

2009

Comprehensive Annual Financial Report
City of Winder, Georgia
For the Fiscal Year Ended June 30, 2009



Celebrating Winder

Prepared By:
City of Winder, Georgia
Finance Department



Front Cover - Celebrating Winder

With the support of local businesses, the City of Winder held several events for everyone to enjoy great music and fun for the entire family without having to leave the community or spend a lot of money. The Mayor and Council, along with the employees of the City, take great pride in revitalizing and celebrating Winder's past, present, and future.





CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

**Prepared by the City of Winder, Georgia
Finance Department**

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CITY OF WINDER, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

Introductory Section

Letter of Transmittal

Certificate of Achievement

Organizational Chart

City Officials and Administrative Personnel



City Of Winder

Letter of Transmittal

George "Chip"
Thompson III
Mayor

November 10, 2009

The Honorable Mayor George "Chip" Thompson III,
Members of the City Council and Citizens of the
City of Winder

City Council:

Sonny Morris
Mayor Pro-Tem
Ward 1

Charlie Eberhart
Ward 2

Ridley Parrish
Ward 3

Frank Dunagan
Ward 4

Mike Mingus
At Large

David Maynard
At Large

Bob Beck
City Administrator

Sabrina Wall
City Clerk

Leslie Ginn
Finance Director

Ambrose Jackson
Treasurer

John E. Stell
City Attorney

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the City of Winder, Georgia for the fiscal year ended June 30, 2009.

This report consists of management's representations concerning the finances of the City of Winder, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Winder, Georgia has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Winder's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the City of Winder's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

Rushton & Company, LLC, Gainesville, Georgia, a licensed firm of certified public accountants, has audited the City of Winder's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Winder for the fiscal year ended June 30, 2009, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and the significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Winder's financial statements for the fiscal year ended June 30, 2009, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The independent auditor's *Report on Internal Control Over Financial Reporting and on Compliance and Other Matters* is presented on page 131.



45 East Athens Street, P.O. Box 566, Winder, Georgia 30680
www.cityofwinder.com Phone (70) 867-3106 Fax (770) 307-0424

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Winder's MD&A can be found immediately following the report of the independent auditors.

General Information

The City of Winder, Georgia, incorporated by an act of the Georgia General Assembly in 1894, is the county seat for Barrow County, Georgia. Originally incorporated as Jug Tavern in 1884, Winder was named in honor of John H. Winder, general manager of the Seaboard Railroad, for his contribution in bringing the railroad and related passenger station to the City. The railroad provided the City with mobility as well as cultural and economic advantages. The Seaboard Railroad for many years ran six passenger trains and eight freights through Winder each day. The City is located between Atlanta to the west, Athens to the east, Interstate 85 to the north and state highway 316 to the south.

The City operates under a mayor-council form of government with a six member elected council, a mayor elected at large, and an appointed professional city administrator. The Mayor and Council members serve overlapping four-year terms. The City Administrator handles daily administration and management, with policy and guidance provided by the Mayor and Council. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; and the construction and maintenance of highways, streets, and infrastructure. During 2009, the City was designated as a "Certified City of Ethics" by the Georgia Municipal Association. Around a third of the cities in Georgia have received this designation.

Local Option Sales Tax and utility revenues primarily fund municipal operations. This allows the city to operate without a property tax, which means businesses and homeowners have a lower tax burden and a higher level of service than comparable communities in the state. The City has not assessed a property tax since 1977.

Economic Condition and Outlook

The City of Winder is the largest city in Barrow County, and is the county seat. Barrow County is located in the center of Georgia's Golden Triangle and is the nucleus of research and technological advancements. In close proximity to Atlanta, Barrow County is just west of Athens and east of Gwinnett County. This central location, between four large employment and educational markets, makes Barrow County the fifteenth fastest growing county in the United States from 2000 to July 1, 2008. Served primarily by Highway 316 and I-85, Barrow County is an escape from congested traffic and city noise.

Funding for the operations of the City comes from the following primary sources: sales taxes, fines and forfeitures, licensing and permitting activities and utility profits. Over the last fiscal, year three of the four primary funding sources declined due to the slow down in the economy and the State's water ban. In February 2009, the City underwent a re-organization in order to reduce costs and eliminate positions that were no longer needed due to the lack of work in certain departments, ie. building inspections.

The City's overall utility customer base has declined during the past fiscal year. The City's water customer base declined by .006%, the sewer customer base declined by 1%, and the gas customer base increased by a mere .004%. Another factor in measuring the economic condition of a community is its overall property fair market value and Winder's has more than doubled over the last decade. However, the City's tax digest decreased by approximately 5.6% during 2009 and proceeds from the local option sales tax dropped by 20%. These factors indicate that this severe recession continues to affect our local governments and community. The City of Winder continues to re-evaluate costs on a monthly basis and will adjust the budget as necessary.

Major Initiatives

Utilities

The City's Water Department was the runner up for the 2008 Georgia Association of Water Professionals Medium Sized Distribution System of the Year. The Gas Department won the American Public Gas Association's (APGA) Safety Award for 2008 and the Project of the Year Award from the Municipal Gas Authority of Georgia for the Winder Landfill Gas Project.

Cultural Arts Center and WTV 21

The City of Winder's Cultural Arts Center, which houses the Colleen O Williams Theater, WTV21 offices and studio, provided many opportunities for the citizens of Winder and Barrow County to enjoy many concerts, plays, and tuition-free Children's Summer Drama Camp and Mad Science Camp. The camps hosted over 160 campers from 8 to 16 years of age.

WTV21 produces 3 original programs: Cop Talk, Barrow County Board of Commissioner meetings, and Talk of the Town with Karen Allen. Channel 21 also airs special local events held throughout the year and programs received via satellite from third-party sources.

Public Safety

In the past year, the Winder Police Department was again awarded the Governor's Office of Highway Safety Heat Grant in the amount of \$35,800. This grant provided for one HEAT Officer, the maintenance of the HEAT patrol car, and other equipment. The Police Department was also awarded two JAG grants from the Department of Justice totaling \$84,500 for the purchase of police equipment. The Department of Justice also awarded the Winder Police Department with a COPS Hiring Recovery Program grant totaling \$332,868 which will be used for two officers' salaries and benefits over the next three years.

The Winder Police Department was awarded the Motorola/Dr. Curtis McClung Award of Excellence by the Georgia Association of Chiefs of Police for the locally produced television show, "Cop Talk." The show is hosted by Capt. Dennis Dorsey of the Winder Police Department and Maj. Todd Druse of the Barrow County Sheriff's Office. It gives viewers a look at the life of a public safety servant and provides valuable safety tips.

The Winder Fire Department ended its centennial celebration with the official presentation of the restored 1940 Peter Pirsch Fire Engine that the City purchased in June of 1940. The Fire Department also continued the construction of the new training center for its firefighters. The training center will consist of a Live Burn Building which will be used in conjunction with the Rescue/Recovery Simulator at the training center. The Department of Homeland Security presented the Winder Fire Department with the Assistance to Firefighters Grant of \$144,000 which was used to purchase a Breathing Air System air trailer and 16 Scott Self Contained Breathing Apparatus.

Our police and fire officers continue to work closely with the schools, Boys and Girls Club and other community organizations to provide a positive experience for the children of Winder. These officers raise funds for the police department's annual "Shop with a Cop" program and the fire department's "Empty Stocking Fund" program which benefit many local children at Christmas.

Public Works

The City of Winder Public Works Department has been concentrating its efforts on the beautification and revalidation of the City's sidewalks, roads and common areas. The department has also spent many hours cleaning and maintaining the railroad right of ways and upgrading the City's stormwater system.

Budgeting Controls

The annual budget serves as the foundation for the City of Winder's financial planning and control. The annual budget process begins with the City Administrator, Finance staff and department heads working together to analyze funding needs. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepares a Proposed Budget. The Mayor presents the Proposed Budget to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by ordinance no later than June 30, the close of the City's fiscal year. The budget is prepared both by fund, function (e.g. public safety) and department (e.g. police). The City Administrator is permitted to transfer appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues meeting its responsibility for sound financial management.

Cash Management

Cash is deposited in interest bearing accounts that are insured or fully collateralized in accordance with state law. Cash temporarily idle during the year was invested in the State of Georgia Local Government Investment Pool, demand deposits, certificates of deposit, obligations of the U.S. Treasury, and repurchase agreements in commercial banks collateralized by U.S. obligations.

Risk Management

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. The City has joined with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for local governments. Settled claims in the past three years have not exceeded the coverage provided by these plans.

Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Winder for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2008. This is the 7th consecutive year that the City has received this award. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2009.

The GFOA has given an Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) to the City of Winder for its PAFR for the fiscal year ended June 30, 2008. This is the 3rd consecutive year that the City has received this distinguished award. The Award of Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a PAFR whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended June 30, 2009.

Acknowledgements

The preparation of this report on a timely basis could not have been accomplished without the dedicated services and hard work of a highly qualified staff. The City of Winder has such a staff in the Finance Department under the direction of Leslie Ginn. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. We also acknowledge the efforts of other departments who provided information that helped to make the report far more than a presentation of financial statements.

Finally, we acknowledge the Mayor and City Council for their unfailing support, leadership, and professional conservative financial management.

Sincerely,



Bob Beck,
City Administrator



Leslie W. Ginn,
Finance Director

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Winder
Georgia

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



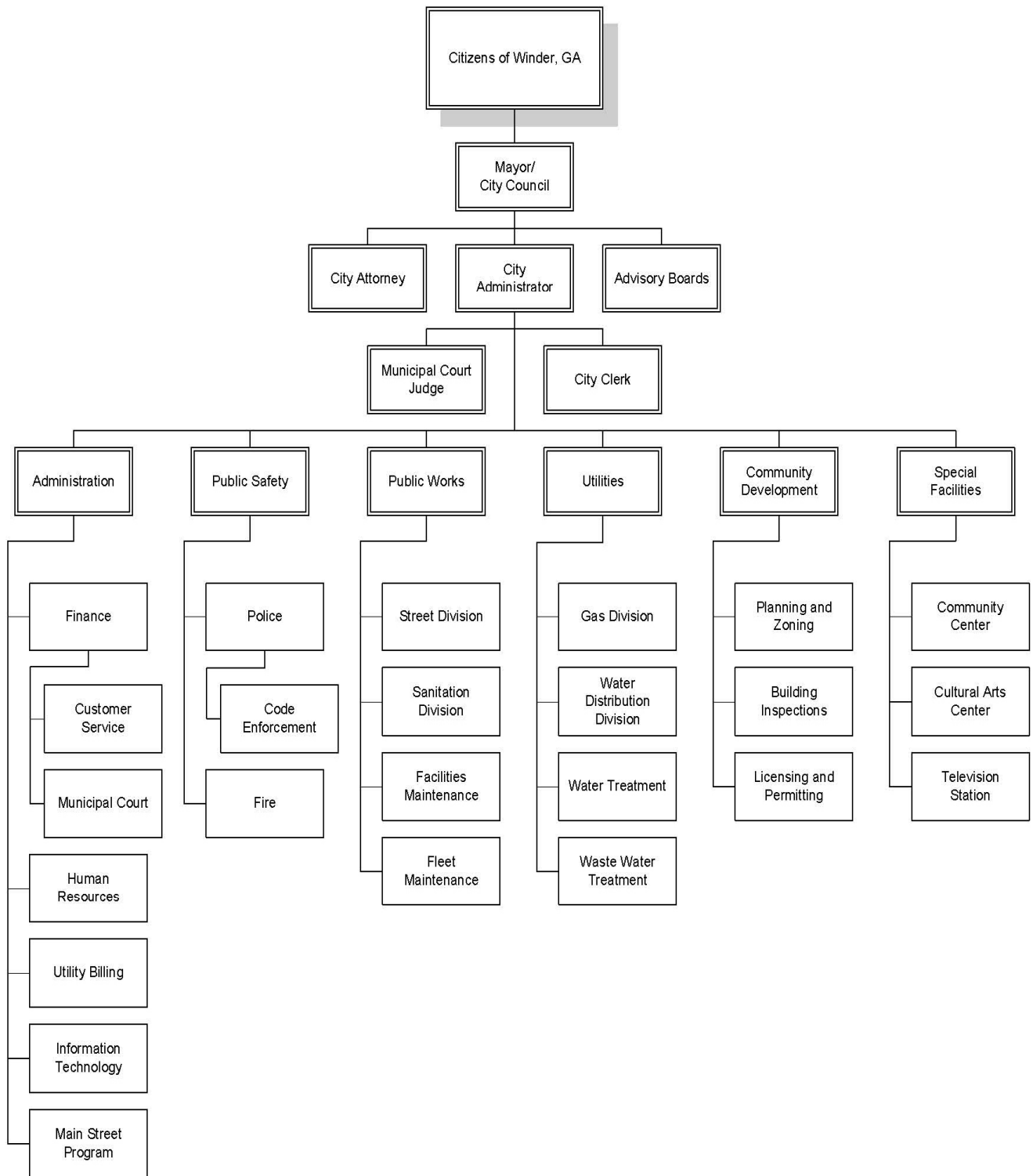
A handwritten signature in black ink, appearing to read "M. L. Post".

President

A handwritten signature in black ink, appearing to read "Jeffrey R. Emer".

Executive Director

Organization Chart



City Officials and Administrative Personnel

PRINCIPAL OFFICIALS

June 30, 2009

ELECTED OFFICIALS

Mayor

George "Chip" Thompson, III

City Council

Charlie Eberhart
Mike Mingus
Ridley Parrish

Frank Dunagan
Sonny Morris
David Maynard

APPOINTED OFFICIALS

Bob Beck	Administrator
Sabrina Wall.....	City Clerk
Leslie Ginn.....	Finance Director
Ambrose Jackson.....	Treasurer
John Stell.....	City Attorney

MAILING ADDRESS

45 East Athens Street
P.O. Box 566
Winder, Georgia 30680

www.cityofwinder.com





CITY OF WINDER, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

Financial Section

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Notes to the Financial Statements



Independent Auditor's Report

Honorable Mayor and
Members of the City Council
City of Winder, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Winder, Georgia, management. Our responsibility is to express opinions on these financial statements based on our audit.

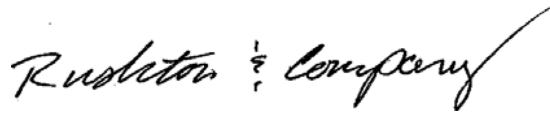
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2009, on our consideration of the City of Winder, Georgia's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison on pages 15 through 24 and 68 through 70 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Winder, Georgia's, basic financial statements. The introductory section, supplementary information and statistical section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information section has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

A handwritten signature in cursive script that reads "Rushton & Company". The signature is written in black ink and is positioned above a horizontal line.

Certified Public Accountants

Gainesville, Georgia
October 30, 2009

Management's Discussion and Analysis

This discussion and analysis presents the highlights of financial activities and financial position for the City of Winder (City). The analysis focuses on significant financial issues, major financial activities and resulting changes in financial position, budget changes and variances from the budget, and specific issues related to funds and the economic factors affecting the City. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes. Please read it in conjunction with the Transmittal Letter and the City's financial statements.

Financial Highlights

The assets of the City of Winder's governmental activities and business-type activities exceeded its liabilities at the close of the fiscal year by \$80.8 million. Of this amount, \$12 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.

The primary government's total net assets decreased by \$895,000 during FY 2009. Government-wide revenues decreased by \$1.5 million, excluding FY 2008 special items, and expenses decreased by \$505,000 due to the City's reorganization to respond to the downward turn in the nation's economy.

As of the close of the current fiscal year, the primary government's governmental funds reported combined ending fund balances of \$2.9 million an increase of \$300,000 from the prior year. Approximately 85% of this amount, \$2.5 million, is available for spending at the City's discretion (unreserved fund balance), within the purpose of the fund.

At the end of the current fiscal year, unreserved fund balance for the general fund was \$1.5 million or 10.9% of total general fund expenditures.

Enterprise (business-type) fund unreserved net assets for the FY 2009 was \$9.5 million or 43.9% of total enterprise fund expenses.

The City refinanced the majority of the Series 1998 Water and Sewerage Revenue Bonds resulting in a economic gain of \$266,000.

Report Layout

The City's Comprehensive Annual Financial Report (CAFR) consists of several sections. Taken together they provide a comprehensive financial look at the city. The components of the report include the following:

- **Independent Auditor's Report.**
- **Management's Discussion and Analysis.** This section of the report provides financial highlights, overview and economic factors affecting the City.
- **Basic Financial Statements.** Includes a Statement of Net Assets, a Statement of Activities, fund financial statements and the notes to the financial statements. Statements of Net Assets and Activities focus on a government-wide presentation using the accrual basis of accounting. They are designed to be more corporate-like in that all activities are consolidated in total for the City.
 - The *Statement of Net Assets* focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the City owns, the liabilities it owes and the net difference. The net difference is further separated into amounts invested in capital assets net of related debt, restricted for specific purposes and unrestricted amounts.
 - The *Statement of Activities* focuses on gross and net costs of City programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and

simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

- *Fund Financial Statements* focus separately on the major governmental fund and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The City's major governmental fund is presented in its own column and the five remaining funds are combined into a column titled "Nonmajor Governmental Funds." Statements for the City's proprietary funds follow the governmental funds and include net assets, revenues, expenses and changes in fund net assets, and cash flows. There are two major proprietary funds (Water and Sewer Fund and Gas Fund) and three nonmajor proprietary funds which are combined into a column titled "Nonmajor Enterprise Funds".
- The City has two internal service funds to account for the cost of administration of the gas and water utility operations and fleet maintenance. Costs of the internal service funds are charged to the applicable funds. The combined internal service funds net assets, revenues, expenses, and changes in net assets are presented in a single column in the proprietary fund statements.
- The *Notes to the Basic Financial Statements* provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.
- ❑ **Required Supplementary Information.** Presents the General Fund's budget to actual comparison schedule and the notes to the required supplementary information. The General Fund is the City's only major governmental fund.
- ❑ **Other Supplementary Information.** Readers desiring additional information on non-major funds can find it in the Combining Statements of Non-major Funds and/or the Supplementary Information-Budgetary Comparison sections of this report. Components within this section include:
 - Nonmajor Governmental Funds Statements. Major funds are included within the Basic Financial Statements, whereas non-major funds are presented here. These statements include combining balance sheets and statements of revenues, expenditures and changes in fund balances.
 - Budgetary comparison information for non-major governmental funds, excluding the Capital Projects Fund, and schedules of General Fund revenues and expenditures are presented here.
 - Agency Fund Changes in Assets and Liabilities represents the activities of the City of Winder Municipal Court.
 - Nonmajor Proprietary Funds Statements. The City has three nonmajor proprietary funds that are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
 - Internal Service Funds Statements. The City has two internal service funds that are presented in the combining statements of net assets, revenues, expenses, and changes in net assets, and cash flows.
 - Capital assets used in governmental operations.
 - Special Purpose Local Option Sales Tax reports complete the Financial Section of this report.
- ❑ **Statistical Section.** Trend information and statistics.
- ❑ **Report by Independent Certified Public Accountant.** Supplemental communication on the City's compliance, internal controls, and other matters.

Government-Wide Financial Analysis

The government-wide statements report information about the City of Winder as a whole using accounting methods similar to those used by private sector companies.

Net assets may serve over time as a useful indicator of a government's financial condition. In the case of the City of Winder, assets exceeded liabilities by \$80,867,720 at the close of fiscal year 2009. This is a decrease from the prior year of approximately \$895,000 due to a downward turn in the economy and water restrictions imposed on the customers of the City by the State of Georgia due to drought conditions. At June 30, 2009, the City had \$68 million invested in capital assets, net of related debt and accumulated depreciation and \$.8 million in restricted net assets. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Statement of Net Assets at June 30, 2009 and 2008

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2009	2008	2009	2008	2009	2008
Cash and Investments	\$ 2.6	\$ 2.2	\$ 6.8	\$ 9.2	\$ 9.4	\$ 11.4
Current Assets	0.4	1.0	2.9	3.5	3.3	4.5
Other Non-Current Assets	0.4	-	3.8	3.8	4.2	3.8
Capital Assets	12.4	11.5	84.7	84.7	97.1	96.2
Total Assets	15.8	14.7	98.2	101.2	114.0	115.9
Current Liabilities	0.7	0.7	2.9	4.2	3.6	4.9
Other Current Liabilities	-	-	0.2	-	0.2	-
Long-Term Debt Outstanding	1.9	1.9	27.5	27.4	29.4	29.3
Total Liabilities	2.6	2.6	30.6	31.6	33.2	34.2
Net Assets:						
Invested in Capital Assets, Net of Related Debt	10.7	11.2	57.3	58.4	68.0	69.6
Restricted	-	-	0.8	0.6	0.8	0.6
Unrestricted	2.5	0.9	9.5	10.6	12.0	11.5
Total Net Assets	\$ 13.2	\$ 12.1	\$ 67.6	\$ 69.6	\$ 80.8	\$ 81.7

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as its separate governmental and business-type activities.

Statement of Activities for the Fiscal Year Ended June 30, 2009 and 2008

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Total Government	
	2009	2008	2009	2008	2009	2008
Revenues						
Program Revenue						
Charges for Services	\$ 1.0	\$ 1.2	\$ 24.9	\$ 26.4	\$ 25.9	\$ 27.6
Grants and Contributions	0.6	0.6	-	-	0.6	0.6
General Revenues						
Taxes	4.5	4.4	-	-	4.5	4.4
Other	0.3	0.4	0.2	-	0.5	0.4
Total Revenues	<u>6.4</u>	<u>6.6</u>	<u>25.1</u>	<u>26.4</u>	<u>31.5</u>	<u>33.0</u>
Expenses						
Governmental Activities						
General Government	0.2	0.1	-	-	0.2	0.1
Judicial	0.2	0.2	-	-	0.2	0.2
Public Safety	6.5	6.5	-	-	6.5	6.5
Public Works	2.9	2.7	-	-	2.9	2.7
Housing and Development	0.3	0.5	-	-	0.3	0.5
Business-Type Activities	-	-	22.3	22.9	22.3	22.9
Total Expenses	<u>10.1</u>	<u>10.0</u>	<u>22.3</u>	<u>22.9</u>	<u>32.4</u>	<u>32.9</u>
Excess (Deficiencies) Before Transfers & Special Items	<u>(3.7)</u>	<u>(3.4)</u>	<u>2.8</u>	<u>3.5</u>	<u>(0.9)</u>	<u>0.1</u>
Special Item	-	-	-	4.7	-	4.7
Transfers	4.8	2.8	(4.8)	(2.8)	-	-
Increase (Decrease) in Net Assets	1.1	(0.6)	(2.0)	5.4	(0.9)	4.8
Beginning Net Assets	12.1	13.5	69.6	35.0	81.7	48.5
Prior Period Adjustments:						
Prior Year Contributed Capital	-	-	-	28.3	-	28.3
Prior Year SPLOST Receivable	-	0.1	-	-	-	0.1
Transfer of Assets	-	(0.9)	-	0.9	-	-
Ending Net Assets	<u>\$ 13.2</u>	<u>\$ 12.1</u>	<u>\$ 67.6</u>	<u>\$ 69.6</u>	<u>\$ 80.8</u>	<u>\$ 81.7</u>

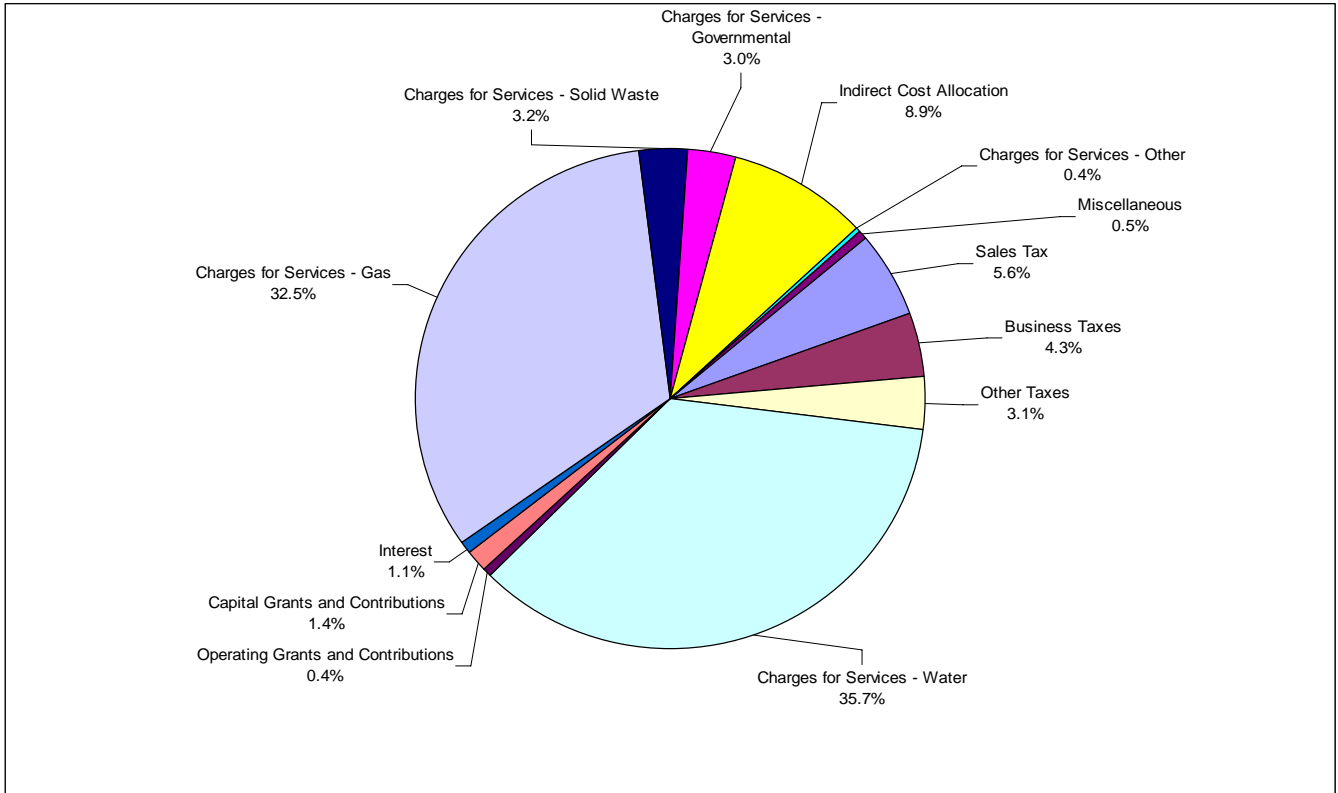
Governmental Activities

Governmental activities increased the City of Winder’s net assets by \$1.1 million primarily due to transfers in from the proprietary funds. Governmental funds revenues decreased due to a decline in investment earnings and decrease of license and permits. Sales taxes were down 20% but, the City’s fire tax increased due to an increase in the millage rate. Expenses of the governmental funds remained level.

