Other	768,893	814,405	906,924	1,108,308	972,898	942,970
Industrial	841,439	891,246	1,166,139	1,324,683	1,447,811	2,122,889
<b>Total Water Sales</b>	<b>\$ 5,142,690</b>	<b>\$ 5,447,097</b>	<b>\$ 6,269,772</b>	<b>\$ 7,544,113</b>	<b>\$ 8,004,939</b>	<b>\$ 9,264,165</b>

**Sewer:**

Average Number of Users	3,883	3,968	4,084	4,266	4,446	4,575
<b>Annual Sewer Sales</b>	<b>\$ 1,310,384</b>	<b>\$ 1,387,948</b>	<b>\$ 1,581,677</b>	<b>\$ 1,873,759</b>	<b>\$ 1,927,510</b>	<b>\$ 1,925,781</b>
<b>Total Annual Water/Sewer Sales</b>	<b>\$ 6,453,074</b>	<b>\$ 6,835,045</b>	<b>\$ 7,851,449</b>	<b>\$ 9,417,872</b>	<b>\$ 9,932,449</b>	<b>\$ 11,189,946</b>

Source: City of Winder Water Department

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Water and Sewer Connection/Tap Fees**  
**Effective June 30, 2008**

**Current Fees**

<u>Meter Size</u>	<u>Inside City</u>	<u>Outside City</u>
Water Connection Fee	\$ 3,500	\$ 3,500
5/8-3/4 Inch Water Tap	\$ 3,500	\$ 3,500
Sewer Connection Fee	\$ 3,500	\$ 3,500
4" Sewer Tap fee	\$ 3,500	\$ 3,500

Note: Larger meters and sewer taps are available at higher rates

Source: City of Winder Water Department

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Largest Water and Sewer Customers**  
**Current and Five Years Prior**  
**June 30, 2008**

2008

<u>Customer</u>	<u>Product/Service</u>	<u>Total Billings</u>	<u>Percent of System Revenues</u>
Harrison Poultry	Poultry Processing	\$ 1,849,848	16.53%
Stepan	Surfactant Mfg.	840,108	7.51%
Johns-Manville	Fiberglass Insulation	471,468	4.21%
Rhodia	Surfactant Mfg.	459,726	4.11%
Wal-Mart	Retail	269,222	2.41%
Mast Brothers	Tank Cleaning	212,236	1.90%
Metro Corral	Restaurant	184,916	1.65%
Total			<u>38.32%</u>

Note: No other single customer exceeds .3% of total billings

2003

<u>Customer</u>	<u>Product/Service</u>	<u>Total Billings</u>	<u>Percent of System Revenues</u>
Harrison Poultry	Poultry Processing	\$ 628,600	9.74%
Stepan	Surfactant Mfg.	352,335	5.46%
Johns-Manville	Fiberglass Insulation	179,114	2.78%
Rhodia	Surfactant Mfg.	165,465	2.56%
Winder Health Care	Nursing Home	43,974	0.68%
Total			<u>21.22%</u>

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003



**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Gas Rates (Distribution Change)/Gas Sales By Customer Type**  
**Last Six Fiscal Years**

	2003	2004	2005	2006	2007	2008
<b>Gas Monthly Distribution Charge:*</b>						
Base Charge (No Usage)	\$ -	\$ -	\$ -	\$ -	\$ 12.00	\$ 12.00
Residential/Small Comm (1st 300 cu) (Flat Rate)	\$ 8.00	\$ 8.00	\$ 8.00	\$ 8.00	\$ 1.05	\$ 1.05
Residential/Small Comm (\$ per mcf over 300 cu ft)	\$ 3.00	\$ 3.00	\$ 3.00	\$ 3.50	\$ 3.50	\$ 3.50
Commercial (\$ per mcf)	\$ 3.30	\$ 3.30	\$ 3.30	\$ 3.90	\$ 3.90	\$ 3.90
Interruptible (Industrial) (avg.):						
First 2,000 mcf (\$ per mcf)	\$ 1.72	\$ 1.72	\$ 1.72	\$ 1.72	\$ 1.72	\$ 2.00
Next 3,000 mcf (\$ per mcf)	\$ 1.05	\$ 1.05	\$ 1.05	\$ 1.05	\$ 1.05	\$ 1.50
Next 2,000 mcf (\$ per mcf)	\$ 0.70	\$ 0.70	\$ 0.70	\$ 0.70	\$ 0.70	\$ 0.75
Over 7,000 mcf (\$ per mcf)	\$ 0.55	\$ 0.55	\$ 0.55	\$ 0.55	\$ 0.55	\$ 0.75
<b>Annual Gas Sales by Volume (mcf) by Category:</b>						
Residential/Small Commercial	301,432	310,755	298,416	288,601	326,526	308,384
Medium/Large Commercial	63,557	65,522	60,149	56,789	106,169	107,034
Interruptible (Industrial):	206,333	212,715	501,379	279,712	477,885	499,225
<b>Total</b>	<b>571,322</b>	<b>588,992</b>	<b>859,944</b>	<b>625,102</b>	<b>910,580</b>	<b>914,643</b>
<b>Average Number of Customers by Category**</b>						
Residential/Small Commercial	3,933	4,109	4,225	4,572	4,847	4,963
Medium/Large Commercial	42	46	54	54	54	55
Interruptible (Industrial):	5	5	6	6	6	6
<b>Total</b>	<b>3,980</b>	<b>4,160</b>	<b>4,285</b>	<b>4,632</b>	<b>4,907</b>	<b>5,024</b>

\*Because the base cost of natural gas can fluctuate substantially on a monthly basis, the City has chosen to present its distribution charge or "mark up". This amount is added to the base cost of natural gas each month.

Any increase or decrease in the base cost of natural gas is automatically passed on to the customer on a monthly basis, however the distribution charge remains relatively constant. The gas flat rate minimum increased to \$12.00 per month effective 5/1/2007.

\*\*Average number of customers is derived by dividing the total number of customers billed for the year by 12.

This figure represents the equivalent number of "full time" customers, or average number of customers on the system all 12 months of the fiscal year.

**Annual Gas Sales (\$) by Category**

Residential	\$ 4,193,937	\$ 4,291,133	\$ 4,054,620	\$ 6,780,800	\$ 5,084,226	\$ 5,175,130
Commercial	803,368	821,987	737,658	1,277,792	1,246,827	1,299,041
Interruptible (Industrial):	1,793,531	1,835,097	4,291,477	4,282,773	4,143,015	4,998,191
<b>Total</b>	<b>\$ 6,790,836</b>	<b>\$ 6,948,217</b>	<b>\$ 9,083,755</b>	<b>\$ 12,341,365</b>	<b>\$ 10,474,068</b>	<b>\$ 11,472,362</b>

Source: City of Winder Gas Department

**City of Winder**  
**Statistical Section – Revenue Capacity**  
**Largest Natural Gas System Customers**  
**Current and Five Years Prior**  
**June 30, 2008**

2008

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Johns-Manville	Fiberglass Insulation	\$	2,257,072	19.67%
Harrison Poultry	Poultry Processing		741,756	6.47%
Rhodia	Surfactant Mfg.		1,073,106	9.35%
Stepan	Surfactant Mfg.		1,201,576	10.47%
Harrison Feed Mill	Animal Feed		570,104	4.97%
Wal Mart	Retail Goods		134,611	1.17%
Foley Products	Concrete Products		106,149	0.93%
Mast Tank Cleaning	Tanker Truck Wash		106,108	0.92%
Total				<u>53.96%</u>

2003

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Johns-Manville	Fiberglass Insulation	\$	1,423,843	20.97%
Rhodia	Surfactant Mfg.		455,903	6.71%
Harrison Poultry	Poultry Processing		290,290	4.27%
Stepan	Surfactant Mfg.		266,794	3.93%
Foley Products	Concrete Products		105,809	1.56%
Total				<u>37.44%</u>

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Direct and Overlapping Debt**  
**June 30, 2008**