Business-type Activities

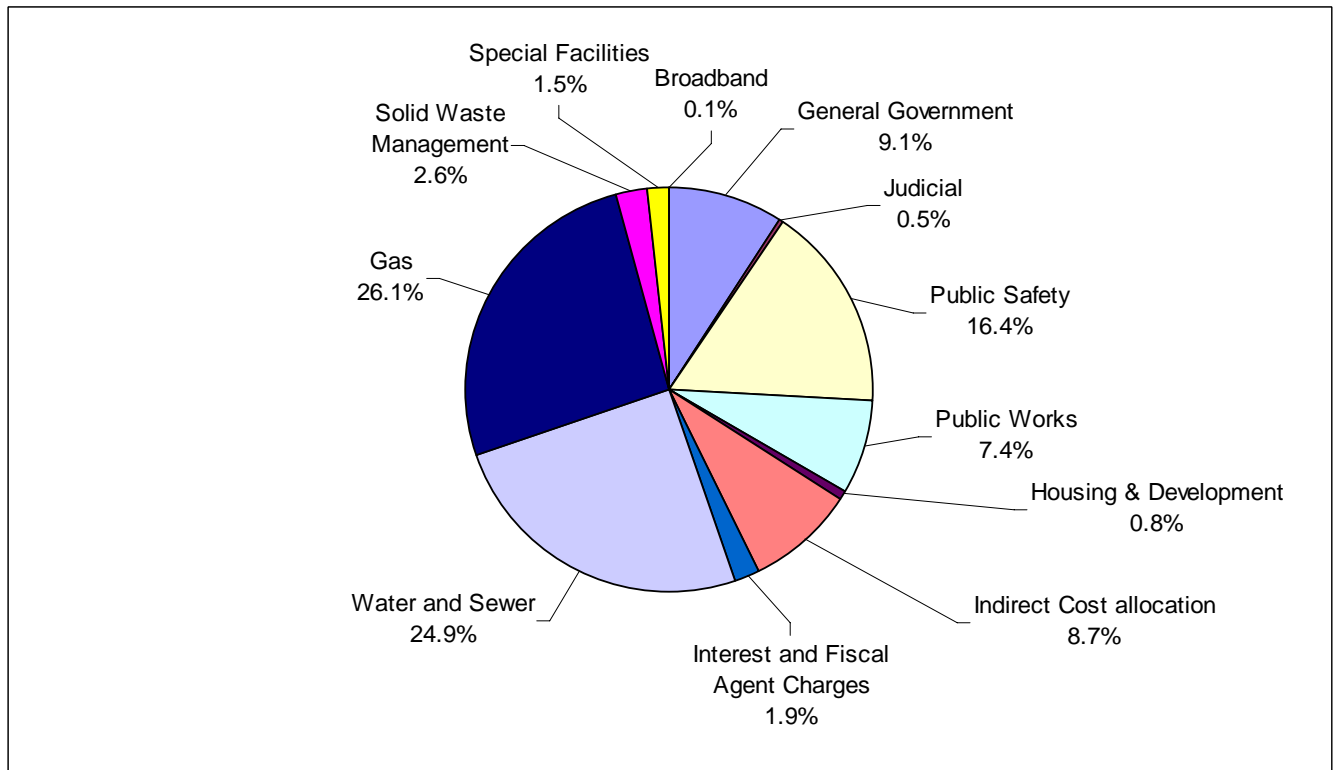
Business-type activities decreased the City of Winder’s net assets by approximately \$2.0 million. This decrease was due to the water restrictions put on by the State of Georgia and additional transfers to the General Fund. Expenditures decreased by \$502,000 primarily due to the cost of natural gas in the Gas Fund, which had a direct effect on the decrease in gas revenue earned. The Solid Waste Fund also had a significant decrease in expenses due to FY 2009 being the first full year of solid waste collections contracted out to an outside agency..

REVENUES BY SOURCE – GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding

EXPENSES BY FUNCTION – GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding

Financial Analysis of the Government's Funds

As noted earlier, the City of Winder employs fund accounting to ensure and demonstrate compliance with finance-related legal requirements and financial reporting requirements.

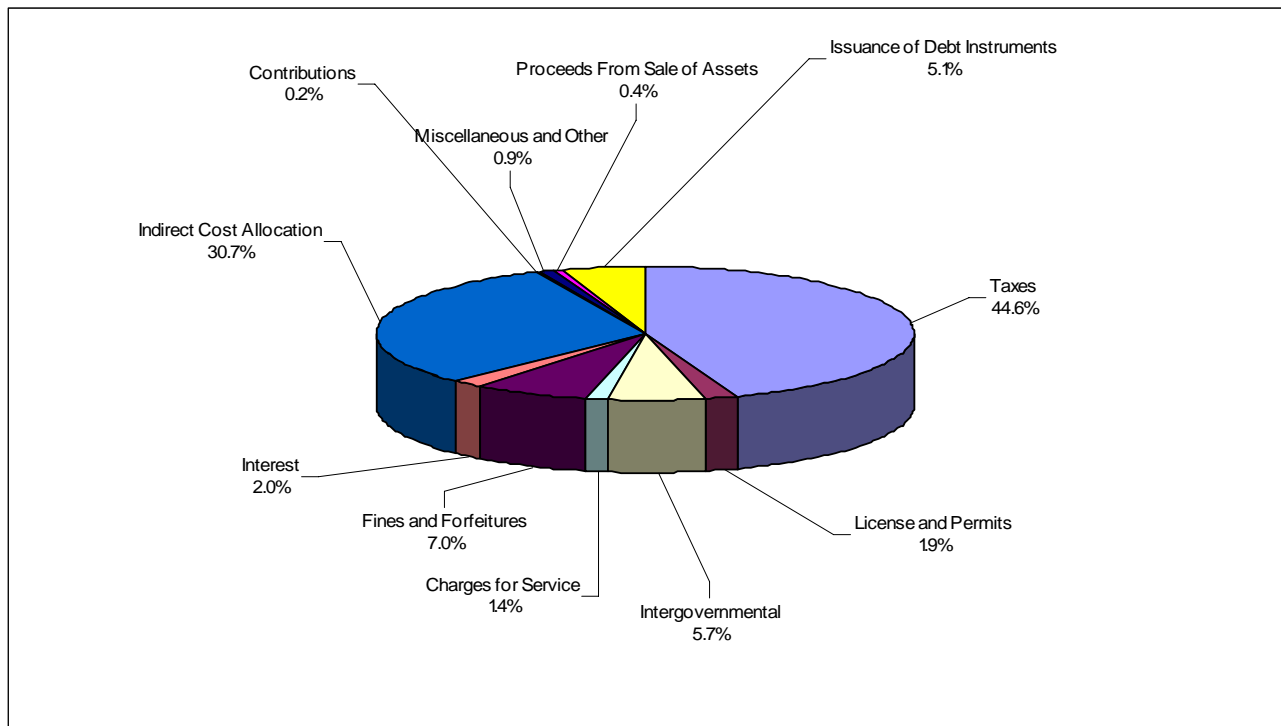
Governmental Funds The focus of the City of Winder's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in evaluating a government's near-term financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2,887,922, an increase of \$310,741 or 12% in comparison with the prior year. Approximately 85% of this amount (\$2,468,087) constitutes unreserved fund balance, which is available for spending at the City's discretion, within the purpose of the particular fund. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed for other restricted purposes.

As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents over 10.9% of total general fund expenditures for the current fiscal year.

As in previous years, the City of Winder levied no property tax to finance current operations. Therefore, the City's general fund relied on operating transfers from the proprietary funds (or business-type activities) to finance the governmental activities of the City such as public safety and public works. The operating transfers from the combined public utility enterprise fund were \$5,182,340.

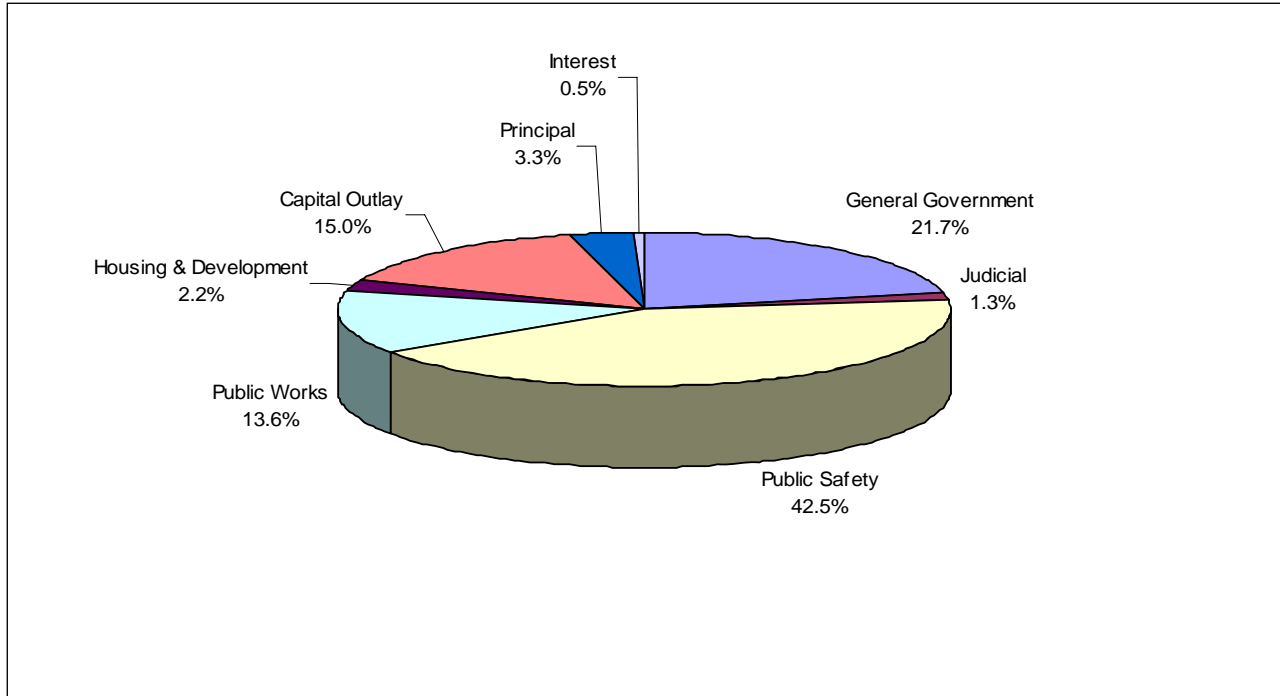
REVENUES BY SOURCE-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding

The City's Local Option Sales Tax yielded \$372,000 less than in the prior year, a decline of 20% from FY 2008. The Special Purpose Local Option Sales Tax (SPLOST) Capital Projects fund accounts for the other sales tax received by the City which is authorized by voter referendum. The City received \$177,000 less in SPLOST proceeds than in FY 2008, which is a 34% decrease. Investment income also decreased from the prior year, however fines and forfeiture income increased 8% from prior year and the City's fire tax revenues increased by 39% due to an increase in the millage rate.

EXPENDITURES BY FUNCTION-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding

Expenditures in the governmental funds were \$14.5 million, up \$798,000 from prior year. The City recognized \$2.2 million for capital outlay expenditures which the majority of the expenditures were financed by an equipment replacement lease that the City had entered into during FY 2008. The monies from the lease were received and recognized as revenues in FY 2008. Operating expenditures of the City were down \$440,000 from prior year due to management's decision to reorganize the City to help with the effects of the nation's recession.

Proprietary Funds The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Overall revenues were down by \$1.45 million mostly due to the lack of tap fee revenues in the Water Fund. New construction came to a halt in FY 2009, therefore, few new taps were installed. In addition, the price per therm of natural gas dropped significantly which caused gas revenue to decline, however, the cost of gas to the City of Winder declined by approximately the same amount. In the Solid Waste Fund, revenues were up 3.7% and cost dropped by 9.3% due to contracting the solid waste collections of the City.

Budgetary Highlights

The City Council approves all current year budget revisions in June of each year, at the same time the new fiscal year budget is approved. Budget variances are reviewed with the Mayor and Council on a monthly basis. The significant budget changes in FY 2009 were due to supplemental appropriations to increase revenue and expenditure accounts due to the receipt of unanticipated grant revenue and the recognition of the debt proceeds related to the capital outlay for the purchase of a fire truck.

Actual Governmental expenditures were less than budgeted.

Fines and forfeitures and intergovernmental revenue were higher than budgeted. The City also sold older equipment and vehicles that gave the City additional revenues.

Capital Assets and Debt Administration

Capital Assets

As of June 30, 2009 the City has invested \$ 97.1 million (net of depreciation) in capital assets reflected in the following table.

(in millions of dollars)

	Governmental Activities		Business-Type Activities		Totals	
	2009	2008	2009	2008	2009	2008
Land	\$ 0.3	\$ 0.3	\$ 5.5	\$ 5.5	\$ 5.8	\$ 5.8
Buildings & Improvements	1.3	1.2	4.2	4.2	5.5	5.4
Plant & System	-	-	55.4	57.2	55.4	57.2
Infrastructure	8.0	8.1	-	-	8.0	8.1
Furniture & Equipment	0.8	0.5	0.6	0.2	1.4	0.7
Vehicles	2.0	0.8	0.7	0.3	2.7	1.1
Work In Progress	-	0.6	18.3	17.3	18.3	17.9
	<u>\$ 12.4</u>	<u>\$ 11.5</u>	<u>\$ 84.7</u>	<u>\$ 84.7</u>	<u>\$ 97.1</u>	<u>\$ 96.2</u>

The following table reconciles the change in capital assets.

(in millions of dollars)

	Governmental Activities	Business-Type Activities	Totals
Beginning Balance	\$ 11.5	\$ 84.7	\$ 96.2
Additions	2.2	3.1	5.3
Depreciation	(1.3)	(3.1)	(4.4)
Ending Balance	<u>\$ 12.4</u>	<u>\$ 84.7</u>	<u>\$ 97.1</u>

Capital asset additions from governmental activities amounted to over \$2,200,000 which included the purchase of 27 replacement vehicles, an aerial ladder fire truck, breathing air machine and buddy breath machine for the firefighters, document imaging software, a dump truck, a brush truck, police station improvements, electronic ticket writers for the Police Department, street improvements, and streetscape projects. Depreciation decreased total capital assets by \$1.3 million.

Business-type capital assets increased by \$3.1 million. The Water Fund's capital assets increased by \$1.8 million for the continued construction of the Cedar Creek Wastewater Reclamation Facility. The Water Fund also replaced nine trucks, three excavators, a hydroseeder and other equipment along with water line improvements. The Gas Fund replaced five trucks, purchased an excavator, a loader, a

trencher, and installed additional gas lines. The Utility Service Fund replaced two vehicles, purchased a utilities mapping system, and a folder/insertor for the billing department. The Fleet Maintenance Fund replaced two vehicles.

Note 6 to the financial statements include more detailed information on capital asset activities.

Debt Outstanding

As of year-end, the City had \$ 29.5 million in debt outstanding compared to \$ 29.4 million last year. This included \$ 1.86 million due within one year. The following table presents a comparison of debts outstanding:

(in millions of dollars)

	Totals	
	2009	2008
Governmental:		
Capital Leases	\$ 1.9	\$ 1.8
Notes	-	0.1
Compensated Absences	0.1	0.1
Sub-total	<u>2.0</u>	<u>2.0</u>
Business-type:		
Capital Leases	\$ 0.8	\$ 1.2
Notes	17.1	15.9
Water and Sewer Bonds	9.6	10.3
Sub-total	<u>27.5</u>	<u>27.4</u>
Total	<u>\$ 29.5</u>	<u>\$ 29.4</u>

The City financed the continued construction of the Cedar Creek Wastewater Reclamation Facility by means of a GEFA loan for an additional \$1.5 million. The City also entered into a 10 year lease agreement with BB&T at 3.76% for the acquisition of an aerial ladder fire truck. The City also refinanced its 1998 Series water revenue bonds with 2009 water revenue bonds. The refinance was for \$4,550,000 for 9 years at a yield of 3.295%. Continued payments during the year decreased existing debt.

Note 8 to the financial statements include more detailed information on long-term debt activities.

Economic Factors

Funding for the operations of the City comes primarily from: sales taxes, fines and forfeitures, licensing and permitting activities, and utility profits. As the general economy is fluctuating, the City remains focused on reducing operational costs through increasing the effectiveness and efficiency of the City's operations and administration.

The 2010 budget was developed and adopted to reflect conservative revenue figures and the following indicators were taken into account:

- Although the State's water ban has been lifted, water consumption will remain stable due to consumers' increased awareness for water conservation.
- Sales tax revenues will continue to be lower than in years prior to FY 2008.,
- Gas revenues and expenses will decrease due to the lower price of natural gas.
- Personal services costs will decrease due to the City's reorganization.
- Projects will only be completed with additional funds from grants, financing, SPLOST, or unexpected revenues.

Financial Contact

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional financial information, please send your requests to:

Finance Director
City of Winder
P O Box 566
45 East Athens Street
Winder, Georgia 30680
770-867-3106.



CITY OF WINDER, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

Basic Financial Statements



City of Winder, Georgia
Statement of Net Assets
June 30, 2009

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	Downtown Development Authority
Assets				
Cash and Cash Equivalents	\$ 2,331,106	\$ 5,422,696	\$ 7,753,802	\$ 5,955
Taxes Receivable - Net	103,082	-	103,082	-
Accounts Receivable	140,782	2,178,257	2,319,039	-
Intergovernmental Receivable	452,796	3,705,437	4,158,233	-
Due from Others	-	120,000	120,000	-
Supply Inventory	-	458,430	458,430	-
Investments	-	-	-	257,609
Prepaid Items	153,448	25,459	178,907	-
Bond Issue Costs - Net of Amortization	-	218,334	218,334	-
Loan Closing Costs - Net of Amortization	-	4,975	4,975	-
Restricted Assets				
Investment Bond Sinking Accounts	-	840,351	840,351	-
Restricted Cash	266,387	555,134	821,521	-
Capital Assets				
Non-Depreciable	350,261	23,839,097	24,189,358	-
Depreciable, Net	12,051,071	60,842,614	72,893,685	27,668
Total Assets	15,848,933	98,210,784	114,059,717	291,232
Liabilities				
Accounts Payable and Accrued Liabilities	591,510	2,454,448	3,045,958	-
Due to Others	-	120,000	120,000	-
Intergovernmental Payable	-	-	-	257,609
Liabilities Payable From Restricted Assets:				
Accounts Payable and Accrued Liabilities	-	28,344	28,344	-
Customer Deposits	-	447,048	447,048	-
Other Post-Employment Benefits Liability	75,578	26,422	102,000	-
Leases, Notes and Bonds Payable				
Due Within One Year	392,236	1,327,982	1,720,217	-
Due in More Than One Year	1,548,429	26,180,000	27,728,429	-
Total Liabilities	2,607,753	30,584,244	33,191,997	257,609
Net Assets				
Invested In Capital Assets, Net Of Related Debt Restricted For	10,727,054	57,281,815	68,008,869	27,668
Debt Service	-	812,007	812,007	-
Unrestricted	2,514,126	9,532,718	12,046,844	5,955
Total Net Assets	\$ 13,241,180	\$ 67,626,540	\$ 80,867,720	\$ 33,623

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Statement of Activities
For the Fiscal Year Ended June 30, 2009

Function/Program	Expenses	Indirect Costs	Charges For Services
Governmental Activities			
General Government	\$ 3,229,756	\$ (2,971,556)	\$ 198,895
Judicial	173,352	12,897	-
Public Safety	5,816,040	697,391	798,111
Public Works	2,623,739	238,046	33,290
Housing & Development	295,585	(43,042)	-
Interest and Fiscal Agent Charges	67,161	-	-
Total Governmental Activities	12,205,633	(2,066,264)	1,030,296
Business Type Activities			
Water and Sewer	9,450,482	1,011,807	12,375,708
Gas	9,286,664	995,152	11,268,216
Solid Waste Management	934,623	1,186	1,113,567
Special Facilities	545,967	58,119	125,690
Broadband	22,591	-	12,000
Total Business Type Activities	20,240,327	2,066,264	24,895,181
Total Primary Government	\$ 32,445,960	\$ -	\$ 25,925,477
Component Unit			
Downtown Development Authority	\$ 50,039	\$ -	\$ -
Total Component Unit	\$ 50,039	\$ -	\$ -

The accompanying Notes to the Financial Statements are an integral part of this statement.

Program Revenues		Net (Expenses) Revenues And Changes In Net Assets			Component Unit
Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Downtown Development Authority
		Governmental Activities	Business Type Activities	Total	
\$ 64,337	\$ -	\$ 5,032	\$ -	\$ 5,032	
-	-	(186,249)	-	(186,249)	
44,950	136,800	(5,533,570)	-	(5,533,570)	
-	336,839	(2,491,656)	-	(2,491,656)	
16,202	-	(236,341)	-	(236,341)	
-	-	(67,161)	-	(67,161)	
125,489	473,639	(8,509,945)	-	(8,509,945)	
-	-	-	1,913,419	1,913,419	
-	-	-	986,400	986,400	
-	-	-	177,758	177,758	
1,588	-	-	(476,808)	(476,808)	
-	-	-	(10,591)	(10,591)	
1,588	-	-	2,590,178	2,590,178	
\$ 127,077	\$ 473,639	(8,509,945)	2,590,178	(5,919,767)	
\$ 26,161					\$ (23,878)
\$ 26,161	\$ -				\$ (23,878)
General Revenues:					
Taxes					
General Sales Taxes		1,476,156	-	1,476,156	-
Selective Sales Taxes		454,108	-	454,108	-
Business Taxes		1,477,516	-	1,477,516	-
Other Taxes		1,080,763	-	1,080,763	-
Interest Earnings		201,940	171,520	373,460	-
Gain on Sale of Assets		42,295	27,092	69,387	-
Miscellaneous		93,623	-	93,623	-
Transfers		4,771,770	(4,771,770)	-	-
Total General Revenues and Transfers		9,598,171	(4,573,158)	5,025,013	-
Change in Net Assets		1,088,226	(1,982,980)	(894,754)	(23,878)
Beginning Net Assets		12,152,954	69,609,520	81,762,474	57,501
Ending Net Assets		\$ 13,241,180	\$ 67,626,540	\$ 80,867,720	\$ 33,623

City of Winder, Georgia
 Governmental Funds
 Balance Sheet
 June 30, 2009

	General Fund	Other Governmental Funds	Total Governmental Funds
Assets			
Cash and Cash Equivalents	\$ 1,374,748	\$ 956,358	\$ 2,331,106
Restricted Cash	266,387	-	266,387
Taxes Receivable - Net	96,182	6,900	103,082
Accounts Receivable	140,782	-	140,782
Intergovernmental Receivable	404,672	48,124	452,796
Prepaid Items	153,448	-	153,448
Total Assets	\$ 2,436,219	\$ 1,011,382	\$ 3,447,601
Liabilities			
Accounts Payable and Accrued Liabilities	\$ 412,388	\$ 64,194	\$ 476,582
Deferred Revenues	83,097	-	83,097
Total Liabilities	495,485	64,194	559,679
Fund Balance			
Reserved for Prepaid Items	153,448	-	153,448
Reserved for Capital Projects	266,387	-	266,387
Unreserved, Reported in Capital Projects	-	798,639	798,639
Unreserved, Reported in Special Revenue	-	148,549	148,549
Unreserved and Undesignated	1,520,899	-	1,520,899
Total Fund Balance	1,940,734	947,188	2,887,922
Total Liabilities and Fund Balance	\$ 2,436,219	\$ 1,011,382	\$ 3,447,601

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Governmental Funds
Reconciliation of the Balance Sheet for Governmental Funds
To the Statement of Net Assets
June 30, 2009

Total fund balances for Governmental Funds	2,887,922
Amounts reported for governmental activities on the Statement of Net Assets differs from the amount reported on the Balance Sheet for Governmental Funds because:	
Net Other Post Employment Benefit liability does not consume current financial resources and, therefore, is not reported in governmental funds.	(75,578)
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds, net of accumulated depreciation of \$21,470,376.	12,401,332
Other assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	
Fire district taxes earned but unavailable	83,097
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	(114,928)
Notes and leases payable are not due and payable in the current period and therefore are not reported in the funds.	(1,940,665)
Net Assets of Governmental Activities	\$ 13,241,180

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Governmental Funds
Statement of Revenues, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2009

	General Fund	Other Governmental Funds	Total Governmental Funds
Revenues:			
Taxes	\$ 4,383,838	\$ 85,389	\$ 4,469,227
License and Permits	186,784	-	186,784
Intergovernmental	201,137	375,488	576,625
Charges for Service	140,185	792	140,977
Fines and Forfeitures	692,592	9,943	702,535
Interest	192,799	9,141	201,940
Contributions	22,503	-	22,503
Miscellaneous and Other	93,623	-	93,623
Indirect Cost Allocation	3,082,893	-	3,082,893
Total Revenues	8,996,354	480,753	9,477,107
Expenditures:			
Current			
General Government	2,968,311	179,618	3,147,929
Judicial	183,529	-	183,529
Public Safety	6,037,312	115,421	6,152,733
Public Works	1,959,225	7,823	1,967,048
Housing & Development	267,635	45,454	313,089
Capital Outlay			
General Government	195,244	3,880	199,124
Public Safety	1,417,878	-	1,417,878
Public Works	401,409	157,673	559,082
Debt Service			
Principal	484,475	-	484,475
Interest and Fiscal Agent Charges	67,161	-	67,161
Total Expenditures	13,982,179	509,869	14,492,048
Excess Of Revenues Over (Under) Expenditures	(4,985,825)	(29,116)	(5,014,941)
Other Financing Sources (Uses):			
Transfers In	5,182,340	268,610	5,450,950
Transfers Out	(679,180)	-	(679,180)
Proceeds From Sale of Assets	42,295	-	42,295
Issuance of Debt Instruments	511,617	-	511,617
Total Other Financing Sources (Uses)	5,057,072	268,610	5,325,682
Net Change In Fund Balance	71,247	239,494	310,741
Beginning Fund Balance	1,869,487	707,694	2,577,181
Ending Fund Balance	\$ 1,940,734	\$ 947,188	\$ 2,887,922

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
Governmental Funds
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund
Balance of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2009

Net Change In Fund Balance - Total Governmental Funds **\$ 310,741**

Amounts reported for governmental activities on the Statement of Activities are different from the amounts reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capitalized outlays exceeded depreciation in the current period.

Expenditures for Capital Assets	2,176,084	
Less Current Year Depreciation	<u>(1,329,931)</u>	846,153

The net effect of sale/scraping/transferring capital assets

Capital Assets Sold/Scrapped/Transferred	(146,469)	
Accumulated Depreciation	<u>146,469</u>	-

The issuance of long-term debt (e.g. notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. This amount is the net effect of these differences.

Issuance of Long-term Debt	(511,617)	
Payment of Long-term Debt	<u>484,475</u>	(27,142)

The net OPEB liability does not require the use of current financial resources and is not reported as expenditures in the governmental funds. (75,578)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Fire District Taxes		19,316
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Expenditures in the Statement of Activities that do not require current financial resources and not reported in the funds.

Compensated Absences		14,736
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Change in Net Assets of Governmental Activities **\$ 1,088,226**

The accompanying Notes to the Financial Statements are an integral part of this statement.

City of Winder, Georgia
 Proprietary Funds
 Statement of Net Assets
 June 30, 2009

	Business-type Activities - Enterprise Funds	
	Water and Sewer	
	Fund	Gas Fund
Assets		
Current Assets		
Cash and Cash Equivalents	\$ 2,585,012	\$ 2,374,267
Accounts Receivable	1,419,615	591,479
Intergovernmental Receivable	131,828	-
Supply Inventory	276,506	181,924
Prepaid Items	2,962	20,024
Due From Other Funds	120,000	
Bond Issue Costs - Net	20,177	-
Loan Closing Costs - Net	4,975	-
Total Current Assets	4,561,075	3,167,694
Non-Current Assets		
Restricted Assets		
Cash	280,968	246,778
Investment - Bond Sinking Accounts	840,351	-
Total Restricted Assets	1,121,319	246,778
Property, Plant and Equipment - Net	76,673,822	3,137,585
Other Assets:		
Intergovernmental Receivable	3,573,609	-
Bond Issue Costs - Net	198,157	-
Total Other Assets	3,771,766	-
Total Non-current Assets	81,566,907	3,384,363
Total Assets	86,127,982	6,552,057
Liabilities		
Current Liabilities		
Accounts Payable and Accrued Liabilities	1,918,492	367,756
Due to Other Funds	-	-
Revenue Bonds Payable - Net	708,933	-
Notes & Capital Leases Payable	531,869	70,834
Liabilities Payable From Restricted Assets:		
Accounts Payable and Accrued Liabilities	28,344	-
Customer Deposits	247,122	199,926
Total Current Liabilities	3,434,760	638,516
Long -Term Liabilities		
Other Post-Employment Benefits Liability	14,133	9,831
Notes and Capital Leases Payable	17,012,418	212,199
Revenue Bonds Payable - Net	8,906,414	-
Total Long-Term Liabilities	25,932,965	222,030
Total Liabilities	29,367,725	860,546
Net Assets		
Invested in Capital Assets, Net of Related Debt	49,548,034	2,901,404
Restricted Net Assets		
Debt Service	812,007	-
Unrestricted Net Assets	6,400,216	2,790,107
Total Net Assets	\$ 56,760,257	\$ 5,691,511

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds		Totals	Internal Service Funds		
\$	422,428	\$	5,381,707	\$	40,989
	167,163		2,178,257		-
	-		131,828		-
	-		458,430		-
	366		23,352		2,107
	-		120,000		-
	-		20,177		-
	-		4,975		-
	589,957		8,318,726		43,096
	-		527,746		27,388
	-		840,351		-
	-		1,368,097		27,388
	4,630,124		84,441,531		240,180
	-		3,573,609		-
	-		198,157		-
	-		3,771,766		-
	4,630,124		89,581,394		267,568
	5,220,081		97,900,120		310,664
	102,851		2,389,099		65,349
	-		-		120,000
	-		708,933		-
	-		602,703		16,346
	-		28,344		-
	-		447,048		-
	102,851		4,176,127		201,695
	2,458		26,422		-
	-		17,224,617		48,969
	-		8,906,414		-
	2,458		26,157,453		48,969
	105,309		30,333,580		48,969
	4,630,124		57,079,562		202,253
	-		812,007		-
	484,648		9,674,971		(142,253)
\$	5,114,772		67,566,540	\$	60,000

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service fund assets and liabilities are included with business-type activities.

60,000
\$ 67,626,540

City of Winder, Georgia
Proprietary Funds
Statement of Revenues, Expenses and Changes in Net Assets
For the Fiscal Year Ended June 30, 2009

	Business-type Activities - Enterprise Funds	
	Water and Sewer	Gas Fund
	Fund	Gas Fund
Operating Revenues		
Charges For Services	\$ 11,429,478	\$ 11,118,231
Tap-On Fees	697,455	23,450
Penalties and Interest	221,784	108,149
Miscellaneous and Other	26,991	18,386
Total Revenues	12,375,708	11,268,216
Operating Expenses		
Personal Services	946,394	576,149
Professional and Technical	2,629,474	9,130
Purchased Property Services	329,928	181,535
Supplies	1,100,731	7,890,068
Depreciation	2,682,444	263,730
Amortization	185,102	-
Internal Fund Charges	978,658	356,764
Indirect Costs Allocation	1,011,807	995,152
Total Expenses	9,864,538	10,272,528
Net Operating Revenues (Expenses)	2,511,170	995,688
Non-Operating Revenues (Expenses)		
Interest Income	169,240	2,280
Interest Expense and Fiscal Agent Charges	(597,751)	(9,288)
Gain on sale of assets	13,725	13,367
Total Non-Operating Revenues (Expenses)	(414,786)	6,359
Net Revenues (Expenses) Before Transfers	2,096,384	1,002,047
Transfers		
Transfers Out	(3,995,440)	(1,000,000)
Transfers In	-	-
Net Transfers	(3,995,440)	(1,000,000)
Change in Net Assets	(1,899,056)	2,047
Net Assets, Beginning of the Year	58,659,313	5,689,464
Net Assets, End of the Year	\$ 56,760,257	\$ 5,691,511

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Proprietary Funds	Totals	Internal Service Funds
\$ 1,228,887	\$ 23,776,596	\$ 1,696,065
-	720,905	-
22,370	352,303	-
1,588	46,965	-
1,252,845	24,896,769	1,696,065
211,123	1,733,666	1,279,552
929,734	3,568,338	15,565
44,211	555,674	180,516
138,545	9,129,344	165,741
168,478	3,114,652	52,762
-	185,102	-
11,090	1,346,512	-
59,305	2,066,264	-
1,562,486	21,699,552	1,694,136
(309,641)	3,197,217	1,929
-	171,520	214
-	(607,039)	(2,143)
-	27,092	-
-	(408,427)	(1,929)
(309,641)	2,788,790	-
(12,000)	(5,007,440)	-
235,670	235,670	-
223,670	(4,771,770)	-
(85,971)	(1,982,980)	-
5,200,743	69,549,520	60,000
\$ 5,114,772	67,566,540	\$ 60,000

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service fund assets and liabilities are included with business-type activities.

60,000
\$ 67,626,540

City of Winder, Georgia
Proprietary Funds
Statement of Cash Flows
For the Fiscal Year Ended June 30, 2009

	Business-type Activities - Enterprise Funds	
	Water and Sewer	
	Fund	Gas Fund
Cash Flows From (To) Operating Activities:		
Receipts From Customers	\$ 12,335,317	\$ 11,758,071
Payments to Employees	(926,875)	(563,931)
Internal Activity	(1,990,465)	(1,351,916)
Payments to Suppliers	(4,119,944)	(9,192,437)
Net Cash Provided (Used) by Operating Activities	5,298,033	649,787
Cash Flows From (To) Noncapital Financing Activities		
Transfers to Other Funds	(3,995,440)	(1,000,000)
Transfers from Other Funds	-	-
Receipts From Other Funds	-	-
Payments To Other Funds	(120,000)	-
Net Cash From (To) Noncapital Financing Activities	(4,115,440)	(1,000,000)
Cash Flows From (To) Capital and Related Financing Activities:		
Acquisition and Construction of Capital Assets, Net	(2,567,422)	(351,226)
Receipts from Intergovernmental	126,563	-
Interest and Fiscal Charges on Notes & Capital Leases	(597,750)	(9,288)
Principal Payments on Bonds	(5,110,399)	-
Principal Payments on Notes & Capital Leases	(638,553)	(68,813)
Proceeds from the Sale of Capital Assets	13,725	13,367
Cost from Issuance of Bonds	(219,998)	-
Proceeds from Issuance of Long-Term Debt (Bonds)	4,550,000	-
Proceeds from Issuance of Long-Term Debt(Notes & Leases)	1,527,007	-
Net Cash From (To) Capital and Related Financing Activities	(2,916,827)	(415,960)
Cash Flows From Investing Activities:		
Interest on Investments	169,240	2,280
Net Increase (Decrease) in Cash	(1,564,994)	(763,893)
Cash and Cash Equivalents, Beginning of Year	5,271,325	3,384,938
Cash and Cash Equivalents, End of the Year	\$ 3,706,331	\$ 2,621,045
Reconciliation of Operating Income (Loss) To Net Cash Provided (Used) By Operating Activities		
Operating Income (Loss)	\$ 2,511,170	\$ 995,688
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities		
Depreciation and Amortization	2,867,546	263,730
Changes in Current Assets and Liabilities		
Increase (Decrease) in Accounts Payable & Accrued Liabilities	(106,658)	(1,155,185)
(Increase) Decrease in OPEB Liability	14,133	9,831
(Increase) Decrease in Customer Deposits	12,188	9,434
(Increase) Decrease in Inventories	44,002	44,854
(Increase) Decrease in Prepaid Items	8,231	1,014
(Increase) Decrease in Accounts Receivables	(52,579)	480,421
Net Cash Provided by Operating Activities	\$ 5,298,033	\$ 649,787

The accompanying Notes to the Financial Statements are an integral part of this statement.

Other Enterprise Funds	Totals	Internal Service Funds
\$ 1,232,710	\$ 25,326,098	\$ 1,696,065
(208,109)	(1,698,915)	(1,295,015)
(70,395)	(3,412,776)	-
(1,120,177)	(14,432,558)	(407,505)
(165,971)	5,781,849	(6,455)
-	(4,995,440)	-
223,670	223,670	-
-	-	120,000
-	(120,000)	-
223,670	(4,891,770)	120,000
(65,196)	(2,983,844)	(115,096)
-	126,563	-
-	(607,038)	(2,143)
-	(5,110,399)	-
-	(707,366)	(15,881)
-	27,092	-
-	(219,998)	-
-	4,550,000	-
-	1,527,007	-
(65,196)	(3,397,983)	(133,120)
-	171,520	215
(7,497)	(2,336,384)	(19,360)
429,925	9,086,188	87,737
\$ 422,428	\$ 6,749,804	\$ 68,377
\$ (309,641)	\$ 3,197,217	\$ 1,929
168,478	3,299,754	52,762
(7,657)	(1,269,500)	(67,809)
2,458	26,422	-
1,500	23,122	-
-	88,856	-
526	9,771	6,663
(21,635)	406,207	-
\$ (165,971)	\$ 5,781,849	\$ (6,455)

City of Winder, Georgia
Fiduciary Statement of Assets and Liabilities
Agency Fund – Municipal Court
June 30, 2009

Assets

Cash and Cash Equivalents	\$	37,837
Accounts Receivable, Net		150,831
Total Assets	\$	188,668

Liabilities

Due to Others	\$	188,668
Total Liabilities	\$	188,668

The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Basic Financial Statements

1-Summary of Significant Accounting Policies

This summary of the City of Winder's more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies are an integral part of the accompanying financial statements.

The City of Winder, incorporated in 1894, operates under a Mayor-Council form of government. The City provides a full range of services. These services include police and fire protection; natural gas; water; sanitary sewer; solid waste disposal; cultural and recreational activities; planning and zoning; economic development; the construction and maintenance of highways, streets, and infrastructure.

The accompanying financial statements report on the financial activity for the City of Winder, Georgia for the fiscal year ended June 30, 2009. The statements include all the funds controlled by the Mayor and Council of the City of Winder, Georgia. The financial statements have been prepared in conformance with generally accepted accounting principles (GAAP) as applied to governmental units. The City has elected to apply the statements and pronouncements of the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also elected to apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) Opinions and Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the City are discussed below.

Reporting Entity

The City presents in the accompanying financial statements those entities that comprise the primary government along with its component unit, an entity for which the City is considered to be financially accountable. At June 30, 2009, the City's reporting entity consists of the City of Winder, Georgia and the Downtown Development Authority, Winder, Georgia (a component unit). The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the government.

Downtown Development Authority

The Downtown Development Authority ("Authority") is a nonmajor component unit of the City of Winder. The Authority solely serves the City and is controlled and managed by a board of seven members appointed by the Mayor and Council of the City. The purpose of the Authority is to foster the revitalization and redevelopment of Winder's Central Business District by facilitating projects that will promote trade, commerce, industry, and employment opportunities. Upon dissolution, the assets of the Authority would revert to the City.

Complete financial statements for the Downtown Development Authority may be obtained at the administrative offices.

City Hall
45 East Athens Street
Winder, Georgia 30680

Basic Financial Statements

The financial transactions of the City are presented in the basic financial statements that consist of the government-wide financial statements and the fund level financial statements. The government-wide financial statements categorize primary activities as either governmental or business-type. Governmental

activities, which are generally financed by taxes, intergovernmental revenues, and other nonexchange revenues, are reported separately from business-type activities, which are financed for the most part by fees and charges for goods and services.

Government-wide financial statements provide financial information about the City as a whole. They focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities. The primary government and the component unit are presented separately within these financial statements with the focus on the primary government. The fiduciary fund is not presented in the government-wide financial statements.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Where internal activity is representative of an interfund service provided and used, no elimination has been made. Internal activities have not been eliminated from the fund financial statements. Exceptions to this general rule include charges between the City's business-type activities/proprietary funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These allocated amounts charged through the City's indirect cost allocation plan are reported in a separate column on the Statement of Activities.

The *Statement of Net Assets* presents the financial position of the governmental and business-type activities of the City and its discretely presented component unit at year end, June 30, 2009.

The *Statement of Activities* matches the direct expenses of a given function or segment with the related program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Fund financial statements present information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds and major individual proprietary funds are reported in separate columns in the fund financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

Basis of Presentation

The financial transactions of the City are recorded in individual funds. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

GAAP sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and proprietary combined) for the determination of major funds. Nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

Governmental Funds

The City reports only the General Fund as a major governmental fund. All other funds are considered non-major funds.

General Fund

The General Fund is the principal fund of City and is used to account for all activities not included in other specified funds. The General Fund accounts for the normal recurring activities of the City (i.e., police, fire, public works, general government, etc.).

The City reports the following non-major funds within the governmental fund type:

Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted legally to expenditures for specified purposes. The City utilizes four funds of this type, which are the Hotel/Motel Tax Fund, Community TV Station Fund, Police Escrow Fund, and Grant Fund.

Capital Projects Fund

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital projects. The Capital Projects Fund maintained by the City is as follows:

The Capital Projects Fund accounts for the receipt and use of Special Purpose Local Option Sales Tax (SPLOST) proceeds for road and sidewalk improvement projects, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities.

Fiduciary FundAgency Fund – Municipal Court

The Municipal Court Fund is used to account for the monies received for fines collected. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Proprietary Funds

The City reports two of its proprietary funds as major funds. These funds are often called "income determination", "non-expendable," or "commercial-type" funds and are used to account for the ongoing activities of the City that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the City's business and quasi-business activities are accounted for through proprietary funds. The measurement focus is upon flow of economic resources. The report includes the following proprietary funds:

Enterprise Funds:Water and Sewer Fund

The Water and Sewer Fund is the largest of the seven proprietary funds operated by the City. The Water and Sewer Fund accounts for the operations of the water and sewer systems of the City. The system supplies water and sewer service to area residents and to industrial and commercial users in the City and County.

Gas Fund

The Gas Fund is the second largest of the seven proprietary funds and accounts for the distribution and sale of natural gas in the City of Winder and the counties of Barrow, Walton, and Oconee.

Non- Major Enterprise Funds:

Solid Waste Management Fund

The Solid Waste Management Fund accounts for the costs of solid waste collection, disposal, and recycling. In FY 2008 the City contracted with Robertson's Sanitation to handle these solid waste functions.

Special Facilities Fund

The Special Facilities Fund is used to account for the rents and other income and the related costs (including depreciation) of operating the City's Community Center, Cultural Arts Center, Adult Education Center and Historic Train Station.

Broadband Fund

The Broadband Fund is used to account for the fiber infrastructure installed that the City is leasing to businesses in the City of Winder.

Internal Service Funds:

Internal Service Funds account for goods and services provided by one department to other departments or funds on a cost-reimbursement basis. The City has the following Internal Service Funds:

Utility Service Fund

The City accounts for its utility billing, meter reading, and Customer Service in the Utility Service Fund.

Fleet Maintenance Fund

The City accounts for its vehicle maintenance costs in the Fleet Maintenance Fund.

Basis of Accounting and Measurement Focus

The accounting and financial reporting treatment applied to a fund is determined by its basis of accounting and measurement focus. Basis of accounting refers to when transactions are recorded while measurement focus describes which transactions are recorded.

The Government-wide Financial Statements, the Proprietary Funds Financial Statements, and Fiduciary Fund Statements are presented on an *accrual* basis of accounting with an *economic resource* measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurement focus is inextricably connected with accrual accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

All Governmental Fund types use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the transaction can be identified, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable. Principal and interest on general long-term debt is recorded as fund expenditures when due.

All Governmental Funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Revenues that are susceptible to accrual include certain intergovernmental revenues, sales taxes, interest on investments and charges for services.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

The Proprietary Fund types are accounted for on the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when incurred.

All proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the balance sheet using this measurement focus. Fund equity (i.e., net total assets) is segregated into Invested in Capital Assets, Net of Related Debt: Restricted and Unrestricted. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the proprietary funds are charges to customers for sales and services. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses, and include interest revenue and interest expense.

The City reports deferred revenue in its governmental and proprietary funds. For governmental fund types, deferred revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. For proprietary funds, deferred revenues also arise when the City receives resources before it has a legal claim to them or has earned them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred revenue is removed from the funds and revenue is recognized.

Assets, Liabilities and Equity

Cash and Investments

The City considers currency on hand, demand deposits with banks, amounts included in pooled cash and investment accounts to be cash and cash equivalents. Cash equivalents that mature in three months or less are readily convertible to known amounts of cash.

Statutes authorize the City to invest in obligations of the United States and of its agencies and instrumentalities, bonds of the State of Georgia and its agencies, instrumentalities and political subdivisions, certificates of deposit of national or state banks that are fully insured or collateralized by United States obligations, and Georgia Fund 1, the Local Government Investment Pool. Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor's criteria for AAAm rated money market funds and is regulated by the Georgia Office of Treasury and Fiscal Services. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines a participant's shares sold and redeemed based on \$1.00 per share.

The City's investments are stated at fair value, which is determined using selected basis. Short-term investments are reported at cost, which approximates fair value. Investments that do not have an established market are reported at estimated fair value. Cash deposits are reported at carrying amount, which is fair value.

Receivables and Payables

Residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Due to Other Funds" and "Due from Other Funds".

Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and proprietary funds are stated net of an allowance for collectibles.

Inventories

Inventories of materials and supplies in the proprietary funds are stated at cost on a first-in, first-out basis and charged to expense as used.

Prepaid Items

Payments made to vendors that will benefit periods beyond June 30, 2009, are recorded as prepaid items.

Bond Issue Costs

In Water and Sewer Fund, bond issue costs are deferred and amortized, using the bonds outstanding method, over the lives of the related issues. In FY 2009 the City of Winder refinanced a portion of the 1998 series bonds. The original amount of the bond issue cost on the 1998, 2005, and 2009 series bonds was \$573,158. As of June 30, 2009 accumulated amortization was \$354,824, for a balance of \$218,334.

Loan Closing Costs

In the proprietary funds, certain costs incurred in connection with the issuance of long-term debt are deferred and amortized over the lives of the related issues based on the annual principal reductions. The original closing costs were \$108,000. As of June 30, 2009 accumulated amortization was \$103,025 for a balance of \$4,975.

Restricted Assets

Certain proceeds of proprietary fund revenue bonds are classified as restricted assets on the Statement of net assets because their use is limited by applicable bond covenants. The Water and Sewer Fund sinking fund accounts are used to segregate resources accumulated for debt service payments. Other assets earmarked for restricted use in accordance with legal provisions or external requirements are indicated on the balance sheets. When an expense is incurred for which both restricted and unrestricted net assets are available, the City's policy is to apply the restricted net assets first.

Capital Assets

Property, plant, and equipment have been recorded at cost, if purchased, and if donated, at fair market value on the date of donation. The City maintains a capital threshold of \$5,000. Interest expense of the proprietary funds is capitalized during construction when assets are constructed with borrowed monies. Capital assets are reported in both the applicable governmental or business-type activities columns in the government-wide statements. Capital assets are charged to expenditures when purchased in the governmental fund statements, and capitalized in the proprietary fund statements.

Depreciation is calculated on the straight-line basis. Depreciation is based on the following estimated useful lives:

	Depreciation Schedules		
	Buildings	Infrastructure Plant/System	Vehicles and Equipment
Governmental Funds	10-40	30-60	1-20
Water and Sewer	10-40	10-50	3-10
Gas	10-40	5-50	3-10
Special Facilities	10-40	NA	3-10
Broadband	NA	5-40	NA
Internal Service Funds	NA	NA	3-10
Component Unit - DDA	NA	30	NA

Infrastructure is depreciated over 60 years straight-line. Beginning with Fiscal Year 2006, the City has reported all infrastructure assets in accordance with GASB Statement #34.

Gains or losses from sale or retirement of assets are included in current operations in the government-wide statements and individual proprietary fund financials.

Major improvements that extend the life of an asset are capitalized. Normal maintenance and repairs are charged to expense as incurred.

Compensated Absences

Vacation pay is accrued when earned. Vacation leave must be used during the year earned. Sick leave benefits are not accrued because the payment of the benefits is contingent upon the future illness of an employee. Sick leave is generally earned and accumulated at the rate of 6 hours per month. Employees may elect to apply accumulated sick leave to time of service at their retirement. Upon termination of employment, individuals are not paid for unused sick leave.

Long-term Obligations

In the government-wide financial statements, long-term debt and other liabilities are reported as liabilities of governmental activities or business-type activities. They are also reported as liabilities in the proprietary fund financial statements. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the percent of bond principal retired method. The deferred book loss is presented as a reduction of the face amount of the bonds payable.

In the governmental fund financial statements, long-term debt is not reported as a liability. Instead, the face amount of debt issued is reported as other financing sources, and payment of principal and interest are reported as expenditures. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

Capital Contributions

Federal, state and local government assistance in the form of grants that are permanent in nature and restricted for the construction or acquisition of specific property and equipment is recorded as an asset and as non-operating revenue. Any other assets donated to the City are recorded in the same manner.