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Barrow County Schools:</b>			
For New Construction/expansion/renovation			
General Obligation Bonds	\$ 78,025,000	18.67%	\$ 14,567,268
Capital Leases	207,184	17.09%	35,408
<b>Total Barrow County Schools         Overlapping Debt</b>			<b>14,602,675</b>
<b>Barrow County Government:</b>			
Debt Repaid With Property Taxes			
General Obligation Bonds	\$ 59,082,369	18.67%	11,030,678
Contracts Payable	26,770,784	18.67%	4,998,105
Capital Leases/Other	3,110,645	17.09%	531,609
<b>Total Barrow County Government         Overlapping Debt</b>			<b>16,560,393</b>
<b>Total Overlapping Debt</b>			<b>31,163,068</b>
<b>City of Winder:</b>			
Direct Debt			1,913,523
<b>Total Direct and Overlapping Debt</b>			<b>\$ 33,076,591</b>

**Notes:** For debt repaid with property taxes, the percentage of overlapping debt is estimated using the ratio of the city's assessed taxable value as a percentage of the county digest of total assessed taxable value (17.09%).

For debt paid by sales taxes, the percentage of overlapping debt is estimated using 2007 Census population estimates for the City as a percentage of the total County 2007 Census estimated population (20.25%).

For debt where sales tax revenues are used but the debt is a general obligation of the taxpayer (due to potential sales tax shortfalls or future sales tax referendums not approved) an average of the above percentages was used (18.67%). This is the case with the Barrow County School System and most large projects for Barrow County.

Barrow County's Fiscal Year ends on September 30. The current year audit had not been completed. Therefore, figures are taken from the audit of the FY ended September 30, 2007.

Although the Barrow County School System ends June 30, the audit for the FY ending 6/30/08 will not be conducted until 2009. Therefore figures are taken from the audit of the FY ending 6/30/07.

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Ratio of Outstanding Debt by Type**  
**Last Five Fiscal Years**

Fiscal Year	Governmental Activities			Business-Type Activities			Total Primary Government	Percentage of Personal Income	\$ Per Capita
	G/O Bonds	Capital Leases	Mortgages	Water/Sewer Bonds	Capital Leases	GEFA/SRF Loans/Notes			
2003	\$ -	\$ 74,703	\$ -	\$ 14,164,358	\$ 219,597	\$ 2,978,669	\$ 17,437,327	7.37%	\$ 1,517
2004	\$ -	\$ 36,723	\$ 728,574	\$ 12,788,379	\$ 1,381,813	\$ 3,329,963	\$ 18,265,452	6.48%	\$ 1,522
2005	\$ -	\$ 10,074	\$ 640,122	\$ 12,233,045	\$ 1,047,228	\$ 3,114,408	\$ 17,044,877	5.94%	\$ 1,387
2006	\$ -	\$ 262,200	\$ 500,691	\$ 11,517,489	\$ 749,149	\$ 2,762,669	\$ 15,792,198	5.10%	\$ 1,215
2007	\$ -	\$ 237,688	\$ 323,522	\$ 10,917,565	\$ 441,752	\$ 9,304,719	\$ 21,225,246	6.31%	\$ 1,561
2008	\$ -	\$ 1,802,207	\$ 111,316	\$ 10,307,788	\$ 1,156,930	\$ 15,931,945	\$ 29,310,186	8.36%	\$ 2,079

Source: City of Winder Finance Department and Georgia Department of Community Affairs

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Statement of Legal Debt Margin**  
**Last Ten Years**

Numbers in Thousands of Dollars (000)

Tax Year	Assessed Value of Tax Digest	General Bonded Debt Limit (10%)	Total Debt Applicable To Limit	Legal Debt Margin	Total Net Applicable Debt as a % of Debt Limit
1998	\$178,375,150	\$17,837,515	\$0	\$17,837,515	0%
1999	\$189,925,983	\$18,992,598	\$0	\$18,992,598	0%
2000	\$195,481,100	\$19,548,110	\$0	\$19,548,110	0%
2001	\$224,181,894	\$22,418,189	\$0	\$22,418,189	0%
2002	\$236,581,395	\$23,658,140	\$0	\$23,658,140	0%
2003	\$248,878,213	\$24,887,821	\$0	\$24,887,821	0%
2004	\$303,857,107	\$30,385,711	\$0	\$30,385,711	0%
2005	\$325,968,587	\$32,596,859	\$0	\$32,596,859	0%
2006	\$353,228,843	\$35,322,884	\$0	\$35,322,884	0%
2007	\$385,648,472	\$38,564,847	\$0	\$38,564,847	0%
2008	\$406,481,717	\$40,648,172	\$0	\$40,648,172	0%