Reservations and Designations of Fund Balance

Reservations represent the portions of fund balances which are not appropriate for expenditure or have been segregated for specific future uses by legal mandate. Designations represent the portions of fund balance for which the government has made tentative plans.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds (business-type activities). For the City of Winder, these revenues are charges for services for water, sewer, natural gas, solid waste, broadband, and building rentals. Operating expenses are necessary costs incurred to provide goods or services that are the primary activity of each fund.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and in the non-operating revenues/expenses section in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported after general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business-type activities column are also eliminated.

Comparative Data

Comparative data for the prior year has been presented in some of the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative data (presentation of prior year totals by fund type) has not been presented in each fund since its inclusion would make the statements unduly complex and difficult to read. Also, certain prior year amounts have been reclassified to conform to the current year presentation.

2-Budgetary Information

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to May 1, the Mayor submits to the City Council a proposed operating budget, in a separate budget document, for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means to finance them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to July 1, the final budget is presented to the City Council by the Mayor and is legally enacted through passage of a budget resolution.
4. Budgetary control is maintained at the department level.
5. Formal budgetary integration is employed as a management control device during the year for all funds except the Agency Fund.
6. The annual budgetary data reported for the General Fund and the annually-budgeted Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles and represent the original appropriation ordinance and other budget amendments as adopted by the City Council. Appropriations lapse at the end of each fiscal year for these funds.

The City Administrator is permitted to transfer appropriations within a department. City Council must approve transfers between functions and subsequent budgetary amendments. Expenditures may not legally exceed budgeted appropriations at the department level within the fund.

Significant departures must be in excess of \$75,000 and more than 4.0% of the budgeted amount, within each department. There were no significant departures from the total budgeted amounts in the General Fund.

Non significant departures from the City's budgeted amounts are as follows:

Department	Final Appropriations	Expenditures	Excess
General Fund			
Capital Outlay			
Public Safety	\$ 1,371,000	\$ 1,417,878	\$ (46,878)
Grant Fund			
Current Expenditures			
Public Safety	81,810	82,082	(272)

The overage in the General Fund's Public Safety Capital Outlay is due to a grant received for breathing air tanks and a trailer for the Fire Department in late June 2009. The equipment was ordered and received after the final budget amendments but prior to year end. The revenues from the grant offset the overages for the capital outlay.

3-Deposits and Investments

Total deposits and cash investments as of June 30, 2009, are summarized as follows:

Balances per statement of net assets:

Cash-Primary Government	\$ 7,753,802
Cash-CU-Downtown Development Authority	5,955
Restricted assets:	
Investment-Bond Sinking Accounts	840,351
Cash for Future Capital Projects	374,473
Cash for Customer Deposits	447,048

Balances per statement of fiduciary net assets:

Cash-Agency Fund	37,837
Total	\$ 9,459,466

Cash deposited with financial institutions	\$ 5,171,129
Cash deposited with Georgia Fund 1	3,445,936
US Bank-Bond Sinking Fund	306,932
Verity Bank - Bond Sinking Fund	533,419
Petty Cash	2,050
Total	\$ 9,459,466

Credit risk

The City's investment policies authorize investment in the following securities approved by the State of Georgia for local governments. Authorized Investments include obligations of the State of Georgia or other states; obligations issued by the United States government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker's acceptances; the local investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The City's policies do not establish a minimum credit rating for investments. Investments are reported at fair value.

As of June 30, 2009, the investments in the Georgia Fund 1 was rated AAAM and the investment in the US Bank was rated AAA by Standard & Poor's.

At June 30, 2009, the City had the following investments:

<u>Investments</u>	<u>Maturities</u>	<u>Rating</u>	<u>Value</u>
Investment Reported in Cash:			
Georgia Fund 1	41 day weighted average	AAAm	\$ 3,445,936
Investment Reported in Restricted Assets:			
First American Treasury Obligations Class Y	47 day weighted average	AAAm	306,932
Real Estate Investment:			
Granite Building	N/A	N/A	-
	Total		<u>\$ 3,752,868</u>

Interest rate risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial credit risk - deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) that are not covered by FDIC insurance must be collateralized by 110% the value of the deposits by obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. At June 30, 2009, all deposits of the City were adequately insured or collateralized.

Investment - Granite Building

The Component Unit of the City of Winder, Downtown Development Authority purchased a historical building from the City in the amount of \$257,609. The DDA considers this a real estate investment since the Georgia Historical Society has identified this building as the oldest standing granite structure in Georgia. The DDA plans to resell the building to an investor/developer.

4-Accounts and Intergovernmental Receivables

Receivables as of year-end for the City's individual, major, and non-major governmental funds in the aggregate are as follows:

	<u>Major</u>		<u>Nonmajor</u>		<u>Total</u>
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>		
Receivables:					
Intergovernmental					
State of Georgia Sales Tax	\$ 147,063	\$ -	\$ -		\$ 147,063
DDA-Component Unit	257,609	-	-		257,609
Governors Office of Highway Safety	-	8,023	-		8,023
Barrow County Board of Commissioners	-	-	40,101		40,101
Total Intergovernmental	<u>404,672</u>	<u>8,023</u>	<u>40,101</u>		<u>452,796</u>
Taxes					
Barrow County Tax Commissioner-Net	96,182	-	-		96,182
Hotel/Motel Taxes	-	6,900	-		6,900
Accounts	<u>140,782</u>	<u>-</u>	<u>-</u>		<u>140,782</u>
Total Receivables	<u>\$ 641,636</u>	<u>\$ 14,923</u>	<u>\$ 40,101</u>		<u>\$ 696,660</u>

The City does not maintain an allowance for bad debts on accounts. Annually, accounts that are determined to be uncollectible are written off.

5-Restricted Assets

The City's restricted assets include the following:

Governmental Activities

Cash for Purchase of Capital Projects in FY 2010	<u>\$ 266,387</u>
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Business-type Activities

Cash for Purchase of Capital Projects in FY 2010	\$ 108,086
Cash for Customer Deposits	447,048
Bond Sinking Accounts Investments	840,351
Total Business-Type Restricted Assets	<u>\$ 1,395,485</u>

6-Capital Assets

Capital asset activity for governmental activities for the fiscal year ended June 30, 2009 was as follows:

	Balance 06/30/08	Additions	Decreases	Balance 06/30/09
Non-Depreciable:				
Land	\$ 315,032	\$ -	\$ -	\$ 315,032
Construction in Progress	604,290	35,229	(604,290)	35,229
Total Non-Depreciable	<u>919,322</u>	<u>35,229</u>	<u>(604,290)</u>	<u>350,261</u>
Depreciable:				
Buildings	1,757,389	137,901	-	1,895,290
Vehicles	2,823,564	1,618,351	(146,469)	4,295,446
Furniture and Equipment	2,613,563	442,190	-	3,055,753
Infrastructure	23,728,256	546,702	-	24,274,958
Total Depreciable	<u>30,922,772</u>	<u>2,745,144</u>	<u>(146,469)</u>	<u>33,521,447</u>
Accumulated Depreciation:				
Buildings	(604,857)	(48,178)	-	(653,035)
Vehicles	(2,028,418)	(400,631)	146,469	(2,282,580)
Furniture and Equipment	(2,076,458)	(154,592)	-	(2,231,050)
Infrastructure	(15,577,181)	(726,530)	-	(16,303,711)
Total Accumulated Depr.	<u>(20,286,914)</u>	<u>(1,329,931)</u>	<u>146,469</u>	<u>(21,470,376)</u>
Total Depreciable, net	<u>10,635,858</u>	<u>1,415,213</u>	<u>-</u>	<u>12,051,071</u>
Government Activities, Capital Assets, Net	<u>\$ 11,555,180</u>	<u>\$ 1,450,442</u>	<u>\$ (604,290)</u>	<u>\$ 12,401,332</u>

Depreciation expense for governmental activities is charged to functions as follows:

General Government	\$ 118,595
Public Safety	330,913
Public Works	880,423
Total Depreciation	<u>\$ 1,329,931</u>

Capital asset activity for business-type activities for the fiscal year ended June 30, 2009 was as follows:

	Balance 06/30/08	Additions	Decreases	Balance 06/30/09
Non-Depreciable				
Land	\$ 5,548,950	\$ -	\$ -	\$ 5,548,950
Construction In Progress	17,258,639	2,049,133	(1,017,625)	18,290,147
Total Non-Depreciable	22,807,589	2,049,133	(1,017,625)	23,839,097
Depreciable				
Plant and System	86,590,966	991,046	-	87,582,012
Buildings	4,812,042	65,175	-	4,877,217
Vehicles	737,710	500,978	(141,166)	1,097,522
Furniture and Equipment	1,399,379	510,233	(66,400)	1,843,212
Total Depreciable	93,540,097	2,067,432	(207,566)	95,399,963
Accumulated Depreciation				
Plant and System	(29,415,716)	(2,727,558)	-	(32,143,274)
Buildings	(584,620)	(146,241)	-	(730,861)
Vehicles	(401,503)	(178,894)	141,166	(439,231)
Furniture and Equipment	(1,195,662)	(114,721)	66,400	(1,243,983)
Total Accumulated Depr.	(31,597,501)	(3,167,414)	207,566	(34,557,349)
Total Depreciable, net	61,942,596	(1,099,982)	-	60,842,614
Business Type Activities, Capital Assets, Net				
	\$ 84,750,185	\$ 949,151	\$ (1,017,625)	\$ 84,681,711

Depreciation expense for business-type activities is charged to functions as follows:

Water and Sewer Fund	\$ 2,682,444
Gas Fund	263,730
Special Facilities	145,887
Broadband	22,591
Internal Service Funds	52,762
Total Depreciation	\$ 3,167,414

Capital asset activity for the Component Unit, Downtown Development Authority, for the fiscal year ended June 30, 2009 was as follows:

	Balance 06/30/08	Additions	Decreases	Balance 06/30/09
Depreciable:				
Plant & System	29,150	-	-	29,150
Total Depreciable	<u>29,150</u>	<u>-</u>	<u>-</u>	<u>29,150</u>
Accumulated Depreciation:				
Plant & System	(511)	(971)	-	(1,482)
Total Accumulated Depr.	<u>(511)</u>	<u>(971)</u>	<u>-</u>	<u>(1,482)</u>
Total Depreciable, net	<u>28,639</u>	<u>(971)</u>	<u>-</u>	<u>27,668</u>
Government Activities, Capital Assets, Net	<u>\$ 28,639</u>	<u>\$ (971)</u>	<u>\$ -</u>	<u>\$ 27,668</u>

Depreciation expense for Downtown Development Authority activities is as follows:

Downtown Development Authority	\$ 971
Total Depreciation	<u>\$ 971</u>

7-Risk Management

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for member local governments. The authority to participate in this pool rests with the City Council.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The City also allows the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. Settled claims in the past three years have not exceeded the coverage.

8-Long-Term Debt

Long-term debt information is presented separately for governmental and business-type activities. The table below presents current year changes in long-term debt and the current portions due for each issue.

	Balance 06/30/2008	Increase	Decrease	Balance 06/30/2009	Due In FY 2010
Governmental Activities:					
Capital Lease	\$ 1,802,207	\$ 511,617	\$ (373,159)	\$ 1,940,665	\$ 392,236
Mortgages Payable	111,316	-	(111,316)	-	-
Compensated Absences Payable	129,664	248,462	(263,198)	114,928	114,928
Total Governmental Activities	\$ 2,043,187	\$ 760,079	\$ (747,673)	\$ 2,055,593	\$ 507,164
Business-Type Activities:					
Notes Payable-					
1991 GEFA Sewer Treatment	\$ 263,098	-	\$ (80,247)	\$ 182,851	\$ 85,004
1992 GEFA Sewer Treatment	300,241	-	(79,308)	220,933	84,338
1997 GEFA Water Tank & Lines	265,566	-	(26,394)	239,172	27,805
2002 GEFA Water Tank & Lines	122,455	-	(19,125)	103,330	19,507
2003 GEFA Water Tank & Lines	537,080	-	(22,622)	514,458	23,590
2006 GEFA Water - Cedar Creek	13,914,924	1,527,007	-	15,441,931	-
State Of Georgia Revolving	528,580	-	(167,892)	360,688	171,265
Bonds Payable-					
1998 Series	5,510,768	-	(4,775,399)	735,369	199,913
2005 Series	5,468,000	-	(335,000)	5,133,000	349,000
2009 Series	-	4,550,000	-	4,550,000	303,000
Deferred Bond Refunding Loss	(670,980)	(525,461)	393,419	(803,022)	(142,980)
Capital Leases	1,156,930	-	(327,658)	829,272	207,540
Compensated Absences Payable	33,762	74,067	\$ (79,871)	27,958	27,958
Total Business-Type Activities	\$ 27,430,424	\$ 5,625,613	\$ (5,520,097)	\$ 27,535,940	\$ 1,355,940

*Compensated absences due not carry over from year to year, therefore they are all current obligations.

Governmental Activities

The City has financed the acquisition of a vehicle (fire truck) by means of a 10-year lease at 4.18% interest. The lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of their future minimum lease payments as of the inception date. The fire truck initially cost \$284,970, accumulated depreciation as of June 30, 2009, is \$113,988, for a net book value of \$170,982.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2009 were as follows:

Year Ending June 30,	Governmental Activities
2010	\$ 35,006
2011	35,006
2012	35,006
2013	35,006
2014	35,006
2015	35,006
Total Minimum Lease Payments	210,036
Less Amount Representing Interest	(24,543)
Present Value of Minimum Lease Payments	\$ 185,493

The City entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,645,000 is for governmental activities and the remainder is for business-type activities. In FY 2008 and 2009 the City's governmental funds purchased 27 vehicles, excavator, dump truck, brush truck, document imaging software, pressure jet and other small equipment for a total of \$1,358,368 accumulated depreciation as of June 30, 2009, is \$201,747, for a net book value of \$1,156,621.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2009 were as follows:

Year Ending June 30,	Governmental Activities
2010	\$ 352,957
2011	352,957
2012	352,957
2013	294,131
Total Minimum Lease Payments	1,353,002
Less Amount Representing Interest	(73,909)
Present Value of Minimum Lease Payments	\$ 1,279,093

In FY 2009 the City entered into a ten year lease at 3.76% for a ladder fire truck. The fire truck initially cost \$519,387, accumulated depreciation as of June 30, 2009, is \$34,626, for a net book value of \$484,761.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2009 were as follows:

Year Ending June 30,	Governmental Activities
2010	\$ 61,480
2011	61,480
2012	61,480
2013	61,480
2014	61,480
2015-2019	256,166
Total Minimum Lease Payments	563,566
Less Amount Representing Interest	(87,487)
Present Value of Minimum Lease Payments	\$ 476,079

The City's obligation to pay such lease payments is conditional on the annual appropriation of funds by the City Council.

In the Governmental Activities, compensated absences will be liquidated by the General Fund.

Business-type Activities

Water and Sewer Revenue Bonds

The Water and Sewer Fund has issued Water and Sewer Revenue Bonds (Series 1998, Series 2005, and Series 2009). These revenue bonds constitute special obligations of the City solely secured by a lien on and pledge of the net revenues of the water and sewer system.

On April 1, 1998, the City issued the Water and Sewerage Revenue Bonds, Series 1998 in the amount of \$9,964,358 to finance the costs of making renovations, additions, extensions and expansions to the City's existing water and sewerage system and refund the City's Series 1987 Bonds. The principal on the Series 1998 bonds is payable in 21 annual installments which began December 1, 1998, and ends December 1, 2018. Interest is payable at a rate of 3.6% to 5.0% on June 1 and December 1 which began December 1, 1998, and ends December 1, 2018. In 2009 the Series 1998 Revenue Bonds were partially defeased with the Series 2009 Revenue Bonds. The annual requirements to amortize outstanding debt of the 1998 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2010	\$ 199,913	\$ 140,087	\$ 340,000
2011	188,605	151,395	340,000
2012	178,769	161,231	340,000
2013	168,082	171,918	340,000
Totals	<u>\$ 735,369</u>	<u>\$ 624,631</u>	<u>\$ 1,360,000</u>

On February 1, 2005, the City issued Water and Sewerage Revenue Refunding Bonds, Series 2005, with an interest rate of 3.71% and payments due on June 1 and December 1, ending December 1, 2016. Water and Sewerage Revenue bonds of 1993 and 1996 were defeased amounting to \$290,000 and \$5,045,000 respectively.

The annual requirement to amortize outstanding debt of the 2005 Water and Sewerage Revenue Bonds is as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2010	\$ 349,000	\$ 183,960	\$ 532,960
2011	362,000	170,771	532,771
2012	380,000	157,007	537,007
2013	392,000	142,687	534,687
2014	859,000	119,481	978,481
2015-2017	2,791,000	157,842	2,948,842
Totals	<u>\$ 5,133,000</u>	<u>\$ 931,748</u>	<u>\$ 6,064,748</u>

On February 10, 2009 the City issued Water and Sewerage Revenue Refunding Bonds, series 2009 due at various dates ending December 1, 2018 with a yield of 3.295%. A portion of the Water and Sewerage Revenue bonds of 1998 were defeased amounting to \$4,325,000. Analysis of cash flows is as follows:

Cash required to service the interest and principal of the 1998 Issue.	<u>\$ 7,249,763</u>
Total cash required	<u>7,249,763</u>
Cash required to service the interest and principal of the remaining 1998 Series Bonds outstanding at June 30 2009	1,360,000
Cash required to service the interest and principal of the 2009 issue	<u>5,587,959</u>
Total cash required	<u>6,947,959</u>
Cash flow savings from refunding	301,803
Cash received February 10, 2009	<u>5,002</u>
Increase of total cash savings from refunding	<u>\$ 306,805</u>

The economic saving is as follows:

The present value of the cash required to service the interest and principal of the bonds defeased (Portion of 1998)	\$ 4,807,516
The present value of the cash required to service the interest and principal of the bonds issued (2009 Series)	<u>4,546,155</u>
Present value of cash savings from refunding	261,361
Cash received February 10, 2009	<u>5,002</u>
Economic gain from refunding	<u>\$ 266,363</u>

The annual requirements to amortize outstanding debt of the 2009 Water and Sewerage Revenue Bonds are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2010	\$ 303,000	\$ 144,711	\$ 447,711
2011	286,000	135,022	421,022
2012	290,000	125,546	415,546
2013	303,000	115,792	418,792
2014	207,000	107,402	314,402
2015-2019	3,161,000	363,330	3,524,330
Totals	<u>\$ 4,550,000</u>	<u>\$ 991,803</u>	<u>\$ 5,541,803</u>

The City is in compliance with all significant provisions of the bond indentures, series 1998, 2005 and 2009.

Notes Payable

The City's Water and Sewer Fund has also entered into loan agreements in the original amount of \$3,071,647 with the Georgia Environmental Facilities Authority (GEFA), a State agency. The GEFA makes low interest long-term loans to fund improvements to publicly owned water and sewer systems. Once the loan commitment has been made, loan proceeds are drawn down as costs are incurred. Payback of the loan principal does not begin until after the funded project has been completed. Interest is paid on all outstanding amounts. The City's current GEFA loans outstanding have interest rates ranging from 1.55% to 5.8%. The following tables show the details of GEFA Loans through June 30, 2009 and the annual requirements to amortize the debt outstanding:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2010	\$ 240,244	\$ 55,568	\$ 295,812
2011	253,641	42,172	295,812
2012	131,553	30,757	162,310
2013	80,221	26,543	106,764
2014	83,561	23,203	106,764
2015-2019	246,241	72,824	319,065
2020-2024	199,212	28,559	227,771
2025	26,071	379	26,450
Totals	<u>\$ 1,260,744</u>	<u>\$ 280,006</u>	<u>\$ 1,540,750</u>

In FY 2007, the City entered into an additional loan agreement with GEFA for financing the Cedar Creek Wastewater Reclamation Facility. At June 30, 2009 the outstanding balance of the GEFA loan was \$15,441,931. No amortization schedule has been set up because the project and loan have not been closed. Construction cost to date is \$17,745,415 which includes accrued estimated interest on this loan of \$1,201,504.

Other liabilities of the Water and Sewer Fund include a loan agreement the City has entered into with the State of Georgia under the State Revolving Fund Program (SRF) in the original amount of \$2,158,982. The SRF makes low interest loans to public sewer systems for capital improvements. The SRF program is funded by a combination of State funds and a grant to the State from the Federal Environmental Protection Agency. At June 30, 2009 the City had a total of \$360,688 outstanding in SRF loans bearing interest at 2.0% per annum. The following table shows the annual requirements to amortize the outstanding loan:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2010	\$ 171,265	\$ 5,652	\$ 176,917
2011	174,721	2,195	176,916
2012	14,702	24	14,726
Totals	<u>\$ 360,688</u>	<u>\$ 7,871</u>	<u>\$ 368,559</u>

Capital Lease

The City has entered into a 5 year lease agreement with Bank of America at 2.89% for the financing of new and replacement vehicles and equipment. The City received \$2,711,500 in advance of which \$1,066,500 is for business-type activities and the remainder is for governmental activities. In FY 2009 the City's proprietary funds purchased 18 vehicles, utilities mapping system, a leak detector, four excavators, three loaders, three compressors, a hydro seeder and other small equipment for a total of \$980,915 accumulated depreciation as of June 30, 2009, is \$142,773, for a net book value of \$838,142.

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2009, were as follows:

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
2010	\$ 207,540	\$ 21,291	\$ 228,831
2011	213,636	15,196	228,832
2012	219,911	8,921	228,832
2013	188,185	2,509	190,694
Totals	<u>\$ 829,272</u>	<u>\$ 47,917</u>	<u>\$ 877,189</u>

In the business-type activities, compensated absences will be liquidated by the applicable fund.

9-Advance Bond Refunding

In fiscal year 1998, a portion of the Series 1998 Water and Sewerage Revenue Bonds was used to refund the Series 1987 Bonds in the amount of \$3,405,709. The City deposited with the paying agent for the Series 1987 Bonds, a portion of the proceeds of the sale of the Series 1998 Bonds, which was invested by the paying agent in certain direct obligations of the United States Government, maturing on or prior to June 1, 1998, the principal and interest on which was sufficient to provide for the payment of the interest on the Series 1987 Bonds to their redemption date and redemption price on June 1, 1998. In connection with this advance refunding the City recognized a loss in the amount of \$1,177,731. This loss is being amortized over a fourteen-year period (the life of the 1987 bonds) using the straight-line method, however in FY 2009 the City refunded a portion of the Series 1998 Bonds with Series 2009 Bonds and amortized the above loss based on the portion of the Series 1998 Bonds that were refunded. As of June 30, 2009, accumulated amortization was \$1,142,081 with a net book value of \$35,650.

In fiscal year 1998, there were also bond issuance costs incurred with the issuance of the Series 1998 Bonds in the amount of \$365,541. As of June 30, 2009, the accumulated amortization was \$338,014 with a net book value of \$27,527. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired or refunded. At June 30, 2009, the outstanding balance on the defeased bond from the 1998 refunding is as follows:

1987	\$268,336
------	-----------

In fiscal year 2006, the 1993 Water and Sewerage Revenue Bonds and a portion of the 1996 Water and Sewerage Revenue Bonds were defeased into the Series 2005 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of \$605,674. This loss is being amortized over a 7 year 10 month period (the life of the defeased Series 1993 Bonds) using the straight-line method. As of June 30, 2009, accumulated amortization was \$341,498 with a net book value of \$264,176.

There were also bond issue costs incurred with the Series 2005 Bonds in the amount of \$114,750. As of June 30, 2009, accumulated amortization was \$16,810 with a net book value of \$97,940. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2009, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1993	\$ 290,000
1996	\$4,590,000

In FY 2009, a portion of the 1998 Water and Sewerage Revenue Bonds were defeased into the Series 2009 Water and Sewerage Revenue Bonds. In connection with this defeasement, the City recognized a book loss in the amount of \$525,461. This loss is being amortized over a 9 year 10 month period (the life of the defeased Series 1998 Bonds) using the straight line method. As of June 30, 2009, accumulated amortization was \$22,265 with a net book value of \$503,196.

There were also bond issue costs incurred with the Series 2009 Bonds in the amount of \$92,867. As of June 30, 2009 there was no accumulated amortization so the net book value is \$92,867. These costs have been deferred and are being amortized over the life of the bonds based on annual principal retired. At June 30, 2009, the outstanding balances on the defeased bonds from the 2005 refunding are as follows:

1998 \$4,325,000

10-Water Fund Intergovernmental Receivable

On June 29, 2006, the City of Winder entered into an intergovernmental agreement with Barrow County, Georgia ("County") to sell 1,000,000 gallons per day of sewage treatment capacity rights at the City's Cedar Creek Wastewater Reclamation Facility for a total of \$10,416,000. The contract states that \$5,832,000 of the total is for immediate transfer and assignment of capacity to Barrow County from the City; therefore the City has set up an intergovernmental receivable for this amount. This portion of the contract is to help fund the construction cost of the facility so the City is recognizing revenue and will also reserve net assets for capital projects. In FY 2007, the City recognized revenue of 20% (\$1,166,400) as a special item because the City has provided the right for 200,000 gallons per day of the County's wastewater to enter the City's current wastewater treatment facility. In FY 2008, the City recognized the remaining \$4,665,600 as a special item due to the additional 800,000 gallons per day is available. The remaining balance of the contract (\$4,584,000) is a shared capacity charge and will be paid as the County collects tap fees of \$1,500 each. As the County collects and submits tap fees, the City will recognize this remaining revenue.