Source: City of Winder Finance Department and Barrow County Tax Commissioner

**City of Winder, Georgia**  
**Statistical Section – Debt Capacity**  
**Statement of Pledged Revenue Coverage – Water and Sewer Fund**  
**Last Ten Years**

Thousands of Dollars

Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Current Revenue Bond Debt Service			Coverage
				Principal	Interest	Total	
1999	\$ 5,354	\$ 2,493	\$ 2,861	\$ 355	\$ 809	\$ 1,164	2.46
2000	\$ 5,885	\$ 2,891	\$ 2,994	\$ 605	\$ 726	\$ 1,331	2.25
2001	\$ 6,857	\$ 3,071	\$ 3,786	\$ 630	\$ 701	\$ 1,331	2.84
2002	\$ 7,758	\$ 3,708	\$ 4,050	\$ 655	\$ 675	\$ 1,330	3.05
2003	\$ 7,950	\$ 4,163	\$ 3,787	\$ 685	\$ 647	\$ 1,332	2.84
2004	\$ 8,130	\$ 4,198	\$ 3,932	\$ 710	\$ 617	\$ 1,327	2.96
2005	\$ 9,210	\$ 4,267	\$ 4,943	\$ 745	\$ 688	\$ 1,433	3.45
2006	\$ 11,755	\$ 4,784	\$ 6,971	\$ 877	\$ 521	\$ 1,398	4.99
2007	\$ 12,134	\$ 5,292	\$ 6,842	\$ 761	\$ 489	\$ 1,250	5.47
2008	\$ 13,468	\$ 6,061	\$ 7,407	\$ 771	\$ 460	\$ 1,231	6.02

Note: Operating Expenses excludes Depreciation, Amortization and Indirect Costs Allocations  
Source: City of Winder Finance Department

**City of Winder, Georgia**  
**Statistical Section – Demographic and Economic**  
**Demographic and Economic Statistics**  
**Last Nine Years**

<u>Year</u>	<u>Population City</u>	<u>Population County**</u>	<u>Personal Income**</u>	<u>Per Capita Income**</u>	<u>Median Age**</u>	<u>Unemployment Rate</u>	<u>*Educational Attainment **</u>	
							<u>% High School Degree or Higher*</u>	<u>% Bachelors Degree or Higher</u>
2000	10,201	46,144	\$203,724,171	\$19,971	32.5	3.0	73.3	10.9
2001	10,703	48,468	\$226,122,281	\$21,127	32.5	3.8	73.3	10.9
2002	11,178	51,000	\$226,790,442	\$20,289	32.4	4.6	73.3	10.9
2003	11,495	53,092	\$236,567,100	\$20,580	32.4	4.5	73.3	10.9
2004	12,001	56,223	\$282,035,501	\$23,501	32.3	4.5	73.3	10.9
2005	12,289	59,424	\$287,071,040	\$23,360	32.3	4.6	73.3	10.9
2006	12,998	63,173	\$309,352,400	\$23,800	32.3	4.2	73.3	10.9
2007	13,599	67,139	\$336,194,478	\$24,722	32.3	4.3	73.3	10.9
2008	14,098	70,614	\$350,625,971	\$24,872	32.3	6.1	73.3	10.9

Sources of Information and basis for estimates:

U.S. Census Bureau - City & County Populations, Median Age, and Educational Attainment  
 Georgia Department of Community Affairs - Personal Income and Per Capita Income  
 Georgia Department of Labor - Unemployment Rate  
 \*Statistics not available on an annual basis

\*\*When city statistics are unavailable, Barrow County statistics are used.

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

**City of Winder, Georgia**  
**Statistical Section – Demographic and Economic**  
**Principal Employers – Current and Twelve Years Ago**  
**June 30, 2008**

<u>Employer</u>	<u>2008</u>			<u>1996</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Total Percentage of Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Total Percentage of Employment</u>
<b>Barrow County School System</b>	2,183	1	7.06%	-	-	0.00%
<b>Harrison Poultry</b>	876	2	2.83%	560	1	2.99%
<b>Barrow County Government</b>	550	3	1.78%	245	6	1.31%
<b>Chateau Elan*</b>	550	4	1.78%	420	3	2.25%
<b>Anderson Merchandisers</b>	500	5	1.62%	-	-	0.00%
<b>Walmart</b>	480	6	1.55%	-	-	0.00%
<b>Total Logistics Control</b>	450	7	1.46%			0.00%
<b>Barrow Regional Medical Center</b>	300	8	0.97%	293	4	1.57%
<b>Chico's</b>	282	9	0.91%	-	-	0.00%
<b>Johns Manville</b>	268	10	0.87%	293	4	1.57%
<b>Duckhead Apparel</b>	-	-		290	5	1.55%
<b>Thrall Car Mfg.</b>	-	-		500	2	2.67%
<b>All Employment</b>	<b>30,923</b>			<b>18,700</b>		

Notes: Statistics are kept only on a county-wide basis, therefore, Barrow County statistics are used.  
 \* = Employers that are not within the City Limits of Winder, nor are in the City's utilities service areas.  
 Some data not available. 1996 rankings included only top five non-governmental employers.

Sources of Information:  
 Barrow County Chamber of Commerce - Principal employers and all employment - 2008  
 Barrow County Comprehensive Plan - Principal Employers - 1996  
 Bureau of the Census - All Employment 1996



**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Full Time-Equivalent Government Employees**  
**Last Three Fiscal Years**

Function/Program	Full Time Equivalents as of June 30		
	2006	2007	2008
General Government			
Administration/Personnel	6.75	8.75	7.75
Finance/IT	5.25	5.00	5.00
Planning, License and Permits	4.00	4.00	4.00
Television Station	0.00	1.00	2.00
Facility Maintenance	6.00	9.50	10.00
Housing & Development			
Code Enforcement	0.00	1.00	2.00
Mainstreet	0.00	1.00	1.00
Public Safety			
Police Department:			
Police Administration	5.00	5.00	6.00
Officers	43.00	45.00	50.00
Fire Department:			
Fire Administration	3.00	3.00	4.00
Fire Fighters	18.80	19.90	24.20
Judicial			
Municipal Court/Probation	2.25	2.00	2.00
Public Works			
Street/Cemetery	18.75	18.65	30.00
Special Facilities - Community Center	2.50	3.25	4.25
Internal - Fleet Maintenance	5.00	5.00	5.00
Component Unit- Downtown Development	1.00	0.00	0.00
Utilities (Business-Type Activities)			
Water Distribution	20.00	19.00	21.00
Water Treatment	*	*	*
Wastewater Treatment	*	*	*
Sewer Collection	*	*	*
Gas	16.00	11.00	12.00
Solid Waste	20.25	15.25	*
Utility Services (Billing and Collection)	20.00	19.00	24.00
<b>Total</b>	<b>197.55</b>	<b>196.30</b>	<b>214.20</b>

Source: City of Winder Budget

\* Water Plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

Does not include part-time elected officials.

Information Prior to FY 2006 was not readily available in this format.

Solid Waste collections are operated by Robertson Sanitation.