The Intergovernmental Receivable activity for the fiscal year ended June 30, 2009 is as follows:

<u>Balance</u> <u>6/30/2008</u>	<u>Increase</u>	<u>Decrease</u>	<u>Balance</u> <u>6/30/2009</u>	<u>Due In</u> <u>FY 2010</u>
<u>\$ 3,832,000</u>	<u>\$ -</u>	<u>\$ (126,563)</u>	<u>\$ 3,705,437</u>	<u>\$ 131,828</u>

A maturities schedule of the intergovernmental receivable is as follows:

<u>Fiscal Year</u> <u>Ending June 30</u>	<u>Principal</u>	<u>4.16%</u> <u>Interest</u>	<u>Total</u> <u>Receivable</u> <u>Per Year</u>
2010	\$ 131,828	\$ 313,557	\$ 445,385
2011	137,313	148,662	285,975
2012	143,025	142,950	285,975
2013	148,974	137,000	285,974
2014	155,172	130,803	285,975
2015-2019	878,227	551,645	1,429,872
2020-2024	1,076,742	353,130	1,429,872
2025-2028	1,034,156	109,743	1,143,899
Totals	<u>\$ 3,705,437</u>	<u>\$ 1,887,490</u>	<u>\$ 5,592,927</u>

11-Interfund Receivables, Payables and Transfers

Interfund balances at June 30, 2009, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The City expects to repay all interfund balances within one year.

The interfund receivables or payables as of June 30, 2009 are as follows:

	Interfund	
	Due To	Due From
Major Proprietary Fund:		
Water Fund	\$ 120,000	\$ -
Non Major Internal Service Funds:		
Utility Service Fund	-	75,000
Fleet Maintenance Fund	-	45,000
Totals	<u>\$ 120,000</u>	<u>\$ 120,000</u>

Interfund transfers in (out) for the fiscal year ended June 30, 2009, are as follows:

	Transfers in (out)								
	General Fund	Grants	TV Station	Broad-band	Special Facilities	Water & Sewer	Gas	Solid Waste	Net Transactions
Governmental Activities									
General Fund	\$ -	\$ (30,810)	\$ (237,800)	\$ 12,000	\$ (410,570)	\$ 3,995,440	\$ 1,000,000	\$ 174,900	\$ 4,503,160
Grants	30,810	-	-	-	-	-	-	-	30,810
TV Station	237,800	-	-	-	-	-	-	-	237,800
Total Governmental	<u>268,610</u>	<u>(30,810)</u>	<u>(237,800)</u>	<u>12,000</u>	<u>(410,570)</u>	<u>3,995,440</u>	<u>1,000,000</u>	<u>174,900</u>	<u>4,771,770</u>
Business-type Activities									
Water & Sewer	(3,995,440)	-	-	-	-	-	-	-	(3,995,440)
Gas	(1,000,000)	-	-	-	-	-	-	-	(1,000,000)
Solid Waste	(174,900)	-	-	-	-	-	-	-	(174,900)
Special Facilities	410,570	-	-	-	-	-	-	-	410,570
Broadband	(12,000)	-	-	-	-	-	-	-	(12,000)
Total Business-type	<u>(4,771,770)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,771,770)</u>
Net Transactions	<u>\$ (4,503,160)</u>	<u>\$ (30,810)</u>	<u>\$ (237,800)</u>	<u>\$ 12,000</u>	<u>\$ (410,570)</u>	<u>\$ 3,995,440</u>	<u>\$ 1,000,000</u>	<u>\$ 174,900</u>	<u>\$ -</u>

Transfers are used to reclassify revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary operations.

12-Retirement Plan

The City maintains a defined benefit pension plan (the City of Winder Retirement Plan) to provide retirement and disability benefits for all full-time general and uniformed personnel of the City. The Plan is a participating member of the Georgia Municipal Employees Benefit System (The Plan) (GMEBS), an agent multiple-employer pension employee retirement system (PERS) that acts as a common investment and administrative agent for Cities in the State of Georgia. An annual report that includes financial statements and required supplemental information is issued by GMEBS. A copy of the report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street SW, Atlanta, Georgia 30303. The authority to participate in this plan rests with the City Council.

All full-time City employees are eligible to participate in the plan after one year of service. Employees are not required to contribute to the Plan. The City is required to contribute the amount necessary to fund the Plan, using the actuarial basis specified by the Plan. The Plan is subject to minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code Section 47-20-10).

Under the Plan, pension benefits vest after ten years of service. Benefits are based on the five highest year's average salary. Participants may retire at the earlier of age 65 with 5 years of service or age 55 with 30 years of service to receive normal benefit. Alternative early retirement is age 55 with 10 years of service. Benefits are payable for life in an amount equal to 2.00 percent of annual salary for employees with retirement dates before August 1, 2000 and after April 2, 2009 or 3.00 percent of annual salary for employees with retirements dates after August 1, 2000 and before April 1, 2009. The plan also provides

death and disability benefits. These benefit provisions and all other requirements are established by the GMEBS Board of Trustees and the adoption agreement executed by the City.

As of May 1, 2009, employee membership data related to the pension plan was as follows:

Inactive Participants:		
Retiree and beneficiaries currently receiving benefits		82
Terminated employees entitled to benefits but not receiving benefits		48
	Total	<u>130</u>
Active Plan Participants:		
Vested		33
Nonvested		119
	Total	<u>152</u>
Total Number of Plan Participants		<u><u>282</u></u>

Data relating to the Plan on May 1 for the past six years is as follows:

Fiscal Year	Annual Required Contr (ARC)	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)	Interest on NPO	NPO at June 30,2007
2004	\$ 331,095	\$ 345,418	103.67%	\$ (14,323)	\$ -	\$ -
2005	423,802	473,314	111.68%	(49,512)	-	-
2006	369,702	454,285	122.88%	(84,583)	-	-
2007	477,451	419,842	87.93%	57,609	432	58,041
2008	877,243	877,243	100.00%	-	-	-
2009	1,002,251	1,002,251	100.00%	-	-	-

Analysis of funding progress is presented below:

Actuarial Valuation Date May 1	Actuarial Value of Assets (a)	Actuarial Liability (AAL) Projected Unit Credit (b)	Excess (Deficit) of Assets Over AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Excess (Deficit) as a Percentage of Covered Payroll ((a-b)/c)
2004	\$ 7,052,769	\$ 8,286,115	\$ (1,233,346)	85.12%	\$ 4,196,504	(29.39%)
2005	7,511,211	8,226,007	(714,796)	91.31%	4,491,236	(15.92%)
2006	8,000,559	8,899,011	(898,452)	89.90%	5,018,026	(17.90%)
2007	8,526,546	11,795,943	(3,269,397)	72.28%	5,854,339	(55.85%)
2008	9,261,481	13,336,233	(4,074,752)	69.45%	6,313,678	(64.54%)
2009	6,554,906	14,903,805	(8,348,899)	43.98%	5,805,508	(143.81%)

The Information was determined as part of the Actuarial Report as of May 1, 2009. Additional information included in the report follows:

Valuation Date	May 1, 2009
Actuarial Cost Method	Projected Unit Credit for remaining unfunded liability
Amortization Method	Closed Level Dollar
Remaining Amortization Period	
Initial unfunded accrued liability	30 Years
Accrued liability arising from changes in plan	20 Years
Accrued liability arising from plan losses (gains)	15 Years
Accrued liability arising from plan assumptions/method	30 Years

Actuarial Assumptions:

Assumed Rate of Return on Assets	8.0%
Projected Merit/Seniority Salary Increases	5.50%
Projected Inflation	0.0%

Asset Valuation Method – Sum of the actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 20% of market value.*

13-Deferred Compensation

The City offers a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all full time City employees (who work more than thirty hours per week) after the first ninety days of employment. The plan is funded through payroll deductions with the maximum contribution being 25% and a ceiling dollar amount of \$16,500 per year. The plan assets are invested, and administrated by public organizations unrelated to the City.

14-Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City attorney the resolution of these matters will not have a material adverse effect on the financial condition of the City. There were no known contingent liabilities that would materially effect the financial statements.

15-Related Organizations

The City Council is responsible for appointing various members of the boards of other organizations, but the City's accountability for these organizations do not extend beyond making the appointments. In addition, City officials serve on the boards of several organizations in which the City does not have a voting majority. Organizations related to the City in one or both of these manners include the following –

- Housing Authority of the City of Winder
- Piedmont Regional Library
- Barrow County Board of Health
- Winder-Barrow Development Authority
- Winder Planning Board
- Winder-Barrow Industrial Building Authority
- Winder Tree Commission
- Historic Preservation Commission
- Public Facilities Authority

16-Joint Venture

Under Georgia law, the City, in conjunction with other cities and counties in the area, are members of the Northeast Georgia Regional Development Center (RDC) and is required to pay annual dues. During its year ended June 30, 2009, the City's dues were paid by Barrow County, which did not request reimbursement from the City. According to the RDC, all dues are billed to the County and the management of the County determines if each municipality within the County should be billed for their pro-rata share of the dues. Membership in an RDC is required by the official Code of Georgia Annotated (OCGA) Section 50-8-34 that provides for the organizational structure of the RDC in Georgia. The RDC

Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from the following location:

Northeast Georgia Regional Development Center
 305 Research Drive
 Athens, Georgia 30605

17-Hotel/Motel Tax

The City levied and collects a 7% hotel/motel tax in accordance with OCGA 48-13-51. Collections for the fiscal year ended June 30, 2009 were \$85,389. The City expended all amounts required for the purpose of promoting tourism, conventions and trade shows. The total amount of the tax expended for the purposes listed above for the fiscal year ended June 30, 2009 was \$ 45,454, or 53.2%. Of this amount \$25,454 was directly paid out to the Barrow County Chamber of Commerce and \$20,000 was paid to the Special Facilities Fund for operations and advertising.

18-Special Local Option Sales Tax

Barrow County collects SPLOST funds for the City. In connection therewith, the County collects the revenues and remits the funds to the City on a monthly basis. The City expends the funds for Streets, Recreation Facilities, Downtown Redevelopment Projects, Streetscape, and Sewer Facilities. All such transactions are reflected in the Capital Projects Fund.

19-Indirect Costs Allocations

Indirect expenses of general government and administrative support are fully allocated to the City's operational departments and funds. The purpose of the indirect costs allocations is to charge the operating departments and funds for administrative support services. Costs are allocated based on actual expenditure by functional activity, capital employed in the activity or the number of employees within the functional activity. The following table presents the costs allocated:

Indirect Costs Allocations	
For The Year Ended June 30, 2009	
Costs for Allocation	
Administrative	\$ 2,989,282
Housing and Development	60,522
Total	<u>\$ 3,049,804</u>
Distribution of Indirect Costs	
Water and Sewer Fund	\$ 1,011,807
Gas Fund	995,152
Solid Waste Management Fund	1,186
Special Facilities Fund	58,119
Grant Fund	7,929
TV Station	17,726
General Fund	
Public Safety	689,462
Public Works	238,046
Housing and Development	17,480
Judicial	12,897
	<u>\$ 3,049,804</u>

20-Other Post Employment Benefits GASB Statements Numbers 43 and 45

Plan Description

The City makes available to retirees health insurance at a cost comparable to employees of their classification. This option will continue for the employee until the employee is eligible for Medicare. Dependent coverage, if applicable, continues until the dependent or employee (whichever comes first) is eligible for Medicare or voluntarily coverage. All retirement benefits are reviewed and evaluated annually.

Funding Policy

The City pays part of the health insurance premiums for all retirees from City employment receiving a pension annuity earned through City services and participating in a City health insurance coverage on a pay-as-you-go basis. The City paid approximately \$117,300 and reimbursed by the retirees \$68,500 under this program for the fiscal year ended June 30, 2009. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The City Council provides for the benefits and funding policy through City ordinance and maintains the authority to change the policy. The projection of benefits does not incorporate the potential effect of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

Annual OPEB Cost and Net OPEB Obligation

The City implemented GASB 45 in fiscal year 2009 and elected to report a zero net OPEB obligation at the beginning of the transition year. The City's annual post employment benefit cost and net OPEB obligation for the plan as of and for the fiscal year ended June 30, 2009 using a 6.50% interest rate scenario were as follows:

Annual Required Contribution (ARC)	\$ 150,800
Contributions made	<u>(48,800)</u>
Increase in net OPEB obligation	102,000
Net OPEB obligation - beginning of year	<u>-</u>
Net OPEB obligation - end of year	<u><u>\$ 102,000</u></u>

The City's annual OPEB cost, the percentage of annual OPEB cost contributed during the fiscal year, and the net OPEB obligation at the end of the transition year for the City's post retirement benefits plan were as follows:

Fiscal Year	Annual Required Contr (ARC)	Actual City Contribution	Percentage of ARC Contributed	Net OPEB Obligation
2009	\$ 150,800	\$ 48,800	32.36%	\$ 102,000

Funded Status and Funding Progress

As of July 1, 2007, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was \$1,345,700 and the value of the actuarial assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,345,700. However the City has amended its OPEB policy which will result in a reduction of the above UAAL for FY 2010.

Actuarial Methods and Assumptions for OPEB Plans

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The more significant actuarial methods and assumptions used in the calculations of the annual OPEB cost, the annual required contribution, and the funded status and funding progress for the fiscal year ended June 30, 2009 are as follows:

Method/Assumptions	Retirement Program
Valuation Date	April 1, 2007
Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level Dollar, Closed
Average Remaining Period	30 Years
Asset Valuation Method	Market Value of Assets
Interest Rate	6.50%
Inflation Rate	2.50%
Medical Trend Rate	Medical Per Capita costs, Average Costs and premiums are assumed to increase 10.00% for Pre-Medicare coverage and Medicare Supplement. This rate decreases at a rate of 1% per year until an ultimate rate of 5.00% is reached.

21- GASB Statements Number 54

Statement Number 54

In March 2009, GASB issued Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. This statement will be implemented on or before the fiscal year ending June 30, 2011 to meet GASB requirements.



CITY OF WINDER, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

Required Supplementary Information

General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
Notes to the Required Supplementary Information

City of Winder, Georgia
General Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Fiscal Year Ended June 30, 2009
With Comparative Totals for the Fiscal Year Ended June 30, 2008

	2009		
	Budgeted Amounts		Actual
	Original	Final	
Revenues:			
Taxes	\$ 4,519,400	\$ 4,570,400	\$ 4,383,838
License and Permits	223,500	223,500	186,784
Intergovernmental	-	60,000	201,137
Charges for Service	110,000	110,000	140,185
Fines and Forfeitures	550,000	550,000	692,592
Interest	175,000	175,000	192,799
Contributions	-	-	22,503
Miscellaneous and Other	-	-	93,623
Indirect Cost Allocation	3,741,470	3,741,470	3,082,893
Total Revenues	9,319,370	9,430,370	8,996,354
Expenditures:			
Current			
General Government	3,408,690	3,433,690	2,968,311
Judicial	197,420	197,420	183,529
Public Safety	6,890,885	6,597,885	6,037,312
Public Works	2,597,390	2,597,390	1,959,225
Housing and Development	279,275	279,275	267,635
Capital Outlay			
General Government	540,500	540,500	195,244
Public Safety	560,000	1,371,000	1,417,878
Public Works	660,000	660,000	401,409
Housing and Development	15,500	15,500	-
Debt Service			
Principal	466,500	541,500	484,475
Interest and Fiscal Charges	53,500	70,500	67,161
Total Expenditures	15,669,660	16,304,660	13,982,179
Excess (Deficiency) Of Revenues Over (Under) Expenditures	(6,350,290)	(6,874,290)	(4,985,825)
Other Financing Sources (Uses):			
Transfers In	5,193,470	5,193,470	5,182,340
Transfers Out	(619,180)	(595,180)	(679,180)
Proceeds From Sale of Assets	-	-	42,295
Issuance of Debt Instruments	1,776,000	2,276,000	511,617
Total Other Sources	6,350,290	6,874,290	5,057,072
Net Change In Fund Balance	\$ -	\$ -	71,247
Beginning Fund Balance			1,869,487
Ending Fund Balance			\$ 1,940,734

The accompanying Notes to the Required Supplementary Information are an integral part of this statement.

Variance With Final Budget	2008 Actual
\$ (186,562)	\$ 4,433,220
(36,716)	237,291
141,137	43,447
30,185	148,751
142,592	599,399
17,799	325,949
22,503	35,754
93,623	69,096
(658,577)	3,180,289
(434,016)	9,073,196
465,379	3,066,127
13,891	199,438
560,573	6,175,525
638,165	1,924,329
11,640	506,654
345,256	19,065
(46,878)	310,915
258,591	450,258
15,500	-
57,025	292,687
3,339	21,462
2,322,481	12,966,460
1,888,465	(3,893,264)
(11,130)	3,793,249
(84,000)	(1,221,800)
42,295	32,050
(1,764,383)	1,645,000
(1,817,218)	4,248,499
\$ 71,247	355,235
	1,514,252
	\$ 1,869,487

Notes to the Required Supplemental Information

1-Budgetary Information

The City adopted annual budgets for the 2009 fiscal year for the General Fund and the annually-budgeted Special Revenue Funds. Budgets are adopted on a basis consistent with generally accepted accounting principles. Prior to May 1, the Finance Department prepares a draft budget for the City Administrator. After reviewing the draft budget and meeting with the departments, the City Administrator and Finance staff prepare a Proposed Budget as well as a five year Capital Improvement Plan. The Mayor presents both to City Council in May. The Council conducts public hearings in May and June, and adopts budgeted revenues and appropriations for the upcoming fiscal year by resolution no later than June 30, the close of the City's fiscal year.

The appropriated budget is prepared by fund, function and department. Department heads may make transfers of appropriations within a department. Transfers between departments and subsequent budgetary amendments require the approval of the City Council. The department is the legal level of control. The legal level of control is the level at which expenditures may not legally exceed the budget without approval by the City Council. Appropriations lapse at year-end. Budgeted amounts shown on the financial statements are as adopted by the City Council.

Significant departures must be in excess of \$75,000 and more than 4.0% of the budgeted amount, within each department. The City had one significant departures from the total budgeted amounts in the General Fund due to additional contributions given to the Downtown Development Authority. Non-significant departures are shown in Note 2 of the notes to the financial statements.



CITY OF WINDER, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

Supplementary Information

Nonmajor Governmental Funds Financial Statements

Budgetary Comparisons

General Fund

Special Revenue Funds

Capital Projects Fund

Agency Fund Statement of Changes in Assets and Liabilities

Nonmajor Proprietary Funds Financial Statements

Internal Service Funds Combining Statements

Capital Assets Used in the Operations of Governmental Funds

Special Purpose Local Options Sales Tax

City of Winder, Georgia
 Nonmajor Governmental Funds
 Combining Balance Sheet
 June 30, 2009

	Special Revenue				Capital Project	Total
	Community TV Station	Hotel/Motel Tax	Police Escrow	Grant	Capital Projects Fund	
Assets						
Cash and Cash Equivalents	\$ 54,997	\$ 77,131	\$ 57,410	\$ 1,998	\$ 764,822	\$ 956,358
Taxes Receivable-Net	-	6,900	-	-	-	6,900
Intergovernmental Receivable	-	-	-	8,023	40,101	48,124
Total Assets	\$ 54,997	\$ 84,031	\$ 57,410	\$ 10,021	\$ 804,923	\$ 1,011,382
Liabilities						
Accounts Payable and Accrued Liabilities	\$ 7,748	\$ 20	\$ 48,412	\$ 1,730	\$ 6,284	\$ 64,194
Total Liabilities	7,748	20	48,412	1,730	6,284	64,194
Fund Balance						
Unreserved, Undesignated	47,249	84,011	8,998	8,291	798,639	947,188
Total Fund Balance	47,249	84,011	8,998	8,291	798,639	947,188
Total Liabilities and Fund Balance	\$ 54,997	\$ 84,031	\$ 57,410	\$ 10,021	\$ 804,923	\$ 1,011,382

City of Winder, Georgia
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2009

	Special Revenue			Capital Project	Total
	Community TV Station	Hotel/Motel Tax	Police Escrow	Capital Projects Fund	
Revenues:					
Taxes	\$ -	\$ 85,389	\$ -	\$ -	\$ 85,389
Intergovernmental	-	-	-	38,649	375,488
Fines and Forfeitures	-	-	9,943	-	9,943
Charges for Services	792	-	-	-	792
Interest	-	23	-	9,118	9,141
Total Revenues	792	85,412	9,943	345,957	480,753
Expenditures:					
Current:					
General Government	179,618	-	-	-	179,618
Public Safety	-	-	33,339	82,082	115,421
Public Works	-	-	-	7,823	7,823
Housing and Development	-	45,454	-	-	45,454
Capital Outlay	3,880	-	-	157,673	161,553
Total Expenditures	183,498	45,454	33,339	165,496	509,869
Excess Revenues Over (Under) Expenditures	(182,706)	39,958	(23,396)	(43,433)	(29,116)
Other Financing Sources (Uses):					
Transfers In:					
General Fund	237,800	-	-	30,810	268,610
Total Other Sources (Uses)	237,800	-	-	30,810	268,610
Net Change Increase (Decrease) in Fund Balance	55,094	39,958	(23,396)	(12,623)	239,494
Beginning Fund Balance	(7,845)	44,053	32,394	20,914	707,694
Ending Fund Balance	\$ 47,249	\$ 84,011	\$ 8,998	\$ 798,639	\$ 947,188

City of Winder, Georgia
 General Fund
 Schedule of Revenues
 Budget and Actual
 For the Fiscal Year Ended June 30, 2009
 With Comparative Totals for the Fiscal Year Ended June 30, 2008

	Budgeted Amounts		Actual	Variance	2008
	Original	Final		With Final Budget	
Revenues:					
Taxes-					
Fire District Taxes	\$ 795,000	\$ 846,000	\$ 966,919	\$ 120,919	\$ 693,957
Intangible/Transfer Tax	-	-	8,974	8,974	10,887
Street Light Assessment	80,000	80,000	85,554	5,554	78,313
General Sales Tax	1,885,000	1,885,000	1,476,156	(408,844)	1,848,646
Selective Sales Tax	315,000	315,000	368,719	53,719	349,244
Business Taxes	1,444,400	1,444,400	1,477,516	33,116	1,452,173
Total Taxes	4,519,400	4,570,400	4,383,838	(186,562)	4,433,220
License and Permits-					
Business Licenses	80,000	80,000	109,659	29,659	78,484
Building Permits	143,500	143,500	77,125	(66,375)	158,807
Total License and Permits	223,500	223,500	186,784	(36,716)	237,291
Intergovernmental-					
State Government Payments in Lieu of Taxes	-	-	64,337	64,337	43,447
Federal Government Grants	-	60,000	136,800	76,800	-
Total Intergovernmental	-	60,000	201,137	141,137	43,447
Charges for Service-					
General Government	35,000	35,000	9,117	(25,883)	14,922
Public Safety	45,000	45,000	95,576	50,576	85,365
Facility Maintenance	-	-	2,202	2,202	818
Street	30,000	30,000	33,290	3,290	47,646
Total Charges for Service	110,000	110,000	140,185	30,185	148,751
Fines and Forfeitures - Municipal Court	550,000	550,000	692,592	142,592	599,399
Contributions					
General Government	-	-	16,202	16,202	22,226
Public Safety	-	-	6,301	6,301	13,528
Total Contributions	-	-	22,503	22,503	35,754
Investment Earnings - Interest Income	175,000	175,000	192,799	17,799	325,949
Miscellaneous-					
Rents	-	-	48,798	48,798	46,296
Other	-	-	44,825	44,825	22,800
Total Miscellaneous	-	-	93,623	93,623	69,096
Indirect Cost Allocation	3,741,470	3,741,470	3,082,893	(658,577)	3,180,289
Total Revenues	\$ 9,319,370	\$ 9,430,370	\$ 8,996,354	\$ (434,016)	\$ 9,073,196

City of Winder, Georgia
 General Fund
 Schedule of Expenditures
 Budget and Actual
 For the Fiscal Year Ended June 30, 2009
 With Comparative Totals for the Fiscal Year Ended June 30, 2008

	Budgeted Amounts			Variance With Final Budget	2008
	Original	Final	Actual		
General Government:					
Legislative	\$ 421,720	\$ 486,720	\$ 470,361	\$ 16,359	\$ 331,637
Administration	3,111,420	3,071,420	2,359,750	711,670	2,460,441
Facilities Maintenance	614,300	614,300	513,472	100,828	524,696
Total General Government	4,147,440	4,172,440	3,343,583	828,857	3,316,774
Judicial	197,420	197,420	183,529	13,891	199,438
Housing and Development	294,775	294,775	267,635	27,140	506,654
Public Safety:					
Police Department	5,161,755	5,160,755	4,840,203	320,552	4,366,646
Fire Department	2,511,880	3,122,880	2,887,896	234,984	2,185,911
Total Public Safety	7,673,635	8,283,635	7,728,099	555,536	6,552,557
Public Works	3,356,390	3,356,390	2,459,333	897,057	2,391,037
Total General Fund Expenditures	\$ 15,669,660	\$ 16,304,660	\$ 13,982,179	\$ 2,322,481	\$ 12,966,460

City of Winder, Georgia
 Special Revenue Fund (Hotel/Motel Tax)
 Schedule of Revenues, Expenditures and Changes in Fund Balance
 Budget and Actual
 For the Fiscal Year Ended June 30, 2009