**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Operating Indicators by Function/Program**  
**Last Three Fiscal Years**

	2006	2007	2008
<b>Function/Program</b>			
<b>Public Safety</b>			
Police Department:			
Total Calls for Service	16,000	16,000	15,000
Motor Vehicle Accident Reports	811	793	826
Criminal Investigation Cases	3,417	4,612	4,100
Clearance Rate	54%	71%	78%
Miles Patrolled	376,000	407,000	420,000
Fire Department			
Total Emergency Responses	1,166	1,261	1,006
Fire Calls	63	88	88
Rescue Calls	753	822	625
Other Emergency Calls	350	351	293
Average Response Time (Minutes)	3:28	3:36	3:57
<b>Public Works</b>			
Streets/Cemetery:			
Loads of Loose Debris Picked up	1,077	959	537
Number of bags of leaves/yard waste picked up	33,602	22,565	13,292
Graves Opened/Closed	44	30	32
Number of street locations patched	133	142	298
Other work orders (signs, grass cutting, etc.)	1,069	1,828	1,551
<b>Special Facilities - Community Center</b>			
Number of Events- Community Center	331	342	334
Number of Events- Cultural Arts Center	-	-	185
<b>Internal - Fleet Maintenance</b>			
Number of vehicle service/repairs	1,018	973	1,012

**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Operating Indicators by Function/Program**  
**Last Three Fiscal Years**

	2006	2007	2008
<b>Utilities (Business-Type Activities)</b>			
Water Distribution:			
New Taps/Meters Installed	567	631	598
Leaks Repaired	422	431	551
Total Number of Water Customers - Year End	13,328	13,930	14,094
Water Plants - Average Daily Production (mgd)*	3.87	4.37	3.55
Sewer Plants- Average Daily Treatment (mgd)*	1.42	1.22	1.24
Sewer Collection - New Taps	385	70	90
Total Number of Sewer Customers - Year End	4,563	4,760	4780
Gas:			
New Meters Installed	273	301	263
Leaks Repaired	65	72	240
New Gas Line Run (ft)	20,262	10,666	72,859
Total Number of Gas Customers- Year End	5,084	5,380	5,419
Solid Waste:			
Tons of Garbage Collected	7,561	6,341	6,584
Total Number of Customers - Year End	5,195	5,447	5,447
Utility Services (Billing and Collection):			
Number of bills processed, sent and collected	175,309	180,525	187,709
Increase (decrease) from prior year	17,591	17,196	15,687

Source: City of Winder Operational Reports and Billing Records. Water plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

\*mgd = million gallons per day

Most sewer taps are made by the developer and later deeded to the City.

Operational indicators not available for certain administrative functions

Major street paving projects are contracted to privately owned paving companies

Year End Service Accounts are as of June 30 for each fiscal year.

Effective April 1, 2007, the City of Winder contracted with a private operator to collect and dispose of garbage. However the City continues to bill and collect for garbage collection.

Operating Indicators were not readily available in this format for years prior to FY 2006.

**City of Winder, Georgia**  
**Statistical Section – Operating Information**  
**Capital Assets Statistics by Function/Program**  
**Last Three Fiscal Years**

	2006	2007	2008
Public Safety			
Police Department:			
Stations	1	1	1
Precincts	2	2	2
Number of Police Vehicles	34	36	40
Fire Department:			
Stations	2	2	2
Pumpers	3	3	3
Ladder/Rescue	2	2	3
Public Works			
Streets:			
Miles of Streets	107	112	117
Number of Refuse Collection Trucks	3	3	4
Cemetery:			
Acres in Cemetery	27	27	27
Special Facilities			
Community Center			
Rooms available for rental	3	3	3
Cultural Arts Center/Theater			
Theater and rooms available for rental	0	3	3
Internal - Fleet Maintenance			
Number of Maintenance Facilities	1	1	1
Utilities (Business-Type Activities)			
Water Distribution			
Water Mains (Miles)	344	354	362
Fire Hydrants	2,298	2,351	2,393
Number of Connections-Year End	13,328	13,930	14,094
Water Treatment and Supply			
Number of Plants	2	2	2
Production Capacity (mgd)	5.1	5.1	5.1
Purchase Contract (mgd)	5	5	5
Wastewater Treatment			
Number of Plants	2	2	2
Treatment Capacity (mgd)	3.15	3.15	5.5
Wastewater Collection			
Miles of Sewer Line	102	107	112
Number of Connections - Year End	4,563	4,760	4,780
Gas			
Miles of gas line	149	153	173
Base Supply Contract (mcf per day)	5,000	5,000	5,000
Number of Connections-Year End	5,084	5,381	5,419
Solid Waste Collection			
Number of Garbage Trucks	5	5	0
Number of Service Accounts - Year End	5,195	5,447	5,447
Miscellaneous			
Approximate City Land Area (sq miles)	11	14	14

Note: mgd = million gallons per day  
mcf = thousand cubic feet  
Capital Asset Statistics were not available in this format prior to FY 2006

Sanitation operations were privatized in April, 2007

Source: Various City Departments



**CITY OF WINDER, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended

**June 30, 2008**

**Report of Independent Certified Public Accountant on Internal Control  
Over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of the Financial Statements Performed in  
Accordance with Government Auditing Standards**



**Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

Honorable Mayor and  
Members of the City Council  
City of Winder, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2008, which collectively comprise the City of Winder, Georgia's basic financial statements and have issued our report thereon dated October 30, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Winder, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Winder, Georgia's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City of Winder, Georgia's financial statements that is more than inconsequential will not be prevented or detected by the City of Winder, Georgia's internal control. We noted the following significant deficiency in the internal control over financial reporting;

**Comment 08-1**

*Condition:* Water and sewer inventory - There was a failure of the information and communication component of internal control to provide complete and accurate output because of deficiencies in completeness and accuracy.

*Criteria:* There should be internal controls in place to discover inaccuracies in subsidiary listings.

*Effect:* This resulted in an overstatement of the inventory listing from inclusion of construction project materials and an understatement of amounts due to the inaccurate addition of the listing, which created an adjustment to the wrong amount.

## **Comment 08-1, continued**

*Recommendation:* The City should establish a system of verification of the inventory for construction project materials and also provide for the review of the accuracy of the listing calculations.

*Management Response:* Management concurs with this comment. In FY 2008, new personnel were in charge of inventory and this inventory was miscalculated. The Finance Director and the Utilities Director met and identified the problem to be a misunderstanding of the definition of inventory versus materials for capital projects. Since the City recognized the misstatement, the staff has been educated that materials purchased for projects should not be included in the inventory calculation. The Finance Director and the Utilities Director will also take a hands-on approach to the year-end inventory process.

A material weakness is a significant deficiency, or combination of significant deficiencies, that result in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Winder, Georgia's, internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Winder, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*:

## **Comment 08-2**

*Condition:* Budgets - The City experienced an excess of expenditures over appropriations in the General, Debt Service, Grant Special Revenue, Hotel/Motel Tax Special Revenue, Police Escrow Special Revenue, TV Station Special Revenue and Capital Projects Funds. Also, the City did not adopt a budget for the Police Escrow Special Revenue Fund.

*Criteria:* State law requires that a budget be adopted for the General Fund, Debt Service Fund and all Special Revenue Funds and that these budgets not be over expended.

*Effect:* Failure to adopt a certain budgets and maintain expenditures within the balanced budget for these funds will place the City in violation of state law.

*Recommendation:* Budgets should be reviewed regularly for compliance. This will assist management with budgetary decisions throughout the fiscal year.

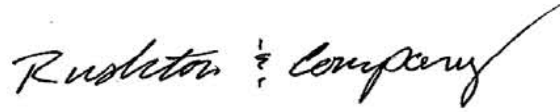
*Management Response:* Management concurs with this finding. The Finance Director will be reviewing the comparative financial statements actual to budget monthly and recommending any necessary budget revisions to the City Council. The Finance Director will also present to City Council amendments for new funds and establish those budgets. This action was taken immediately upon receipt of the comment from our auditors.

We noted certain other matters involving the internal control over financial reporting that we have reported to management of the City of Winder, Georgia in a separate letter dated October 30, 2008.



The City of Winder, Georgia's response to the findings identified in our audit is described above. We did not audit the City of Winder's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the City Mayor and Council, management, others within the organization, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



*Rudolph & Company*

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Certified Public Accountants

Gainesville, Georgia  
October 30, 2008







**City of Winder, Georgia  
Comprehensive Annual Financial Report  
June 30, 2008**