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
Revenues:				
Taxes-				
Hotel Motel Tax (2%)	\$ 20,000	\$ 20,000	\$ 25,055	\$ 5,055
Hotel Motel Tax (5 %)	50,000	50,000	60,334	10,334
Interest	-	-	23	23
Total Revenues	70,000	70,000	85,412	15,412
Expenditures:				
Housing & Development	70,000	70,000	45,454	24,546
Total Expenditures	70,000	70,000	45,454	24,546
Transfers (Out)	-	-	-	-
Total Expenditures and Transfers Out	70,000	70,000	45,454	24,546
Excess Of Revenues Over (Under) Expenditures	\$ -	\$ -	39,958	\$ 39,957
Beginning Fund Balance			44,053	
Ending Fund Balance			\$ 84,011	

City of Winder, Georgia
 Special Revenue Fund (Community TV Station)
 Schedule of Revenues, Expenditures and Changes in Fund Balance
 Budget and Actual
 For the Fiscal Year Ended June 30, 2009

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
Revenues:				
Charges for Services	\$ -	\$ -	\$ 792	\$ 792
Total Revenues	-	-	792	792
Expenditures:				
General Government	237,800	233,800	179,618	54,182
Capital Outlay	-	4,000	3,880	120
Total Expenditures	237,800	237,800	183,498	54,302
Excess Revenues Over (Under) Expenditures	(237,800)	(237,800)	(182,706)	55,094
Transfers In:				
General Fund	237,800	237,800	237,800	-
Total Transfers In	237,800	237,800	237,800	-
Net Change Increase (Decrease) in Fund Balance	\$ -	\$ -	55,094	\$ 55,094
Beginning Fund Balance			(7,845)	
Ending Fund Balance			\$ 47,249	

City of Winder, Georgia
 Special Revenue Fund (Grant)
 Schedule of Revenues, Expenditures and Changes in Fund Balance
 Budget and Actual
 For the Fiscal Year Ended June 30, 2009

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
Revenues:				
Intergovernmental	\$ 50,000	\$ 50,000	\$ 38,649	\$ (11,351)
Total Revenues	50,000	50,000	38,649	(11,351)
Expenditures:				
Public Safety	80,810	81,810	82,082	(272)
Total Expenditures	80,810	81,810	82,082	(272)
Excess Revenues Over (Under) Expenditures	(30,810)	(31,810)	(43,433)	(11,623)
Transfers In				
General Fund	30,810	31,810	30,810	(1,000)
Total Transfers In	30,810	31,810	30,810	(1,000)
Net Change Increase (Decrease) in Fund Balance	\$ -	\$ -	(12,623)	\$ (12,623)
Beginning Fund Balance			20,914	
Ending Fund Balance			\$ 8,291	

City of Winder, Georgia
 Special Revenue Fund (Police Escrow)
 Schedule of Revenues, Expenditures and Changes in Fund Balance
 For the Fiscal Year Ended June 30, 2009

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
Revenues:				
Fines and Forfeitures	\$ -	\$ 40,000	\$ 9,943	\$ (30,057)
Total Revenues	-	40,000	9,943	(30,057)
Expenditures:				
Public Safety	-	40,000	33,339	6,661
Total Expenditures	-	40,000	33,339	6,661
Excess Revenues Over (Under) Expenditures	-	-	(23,396)	(23,396)
Net Change Increase (Decrease) in Fund Balance	\$ -	\$ -	(23,396)	\$ (23,396)
Beginning Fund Balance			32,394	
Ending Fund Balance			\$ 8,998	

City of Winder, Georgia
 Capital Projects Fund
 Schedule of Revenues, Expenditures and Changes in Fund Balance
 For the Fiscal Year Ended June 30, 2009

Revenues:	<u>Actual</u>
Intergovernmental	\$ 336,839
Interest	9,118
Total Revenues	<u>345,957</u>
Expenditures:	
Public Works	7,823
Capital Outlay	157,673
Total Expenditures	<u>165,496</u>
Excess Revenues Over (Under) Expenditures	<u>180,461</u>
Net Change Increase (Decrease) in Fund Balance	180,461
Beginning Fund Balance	618,178
Ending Fund Balance	<u>\$ 798,639</u>

City of Winder, Georgia
 Agency Fund - Municipal Court
 Statement of Changes in Assets and Liabilities
 For the Fiscal Year Ended June 30, 2009

	<u>Balance 6/30/2008</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance 6/30/2009</u>
<u>Assets</u>				
Cash and Cash Equivalents	\$ 29,991	\$ 734,660	\$ (726,814)	\$ 37,837
Accounts Receivable, Net	99,598	128,082	(76,849)	150,831
Total Assets	\$ 129,589	\$ 862,742	\$ (803,663)	\$ 188,668
<u>Liabilities</u>				
Accounts Payable & Accrued Liabilities	\$ 129,589	\$ 386,123	\$ (327,044)	\$ 188,668
Total Liabilities	\$ 129,589	\$ 386,123	\$ (327,044)	\$ 188,668

City of Winder, Georgia
 Nonmajor Enterprise Funds
 Combining Statement of Net Assets
 June 30, 2009

<u>Assets</u>	<u>Solid Waste Management Fund</u>	<u>Special Facilities Fund</u>	<u>Broadband Fund</u>	<u>Totals</u>
Current Assets				
Cash and Cash Equivalents	\$ 414,857	\$ 2,251	\$ 5,320	\$ 422,428
Accounts Receivable	135,762	31,401	-	167,163
Prepaid Items	-	366	-	366
Total Current Assets	550,619	34,018	5,320	589,957
Non-Current Assets				
Property, Plant and Equipment - Net	-	4,528,093	102,031	4,630,124
Total Assets	550,619	4,562,111	107,351	5,220,081
<u>Liabilities</u>				
Current Liabilities				
Accounts Payable and Accrued Liabilities	77,324	25,527	-	102,851
Long -Term Liabilities				
Other Post-Employment Benefits Liability	-	2,458	-	2,458
Total Liabilities	77,324	27,985	-	105,309
<u>Net Assets</u>				
Invested in Capital Assets, Net of Related Debt	-	4,528,093	102,031	4,630,124
Unrestricted Net Assets	473,295	6,033	5,320	484,648
Total Net Assets	\$ 473,295	\$ 4,534,126	\$ 107,351	\$ 5,114,772

City of Winder, Georgia
Nonmajor Enterprise Funds
Combining Statement of Revenues, Expenses and Changes in Net Assets
For the Fiscal Year Ended June 30, 2009

	Business-type Activities - Enterprise Funds			Totals
	Solid Waste	Special	Broadband	
	Management Fund	Facilities Fund	Fund	
Operating Revenues				
Charges For Services	\$ 1,091,197	\$ 125,690	\$ 12,000	\$ 1,228,887
Penalties and Interest	22,370	-	-	22,370
Miscellaneous and Other	-	1,588	-	1,588
Total Revenues	1,113,567	127,278	12,000	1,252,845
Expenses				
Personal Services	-	211,123	-	211,123
Professional and Technical	923,533	6,201	-	929,734
Purchased Property Services	-	44,211	-	44,211
Supplies	-	138,545	-	138,545
Depreciation	-	145,887	22,591	168,478
Internal Fund Charges	11,090	-	-	11,090
Indirect Costs Allocation	1,186	58,119	-	59,305
Total Expenses	935,809	604,086	22,591	1,562,486
Net Operating Revenues (Expenses)	177,758	(476,808)	(10,591)	(309,641)
Net Revenues (Expenses) Before Transfers	177,758	(476,808)	(10,591)	(309,641)
Transfers				
Transfers In(Out) - General Fund	(174,900)	410,570	(12,000)	223,670
Change in Net Assets	2,858	(66,238)	(22,591)	(85,971)
Net Assets, Beginning of the Year	470,437	4,600,364	129,942	5,200,743
Net Assets, End of the Year	\$ 473,295	\$ 4,534,126	\$ 107,351	\$ 5,114,772

City of Winder, Georgia
Nonmajor Enterprise Funds
Combining Statement of Cash Flows
For the Fiscal Year Ended June 30, 2009

	Business-type Activities - Enterprise Funds			
	Solid Waste	Special Facilities	Broadband	Totals
	Management Fund	Fund	Fund	
Cash Flows From (To) Operating Activities:				
Receipts From Customers	\$ 1,106,188	\$ 113,522	\$ 13,000	\$ 1,232,710
Payments to Employees	-	(208,109)	-	(208,109)
Internal Activity	(12,276)	(58,119)	-	(70,395)
Payments to Suppliers	(923,351)	(191,515)	(5,311)	(1,120,177)
Net Cash Provided (Used) by Operating Activities	170,561	(344,221)	7,689	(165,971)
Cash Flows From (To) Noncapital Financing Activities				
Transfers from (to) General Fund	(174,900)	410,570	(12,000)	223,670
Cash Flows (To) Capital and Related Financing Activities:				
Acquisition and Construction of Capital Assets, Net	-	(65,196)	-	(65,196)
Net Cash (To) Capital and Related Financing Activities	-	(65,196)	-	(65,196)
Net Increase (Decrease) in Cash	(4,339)	1,153	(4,311)	(7,497)
Cash and Cash Equivalents, Beginning of Year	419,196	1,098	9,631	429,925
Cash and Cash Equivalents, End of the Year	\$ 414,857	\$ 2,251	\$ 5,320	\$ 422,428
Reconciliation of Operating Income (Loss) To				
Net Cash Provided (Used) By Operating Activities				
Operating Income (Loss)	\$ 177,758	\$ (476,808)	\$ (10,591)	\$ (309,641)
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities				
Depreciation and Amortization	-	145,887	22,591	168,478
Changes in Current Assets and Liabilities				
Increase (Decrease) in Accounts Payable & Accrued Liabilities	182	(2,528)	(5,311)	(7,657)
Increase (Decrease) in OPEB Liability	-	2,458	-	2,458
Increase (Decrease) in Customer Deposits	-	1,500	-	1,500
(Increase) Decrease in Prepaid Items	-	526	-	526
(Increase) Decrease in Accounts Receivables	(7,379)	(15,256)	1,000	(21,635)
Net Cash Provided (Used) by Operating Activities	\$ 170,561	\$ (344,221)	\$ 7,689	\$ (165,971)

City of Winder, Georgia
Internal Service Funds
Combining Statement of Net Assets
June 30, 2009

<u>Assets</u>	<u>Utility Service</u>	<u>Vehicle Maintenance</u>	<u>Totals</u>
Current Assets:			
Cash and Cash Equivalents	\$ 20,949	\$ 20,040	\$ 40,989
Restricted Cash	27,388	-	27,388
Prepaid Items	1,599	508	2,107
Total Current Assets	49,936	20,548	70,484
<u>Non-Current Assets</u>			
Property, Plant and Equipment - Net	185,951	54,229	240,180
Total Non-Current Assets	185,951	54,229	240,180
Total Assets	235,887	74,777	310,664
<u>Liabilities</u>			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	54,233	11,116	65,349
Due to Other Funds	75,000	45,000	120,000
Current Portion of Lease Payable	11,676	4,670	16,346
Total Current Liabilities	140,909	60,786	201,695
Long -Term Liabilities			
Capital Lease Payable	34,978	13,991	48,969
Total Long-Term Liabilities	34,978	13,991	48,969
Total Liabilities	175,887	74,777	250,664
<u>Net Assets</u>			
Invested in Capital Assets, Net of Related Debt	166,685	35,568	202,253
Unrestricted Net Assets	(106,685)	(35,568)	(142,253)
Total Net Assets	\$ 60,000	\$ -	\$ 60,000

City of Winder, Georgia
Internal Service Funds
Combining Statement of Revenues, Expenses and Changes in Net Assets
For the Fiscal Year Ended June 30, 2009

	Utility Service	Vehicle Maintenance	Totals
Operating Revenues:			
Charges For Services	\$ 1,346,512	\$ 349,553	\$ 1,696,065
Operating Expenses:			
Personal Services	1,069,694	209,858	1,279,552
Professional and Technical	13,795	1,770	15,565
Purchased Property Services	164,073	16,443	180,516
Supplies	59,870	105,871	165,741
Depreciation	37,702	15,060	52,762
Total Expenses	1,345,134	349,002	1,694,136
Net Operating Revenues (Expenses)	1,378	551	1,929
Non-Operating Revenues (Expenses)			
Interest Income	153	61	214
Interest Expense	(1,531)	(612)	(2,143)
Total Non-Operating Revenues (Expenses)	(1,378)	(551)	(1,929)
Change in Net Assets	-	-	-
Net Assets, Beginning of the Year	60,000	-	60,000
Net Assets, End of the Year	\$ 60,000	\$ -	\$ 60,000

City of Winder, Georgia
Internal Service Funds
Combining Statement of Cash Flows
For the Fiscal Year Ended June 30, 2009

	Utility Service	Vehicle Maintenance	Totals
Cash Flows From Operating Activities:			
Receipts from Customers	\$ 1,346,512	\$ 349,553	\$ 1,696,065
Payments to Suppliers	(268,256)	(139,249)	(407,505)
Payments to Employees	(1,086,086)	(208,929)	(1,295,015)
Net Cash Provided (Used) by Operating Activities	(7,830)	1,375	(6,455)
Cash Flows From Noncapital Financing Activities			
Receipts From Other Funds	75,000	45,000	120,000
Net Cash From (To) Noncapital Financing Activities	75,000	45,000	120,000
Cash Flows From Capital and Related Financing Activities:			
Acquisition and Construction of Capital Assets	(68,327)	(46,769)	(115,096)
Principal Payments on Long-term Debts	(11,343)	(4,538)	(15,881)
Interest and Fiscal Charges on Long-Term Debt	(1,531)	(612)	(2,143)
Net Cash From (To) Capital and Related Financing Activities	(81,201)	(51,919)	(133,120)
Cash Flows From Investing Activities:			
Interest On Investments	153	62	215
Net Increase (Decrease) in Cash	(13,878)	(5,482)	(19,360)
Cash and Cash Equivalents, Beginning of Year	62,215	25,522	87,737
Cash and Cash Equivalents, End of the Year	\$ 48,337	\$ 20,040	\$ 68,377
Reconciliation of Operating Income (Loss) To Net Cash Provided (Used) By Operating Activities:			
Operating Income (Loss)	\$ 1,378	\$ 551	\$ 1,929
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation and Amortization	37,702	15,060	52,762
Changes in assets and liabilities:			
Increase (decrease) in accounts payables	(51,357)	(16,452)	(67,809)
(Increase) decrease in prepaid items	4,447	2,216	6,663
Net Cash Provided by Operating Activities	\$ (7,830)	\$ 1,375	\$ (6,455)

City of Winder, Georgia
Capital Assets Used in the Operation of Governmental Funds
Schedule by Function and Activity
For the Fiscal Year Ended June 30, 2009

Function and Activity	Land	Buildings	Vehicles	Equipment and Other	Infrastructure	Construction in Progress	Total
General Government	\$ 314,532	\$ 1,684,783	\$ 210,486	\$ 890,565	\$ -	\$ -	\$ 3,100,366
Public Safety							
Law Enforcement	-	172,693	1,382,580	703,773	-	-	2,259,046
Fire Protection	-	-	1,387,780	325,735	-	3,301	1,716,816
Total Public Safety	-	172,693	2,770,360	1,029,508	-	3,301	3,975,862
Public Works	500	37,814	1,314,600	1,135,680	24,274,958	31,928	26,795,480
Total Capital Assets	\$ 315,032	\$ 1,895,290	\$ 4,295,446	\$ 3,055,753	\$ 24,274,958	\$ 35,229	\$ 33,871,708

City of Winder, Georgia
Capital Assets Used in the Operation of Governmental Funds
Schedule of Changes by Function and Activity
For the Fiscal Year Ended June 30, 2009

ALL ASSET TYPES	Balance 06/30/08	Additions	Decreases	Balance 06/30/09
General Government	\$ 2,904,943	\$ 208,070	\$ (12,647)	\$ 3,100,366
Public Safety				
Law Enforcement	1,630,104	913,451	(284,509)	2,259,046
Fire Protection	1,055,098	697,049	(35,331)	1,716,816
Total Public Safety	2,685,202	1,610,500	(319,840)	3,975,862
Public Works	26,251,949	961,803	(418,272)	26,795,480
Total Capital Assets	\$ 31,842,094	\$ 2,780,373	\$ (750,759)	\$ 33,871,708

**City of Winder, Georgia
 Special Purpose Local Options Sales Tax
 Schedule of Expenditures
 For the Fiscal Year Ended June 30, 2009**

	Original Estimated Cost (Unaudited)	Latest Estimated Cost (Unaudited)	Prior Years Cumulative Expenditures	Total Current Year Expenditures	Total Cumulative Expenditures	Estimated Percent Complete (Unaudited)
2005 SPECIAL PURPOSE LOCAL						
SALES TAX						
Local Street Projects	\$ 4,500,736	\$ 4,500,736	\$ 429,140	\$ 165,496	\$ 594,636	13.21%
Recreation Facilities, Downtown Redevelopment Projects, and Streetscapes	925,149	925,149	-	-	-	0.00%
Sewer Facilities	696,945	696,945	-	-	-	0.00%
Totals	<u>\$ 6,122,830</u>	<u>\$ 6,122,830</u>	<u>\$ 429,140</u>	<u>\$ 165,496</u>	<u>\$ 594,636</u>	

Notes: This schedule discloses projects that are funded by sales tax revenues.
 Projects may have additional funding sources.



CITY OF WINDER, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

Statistical Section

Statistical Section

Statistical tables differ from financial statements in that they usually cover more than one fiscal year and may present non-accounting data, un-audited data, projections and the like.

The objective of the statistical section information is to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to understand and assess a government's economic condition. Where data is readily available, the City has presented data retroactively as well as for the current year. Some schedules are presented current year and prior year only as data is not readily available. The goal for most schedules is to build a 10 year history. Changes in prior year data reflect either more accurate information obtained after the FY 2007 Financials were released, actual data available to replace estimated data, or the availability of updated estimates and forecasts.

The statistical section information is presented in the following five categories:

Financial Trends Information:

Financial trends information is intended to assist the user in understanding and assessing how a government's financial position has changed over time.

Schedules in this category are:

- Net Assets by Component
- Changes in Net Assets
- Fund Balances – Governmental Funds
- Changes in Fund Balances – Governmental Funds

Revenue Capacity Information:

Revenue capacity information is intended to assist users in understanding and assessing the factors affecting a government's ability to generate its own-source revenues. Note: Although the City of Winder has not assessed a property tax since 1977, the City has elected to present assessed and fair market value of property in the City, since this is a significant potential future revenue source for the City. Existing property tax rates (imposed by other entities) are also presented to show the tax burden being carried by City residents.

The Local Option Sales Tax is imposed county wide, collected by the State of Georgia, and then disbursed by the State according to an agreed upon formula. The sales tax is the largest source of general fund revenue, therefore, the City has elected to present a sales and use tax rate schedule which also includes city sales tax proceeds for the last ten years. Because of the importance of this income source for all political jurisdictions in Barrow County, the City has also elected to include retail sales information as well as other Business Pattern Data from the U.S. Economic Census.

Utility sales are the primary sources of income for the City, therefore, the City has elected to present several alternative schedules in these areas to further assist users in understanding this important aspect of City finances. For example, in lieu of the schedule of largest taxpayers, the City has chosen to present its largest gas and water users.

Schedules in this category are:

- Assessed and Fair Market Value of Taxable Property
- Property Tax Millage Rates – Direct and Overlapping
- Sales and Use Taxes – Direct and Overlapping
- Comparison of Business Pattern Data –Barrow County

Water and Sewer Rates/Water Sold by Customer Type
Water and Sewer Connection/Tap Fees
Largest Water and Sewer Customers
Gas Rates/Gas Sold by Customer Type
Largest Natural Gas Customers

Debt Capacity Information:

Debt Capacity information is intended to assist users in understanding and assessing a government's debt and its ability to issue debt. Note: The City of Winder has no outstanding General Bonded Debt. Therefore, schedules dealing specifically with this type of debt have been omitted.

Schedules in this category are:

Direct and Overlapping Debt
Ratio of Outstanding Debt by Type
Statement of Legal Debt Margin
Statement of Pledged Revenue Coverage

Demographic and Economic Information:

Demographic and economic information is intend (1) to assist users in understanding the socioeconomic environment within which a government operates and (2) to provide information that facilitates comparisons of financial statement information over time and among governments.

Schedules in this category are:

Demographic and Economic Statistics Schedule, which includes population, total personal income, per capita income, median age, unemployment rate and educational attainment.
Principal Employers – 2008 and 1996

Operating Information:

Operating information is intended to provide contextual information about a government's operation and resources to assist readers in using financial statement information to understand and assess a government's economic condition.

Schedules in this category are:

Full Time Equivalent City Government Employees by Function/Program
Operating Indicators by Function/Program
Capital Assets Statistics by Function/Program

City of Winder, Georgia
Statistical Section – Financial Trends
Net Assets by Component (Accrual Basis of Accounting)
Last Seven Fiscal Years

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
Governmental Activities:				
Invested in capital assets, net of related debt	\$ 2,262,897	\$ 2,149,205	\$ 3,308,583	\$ 11,581,715
Restricted	135,998	413,177	146,467	84,583
Unrestricted	565,089	999,001	1,239,112	1,565,584
Total Government activities net assets	\$ 2,963,984	\$ 3,561,383	\$ 4,694,162	\$ 13,231,882
Business-type activities:				
Invested in capital assets, net of related debt	\$ 24,639,966	\$ 24,306,003	\$ 24,132,167	\$ 25,661,462
Restricted	728,724	672,349	548,046	452,046
Unrestricted	4,529,367	4,665,997	4,133,913	6,058,066
Total Business-type activities net assets	\$ 29,898,057	\$ 29,644,349	\$ 28,814,126	\$ 32,171,574
Primary Government:				
Invested in capital assets, net of related debt	\$ 26,902,863	\$ 26,455,208	\$ 27,440,750	\$ 37,243,177
Restricted	864,722	1,085,526	694,513	536,629
Unrestricted	5,094,456	5,664,998	5,373,025	7,623,650
Total Primary Government Net Assets	\$ 32,862,041	\$ 33,205,732	\$ 33,508,288	\$ 45,403,456

<u>2007</u>	<u>2008</u>	<u>2009</u>
\$ 11,743,364	\$ 11,208,521	\$ 10,727,054
-	-	-
<u>1,823,629</u>	<u>944,433</u>	<u>2,514,126</u>
<u>\$ 13,566,993</u>	<u>\$ 12,152,954</u>	<u>\$ 13,241,180</u>
\$ 30,513,067	\$ 58,384,414	\$ 57,281,815
1,720,266	591,091	812,007
<u>2,786,401</u>	<u>10,634,015</u>	<u>9,532,718</u>
<u>\$ 35,019,734</u>	<u>\$ 69,609,520</u>	<u>\$ 67,626,540</u>
\$ 42,256,431	\$ 69,592,935	\$ 68,008,869
1,720,266	591,091	812,007
<u>4,610,030</u>	<u>11,578,448</u>	<u>12,046,844</u>
<u>\$ 48,586,727</u>	<u>\$ 81,762,474</u>	<u>\$ 80,867,720</u>

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Net Assets (Accrual Basis of Accounting)
Last Seven Fiscal Years

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
EXPENSES:				
Governmental Activities:				
General Government	\$ 1,480,598	\$ 1,682,832	\$ 1,997,146	\$ 2,282,796
Judicial**	-	-	-	-
Public Safety	3,405,996	3,550,090	3,891,632	4,367,839
Public Works	1,363,924	1,308,288	1,270,889	1,938,344
Housing and Development**	-	-	-	-
Maintenance Shop*	284,278	342,969	398,294	-
Facilities Maintenance***	183,483	205,125	265,652	303,219
Interest and Fiscal Agent Charges	11,087	16,698	27,759	32,060
Total Governmental Activities Expenses	\$ 6,729,366	\$ 7,106,002	\$ 7,851,372	\$ 8,924,258
Business Type Activities:				
Water and Sewer	6,474,827	6,594,104	7,471,036	7,279,531
Gas	5,678,860	5,581,235	7,737,640	10,690,785
Solid Waste Management	1,065,700	1,124,311	1,156,442	1,429,381
Special Facilities	142,144	176,693	159,458	209,543
Broadband Fund	-	-	-	-
Total Business Type Activities Expenses	13,361,531	13,476,343	16,524,576	19,609,240
Total Primary Government Expenses	\$ 20,090,897	\$ 20,582,345	\$ 24,375,948	\$ 28,533,498
INDIRECT COSTS:				
Governmental Activities:				
General Government	\$ (465,400)	\$ (1,401,074)	\$ (1,966,593)	\$ (2,381,233)
Judicial**	-	-	-	-
Public Safety	112,000	230,828	506,842	525,674
Public Works	94,500	155,455	206,871	205,209
Housing and Development**	-	-	-	-
Maintenance Shop*	20,400	(335,523)	(199,854)	-
Facilities Maintenance***	-	(205,125)	(263,008)	-
Total Governmental Activities Indirect Cost	(238,500)	(1,555,439)	(1,715,742)	(1,650,350)
Business Type Activities:				
Water and Sewer	133,000	759,172	713,784	737,581
Gas	52,700	640,975	826,480	717,560
Solid Waste Management	52,800	131,992	154,910	178,308
Special Facilities	-	23,300	20,568	16,901
Total Business Type Activities Indirect Cost	238,500	1,555,439	1,715,742	1,650,350
Total Primary Government Indirect Cost	\$ -	\$ -	\$ -	\$ -

* Maintenance Shop Department became a Internal Service Fund in FY 2006

** Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

*** Facility Maintenance was included in General Government beginning in FY 2008

<u>2007</u>	<u>2008</u>	<u>2009</u>
\$ 2,897,153	\$ 3,232,060	\$ 3,229,756
-	178,973	173,352
4,996,553	5,852,810	5,816,040
2,056,673	2,453,317	2,623,739
-	526,562	295,585
-	-	-
314,028	-	-
14,932	21,462	67,161
10,279,339	12,265,184	12,205,633
7,871,412	9,496,745	9,450,482
9,252,798	9,603,579	9,286,664
1,375,586	1,019,493	934,623
336,515	543,613	545,967
341	21,881	22,591
18,836,652	20,685,311	20,240,327
\$ 29,115,991	\$ 32,950,495	\$ 32,445,960
\$ (2,181,680)	\$ (3,122,543)	\$ (2,971,556)
-	21,012	12,897
557,429	645,674	697,391
173,441	251,905	238,046
-	28,040	(43,042)
-	-	-
(312,360)	-	-
(1,763,170)	(2,175,912)	(2,066,264)
627,769	1,001,095	1,011,807
981,041	1,098,859	995,152
122,900	11,942	1,186
31,460	64,016	58,119
1,763,170	2,175,912	2,066,264
\$ -	\$ -	\$ -

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Net Assets (Accrual Basis of Accounting)
Last Seven Fiscal Years

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
PROGRAM REVENUES:				
Governmental Activities:				
Charges for Service:				
General Government	\$ 907,711	\$ 948,424	\$ 1,005,824	\$ 1,023,457
Judicial**	-	-	-	-
Public Safety	713,113	315,699	315,811	413,549
Public Works	55,536	39,077	17,330	109,104
Housing and Development**	-	-	-	-
Maintenance Shop*	-	-	-	-
Facilities Maintenance***	-	-	-	-
Operating Grants and Contributions				
General Government	-	-	-	-
Housing and Development**	-	-	-	-
Public Safety	353,183	505,760	686,993	820,394
Capital Grants and Contributions				
Public Safety	-	-	-	-
Public Works	293,822	349,971	306,433	363,047
Total Governmental Activities Program Revenues	<u>2,323,365</u>	<u>2,158,931</u>	<u>2,332,391</u>	<u>2,729,551</u>
Business Type Activities:				
Charges for Service:				
Water and Sewer	7,950,019	8,130,205	9,216,420	11,923,559
Gas	7,020,706	7,139,095	9,206,529	12,506,598
Solid Waste Management	979,213	1,004,654	1,025,230	1,023,772
Special Facilities	91,577	103,382	83,610	88,614
Broadband Fund	-	-	-	-
Operating Grants and Contributions				
Capital Grants and Contributions-Water	-	-	-	193,534
Total Business Type Activities Program Revenues	<u>16,041,515</u>	<u>16,377,336</u>	<u>19,531,789</u>	<u>25,736,077</u>
Total Primary Government Program Revenues	<u>\$ 18,364,880</u>	<u>\$ 18,536,267</u>	<u>\$ 21,864,180</u>	<u>\$ 28,465,628</u>
NET REVENUES (EXPENSES):				
Governmental Activities	\$ (4,167,501)	\$ (3,391,632)	\$ (3,803,239)	\$ (4,544,357)
Business Type Activities	2,441,484	1,345,554	1,291,471	4,476,487
Total Primary Government Net Expense	<u>\$ (1,726,017)</u>	<u>\$ (2,046,078)</u>	<u>\$ (2,511,768)</u>	<u>\$ (67,870)</u>

* Maintenance Shop Department became a Internal Service Fund in FY 2006

** Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

*** Facility Maintenance was included in General Government beginning in FY 2008

****Contributions have been included in Miscellaneous and Other for years prior to FY 2009.

	<u>2007</u>	<u>2008</u>	<u>2009</u>
\$	404,764	\$ 253,621	\$ 198,895
	-	-	-
	483,103	734,176	798,111
	25,990	47,646	33,290
	-	-	-
	-	-	-
	-	-	-
	41,790	43,447	64,337
	-	22,226	16,202
	92,399	78,429	44,950
	-	-	136,800
	495,185	514,323	336,839
	1,543,231	1,693,868	1,629,424
	12,133,881	13,467,828	12,375,708
	10,606,003	11,655,148	11,268,216
	1,059,163	1,081,529	1,113,567
	126,662	124,340	125,690
	8,164	12,000	12,000
	-	6,000	1,588
	970,864	-	-
	24,904,737	26,346,845	24,896,769
\$	26,447,968	\$ 28,040,713	\$ 26,526,193
\$	(6,972,938)	\$ (8,395,404)	\$ (8,509,945)
	4,304,915	3,485,622	2,590,178
\$	(2,668,023)	\$ (4,909,782)	\$ (5,919,767)

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Net Assets (Accrual Basis of Accounting)
Last Seven Fiscal Years

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
General Revenues and Other Changes in Net Assets:				
Governmental Activities:				
Taxes-				
General Sales Taxes (1)	\$ 1,432,078	\$ 1,522,457	\$ 1,665,761	\$ 1,764,368
Selective Sales Taxes	350,335	280,962	279,860	403,293
Business Taxes (1)	412,256	438,184	474,874	510,902
Other Taxes (1)	-	-	-	-
Interest Earnings	18,853	58,787	90,282	176,458
Miscellaneous Revenues	39,373	83,351	303,547	23,277
Gain on Sale of Assets	-	-	-	-
Transfers	1,835,548	1,605,290	2,121,694	1,697,386
Total Governmental Activities	<u>4,088,443</u>	<u>3,989,031</u>	<u>4,936,018</u>	<u>4,575,684</u>
Business Type Activities:				
Interest Earnings	93,251	6,028	-	-
Miscellaneous Revenues	-	-	-	-
Special Item (2)	-	-	-	-
Gain on Sale of Assets	-	-	-	-
Transfers	(1,835,548)	(1,605,290)	(2,121,694)	(1,697,386)
Total Business Type Activities	<u>(1,742,297)</u>	<u>(1,599,262)</u>	<u>(2,121,694)</u>	<u>(1,697,386)</u>
Total Primary Government	<u>\$ 2,346,146</u>	<u>\$ 2,389,769</u>	<u>\$ 2,814,324</u>	<u>\$ 2,878,298</u>
Changes in Net Assets:				
Governmental Activities	\$ (79,058)	\$ 597,399	\$ 1,132,779	\$ 31,327
Business Type Activities	699,187	(253,708)	(830,223)	2,779,101
Total Primary Government	<u>\$ 620,129</u>	<u>\$ 343,691</u>	<u>\$ 302,556</u>	<u>\$ 2,810,428</u>

(1) The variations on General Sales Tax, Selective Sales Tax, and Other Tax reflects a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

(2) The special item for FY 2007 and 2008 was wastewater capacity rights sold to Barrow County.

<u>2007</u>	<u>2008</u>	<u>2009</u>
\$ 1,866,220	1,848,646	\$ 1,476,156
441,576	441,903	454,108
1,127,973	1,452,173	1,477,516
741,868	792,119	1,080,763
344,939	327,474	201,940
78,890	69,096	93,623
-	32,050	42,295
<u>2,706,583</u>	<u>2,829,760</u>	<u>4,771,770</u>
<u>7,308,049</u>	<u>7,793,221</u>	<u>9,598,171</u>
83,428	24,339	171,520
-	-	-
1,166,400	4,665,600	-
-	5,494	27,092
<u>(2,706,583)</u>	<u>(2,829,760)</u>	<u>(4,771,770)</u>
<u>(1,456,755)</u>	<u>1,865,673</u>	<u>(4,573,158)</u>
<u>\$ 5,851,294</u>	<u>\$ 9,658,894</u>	<u>\$ 5,025,013</u>
\$ 335,111	\$ (602,183)	\$ 1,088,226
<u>2,848,160</u>	<u>5,351,295</u>	<u>(1,982,980)</u>
<u>\$ 3,183,271</u>	<u>\$ 4,749,112</u>	<u>\$ (894,754)</u>

City of Winder, Georgia
Statistical Section – Financial Trends
Fund Balances,
Governmental Funds
Last Seven Fiscal Years

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
General Fund:				
Reserved For Prepaid Items	\$ 60,098	\$ -	\$ 39,830	\$ -
Reserved for Capital Projects	-	-	-	-
Unreserved/Undesignated	481,576	969,030	1,243,610	1,506,300
Total General Fund	541,674	969,030	1,283,440	1,506,300
All Other Governmental Funds:				
Reserved For Prepaid Items	-	-	-	-
Unreserved Reported in Capital Projects	135,998	413,177	146,467	45,065
Unreserved Reported in Special Funds	-	-	-	70,600
Total All Other Governmental Funds	135,998	413,177	146,467	115,665
Total All Governmental Funds	\$ 677,672	\$ 1,382,207	\$ 1,429,907	\$ 1,621,965

<u>2007</u>	<u>2008</u>	<u>2009</u>
\$ 84,684	\$ 61,541	\$ 153,448
-	1,566,865	266,387
1,429,568	241,081	1,520,899
<u>1,514,252</u>	<u>1,869,487</u>	<u>1,940,734</u>
52	742	-
371,085	618,178	798,639
64,442	88,774	148,549
<u>435,579</u>	<u>707,694</u>	<u>947,188</u>
<u>\$ 1,949,831</u>	<u>\$ 2,577,181</u>	<u>\$ 2,887,922</u>

City of Winder, Georgia
Statistical Section – Financial Trends
Changes in Fund Balances
Governmental Funds
Last Seven Years

	2003	2004	2005	2006
Revenues:				
Taxes(1)	\$ 2,771,315	\$ 2,965,634	\$ 3,282,762	\$ 3,379,437
License and Permits(1)	891,211	899,005	997,222	1,023,457
Intergovernmental	69,189	125,137	124,891	539,249
Charges for Service	161,901	39,077	25,932	62,319
Fines and Forfeitures	606,748	300,453	298,861	352,027
Interest	18,853	58,787	90,282	176,458
Contributions****	-	-	-	-
Miscellaneous and Other	55,893	135,897	303,547	23,277
Indirect Cost Allocation	465,400	1,941,722	2,429,455	2,425,711
Total Revenues	5,040,510	6,465,712	7,552,952	7,981,935
Expenditures:				
General Government	1,391,720	1,593,934	1,873,045	2,248,013
Judicial**				
Public Safety	3,467,450	3,677,462	4,216,251	4,735,535
Public Works	1,361,504	1,402,579	1,430,406	1,417,268
Housing and Development**				
Maintenance Shop*	296,137	335,523	391,279	-
Facilities Maintenance***	183,483	205,125	260,866	297,098
Capital Outlay	339,010	825,747	1,312,232	869,983
Debt Service-				
Principal	164,282	51,406	115,101	173,678
Interest and Fiscal Agent Fees	11,087	16,698	27,759	32,060
Total Expenditures	7,214,673	8,108,474	9,626,939	9,773,635
Excess of Revenues Over (Under) Expenditures	(2,174,163)	(1,642,762)	(2,073,987)	(1,791,700)
Other Financing Sources (Uses):				
Transfers in	2,213,059	2,032,903	2,533,575	2,974,458
Transfers out	(377,511)	(427,613)	(411,881)	(1,277,072)
Gain on Sale of Assets	-	-	-	-
Proceeds from borrowing	-	742,000	-	286,373
Total Other Financing Sources (Uses)	1,835,548	2,347,290	2,121,694	1,983,759
Net Change in Fund Balances	\$ (338,615)	\$ 704,528	\$ 47,707	\$ 192,059
Debt Service as a Percentage of Noncapital Expenditures	2.55%	0.94%	1.72%	2.31%
Total Debt Service Expenditures	\$ 175,369	\$ 68,104	\$ 142,860	\$ 205,738
Total Non-Capital Expenditures	\$ 6,875,663	\$ 7,282,727	\$ 8,314,707	\$ 8,903,652

(1) The variations on Taxes, and License and Permits reflect a change in the chart of accounts and definitions of accounts mandated by the State of Georgia.

* Maintenance Shop Department became a Internal Service Fund in FY 2006

** Judicial and Housing and Development Departments became a separate function in FY 2008. They were originally in General Government

*** Facility Maintenance was included in General Government beginning in FY 2008

2007	2008	2009
\$ 4,166,213	\$ 4,525,879	\$ 4,469,227
394,301	237,291	186,784
629,374	622,671	576,625
36,734	149,342	140,977
482,823	648,811	702,535
344,939	327,474	201,940
-	-	22,503
78,890	104,850	93,623
<u>2,514,700</u>	<u>3,180,289</u>	<u>3,082,893</u>
8,647,974	9,796,607	9,477,107
2,640,760	3,245,648	3,147,929
	199,438	183,529
5,366,315	6,285,820	6,152,733
1,482,152	1,924,329	1,967,048
	553,706	313,089
-	-	-
312,360	-	-
1,008,491	1,170,749	2,176,084
201,681	292,687	484,475
14,932	21,462	67,161
<u>11,026,691</u>	<u>13,693,839</u>	<u>14,492,048</u>
(2,378,717)	(3,897,232)	(5,014,941)
5,233,320	3,999,199	5,450,950
(2,526,737)	(1,251,800)	(679,180)
-	32,050	42,295
-	1,645,000	511,617
<u>2,706,583</u>	<u>4,424,449</u>	<u>5,325,682</u>
\$ 327,866	\$ 527,217	\$ 310,741
<u>2.16%</u>	<u>2.51%</u>	<u>4.48%</u>
\$ 216,613	\$ 314,149	\$ 551,636
\$ 10,810,078	\$ 12,523,090	\$ 12,315,964

City of Winder, Georgia
Statistical Section – Revenue Capacity
Assessed and Fair Market Value of Taxable Property
Last Ten Years

Tax Year	Gross Digest	Residential	Commercial	Industrial	All
Ended	Assessed Value	Property	Property	Property	Other
June 30					
2000	\$ 195,481,100	\$ 97,686,625	\$ 67,060,709	\$ 1,870,801	\$ 28,862,965
2001	224,181,894	119,720,816	70,515,072	2,184,577	31,761,429
2002	236,581,395	131,303,510	69,180,088	2,154,461	33,943,336
2003	248,878,213	144,623,706	67,141,239	2,067,216	35,046,052
2004	303,857,107	191,458,252	69,999,671	3,072,732	39,326,452
2005	325,968,587	207,620,213	74,398,933	3,108,170	40,841,271
2006	353,228,843	223,000,014	83,933,556	3,076,393	43,218,880
2007	385,648,472	245,861,535	94,611,405	3,298,941	41,876,591
2008	406,481,717	261,671,803	97,286,043	2,869,842	44,654,029
2009	383,711,255	237,468,616	97,903,884	3,315,031	45,023,724

* Assessed Value is 40 percent per state law

**Includes Homestead Exemptions and Exempt Property
 Current Tax year information may not yet be verified by the
 Ga. Department of Revenue

Sources: Barrow County Tax Commissioner
 Ga. Dept of Revenue

Note - Rates and values shown are those in effect at the end of
 each fiscal year

				Percentage Assessed Value
Less Exempt Property**	Total Net Assessed Value	Total Direct Tax	Total Net Fair Market Value	To Fair Market Value
\$ 30,095,397	\$ 165,385,703	0.00%	\$ 413,464,258	40%
20,289,428	203,892,466	-	509,731,165	40%
40,622,708	195,958,687	-	489,896,718	40%
43,712,029	205,166,184	-	512,915,460	40%
44,786,497	259,070,610	-	647,676,525	40%
45,555,879	280,412,708	-	701,031,770	40%
45,615,571	307,613,272	-	769,033,180	40%
50,335,464	335,313,008	-	838,282,520	40%
50,877,550	355,604,167	-	889,010,418	40%
42,624,458	341,086,797	-	852,716,993	40%

City of Winder, Georgia
Statistical Section – Revenue Capacity
Property Tax Millage Rates – Direct and Overlapping
Last Ten Fiscal Years as of June 30

Tax		School	Barrow County	Fire District		Barrow County
Year	City of Winder	System	M & O	Tax	State	Total
2000	-	20.60	7.57	1.00	0.25	29.42
2001	-	20.60	7.57	0.93	0.25	29.35
2002	-	18.90	6.83	1.64	0.25	27.62
2003	-	18.90	6.77	1.64	0.25	27.56
2004	-	17.50	6.77	2.15	0.25	26.67
2005	-	17.50	9.82	2.15	0.25	29.72
2006	-	18.50	7.57	2.15	0.25	28.47
2007	-	18.50	7.19	2.15	0.25	28.09
2008	-	18.50	7.18	3.00	0.25	28.93
2009	-	18.50	7.18	3.00	0.25	28.93

Source: Barrow County Tax Commissioner\Barrow County News

Note: The City of Winder has not levied a property tax since 1977. Fire Taxes are levied by the Barrow County Board of Commissioners. The proceeds are then remitted to the City of Winder to assist in providing fire protection services in the Winder Fire District.

City of Winder, Georgia
Statistical Section – Revenue Capacity
Sales and Use Taxes – Direct and Overlapping
Last Ten Fiscal Years

<u>Year of Levy</u>	<u>LOST City of Winder</u>	<u>LOST Proceeds City of Winder</u>	<u>LOST Barrow County/ Other Municipalities</u>	<u>SPLOST Barrow County</u>	<u>ELOST Barrow County School System</u>	<u>State of Georgia</u>	<u>Total All Sales Tax</u>
2000	0.2481%	\$ 1,306,000	0.7519%	1%	1%	4%	7%
2001	0.2481%	1,404,000	0.7519%	1%	1%	4%	7%
2002	0.2481%	1,473,000	0.7519%	1%	1%	4%	7%
2003	0.2141%	1,432,000	0.7859%	1%	1%	4%	7%
2004	0.2089%	1,523,000	0.7911%	1%	1%	4%	7%
2005	0.2040%	1,665,800	0.7960%	1%	1%	4%	7%
2006	0.1987%	1,764,000	0.8013%	1%	1%	4%	7%
2007	0.1937%	1,866,200	0.8063%	1%	1%	4%	7%
2008	0.1937%	1,848,600	0.8063%	1%	1%	4%	7%
2009	0.1937%	1,476,156	0.8063%	1%	1%	4%	7%

Note: All sales taxes are levied county-wide and collected by the State of Georgia. The State then distributes the various local option sales taxes to the local jurisdictions. There is no sales tax levied directly by the City of Winder. The City receives a portion of LOST based on a negotiated distribution formula. City proceeds are reported on a fiscal year basis and rounded. Sales tax rates are levied on a calendar year basis.

Sources of information: Ga. Department of Revenue, LOST Distribution Certificates

LOST = Local Option Sales Tax. Distribution rates among the various governments have been agreed to in an intergovernmental agreement.

SPLOST = Special Purpose Local Option Sales Tax. Projects are approved through referendum and revenues may be shared through intergovernmental agreements.

ELOST = Education Local Option Sales Tax. All proceeds go to the Barrow County School System.

City of Winder, Georgia
Statistical Section – Revenue Capacity
Comparison of Retail Trade Sector-Barrow County, GA
1997, 2002 and 2007

Description	Number of Establishments		Sales (\$000)	
	1997	2007	1997	2002*
Total of All Sectors	770	1121	\$ 1,038,987	\$ 1,606,631
Selected Sector Statistics				
Construction	144	227	D	D
Manufacturing	63	65	\$ 509,871	\$ 455,930
Wholesale Trade	36	69	\$ 73,796	\$ 277,383
Retail Trade	146	159	\$ 344,841	\$ 525,648
Health Care	53	66	\$ 39,667	\$ 54,792
Professional/ Scientific	46	87	\$ 9,651	\$ 9,616
Finance and Insurance	32	57	D	D
Food/Accommodations	41	71	\$ 24,076	\$ 33,252

Source: County Business Patterns for Barrow County as published by the U.S. Census Bureau 1997, 2002 and 2007

*Annual Sales have not yet been released for the 2007 Census

**Economic Census as Published by the U.S. Census Bureau

Notes: Economic Census Data is collected every five years and published during the next two years. Sales and Receipts for 2007 were not released as of the date of publication.

The letter "D" indicates information withheld to avoid disclosing data of individual companies; data is included in higher level totals.

Annual Payroll (\$000)		Paid Employees	
1997	2007	1997	2007
\$ 207,358	\$ 418,731	8,958	13,090
\$ 11,469	\$ 50,714	553	1429
\$ 77,611	D	2624	D
\$ 9,828	\$ 52,506	338	1479
\$ 33,924	\$ 61,062	1085	2440
\$ 19,896	\$ 48,865	857	1173
\$ 4,951	\$ 20,827	202	558
\$ 6,853	\$ 27,455	256	526
\$ 6,424	\$ 13,509	703	1186

City of Winder
Statistical Section – Revenue Capacity
Water and Sewer Rates/Water Sold by Customer
Last Seven Years

	2003	2004	2005	2006
Water and Sewer Rates				
Water Monthly Service Rates:				
Inside City-				
Base Charge (no usage)	\$ -	\$ -	\$ -	\$ -
First 2,000 gallons	\$ 10.50	\$ 10.50	\$ 11.50	\$ 12.60
Next 5,000 gallons (\$ per thousand)	\$ 3.30	\$ 3.43	\$ 3.63	\$ 4.15
Over 7,000 gallons (\$ per thousand)	\$ 3.70	\$ 3.83	\$ 4.03	\$ 4.99
Outside City-				
Base Charge (no usage)	\$ -	\$ -	\$ -	\$ -
First 2,000 gallons	\$ 19.25	\$ 19.25	\$ 20.25	\$ 22.58
Next 5,000 gallons (\$ per thousand)	\$ 3.80	\$ 4.13	\$ 4.33	\$ 5.09
Over 7,000 gallons (\$ per thousand)	\$ 4.10	\$ 4.43	\$ 4.63	\$ 5.57

Notes: Effective 1/1/08 base charges increase by meter size and season conservation surcharges over and above the rates that were adopted.

Sewer Monthly Service Rates-				
Inside City				
Minimum Charge	\$ 8.00	\$ 9.20	\$ 10.80	\$ 10.80
Effective sewer rate as percent of water bill	80%	80%	80%	80%
Outside City				
Minimum Charge	\$ 15.40	\$ 15.40	\$ 16.20	\$ 22.58
Effective sewer rate as percent of water bill	80%	80%	100%	100%

Water Sold by Type Customer

Annual Water Sales by Volume (000 gallons)				
by Category				
Residential	615,300	644,412	660,811	719,808
Commercial/Institutional/Other	182,083	217,405	194,993	232,115
Industrial	211,963	195,626	227,494	252,905
Total	1,009,346	1,057,443	1,083,298	1,204,828
Average Direct Rate (per 1000 gallons)				
	\$ 5.10	\$ 5.15	\$ 5.79	\$ 6.26
Average Number of Customers*				
Residential	9,799	10,553	11,539	11,790
Commercial/Institutional/Other	852	912	995	1,064
Industrial	6	6	6	6
Total	10,657	11,471	12,540	12,860

*Average number of customers is derived by dividing the total number of customers billed for the year by 12. This figure represents the equivalent number of "full time" customers or average number of customers on the systems all 12 months of the fiscal year. Commercial accounts may include more than one customer. Many commercial accounts have single meters for multiple commercial rental space. Small commercial accounts with residential size meters, including home based businesses may be included in residential totals.

Annual Water Sales (\$) by Category:				
Residential	\$ 3,532,358	\$ 3,741,446	\$ 4,196,709	\$ 5,111,122
Commercial/Institutional/Other	768,893	814,405	906,924	1,108,308
Industrial	841,439	891,246	1,166,139	1,324,683
Total Water Sales	\$ 5,142,690	\$ 5,447,097	\$ 6,269,772	\$ 7,544,113
Sewer:				
Average Number of Users	3,883	3,968	4,084	4,266
Annual Sewer Sales	\$ 1,310,384	\$ 1,387,948	\$ 1,581,677	\$ 1,873,759
Total Annual Water/Sewer Sales	\$ 6,453,074	\$ 6,835,045	\$ 7,851,449	\$ 9,417,872

Source: City of Winder Water Department

2007	2008	2009
\$ -	\$ 12.60	\$ 12.60
\$ 12.60	\$ 8.30	\$ 8.30
\$ 4.15	\$ 4.15	\$ 4.15
\$ 4.99	\$ 4.99	\$ 4.99

\$ -	\$ 22.58	\$ 22.58
\$ 22.58	\$ 10.18	\$ 10.18
\$ 5.09	\$ 5.09	\$ 5.09
\$ 5.57	\$ 5.57	\$ 5.57

above standard rates

\$ 10.80 80%	\$ 10.80 80%	\$ 10.80 80%
\$ 22.58 100%	\$ 22.58 100%	\$ 22.58 100%

812,636	690,567	678,750
209,882	189,309	175,322
<u>261,740</u>	<u>296,282</u>	<u>286,783</u>
<u>1,284,258</u>	<u>1,176,158</u>	<u>1,140,855</u>

<u>\$ 6.23</u>	<u>\$ 7.80</u>	<u>\$ 7.92</u>
----------------	----------------	----------------

12,308	12,808	12,820
1,065	971	1,057
<u>6</u>	<u>6</u>	<u>7</u>
<u>13,379</u>	<u>13,875</u>	<u>13,884</u>

\$ 5,584,230	\$ 6,198,306	\$ 6,581,518
972,898	942,970	960,504
1,447,811	2,122,889	2,114,293
<u>\$ 8,004,939</u>	<u>\$ 9,264,165</u>	<u>\$ 9,656,315</u>

<u>4,446</u>	<u>4,575</u>	<u>4,625</u>
<u>\$ 1,927,510</u>	<u>\$ 1,925,781</u>	<u>\$ 1,773,163</u>
<u>\$ 9,932,449</u>	<u>\$ 11,189,946</u>	<u>\$ 11,429,478</u>

City of Winder
Statistical Section – Revenue Capacity
Water and Sewer Connection/Tap Fees
Effective June 30, 2008

Current Fees

<u>Meter Size</u>	<u>Inside City</u>	<u>Outside City</u>
Water Connection Fee	\$ 3,500	\$ 3,500
5/8-3/4 Inch Water Tap	\$ 3,500	\$ 3,500
Sewer Connection Fee	\$ 3,500	\$ 3,500
4" Sewer Tap fee	\$ 3,500	\$ 3,500

Note: Larger meters and sewer taps are available at higher rates

Source: City of Winder Water Department

City of Winder
Statistical Section – Revenue Capacity
Largest Water and Sewer Customers
Current and Six Years Prior
June 30, 2009

2009

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Harrison Poultry	Poultry Processing	\$	824,466	6.66%
Stepan	Surfactant Mfg.		787,444	6.36%
Johns-Manville	Fiberglass Insulation		476,382	3.85%
Rhodia	Surfactant Mfg.		405,342	3.28%
Mast Brothers	Tank Cleaning		223,044	1.80%
Wal-Mart	Retail		218,790	1.77%
Winder Renew.Metha	Landfill Gas		184,606	1.49%
Metro Corral	Restaurant		180,388	1.46%
Winder HMA	Hospital		125,142	1.01%
Foley Products	Concrete Prod.		85,235	0.69%
Total				<u>28.37%</u>

2003

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Harrison Poultry	Poultry Processing	\$	628,600	9.74%
Stepan	Surfactant Mfg.		352,335	5.46%
Johns-Manville	Fiberglass Insulation		179,114	2.78%
Rhodia	Surfactant Mfg.		165,465	2.56%
Winder Health Care	Nursing Home		43,974	0.68%
Total				<u>21.22%</u>

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003

City of Winder
Statistical Section – Revenue Capacity
Gas Rates (Distribution Change)/Gas Sales By Customer Type
Last Seven Fiscal Years

	2003	2004	2005	2006
Gas Monthly Distribution Charge:*				
Base Charge (No Usage)	\$ -	\$ -	\$ -	\$ -
Residential/Small Comm (1st 300 cu) (Flat Rate)	\$ 8.00	\$ 8.00	\$ 8.00	\$ 8.00
Residential/Small Comm (\$ per mcf over 300 cu ft)	\$ 3.00	\$ 3.00	\$ 3.00	\$ 3.50
Commercial (\$ per mcf)	\$ 3.30	\$ 3.30	\$ 3.30	\$ 3.90
Interruptible (Industrial) (avg.):				
First 2,000 mcf (\$ per mcf)	\$ 1.72	\$ 1.72	\$ 1.72	\$ 1.72
Next 3,000 mcf (\$ per mcf)	\$ 1.05	\$ 1.05	\$ 1.05	\$ 1.05
Next 2,000 mcf (\$ per mcf)	\$ 0.70	\$ 0.70	\$ 0.70	\$ 0.70
Over 7,000 mcf (\$ per mcf)	\$ 0.55	\$ 0.55	\$ 0.55	\$ 0.55
Annual Gas Sales by Volume (mcf) by Category:				
Residential/Small Commercial	301,432	310,755	298,416	288,601
Medium/Large Commercial	63,557	65,522	60,149	56,789
Interruptible (Industrial):	206,333	212,715	501,379	279,712
Total	571,322	588,992	859,944	625,102
Average Number of Customers by Category**				
Residential/Small Commercial	3,933	4,109	4,225	4,572
Medium/Large Commercial	42	46	54	54
Interruptible (Industrial):	5	5	6	6
Total	3,980	4,160	4,285	4,632

*Because the base cost of natural gas can fluctuate substantially on a monthly basis, the City has chosen to present its distribution charge or "mark up". This amount is added to the base cost of natural gas each month.

Any increase or decrease in the base cost of natural gas is automatically passed on to the customer on a monthly basis, however the distribution charge remains relatively constant. The gas flat rate minimum increased to \$12.00 per month effective 5/1/2007

**Average number of customers is derived by dividing the total number of customers billed for the year by 12.

This figure represents the equivalent number of "full time" customers, or average number of customers on the system all 12 months of the fiscal year.

Annual Gas Sales (\$) by Category

Residential	\$ 4,193,937	\$ 4,291,133	\$ 4,054,620	\$ 6,780,800
Commercial	803,368	821,987	737,658	1,277,792
Interruptible (Industrial):	1,793,531	1,835,097	4,291,477	4,282,773
Total	\$ 6,790,836	\$ 6,948,217	\$ 9,083,755	\$ 12,341,365

Source: City of Winder Gas Department

2007	2008	2009
\$ 12.00	\$ 12.00	\$ 12.00
\$ 1.05	\$ 1.05	\$ 1.05
\$ 3.50	\$ 3.50	\$ 3.50
\$ 3.90	\$ 3.90	\$ 3.90
\$ 1.72	\$ 2.00	\$ 2.00
\$ 1.05	\$ 1.50	\$ 1.50
\$ 0.70	\$ 0.75	\$ 0.75
\$ 0.55	\$ 0.75	\$ 0.75
326,526	308,384	322,908
106,169	107,034	111,189
477,885	499,225	503,700
910,580	914,643	937,797
4,847	4,963	5,029
54	55	54
6	6	6
4,907	5,024	5,089
\$ 5,084,226	\$ 5,175,130	\$ 5,762,515
1,246,827	1,299,041	1,072,202
4,143,015	4,998,191	4,283,514
\$ 10,474,068	\$ 11,472,362	\$ 11,118,231

City of Winder
Statistical Section – Revenue Capacity
Largest Natural Gas System Customers
Current and Six Years Prior
June 30, 2009

2009

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Johns-Manville	Fiberglass Insulation	\$	1,922,256	17.03%
Stepan	Surfactant Mfg.		1,526,091	13.52%
Rhodia	Surfactant Mfg.		793,856	7.03%
Harrison Poultry	Poultry Processing		621,794	5.51%
Mast Tank Cleaning	Tanker Truck Wash		111,522	0.99%
Wal Mart	Retail Goods		109,829	0.97%
Harrison Hatchery	Poultry		92,829	0.82%
Winder Renew/Methan	Landfill gas		92,303	0.82%
Golden Corral	Restaurant		90,169	0.80%
Total				47.50%

2003

<u>Customer</u>	<u>Product/Service</u>		<u>Total Billings</u>	<u>Percent of System Revenues</u>
Johns-Manville	Fiberglass Insulation	\$	1,423,843	20.97%
Rhodia	Surfactant Mfg.		455,903	6.71%
Harrison Poultry	Poultry Processing		290,290	4.27%
Stepan	Surfactant Mfg.		266,794	3.93%
Foley Products	Concrete Products		105,809	1.56%
Total				37.44%

Source: City of Winder Utility Billing Department

The earliest data readily available for statistical comparison is FY 2003

City of Winder, Georgia
Statistical Section – Debt Capacity
Direct and Overlapping Debt
June 30, 2009

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
Barrow County Schools:			
For New Construction/expansion/renovation			
General Obligation Bonds	\$ 75,261,054	19.32%	\$ 14,540,436
Capital Leases	1,629,808	18.57%	302,655
Total Barrow County Schools Overlapping Debt			14,843,091
Barrow County Government:			
Debt Repaid With Property Taxes			
General Obligation Bonds	\$ 57,110,735	19.32%	11,033,794
Contracts Payable	25,102,454	18.57%	4,661,526
Capital Leases/Other	2,693,964	18.57%	500,269
Total Barrow County Government Overlapping Debt			16,195,589
Total Overlapping Debt			31,038,680
City of Winder:			
Direct Debt			1,940,655
Total Direct and Overlapping Debt			\$ 32,979,335

Notes: For debt repaid with property taxes, the percentage of overlapping debt is estimated using the ratio of the City's assessed taxable value as a percentage of the county digest of total assessed taxable value (18.57%).

For debt paid by sales taxes, the percentage of overlapping debt is estimated using 2008 Census population estimates for the City as a percentage of the total County 2008 Census estimated population (20.07%).

For debt where sales tax revenues are used but the debt is a general obligation of the taxpayer (due to potential sales tax shortfalls or future sales tax referendums not approved) an average of the above percentages was used (19.32%). This is the case with the Barrow County School System and most large projects for Barrow County.

Barrow County's Fiscal Year ends on September 30. The current year audit had not been completed. Therefore, figures are taken from the audit of the FY ended September 30, 2008.

Although the Barrow County School System ends June 30, the audit for the FY ending 6/30/09 will not be conducted until 2010. Therefore figures are taken from the audit of the FY ending 6/30/08.

City of Winder, Georgia
Statistical Section – Debt Capacity
Ratio of Outstanding Debt by Type
Last Six Fiscal Years

Fiscal Year	Governmental Activities			Business-Type Activities			Total Primary Government	Percentage of Personal Income	\$ Per Capita
	G/O Bonds	Capital Leases	Mortgages	Water/Sewer Bonds	Capital Leases	GEFA/SRF Loans/Notes			
2003	\$ -	\$ 74,703	\$ -	\$ 14,164,358	\$ 219,597	\$ 2,978,669	\$ 17,437,327	6.49%	\$ 1,518
2004	\$ -	\$ 36,723	\$ 728,574	\$ 12,788,379	\$ 1,381,813	\$ 3,329,963	\$ 18,265,452	6.31%	\$ 1,524
2005	\$ -	\$ 10,074	\$ 640,122	\$ 12,233,045	\$ 1,047,228	\$ 3,114,408	\$ 17,044,877	5.59%	\$ 1,392
2006	\$ -	\$ 262,200	\$ 500,691	\$ 11,517,489	\$ 749,149	\$ 2,762,669	\$ 15,792,198	4.80%	\$ 1,223
2007	\$ -	\$ 237,688	\$ 323,522	\$ 10,917,565	\$ 441,752	\$ 9,304,719	\$ 21,225,246	6.00%	\$ 1,574
2008	\$ -	\$ 1,802,207	\$ 111,316	\$ 10,307,788	\$ 1,156,930	\$ 15,931,945	\$ 29,310,186	7.87%	\$ 2,084
2009	\$ -	\$ 1,940,665	\$ -	\$ 9,615,347	\$ 829,272	\$ 17,063,363	\$ 29,448,647	7.83%	\$ 2,050

Source: City of Winder Finance Department and Georgia Department of Community Affairs

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

City of Winder, Georgia
Statistical Section – Debt Capacity
Statement of Legal Debt Margin
Last Ten Years

Numbers in Thousands of Dollars (000)

Tax Year	Assessed Value of Tax Digest	General Bonded Debt Limit (10%)	Total Debt Applicable To Limit	Legal Debt Margin	Total Net Applicable Debt as a % of Debt Limit
2000	\$195,481,100	\$19,548,110	\$0	\$19,548,110	0%
2001	\$224,181,894	\$22,418,189	\$0	\$22,418,189	0%
2002	\$236,581,395	\$23,658,140	\$0	\$23,658,140	0%
2003	\$248,878,213	\$24,887,821	\$0	\$24,887,821	0%
2004	\$303,857,107	\$30,385,711	\$0	\$30,385,711	0%
2005	\$325,968,587	\$32,596,859	\$0	\$32,596,859	0%
2006	\$353,228,843	\$35,322,884	\$0	\$35,322,884	0%
2007	\$385,648,472	\$38,564,847	\$0	\$38,564,847	0%
2008	\$406,481,717	\$40,648,172	\$0	\$40,648,172	0%
2009	\$383,711,255	\$38,371,126	\$0	\$38,371,126	0%

Source: City of Winder Finance Department and Barrow County Tax Commissioner

City of Winder, Georgia
Statistical Section – Debt Capacity
Statement of Pledged Revenue Coverage – Water and Sewer Fund
Last Ten Years

Thousands of Dollars							
Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Current Revenue Bond Debt Service			Coverage
				Principal	Interest	Total	
2000	\$ 5,885	\$ 2,891	\$ 2,994	\$ 605	\$ 726	\$ 1,331	2.25
2001	\$ 6,857	\$ 3,071	\$ 3,786	\$ 630	\$ 701	\$ 1,331	2.84
2002	\$ 7,758	\$ 3,708	\$ 4,050	\$ 655	\$ 675	\$ 1,330	3.05
2003	\$ 7,950	\$ 4,163	\$ 3,787	\$ 685	\$ 647	\$ 1,332	2.84
2004	\$ 8,130	\$ 4,198	\$ 3,932	\$ 710	\$ 617	\$ 1,327	2.96
2005	\$ 9,210	\$ 4,267	\$ 4,943	\$ 745	\$ 688	\$ 1,433	3.45
2006	\$ 11,755	\$ 4,784	\$ 6,971	\$ 877	\$ 521	\$ 1,398	4.99
2007	\$ 12,134	\$ 5,292	\$ 6,842	\$ 761	\$ 489	\$ 1,250	5.47
2008	\$ 13,468	\$ 6,061	\$ 7,407	\$ 771	\$ 460	\$ 1,231	6.02
2009	\$ 12,376	\$ 5,985	\$ 6,391	\$ 785	\$ 484	\$ 1,269	5.04

Note: Operating Expenses excludes Depreciation, Amortization and Indirect Costs Allocations
Source: City of Winder Finance Department

City of Winder, Georgia
Statistical Section – Demographic and Economic
Demographic and Economic Statistics
Last Ten Calendar Years

<u>Year</u>	<u>Population City</u>	<u>Population County**</u>	<u>Personal Income**</u>	<u>Per Capita Income**</u>	<u>Median Age**</u>	<u>Unemployment Rate</u>	<u>*Educational Attainment **</u>	
							<u>% High School Degree or Higher*</u>	<u>% Bachelors Degree or Higher</u>
2000	10,201	46,144	\$237,142,647	\$23,247	32.5	3.0	73.3	10.9
2001	10,701	48,456	\$259,937,991	\$24,291	32.5	3.8	73.3	10.9
2002	11,171	50,970	\$260,764,653	\$23,343	32.4	4.6	73.3	10.9
2003	11,485	53,047	\$268,886,820	\$23,412	32.4	4.5	73.3	10.9
2004	11,989	56,167	\$289,618,273	\$24,157	32.3	4.5	73.3	10.9
2005	12,247	59,355	\$304,962,547	\$24,901	32.3	4.6	73.3	10.9
2006	12,909	63,044	\$328,727,685	\$25,465	32.3	4.2	73.3	10.9
2007	13,484	66,298	\$353,577,448	\$26,222	32.0	4.3	73.3	11.3
2008	14,064	70,073	\$372,442,848	\$26,482	32.0	6.1	73.3	11.3
2009	14,364	72,036	\$376,349,172	\$26,200	32.0	11.0	73.3	11.3

Sources of Information and basis for estimates:

U.S. Census Bureau - City & County Populations, Median Age, and Educational Attainment

Georgia Department of Community Affairs - Personal Income and Per Capita Income

Georgia Department of Labor - Unemployment Rate

*Statistics not available on an annual basis

**When city statistics are unavailable, Barrow County statistics are used.

Prior year(s) data may change when actual data is available to replace estimated data or when estimates are updated

City of Winder, Georgia
Statistical Section – Demographic and Economic
Principal Employers – 2008 and 1996
 June 30, 2009

<u>Employer</u>	<u>2008</u>			<u>1996</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Total Percentage of Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Total Percentage of Employment</u>
Barrow County School System	2,183	1	7.06%	-	-	0.00%
Harrison Poultry	876	2	2.83%	560	1	2.99%
Barrow County Government	550	3	1.78%	245	6	1.31%
Chateau Elan*	550	4	1.78%	420	3	2.25%
Anderson Merchandisers	500	5	1.62%	-	-	0.00%
Walmart	480	6	1.55%	-	-	0.00%
Total Logistics Control	450	7	1.46%			0.00%
Barrow Regional Medical Center	300	8	0.97%	293	4	1.57%
Chico's	282	9	0.91%	-	-	0.00%
Johns Manville	268	10	0.87%	293	4	1.57%
Duckhead Apparel	-	-		290	5	1.55%
Thrall Car Mfg.	-	-		500	2	2.67%
All Employment	30,923			18,700		

Notes: Statistics are kept only on a county-wide basis, therefore, Barrow County statistics are used.
 * = Employers that are not within the City Limits of Winder, nor are in the City's utilities service areas.
 Some data not available. 1996 rankings included only top five non-governmental employers.

Sources of Information:
 Barrow County Chamber of Commerce - Principal employers and all employment - 2008
 Barrow County Comprehensive Plan - Principal Employers - 1996
 Bureau of the Census - All Employment 1996

City of Winder, Georgia
Statistical Section – Operating Information
Full Time-Equivalent Government Employees
Last Five Fiscal Years

Function/Program	Full Time Equivalents as of June 30				
	2005	2006	2007	2008	2009
General Government					
Administration/Personnel	6.75	8.75	7.75	9.25	8.75
Finance/IT	5.25	5.00	5.00	6.00	5.00
Planning, License and Permits	4.00	4.00	4.00	4.00	2.00
Television Station	0.00	1.00	2.00	3.00	3.00
Facility Maintenance	6.00	9.50	10.00	8.63	5.63
Housing & Development					
Code Enforcement	0.00	1.00	2.00	2.00	-
Mainstreet	0.00	1.00	1.00	1.00	1.00
Public Safety					
Police Department:					
Police Administration	5.00	5.00	6.00	7.00	5.00
Officers	43.00	45.00	50.00	46.75	49.00
Fire Department:					
Fire Administration	3.00	3.00	4.00	4.00	4.00
Fire Fighters	18.80	19.90	24.20	24.00	24.00
Judicial					
Municipal Court/Probation	2.25	2.00	2.00	2.00	2.00
Public Works					
Street/Cemetery	18.75	18.65	30.00	30.00	23.00
Special Facilities - Community Center	2.50	3.25	4.25	5.25	4.50
Internal - Fleet Maintenance	5.00	5.00	5.00	6.00	4.00
Component Unit- Downtown Development	1.00	0.00	0.00	0.00	-
Utilities (Business-Type Activities)					
Water Distribution	20.00	19.00	21.00	22.00	16.00
Water Treatment	*	*	*	*	*
Wastewater Treatment	*	*	*	*	*
Sewer Collection	*	*	*	*	*
Gas	16.00	11.00	12.00	13.00	12.00
Solid Waste	20.25	15.25	*	*	*
Utility Services (Billing and Collection)	20.00	19.00	24.00	25.00	11.00
Total	197.55	196.30	214.20	218.88	179.88

Source: City of Winder Budget

* Water Plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

Does not include part-time elected officials.

Information Prior to FY 2006 was not readily available in this format.

Solid Waste collections are operated by Robertson Sanitation.

City of Winder, Georgia
Statistical Section – Operating Information
Operating Indicators by Function/Program
Last Four Fiscal Years

	2006	2007	2008	2009
Function/Program				
Public Safety				
Police Department:				
Total Calls for Service	16,000	16,000	15,000	14,500
Motor Vehicle Accident Reports	811	793	826	649
Criminal Investigation Cases	3,417	4,612	4,100	4,500
Clearance Rate	54%	71%	78%	91%
Miles Patrolled	376,000	407,000	420,000	410,000
Fire Department				
Total Emergency Responses	1,166	1,261	1,006	1,031
Fire Calls	63	88	88	95
Rescue Calls	753	822	625	656
Other Emergency Calls	350	351	293	280
Average Response Time (Minutes)	3:28	3:36	3:57	4:04
Public Works				
Streets/Cemetery:				
Loads of Loose Debris Picked up	1,077	959	537	615
Number of bags of leaves/yard waste picked up	33,602	22,565	13,292	11,983
Graves Opened/Closed	44	30	32	31
Number of street locations patched	133	142	298	227
Other work orders (signs, grass cutting, etc.)	1,069	1,828	1,551	1,474
Special Facilities - Community Center				
Number of Events- Community Center	331	342	334	300
Number of Events- Cultural Arts Center	-	-	185	327
Internal - Fleet Maintenance				
Number of vehicle service/repairs	1,018	973	1,012	742

City of Winder, Georgia
Statistical Section – Operating Information
Operating Indicators by Function/Program
Last Four Fiscal Years

	2006	2007	2008	2009
Utilities (Business-Type Activities)				
Water Distribution:				
New Taps/Meters Installed	567	631	598	175
Leaks Repaired	422	431	551	407
Total Number of Water Customers - Year End	13,328	13,930	14,094	14,015
Water Plants - Average Daily Production (mgd)*	3.87	4.37	3.55	3.775
Sewer Plants- Average Daily Treatment (mgd)*	1.42	1.22	1.24	1.63
Sewer Collection - New Taps	385	70	90	33
Total Number of Sewer Customers - Year End	4,563	4,760	4,780	4,732
Gas:				
New Meters Installed	273	301	263	158
Leaks Repaired	65	72	240	235
New Gas Line Run (ft)	20,262	10,666	72,859	32,816
Total Number of Gas Customers- Year End	5,084	5,380	5,419	5,443
Solid Waste:				
Tons of Garbage Collected	7,561	6,341	6,584	6,330
Total Number of Customers - Year End	5,195	5,447	5,447	5,398
Utility Services (Billing and Collection):				
Number of bills processed, sent and collected	175,309	180,525	187,709	188,493

Source: City of Winder Operational Reports and Billing Records. Water plant operations, sewer plant operations and sewer collection operations are operated by H.S. Feldman, Inc. by contract with the City of Winder.

*mgd = million gallons per day

Most utility taps are made by the developer and later deeded to the City.

Operational indicators not available for certain administrative functions

Major street paving projects are contracted to privately owned paving companies

Year End Service Accounts are as of June 30 for each fiscal year.

Effective April 1, 2007, the City of Winder contracted with a private operator to collect and dispose of garbage. However the City continues to bill and collect for garbage collection.

Operating Indicators were not readily available in this format for years prior to FY 2006.

City of Winder, Georgia
Statistical Section – Operating Information
Capital Assets Statistics by Function/Program
Last Four Fiscal Years

	2006	2007	2008	2009
Public Safety				
Police Department:				
Stations	1	1	1	1
Precincts	2	2	2	2
Number of Police Vehicles	34	36	40	53
Fire Department:				
Stations	2	2	2	2
Pumpers	3	3	3	3
Ladder/Rescue	2	2	3	2
Public Works				
Streets:				
Miles of Streets	107	112	114	114
Number of Refuse Collection Trucks	3	3	4	7
Cemetery:				
Acres in Cemetery	27	27	27	27
Special Facilities				
Community Center				
Rooms available for rental	3	3	3	3
Cultural Arts Center/Theater				
Theater and rooms available for rental	0	3	3	3
Internal - Fleet Maintenance				
Number of Maintenance Facilities	1	1	1	1
Utilities (Business-Type Activities)				
Water Distribution				
Water Mains (Miles)	344	354	362	362
Fire Hydrants	2,298	2,351	2,393	2,424
Number of Connections-Year End	13,328	13,930	14,094	14,015
Water Treatment and Supply				
Number of Plants	2	2	2	1
Production Capacity (mgd)	5.1	5.1	5.1	5.1
Purchase Contract (mgd)	5	5	5	5
Wastewater Treatment				
Number of Plants	2	2	2	2
Treatment Capacity (mgd)	3.15	3.15	5.5	5.5
Wastewater Collection				
Miles of Sewer Line	102	107	112	112
Number of Connections - Year End	4,563	4,760	4,780	4,732
Gas				
Miles of gas line	180	184	204	205.5
Base Supply Contract (mcf per day)	5,000	5,000	5,000	5,000
Number of Connections-Year End	5,084	5,381	5,419	5,443
Solid Waste Collection				
Number of Garbage Trucks	5	5	0	0
Number of Service Accounts - Year End	5,195	5,447	5,447	5,398
Miscellaneous				
Approximate City Land Area (sq miles)	11	13	13	13

Note: mgd = million gallons per day
mcf = thousand cubic feet
Capital Asset Statistics were not available in this format prior to FY 2006

Sanitation operations were privatized in April, 2007

Source: Various City Departments



CITY OF WINDER, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended

June 30, 2009

**Report of Independent Certified Public Accountant on Internal Control
Over Financial Reporting and on Compliance and Other Matters
Based on an Audit of the Financial Statements Performed in
Accordance with Government Auditing Standards**



**Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

Honorable Mayor and
Members of the City Council
City of Winder, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Winder, Georgia, as of and for the year ended June 30, 2009, which collectively comprise the City of Winder, Georgia's basic financial statements and have issued our report thereon dated October 30, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Winder, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Winder, Georgia's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Winder, Georgia's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City of Winder, Georgia's financial statements that is more than inconsequential will not be prevented or detected by the City of Winder, Georgia's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that result in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Winder, Georgia's, internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Winder, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain other matters involving the internal control over financial reporting that we have reported to management of the City of Winder, Georgia in a separate letter dated October 30, 2009.

This report is intended solely for the information and use of the City Mayor and Council, management, others within the organization, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rushton & Company

Certified Public Accountants

Gainesville, Georgia
October 30, 2009





**City of Winder, Georgia
Comprehensive Annual Financial Report
June 30, 2009**